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15 UNITED STATES DISTRICT COURT
16 FOR THE CENTRAL DISTRICT OF CALIFORNIA
17

18 JIMMY WALTER GODINEZ OROZCO

19 Plaintiff and Petitioner,
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22 vs.
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24 ACTING WARDEN of the Imperial
25 Detention Center in Calexico,; TODD
26 BLANCHE, Acting Attorney General, United
27 States Department of Justice;
28 MARKWAYNE MULLIN, Secretary, United
States Department of Homeland Security;
TODD LYONS, Acting Director of Unites
States Immigration and Customs
Enforcement; and DOES 1-5

Defendants-Respondents

Case No.: '26CV2586 BTM MMP

Hon:

WRIT OF HABEAS CORPUS
AND COMPLAINT FOR
DECLARATORY AND
INJUNCTIVE RELIEF

WRIT OF HABEAS CORPUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE
RELIEF - 1

JURISDICTION AND VENUE

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3 1. This action arises under the Constitution of the United States; the Immigration
4 and Nationality Act, 8 U.S.C. § 1101 et seq., as amended by the Illegal Immigration
5 Reform and Immigrant Responsibility Act of 1996 (“IIRIRA”), Pub. L. No. 104-208,
6
7 110 Stat. 1570 [hereinafter ‘INA’]; and Administrative Procedure Act, 5 U.S.C. §§ 701
8
9 *et seq* [hereinafter “APA”].
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13 2. This Court has further jurisdiction under 28 U.S.C. § 2241, 2243, art. I § 9,
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15 cl. 2 of the United States Constitution (“Suspension Clause”), and 28 U.S.C. §
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17 1331, as Petitioner is presently in custody under color of the authority of the
18
19 United States and in the physical custody of Respondents at the Imperial Regional
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21 Detention Center in Calexico, CA , and such custody is in violation of the
22
23 Constitution, laws, or treaties of the United States.

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25 3. This Court also may grant relief pursuant to 28 U.S.C. § 2241, 5 U.S.C. §
26
27 702, and the All Writs Act, 28 U.S.C. § 1651.
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4. This court has further remedial authority pursuant to the Declaratory
Judgment Act, 28 U.S.C. § 2201 et seq..

5. The use of the Writ of Habeas Corpus to challenge detention by ICE is not
foreclosed by the REAL ID Act. The REAL ID Act of 2005, Pub. L. 109-13, 119
Stat. 231 (May 11, 2005), Title I, Section 106(c), amending INA §§ 242(a)(2)(A),
(B), (C) and § 242(g), only deprives the district court of habeas jurisdiction to
review orders of removal, not challenges to detention or the denial of constitutional
rights. *See INS v. St. Cyr*, 533 U.S. 289, 364-65 (2001) (“The writ of habeas corpus
has always been available to review the legality of executive detention.”).

WRIT OF HABEAS CORPUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE
RELIEF - 2

1 6. This Court could enjoin federal officials pursuant to *Ex Parte Young*, 209
2 U.S. 123 (1908). *See Philadelphia Co. v. Stimson*, 223 U.S. 605, 619–21 (1912)
3 (applying *Ex Parte Young* to federal official); *Goltra v. Weeks*, 271 U.S. 536, 545
4 (1926) (same).

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9 7. Plaintiff-Petitioner has exhausted all administrative remedies to the extent
10 available and required by law.

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12
13 8. Venue properly lies within the Southern District of California, because each
14 named Defendant-Respondent is present in this district and a substantial part of the
15 events or omissions giving rise to this action occurred and continue to occur in this
16 District. *See* 28 U.S.C. §1391(b). Moreover, Petitioner is currently detained within
17 this district to wit, the Imperial Regional Detention Center, in Calexico, California.
18 Accordingly, the “restraint complained of” is occurring within the Court’s
19 territorial jurisdiction. *See* 28 U.S.C. § 2241(a)

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27 9. No petition for habeas corpus has previously been filed in any court to
28 review this the named Plaintiff-Petitioner’s detention.

PARTIES

10. Plaintiff-Petitioner JIMMY WALTER GODINEZ OROZCO is a 48-year-old national and citizen of Guatemala, and the father of three United States citizen children. Although Petitioner has resided in the country for 22 years and has a stay of removal granted by the Ninth Circuit, Petitioner was arrested by ICE on 5 March 2026 without a probable cause, without a warrant, without providing him a prior notice or an opportunity to be heard or a pre-deprivation hearing.

1 11. The U.S. Department of Homeland Security ("DHS") is a cabinet
2 department of the United States federal government with the primary mission of
3 securing the United States.
4

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6
7 12. ICE is an agency within DHS with the primary mission of arresting,
8
9 detaining, and removing non-citizens physically present within the territory of the
10 United States. ICE is also responsible for the custody and care of all detained non-
11 citizens awaiting resolution of their immigration cases or removal after a final
12 order of removal had been entered.
13
14

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16
17 13. Defendant Markwayne Mullin is the Secretary for DHS. In this capacity, he
18 has responsibility for the administration of immigration laws pursuant to 8 U.S.C.
19 §1103(a), has authority over ICE and its field offices, and has authority to order the
20 release of Plaintiff-Petitioner. At all times relevant to this Complaint,
21 Defendant Mullin was acting within the scope and course of his position as the
22 Secretary for DHS. Defendant Mullin is sued in her official capacity.
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14. Defendant Todd Blanche is the Acting Attorney General of the United States.
In this capacity, Mr. Blanche currently oversees the immigration court system,
including all immigration judges and the Board of Immigration Appeals, and has
responsibility for the administration of immigration laws pursuant to 8 U.S.C.
§1103(a), has authority over EOIR and all immigration judges, and has authority to
order the release of Plaintiff-Petitioner. At all times relevant to this Complaint,
Defendant Blanch was acting within the scope and course of his position as the
Acting Attorney General of the United States. Defendant Blanche is sued in his
official capacity.

