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9 UNITED STATES DISTRICT COURT
10 SOUTHERN DISTRICT OF CALIFORNIA

11 Santos HERRERA LANZA,

12 Petitioner,

13 v.

14 Patrick, DIVVER, Field Office Director
15 of Enforcement and Removal
16 Operations, San Diego Field Office,
17 Immigration and Customs Enforcement;
18 Todd M. LYONS, Acting Director, U.S.
19 Immigration and Customs Enforcement;
20 Markwayne Mullin, Secretary, U.S.
21 Department of Homeland Security; U.S.
22 DEPARTMENT OF HOMELAND
23 SECURITY; Todd BLANCE, U.S.
24 Attorney General; EXECUTIVE
OFFICE FOR IMMIGRATION
REVIEW; Christopher J. LAROSE,
Warden of Otay Mesa Detention Facility,

Respondents.

Case No. '26CV3215 JAO JLB

**PETITION FOR WRIT OF
HABEAS CORPUS**

INTRODUCTION

1. Petitioner, Santos Herrera Lanza, brings this petition for a writ of habeas corpus to seek enforcement of their rights as members of the Bond Denial Class certified in *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM (C.D. Cal.) Petitioner is in the physical custody of Respondents at the Otay Mesa Detention Facility. He now faces unlawful detention because the Department of Homeland Security (DHS) and the Executive Office for Immigration Review (EOIR) have refused to abide by the declaratory judgment issued on behalf of the certified class in *Maldonado Bautista v. Santacruz*.

2. On November 20, 2025, the district court granted partial summary judgment on behalf of individual plaintiffs and on November 25, 2025, certified a nationwide class and extended declaratory judgment to the certified class. *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, --- F. Supp. 3d ---, 2025 WL 3289861, at *11 (C.D. Cal. Nov. 20, 2025) (order granting partial summary judgment to named Plaintiffs-Petitioners); *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, --- F. Supp. 3d ----, 2025 WL 3288403, at *9 (C.D. Cal. Nov. 25, 2025) (order certifying Plaintiffs-Petitioners' proposed nationwide Bond Eligible Class, incorporating and extending declaratory judgment from Order Granting Petitioners' Motion for Partial Summary Judgment).

1 3. The declaratory judgment held that the Bond Denial Class members
2 are detained under 8 U.S.C. § 1226(a), and thus may not be denied consideration
3 for release on bond under § 1225(b)(2)(A). *Maldonado Bautista*, 2025 WL
4 3289861, at *11.

5
6 4. On December 18, 2025, the Central District of California entered a
7 final judgment in *Maldonado Bautista*, certifying the nationwide class and
8 declaring the policy of detaining those individuals that entered the United States
9 without inspection under § 1225(b)(2) unlawful.

10 5. Nonetheless, the Executive Office for Immigration Review and its
11 subagency the Immigration Court and the Department of Homeland Security
12 (DHS) have blatantly refused to abide by the declaratory relief and have
13 unlawfully ordered that Petitioner be denied the opportunity to be released on
14 bond.
15

16 6. Petitioner, Santos Herrera Lanza, is a member of the Bond Eligible
17 Class, as he:

- 18
19 a. does not have lawful status in the United States and is currently
20 detained at the Otay Mesa Detention Facility. He was apprehended by
immigration authorities on April 9, 2026, while at work
21 b. entered the United States without inspection on or about December
22 23, 2018, and was not apprehended upon arrival, *cf. id.*; and
23 c. is not detained under 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231.

24 7. After apprehending Petitioner on April 9, 2026, the DHS placed him
in removal proceedings pursuant to 8 U.S.C. § 1229a. DHS has charged Petitioner

1 as being inadmissible under 8 U.S.C. § 1182(a)(6)(A)(i), as someone who entered
2 the United States without inspection. The Notice to Appear, issued by the
3 Department of Homeland Security on April 9, 2026 charges Petitioner as an alien
4 present who has not been admitted or paroled pursuant to Immigration and
5 Nationality Act Section 212(a)(6)(A)(i).
6

7 8. The Court should expeditiously grant this petition.

8 9. Respondents are bound by the judgment in *Maldonado Bautista*, as it
9 has the full “force and effect of a final judgment.” 28 U.S.C. § 2201(a).

10 Nevertheless, Respondents continue to flagrantly defy the judgment in that case
11 and continue to subject Petitioner to unlawful detention despite his clear
12 entitlement to consideration for release on bond as a Bond Eligible Class member.
13

14 10. Immigration judges have informed class members in bond hearings
15 that they have been instructed by “leadership” that the declaratory judgment in
16 *Maldonado Bautista* is not controlling, even with respect to class members, and
17 that instead IJs remain bound to follow the agency’s prior decision in *Matter of*
18 *Yajure Hurtado*, 29 I. & N. Dec. 216 (BIA 2025).
19

20 11. Because Respondents are detaining Petitioner in violation of the
21 declaratory judgment issued in *Maldonado Bautista*, the Court should accordingly
22 order that within one day, Respondent DHS must release Petitioner.
23
24

1 12. Alternatively, the Court should order Petitioner's release unless
2 Respondents provide a bond hearing under 8 U.S.C. § 1226(a) within seven days.

3
4 **JURISDICTION**

5 13. Petitioner is in the physical custody of Respondents. Petitioner is
6 detained at the Otay Mesa Detention Facility in San Diego, California.

7 14. This Court has jurisdiction under 28 U.S.C. § 2241(c)(5) (habeas
8 corpus), 28 U.S.C. § 1331 (federal question), and Article I, section 9, clause 2 of
9 the United States Constitution (the Suspension Clause).

10 15. This Court may grant relief pursuant to 28 U.S.C. § 2241, the
11 Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28
12 U.S.C. § 1651.

13
14 **VENUE**

15 16. Pursuant to *Braden v. 30th Judicial Circuit Court of Kentucky*, 410
16 U.S. 484, 493- 500 (1973), venue lies in the United States District Court for the
17 Southern District of California, the judicial district in which Petitioner currently is
18 detained.

19
20 17. Venue is also properly in this Court pursuant to 28 U.S.C. § 1391(e)
21 because Respondents are employees, officers, and agencies of the United States,
22 and because a substantial part of the events or omissions giving rise to the claims
23 occurred in the Southern District of California.

REQUIREMENTS OF 28 U.S.C. § 2243

18. The Court should grant the petition for writ of habeas corpus “forthwith,” as the legal issues have already been resolved for class members in *Maldonado Bautista*.

19. Habeas corpus is “perhaps the most important writ known to the constitutional law . . . affording as it does a *swift* and imperative remedy in all cases of illegal restraint or confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added). “The application for the writ usurps the attention and displaces the calendar of the judge or justice who entertains it and receives prompt action from him within the four corners of the application.” *Yong v. I.N.S.*, 208 F.3d 1116, 1120 (9th Cir. 2000) (citation omitted).

PARTIES

20. Petitioner, Santos Herrera Lanza, is a citizen of Honduras who has been in immigration detention since April 9, 2026. After Petitioner was arrested, ICE did not set bond. Petitioner did not request review of his custody by an IJ as any such request would be futile. The Court in *Maldonado Bautista* entered a final judgment specifically because it found “troubling” evidence that the Department of Justice issued a memorandum instructing Immigration Judges to disregard the federal court’s prior orders and “hold the position that *Yajure-Hurtado* remains

1 good law." This judicial finding confirms that administrative exhaustion is futile,
2 as the agency has prejudged the issue in bad faith.

3 21. Respondent Patrick Divver ("Divver") is the Director of the San
4 Diego Field Office of ICE's Enforcement and Removal Operations division. As
5 such, Divver is Petitioner's immediate custodian and is responsible for Petitioner's
6 detention and removal. He is named in his official capacity.

8 22. Respondent Markwayne Mullin is the Secretary of the Department of
9 Homeland Security. He is responsible for the implementation and enforcement of
10 the Immigration and Nationality Act (INA), and oversees ICE, which is
11 responsible for Petitioner's detention. Mr. Mullin has ultimate custodial authority
12 over Petitioner and is sued in his official capacity.

14 23. Respondent Todd Lyons is the Director of ICE. He is responsible for
15 the administration of ICE and the implementation and enforcement of the
16 immigration laws, including immigrant detention. As such, Mr. Lyons is a legal
17 custodian of Petitioner. He is sued in his official capacity.

18 24. Respondent Todd Blanche is the Attorney General of the United
19 States. He is responsible for the Department of Justice, of which the Executive
20 Office for Immigration Review and the immigration court system it operates is a
21 component agency. He is sued in her official capacity.

1 25. Respondent Christopher LaRose (“LaRose”) is the Senior Warden at
2 the Otay Mesa Detention Center as Warden of the, where Petitioner is detained. He
3 has immediate physical custody of Petitioner. He is sued in his official capacity.
4

5 **CLAIM FOR RELIEF**

6 **Violation of the INA:**

7 **Request for Relief Pursuant to *Maldonado Bautista***

8 26. Petitioner repeats, re-alleges, and incorporates by reference each and
9 every allegation in the preceding paragraphs as if fully set forth herein.

10 27. As a member of the Bond Eligible Class, Petitioner is entitled to
11 consideration for release on bond under 8 U.S.C. § 1226(a).

12 28. The order granting partial summary judgment in *Maldonado Bautista*
13 holds that Respondents violate the INA in applying the mandatory detention statute
14 at § 1225(b)(2) to class members.

15 29. The order granting class certification in *Maldonado Bautista* further
16 orders that “[w]hen considering this determination with the MSJ Order, the Court
17 extends the same declaratory relief granted to Petitioners to the Bond Eligible
18 Class as a whole.”

19 30. Respondents are parties to *Maldonado Bautista* and bound by the
20 Court’s declaratory judgment, which has the full “force and effect of a final
21 judgment.” 28 U.S.C. § 2201(a).

22 31. By denying Petitioner bond hearing under § 1226(a) and asserting that
23 he is subject to mandatory detention under § 1225(b)(2), Respondents violate
24 Petitioner’s statutory rights under the INA and the Court’s judgment in *Maldonado*
Bautista.

PRAYER FOR RELIEF

WHEREFORE, Petitioner prays that this Court grant the following relief:

1. Assume jurisdiction over this matter;
2. Order Respondents to immediately release Petitioner from custody;
3. Alternatively, issue a writ of habeas corpus requiring Respondents to
4. release Petitioner unless they provide a bond hearing within seven days
5. where the Government bears the burden of establish risk of flight and
6. dangerousness;
7. Order that Petitioner shall not be transferred outside the Southern District
8. of California.
9. Order that Respondents shall not re-detain or continue to detain Petitioner
10. absent a material change in circumstances;
11. Order that Respondents shall provide Petitioner's counsel with advance
12. written notice of their position in advance of any bond hearing; and
13. Order all other relief that the Court deems just and proper.

14.
15.
16. DATED this 24 of May, 2026

Respectfully Submitted:

17.
18. /s/ Tina Malek
19. Tina Malek
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21. 619-566-0600
22. CA Bar No. 265543
23. *Counsel for Petitioner*
24.