1 15. Defendant-Respondent Todd Lyons is the Acting Director and Senior
2
3 Official Performing the Duties of the Director of ICE. Defendant Lyons is
4
5 responsible for the implementation of all ICE's policies, practices, and procedures,
6
7 including those relating to detention of non-citizens. Defendant Lyons is a legal
8
9 and immediate custodian of Plaintiff-Petitioner. At all times relevant to this
10
11 Complaint, Defendant Lyons was acting within the scope and course of his
12
13 position as an ICE official. He is sued in his official capacity.

14
15 16. Defendant Acting Warden is the warden of the Imperial Regional Detention
16
17 Center in Calexico, where Plaintiff-Petitioner is currently detained. Defendant
18
19 Acting Warden is the immediate and the physical custodian of Plaintiff-Petitioner.
20
21 He/she is named in their official capacity.

22
23 17. The true names or capacities, whether individual, corporate, associate or
24
25 otherwise, of the Defendants-Respondents named herein as Does 1 through 5 are
26
27 unknown to Plaintiff-Petitioner, who therefore sues said Respondents by such
28
fictitious names, and Plaintiff will amend this Complaint to show their true names
and capacities when ascertained. Does 1 through 5 are the immediate, physical
custodians of Plaintiff-Petitioner.

FACTS RELEVANT TO ALL CAUSES OF ACTIONS

18. Plaintiff-Petitioner JIMMY WALTER GODINEZ OROZCO is a 48-year-old
national and citizen of Guatemala who entered the United States without inspection
some 22 years ago. See Exhibit A. He is the father of three United States children. Id.

1 Petitioner was not apprehended upon entry and has resided in the country for about 22
2 years. *Id.*

3
4
5 19. Petitioner has no criminal or prior immigration record.

6
7 20. Petitioner was placed in removal proceedings in in 2017 through the issuance of
8 a putative Notice to Appear. See Exhibit B. His applications for relief were denied and
9 on 15 October 2019 an immigration judge ordered him removed. See Exhibit C.

10
11
12 21. Petitioner filed a timely administrative appeal with the Board of Immigration
13 Appeals which affirmed the immigration judge's decision and order on 27 August
14 2025. *Id.*

15
16
17 22. Petitioner filed a timely Petitioner for Review with the Ninth Circuit. See
18 Exhibit D.

19
20
21 23. On 7 January 2026 the Ninth Circuit issued a temporary stay of removal which
22 remains in effect. See Exhibit D & E.

23
24
25 24. On or about 5 March 2026 Respondents stopped Petitioner as he was returning
26 from Arizona. See Exhibit A. At the time Respondent effected the stop Petitioner had a
27 valid driver license, car registration, a valid work permit, and a stay of removal in
28 effect. He was not engaged in criminal or suspicious activities, did not attempt to flee
or resist. Petitioner believes and hereby alleges that Respondents stopped him solely
because of his Latino appearance and origins.

25. Respondents demanded Petitioner present proof of his legal status, see Exhibit
A, and despite being presented with a valid work permit and evidence of an stay of
removal and pending Petition for Review, Respondents arrested Petitioner without a

1 warrant, notice, opportunity to respond, and without any form of pre or post
2
3 deprivation hearing to ascertain flight risk or dangerousness.
4

5 26. At the time Respondents detained Petitioner there were no exigent circumstances
6
7 or other special circumstances necessitating forgoing with substantive of procedural
8
9 due process protections, including service of a warrant and pre-deprivation hearing
10
11 before a neutral adjudicator.
12

13 27. Petitioner was transferred to the Imperial Regional detention center where he
14
15 remains detained.
16

17 28. Petitioner was not allowed to post a bond and remains in custody.
18

19 29. The Respondents have refused to release Petitioner from custody
20
21 asserting that he is subject to the mandatory detention under section 1225(b)(2)
22
23 or 1231.
24

25 30. Because of the temporary stay, Petitioner remains subject to section
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27 1226(a) and the final order of removal cannot be executed until and unless the
28
stay is lifted.

RELEVANT IMMIGRATION STATUTORY SCHEME

Warrantless Arrests

31. The Immigration and Nationality Act provides immigration agents with only limited authority to conduct warrantless arrests. 8 U.S.C. § 1357(a)(2); *see also Arizona v. U.S.*, 567 U.S. 387, 407–08 (2012). The strict limitations on warrantless arrests are further codified in regulations. *See* 8 C.F.R. § 287.8(c)(2)(ii).

1 32. An immigration officer can make an arrest without a warrant only if they have
2 probable cause to believe that the individual “is in the United States in violation of
3 any [immigration] law or regulation,” and (2) the individual “is likely to escape
4 before a warrant can be obtained” for his arrest. § 1357(a)(2); § 287.8(c)(2)(ii)
5 (same); *Tejeda-Mata v. INS*, 626 F.2d 721, 725 (9th Cir. 1980). The requirement that
6 officers establish probable cause of flight risk before conducting a warrantless arrest
7 requires a particularized finding of likelihood of escape. *Mountain High Knitting,*
8 *Inc. v. Reno*, 51 F.3d 216, 218 (9th Cir. 1995).

9 33. Since June 2025, however, Respondents have implemented an uniform policy
10 and practice of effectuating warrantless arrests without making any individualized
11 flight risk determinations and requiring officers to abide by this policy.
12

13 34. Victims and witnesses of such warrantless arrests have uniformly described
14 Respondents and their officers as just grabbing or stopping people randomly without
15 asking any questions.
16

17 35. Arrests pursuant to an I-200 must be based on an existing or concurrently
18 predated Notice to Appear (“NTA”), the charging document for removal proceedings.
19 8 C.F.R. § 236.1(b)(1) (specifying that an administrative warrant of arrest can be
20 issued “[a]t the time of issuance of the [NTA], or at any time thereafter,” not before);
21 8 U.S.C. § 1229 (legal requirements for NTA). This requirement is necessary because
22 the use of Form I-200 is dependent on the arrest occurring “pending a decision” on
23 removal. *See* 8 U.S.C. § 1226(a); 8 C.F.R. § 239.2(e) (explaining an I-200 warrant of
24 arrest is *automatically canceled* when a NTA is canceled or removal proceedings
25 terminated).
26
27
28

1 36. An arrest pursuant to a I-205 Warrant must be based on an executable final
2
3 order of removal. See 8 C.F.R. § 241.2(a)(1) (2016). These administrative warrants
4
5 are not reviewed, approved, or issued by any judicial officer, nor do they involve any
6
7 neutral judicial assessment.
8

9 37. The arresting officers here did not have a warrant to arrest Petitioner and did
10
11 not ask him any questions to assess individualized flight risk or her immigration status
12
13 prior effectuating the actual arrest.
14

15 38. Petitioner believes and hereby alleges that as directed and authorized by
16
17 Respondents' current policy and practice, officers are directed and in fact carry with
18
19 them during at large raids and roving patrols dummy NTAs and administrative
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21 warrants which they "file" in the system after the person is arrested and detained. The
22
23 practice is designed to avoid judicial scrutiny and shield officer's blatant violations of
24
25 the applicable regulations.
26

27 39. Petitioner was not served or presented with *any* judicial or administrative
28
warrant at the time of his arrest.

Immigration Detention

40. The INA governs the use of immigration detention both pre- and post-final
order. Post-final-order immigration detention is governed by 8 U.S.C. § 1231(a);
pre-final-order detention by 8 U.S.C. § 1226.

41. In 8 U.S.C. §§ 1226 and 1231 Congress created different, but interrelated,
comprehensive frameworks for detaining criminal and non-criminal non-citizens.

42. Section 1226 authorizes the detention of non-citizens during removal
proceedings: section 1226(a) controls non-criminal aliens' detentions, while
WRIT OF HABEAS CORPUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE
RELIEF - 9

1 section 1226(c) controls criminal aliens' detentions. *See* 8 U.S.C. § 1226(a)&(c).

2
3 Once a non-citizen's removal proceedings are completed ICE's detention authority
4
5 is controlled by section 1231, which also distinguishes between non-criminal and
6
7 criminal non-citizens. *See* 8 U.S.C. § 1231.
8

9
10 *Section 1226(a) and Non-Criminal Non-citizens*
11 *During Removal Proceedings*

12 43. The Attorney General has discretion to detain a non-criminal non-citizen
13
14 "pending a decision on whether the alien is to be removed from the United States."
15
16 *See* 8 U.S.C. § 1226(a). The Attorney General may detain the non-citizen for the
17
18 duration of the removal proceedings or release him on bond or conditional parole.
19
20 *See* 8 U.S.C. § 1226(a)(1)-(2).
21

22 44. In connection with § 1226(a), the DHS promulgated regulations setting out
23
24 the process by which a non-criminal non-citizen may obtain release. The
25
26 regulations provide that, in order to obtain bond or conditional parole, the "alien
27
28 must demonstrate to the satisfaction of the officer that such release would not pose
a danger to property or persons, and that the alien is likely to appear for any future
proceeding." *See* 8 C.F.R. § 1236.1(c)(8).

45. Respondents exercised their discretion and did not detain Petitioner during
the pendency of his removal proceeding before the EOIR.

Section 1226(c) and Criminal Non-citizens
During Removal Proceedings

46. Although the Attorney General has broad discretion to release non-criminal
non-citizens during the pendency of their removal proceedings, the INA limits the
WRIT OF HABEAS CORPUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE
RELIEF - 10

1 Attorney General's discretion in the case of criminal non-citizens. Specifically,
2
3 section 1226(c) mandates that "[t]he Attorney General shall take into custody any
4
5 alien who . . . is deportable by reason of having committed [certain specified
6
7 offenses]." *See* 8 U.S.C. § 1226(c)(1)(B).
8

9 47. Section 1226(c) provides that the Attorney General may release a criminal
10
11 non-citizen "only if" necessary for narrow witness protection purposes. *See* 8
12
13 U.S.C. § 1226(c)(2). Under § 1226(c), custody is mandatory for criminal non-
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15 citizens throughout the entirety of their removal proceedings, and there is no
16
17 statutory possibility for release on bond.
18

19 48. Petitioner was never detained under the authority of section 1226(c) as she
20
21 has no qualifying criminal record.
22

23 *Detention Pursuant to 8 U.S.C. § 1231*
24

25 49. 8 U.S.C. § 1231 governs the detention of noncitizens only "during" and
26
27 "beyond" the "removal period." 8 U.S.C. §§ 1231(a)(2)-(6). The "removal period"
28
begins once a noncitizen's removal order "becomes administratively final" 8
U.S.C. § 1231(a)(1)(B), unless a stay of removal is in effect, *id.* The removal
period lasts for 90 days, during which ICE "shall remove the [noncitizen] from the
United States" and "shall detain the [noncitizen]" as it carries out the removal. 8
U.S.C. §§ 1231(a)(1)-(2).

50. Here the removal period and the authority to detain under section 1231 has
not yet started because of the stay of removal in effect. *See* U.S.C. §
1231(a)(1)(B)(ii).

1 51. If ICE does not remove the noncitizen within the 90-day removal period, the
2 noncitizen “may be detained beyond the removal period” if they meet certain
3 criteria, such as being inadmissible or deportable under specified statutory
4 categories. 8 U.S.C. § 1231(a)(6).
5
6

7
8
9 52. Here, although the BIA has entered a final removal order, because the Ninth
10 Circuit Court of Appeals has issued a stay of removal pending the Court’s review
11 of that final order, the statutory removal period has not yet begun under 8 U.S.C. §
12 1231(a)(1)(B), and therefore Petitioner’s detention does not yet fall under Section
13 1231. *Prieto-Romero v. Clark*, 534 F.3d 1053, 1059 (9th Cir. 2008).
14
15
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18
19 **COUNT ONE**

20
21 **Detention in Violation of the Fifth Amendment**
22 **(substantive due process)**
23 **Against all Respondents**

24 53. Petitioner repeats and incorporates by reference all allegations in paragraphs
25 1 to 52 above.
26

27 54. The Fifth Amendment guarantees that no person shall be deprived of liberty
28 without due process of law. U.S. Const. Amend. V. “Freedom from
imprisonment—from government custody, detention, or other forms of physical
restraint—lies at the heart of the liberty that Clause protects.” *Zadvydas v. Davis*,
533 U.S. 678, 690 (2001).

55. “Government detention violates the Due Process Clause unless it is ordered
in a criminal proceeding with adequate procedural safeguards, or in certain special
and non-punitive circumstances ‘where a special justification, . . . outweighs the
individual’s constitutionally protected interest in avoiding physical restraint.’”

1 *Zavala v. Ridge*, 310 F. Supp. 2d 1071, 1076 (N.D. Cal. 2004) (quoting *Kansas v.*
2
3 *Hendricks*, 521 U.S. 346, 356 (1997)).

4
5 56. Respondents cannot show any “special justification” or compelling
6
7 governmental interest which would outweigh Petitioner’s constitutional liberty.
8

9 57. Petitioner is neither a danger or flight risk or risk to the community.

10
11 58. The governmental interest in the continued detention of these least-
12
13 dangerous individuals does not and cannot outweigh the liberty interest at stake.
14

15 **COUNT TWO**
16 **Procedural Due Process Claim**
17 **Against All Respondents**

18 59. Petitioner repeats and incorporates by reference all allegations in paragraphs
19
20 1 to 52 above.
21

22 60. Petitioner’s continued detention is a violation of his Constitutional
23
24 procedural due process rights.
25

26 61. Under the Due Process Clause non-citizens like Petitioner are entitled to a
27
28 timely and meaningful opportunity to demonstrate that they should not be detained.

Petitioner in this case has been denied that opportunity. Respondents have an uniform policy and practice of not providing any form of hearing –pre or post deprivation- for individuals like Petitioner who have a final order of removal but the removal period has not yet being triggered. The failure of Respondents to provide a neutral decision-maker to review the decision to detain and then the continued custody of Petitioner violates Petitioner’s right to procedural due process. There is no administrative mechanism in place for the Petitioner to

1 demand a decision, ensure that a decision is made or appeal a custody decision
2
3 prior to the application of section 1231.
4

5 62. Petitioner's private interests affected by Respondents' actions are profound –
6
7 his physical liberty. The risk of erroneous deprivation of liberty is high, because
8
9 Petitioner is neither flight risk nor danger to the community but faces a real and
10
11 substantial risks of remaining in detention while his Petitioner for Review is
12
13 adjudicated and while he still remains subject to section 1226(a) yet is denied any
14
15 of the protection of the statutory scheme.
16

17 63. The government's interest in Petitioner's continued punitive administrative
18
19 detention is minimal.
20

21 64. The deprivation of Petitioner's liberty interests far outweighs the
22
23 government's interest in arrests and continued detention where there is no
24
25 reasonable foreseeable chance of removal.
26

27 65. The burden on the Government for the additional process requested by
28
Petitioners, to wit, a notice of continued detention and denial of release, an
opportunity to respond, and be heard before a neutral adjudicator would be
minimal.

66. Petitioner has no other judicial venue to challenge the legality of his
detention.

67. Not affording him a judicial forum to challenge the legality of his detention
though this habeas corpus proceedings would also violate the Suspension Clause of
the U.S. Constitution.

1 68. Respondents' refusal to release Petitioner on an order of supervision was
2
3 also contrary to the agency's constitutional power and obligations under the Fifth
4
5 Amendment's Due Process Clause, as explained above.

6
7 69. Petitioner's continued detention is also not in accordance with the INA and
8
9 implementing regulations as cited and discussed above.

10
11 **COUNT III**

12
13 **Unreasonable Search and Seizure—Detention and Arrest in Violation of the**
14 **Fourth Amendment**
15 **Against all Respondents**
16

17 70. Petitioner repeats and re-alleges the allegations in paragraphs 1 through 52
18
19 above.

20
21 71. Except at the border and its functional equivalents, the Fourth Amendment
22
23 prohibits Respondents from conducting a detentive stop to question a person without
24
25 reasonable suspicion that a person is a noncitizen unlawfully in the United States.
26
27 *United States v. Sokolow*, 490 U. S. 1, 7 (1989).
28

72. "A person's mere propinquity to others independently suspected of [unlawful]
activity does not, without more, give rise to probable cause to search [or seize] that
person." *Perez Cruz v. Barr*, 926 F.3d 1128, 1138 (9th Cir. 2019) (quotation omitted).
"Reasonable suspicion' is no different." *Id.*

73. Respondents have a policy, pattern, and practice of stopping individuals without
regard to reasonable suspicion that they are unlawfully in the United States. As a part
of Respondents' policy, pattern, and practice, when conducting stops, they engage in a
show of force so overwhelming that a reasonable person would not feel free to leave.

1 As a matter of policy, pattern, and practice, Respondents do not evaluate the need for
2 force or tailor the force they use to the circumstances of individual stops and arrests.

3
4
5 74. In this case Respondents had no objectively reasonable or specifically articulable
6 factual basis to suspect that Petitioner was in the country illegally other his Latino
7 appearance. Respondents also had no objectively reasonable or specifically articulable
8 factual basis to suspect that Petitioner was involved in the commission of any crime,
9 nor did Respondents have any confirmation that Petitioner lacked immigration status,
10 had committed any crime, posed threat to anyone, nor did they observe Petitioner in
11 possession of any illegal objects, contraband, or weapons. Petitioner was in possession
12 of a lawfully issued driver's license/ID document and proof that he has a stay of
13 removal in effect.
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23 75. Respondents restrained, detained, and interrogated Petitioner without reasonable
24 suspicion, arrested him without probable cause, and then used physical control and
25 excessive force to handcuff him. The scope and manner of Respondents' actions in
26 detaining, arresting, and the subsequent aggressive interrogations of Petitioner was
27 unreasonable.
28

76. Respondents' conduct violated Petitioner's right to be secure in his person
against unreasonable searches and seizures as guaranteed under the Fourth Amendment
to the United States Constitution.

77. The manner of the arrest here renders the subsequent detention unlawful and
properly within the scope of the traditional Grand Writ.

78. Petitioner seeks a declaration that Respondents violated her 4th Amendment
rights, not a suppression of his identity or any evidence.

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RELIEF - 16

1 79. Petitioner seeks termination of the unlawful detention and immediate release.

2
3 80. Respondent also seeks to set aside Respondents' policy of arresting non-citizens
4
5 without probable cause and without a warrant. Respondents also permit officers to
6
7 create post hoc administrative warrants, thereby violating a clear and mandatory duty
8
9 imposed by statute and regulations.

10
11
12 **COUNT FOUR**
13 **Detention in violation of 8 U.S.C. § 1226(a)**
14 **against All Respondents**
15

16 81. Petitioner repeats and incorporates by reference all allegations in paragraphs
17
18 1 to 52 above.

19
20 82. The Attorney General has discretion to detain a non-criminal non-citizen
21
22 "pending a decision on whether the alien is to be removed from the United States."
23
24 See 8 U.S.C. § 1226(a). The Attorney General may detain the non-citizen for the
25
26 duration of the removal proceedings or release him on bond or conditional parole.
27
28 See 8 U.S.C. § 1226(a)(1)-(2).

83. Respondents maintain that Petitioner is not eligible for bond and release as a matter of law because she is not subject to section 1226(a) but must be mandatorily detained under section 1225(b)(2) or 1231. The position is a radical departure from decades-long practice and is entirely based on a recent "Guidance" subjecting uniformly all non-citizens like Petitioners to mandatory detention based on a new interpretation by Respondents of the provisions of the INA.

84. Here, the removal period has not yet started and as such section 1231(a) is not yet implicated.

1 85. Under § 1225(b)(2), “in the case of an alien who is an applicant for
2 admission, if the examining immigration officer determines that an alien seeking
3 admission is not clearly and beyond a doubt entitled to be admitted, the alien shall
4 be detained.” 8 U.S.C. § 1225(b)(2). By contrast, an alien arrested on a warrant
5 issued by the Attorney General “may” be detained but is also eligible for release on
6 bond. 8 U.S.C. § 1226(a). Courts have repeatedly held that § 1225 applies to
7 arriving aliens, while § 1226 governs detention of “aliens already in the country.”
8 *Jennings v. Rodriguez*, 583 U.S. 281, 281 (2018). Petitioner here is not an arriving
9 alien under § 1225 but entered the United States decades ago and has resided in the
10 country ever since.
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20 COUNT FIVE

21 Violation of 8 U.S.C. § 1357(a)(2) Warrantless Arrests 22 Without Probable Cause of Flight Risk 23 against All Respondents 24

25 86. Petitioners repeat and incorporate by reference all allegations in paragraphs 1 to
26 52 above.
27
28

87. 8 U.S.C. § 1357(a)(2) requires that arrests without a warrant be accompanied
by “reason to believe” that an individual is “likely to escape before a warrant can be
obtained for [their] arrest.”

88. Respondents arrested Petitioner without any warrant and without making an
individualized determination of flight risk. In fact, Respondents have no mechanism
for ensuring agents’ compliance with the statutory limits on warrantless arrest authority
and do not provide guidance or training to agents and officers on how to make an

1 individualized determination of likelihood of escape. Respondents permit agents and
2
3 officers to make warrantless arrests at whim and in violation of law.
4

5 **COUNT SIX**

6 **Violation of 8 C.F.R. § 287.8(c)(2)(ii)** 7 **against All Respondents**

8
9 89. Petitioners repeat and incorporate by reference all allegations in paragraphs
10
11 1 to 52 above.
12

13 90. By regulation Respondents are required to conform warrantless arrests to the
14
15 standards in 8 C.F.R. § 287.8(c), including the requirement of 8 C.F.R. §
16
17 287.8(c)(2)(ii) that officers have reason to believe that an individual is “likely to
18
19 escape before a warrant can be obtained.”
20

21 91. Respondents arrested Petitioner without any warrant and without making an
22
23 individualized determination of flight risk.
24

25 92. In fact, Respondents have no mechanism for ensuring agents’ compliance with
26
27 the statutory limits on warrantless arrest authority and do not provide guidance to
28
agents and officers on how to make an individualized determination of likelihood of
escape. Respondents permit agents and officers to make warrantless arrests at whim
and in violation of law.

PRAYER FOR RELIEF

WHEREFORE, Petitioner prays that this Court grant the following relief:

- (1) Assume jurisdiction over this matter;
- (2) Issue an Order to Show Cause requiring Respondents to answer this Petition
and show the legal basis for Petitioner’s detention;

WRIT OF HABEAS CORPUS AND COMPLAINT FOR DECLARATORY AND INJUNCTIVE
RELIEF - 19

- 1 (3) Issue a Writ of Habeas Corpus on the ground that Petitioner's continued
2 detention violates the 4th and/or the 5th Amendment and order Petitioner's
3 immediate release;
4
5 (4) In the alternative, issue injunctive relief ordering Respondents to
6 immediately release Petitioner, on the ground that his continued detention
7 violates Plaintiff's constitutional due process rights and/or his statutory
8 rights;
9
10 (5) Issue an injunction ordering Respondents not to re-detain Petitioner without a
11 proper finding that he has committed a violation of the conditions of release;
12
13 (6) Issue an injunction ordering Respondents not revoke Petitioner's grant of
14 release and/or bond without providing prior written notice, an opportunity to
15 respond, and be represented by counsel prior to deprivation of liberty when
16 and if the stay of removal is lifted;
17
18 (7) Issue an injunction prohibiting the transfer of Petitioner outside of the
19 jurisdictional limits of this Court;
20
21 (8) Enter a judgment declaring that Respondents' detention of Petitioner
22 is and will be unauthorized by statute and contrary to law;
23
24 (9) Award Petitioner reasonable costs and attorney fees.
25
26
27
28

Date: 4/23/2026

Respectfully Submitted by

s/ Nicolette Glazer Esq.

Nicolette Glazer Esq.

LAW OFFICES OF LARRY R GLAZER

2121 Avenue of the Stars #800

Century City, CA 90067
T: 310-407-5353
F: 310-407-5354
nicolette@glazerandglazer.com
ATTORNEY FOR PETITIONER

VERIFICATION OF COUNSEL

I am counsel for Petitioner who is detained by ICE outside of the counties in which I maintain my offices and he cannot easily receive and return documents. Accordingly, I make this verification for and on behalf of Petitioner for that reason. I have conducted a reasonable investigation into the facts and circumstances in this case and I am informed and believe and on that ground allege that the factual matters stated in the foregoing Petition for Habeas Corpus are true and correct to the best of my knowledge. I so declare under penalty of perjury.

s/ Nicolette Glazer Esq.
Nicolette Glazer Esq.
LAW OFFICES OF LARRY R GLAZER
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ATTORNEY FOR PETITIONER

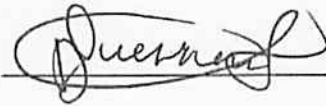
I Jimmy Walter Godinez Orozco I am over 18 years old and I declare under penalty of perjury that the following is true and correct to the best of my knowledge

1. My name is Jimmy Walter Godinez Orozco
2. I am from Guatemala.
3. I am 48 years old.
4. I have entered in the United States for almost 22 years ago.
5. I escaped from my country because I have fear to return to my country.
6. I am married and I have 3 US citizen children. The youngest one is 11 years old.
7. On 3/5/2026, I was working in Arizona and I was driving back to California. I have driver license to drive. When I was in Indio on my way back home to see my children, I was stopped by the border patrol. Few people came out of the car and asked my legal status. I showed them my driver license and my work permit and I showed them I have a case pending with the 9th Circuit Court of Appeals. They asked me to get out of my car and I complied with them and they handcuffed me and detained me. They took me to their car. They didn't tell me why they had to detain me.
8. They took me in India to have the fingerprint and then transferred me to Imperial Detention Center.
9. It is unreasonable to detain me since I didn't have any trouble with the law.
10. I have medical problem and I have hernia a year ago and it is very painful. I am supposed to have a medical check up to have my possibly surgery. I received no medical treatment at all. They give me no treatment.
11. The living condition inside is extremely bad. The food is horrible and not eatable. There is not enough food for all of us.
12. My medical condition is getting worse. I am not being provided with any treatment and I am suffering inside.
13. I couldn't eat at all. It is a nightmare to me about what happened on 3/5/2026. I came to this country to seek refuge because of what happened to me in my country. I never expected to have those inhuman treatments like this. When I slept at night, I would have nightmare about what happened on 3/5/2026
14. I have a cold now. They didn't provide any medication for me. I am very depressed and I am under a lot of stress inside.
15. I am always a law abiding person. I filed tax returns since almost 20 years ago. I am the sole provider of the family
16. I miss my family especially my children.
17. I feel very helpless and vulnerable under this circumstance and I am so afraid of my life if I continue to stay inside.
18. I need to get out of there since my family needs me.
19. I miss my family, my children and I need your help

Jimmy Walter Godinez Orozco

I, Brenda Guerrero, prepared the contents of the above declaration at the request and with the permission of Jimmy Walter Godinez Orozco. I am competent in interpreting from English to Spanish. I read the information contained herein to the Petitioner in Spanish to the best of my ability. The Petitioner confirmed to me that all the translated information from Spanish to English and vice versa in this document is true and correct and adopted the contents of the declaration as his own. Jimmy Walter Godinez Orozco unequivocally authorized me to affix his name as an indication of approval and adoption as she is detained and cannot receive and send documents easily.

I declare under penalty of perjury on 03/19/2026,

_____

DEPARTMENT OF HOMELAND SECURITY

NOTICE TO APPEAR

In removal proceedings under section 240 of the Immigration and Nationality Act:

File No. 

In the Matter of:

Respondent: GODINEZ OROZCO, JIMMY WALTER currently residing at:


(Number, street, city and ZIP code)


(Area code and phone number)

- ☐ You are an arriving alien.
- ☒ You are an alien present in the United States who has not been admitted or paroled
- ☐ You have been admitted to the United States, but are removable for the reasons stated below.

The Department of Homeland Security alleges that:

- 1) You are not a citizen or national of the United States.
- 2) You are a native of GUATEMALA and a citizen of GUATEMALA;
- 3) You entered the United States at or near UNKNOWN POE on or about UNKNOWN DOE;
- 4) You were not then admitted or paroled after inspection by an Immigration Officer.

RECEIVED
DEPARTMENT OF JUSTICE

JUN 28 2017

EOIR
IMMIGRATION COURT
LOS ANGELES, CALIFORNIA

On the basis of the foregoing, it is charged that you are subject to removal from the United States pursuant to the following provision(s) of law:

Section 212 (a) (6) (A) (i) of the Immigration and Nationality Act (Act), as amended, as an alien present in the United States without being admitted or paroled, or who has arrived in the United States at any time or place other than designated by the Attorney General.

EXHIBIT # 1

OCT 15 2019

☐ This notice is being issued after an asylum officer has found that the respondent has demonstrated a credible fear of persecution or torture.

Jan D. Latimore
Immigration Judge

☐ Section 235(b)(1) order was vacated pursuant to: ☐ 8CFR 208.30 ☐ 8CFR 235(b)(5)(iv)

YOU ARE ORDERED to appear before an immigration judge of the United States Department of Justice at:

606 S. OLIVE STREET, 15TH FLOOR, LOS ANGELES, CA 90014-0000

(Complete Address of Immigration Court, including Room Number, if any)

on TBD at TBD to show why you should not be removed from the United States based on the
(Date) (Time)

charge(s) set forth above.


(Signature and Title of Issuing Officer)

Date MAY 26 2017

ANAHEIM, CA

(City and State)

Notice to Respondent

Warning: Any statement you make may be used against you in removal proceedings.

Alien Registration: This copy of the Notice to Appear served upon you is evidence of your alien registration while you are under removal proceedings. You are required to carry it with you at all times.

Representation: If you so choose, you may be represented in this proceeding, at no expense to the Government, by an attorney or other individual authorized and qualified to represent persons before the Executive Office for Immigration Review, pursuant to 8 CFR 1003.16. Unless you so request, no hearing will be scheduled earlier than ten days from the date of this notice, to allow you sufficient time to secure counsel. A list of qualified attorneys and organizations who may be available to represent you at no cost will be provided with this notice.

Conduct of the hearing: At the time of your hearing, you should bring with you any affidavits or other documents, which you desire to have considered in connection with your case. If you wish to have the testimony of any witnesses considered, you should arrange to have such witnesses present at the hearing.

At your hearing you will be given the opportunity to admit or deny any or all of the allegations in the Notice to Appear and that you are inadmissible or removable on the charges contained in the Notice to Appear. You will have an opportunity to present evidence on your own behalf, to examine any evidence presented by the Government, to object, on proper legal grounds, to the receipt of evidence and to cross examine any witnesses presented by the Government. At the conclusion of your hearing, you have a right to appeal an adverse decision by the immigration judge.

You will be advised by the immigration judge before whom you appear of any relief from removal for which you may appear eligible including the privilege of departure voluntarily. You will be given a reasonable opportunity to make any such application to the immigration judge.

Failure to appear: You are required to provide the DHS, in writing, with your full mailing address and telephone number. You must notify the Immigration Court and the Department of Homeland Security immediately by using Form EOIR-33 whenever you change your address or telephone number during the course of this proceeding. You will be provided with a copy of this form. Notices of hearing will be mailed to this address. If you do not submit Form EOIR-33 and do not otherwise provide an address at which you may be reached during proceedings, then the Government shall not be required to provide you with written notice of your hearing. If you fail to attend the hearing at the time and place designated on this notice, or any date and time later directed by the Immigration Court, a removal order may be made by the immigration judge in your absence, and you may be arrested and detained by the DHS.

Mandatory Duty to Surrender for Removal: If you become subject to a final order of removal, you must surrender for removal to your local DHS office, listed on the internet at <http://www.ice.gov/contact/ero>, as directed by DHS and required by statute and regulation. Immigration regulations at 8 CFR 1241.1 define when the removal order becomes administratively final. If you are granted voluntary departure and fail to depart the United States as required, fail to post a bond in connection with voluntary departure, or fail to comply with any other condition or term in connection with voluntary departure, you must surrender for removal on the next business day thereafter. If you do not surrender for removal as required, you will be ineligible for all forms of discretionary relief for as long as you remain in the United States and for ten years after departure or removal. This means you will be ineligible for asylum, cancellation of removal, voluntary departure, adjustment of status, change of nonimmigrant status, registry, and related waivers for this period. If you do not surrender for removal as required, you may also be criminally prosecuted under section 243 of the Immigration and Nationality Act (the Act).

U.S. Citizenship Claims: If you believe you are a United States citizen, please advise DHS by calling the ICE Law Enforcement Support Center toll free at (855)448-6903.

Request for Prompt Hearing

To expedite a determination in my case, I request this Notice to Appear be filed with the Executive Office of Immigration Review as soon as possible. I waive my right to a 10-day period prior to appearing before an immigration judge and request my hearing be scheduled.

Before:

(Signature of Respondent)

Date: _____

(Signature and Title of Immigration Officer)

Certificate of Service

This Notice To Appear was served on the respondent by me on **JUN 20 2017** in the following manner and in compliance with section 239(a)(1) of the Act.

☐ In person ☐ by certified mail, returned receipt # _____ requested ☒ by regular mail

☐ Attached is a credible fear worksheet.

☒ Attached is a list of organization and attorneys which provide free legal services.

The alien was provided oral notice in the **ENGLISH** language of the time and place of his or her hearing and of the consequences of failure to appear as provided in section 240(b)(7) of the Act.

(Signature of Respondent if Personally Served)

(Signature and Title of Officer)

EXHIBIT D

ACMS Docket Report
United States Court of Appeals for the Ninth Circuit

Court of Appeals Docket #: 26-110

Docketed: 01/07/2026

Godinez Orozco v. Blanche

Appeal From: Board of Immigration Appeals

Fee Status: Paid

Case Type Information:

- 1) Agency
- 2) Immigration
- 3)

Originating Court Information:

Agency: BIA - Los Angeles Central California



Date Rec'd COA: 01/06/2026

Date Order/Judgment: 12/23/2025

Prior Cases:

None

Current Cases:

None

JIMMY WALTER GODINEZ OROZCO



Petitioner

Ms. Rosana Cheung, Attorney

Direct: 213-891-1314

Email: roscheung@yahoo.com

[Retained]

Law Office of Rosana Kit Wai Cheung

617 South Olive Street

Suite 710

Los Angeles, CA 90014

PAMELA BONDI, ATTORNEY
GENERAL

Terminated: 04/08/2026

Respondent

Mr. Anthony Cardozo Payne, Senior Litigation Counsel

Terminated: 04/08/2026

Email: anthony.payne@usdoj.gov

[Government]

DOJ - U.S. Department of Justice

Civil Division/Office of Immigration Litigation

P.O. Box 878

Ben Franklin Station

Washington, DC 20044

Jennifer A. Bowen, Trial Attorney

Terminated: 04/08/2026

Email: Jennifer.Bowen@usdoj.gov

[Government]

DOJ - U.S. Department of Justice

Civil Division/Office of Immigration Litigation

P.O. Box 878

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Washington, DC 20044

Oil

Terminated: 04/08/2026
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TODD BLANCHE, ACTING
ATTORNEY GENERAL
Respondent

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Mr. Anthony Cardozo Payne, Senior Litigation Counsel
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Jennifer A. Bowen, Trial Attorney
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Washington, DC 20044

JIMMY WALTER GODINEZ OROZCO,

Petitioner,

v.

TODD BLANCHE, Acting Attorney General,

Respondent.

1/6/2026 1 **PETITION FOR REVIEW** filed by Petitioner Jimmy Walter Godinez Orozco. [Entered: 01/07/2026 07:01 AM]

1/6/2026 2 **MOTION TO STAY REMOVAL** filed by Petitioner(s). [Entered: 01/07/2026 07:01 AM]

1/6/2026 3 **AGENCY DECISION** on review dated 12/23/2025. [Entered: 01/07/2026 07:01 AM]

1/7/2026 4 **CASE OPENED.** Petition for Review has been received in the Clerk's office of the United States Court of Appeals for the Ninth Circuit on 1/6/2026.
The U.S. Court of Appeals docket number **26-110** has been assigned to this case. All communications with the court must indicate this Court of Appeals docket number. Please carefully review the docket to ensure the name(s) and contact information are correct. It is your responsibility to alert the court if your contact information changes.
Resources Available
For more information about case processing and to assist you in preparing your brief, please review the Case Opening Information (for attorneys and pro se litigants), review the Appellate Practice Guide, and counsel for petitioner(s) should also review the Immigration Outline and consider contacting the court's Appellate Mentoring Program for help with the brief and argument. [Entered: 01/07/2026 07:01 AM]

1/7/2026 5 Under General Order 6.4, a temporary stay of removal is in effect until further order of the court. [Entered: 01/07/2026 07:03 AM]

1/7/2026 ☐ 6 **SCHEDULE NOTICE.** Respondent Response to Stay Motion (Filed with PFR) due (Respondent) 3/9/2026, Certified Administrative Record due (Respondent) 2/17/2026, Immigration Respondent Answering Brief due (Respondent) 4/27/2026, Immigration Petitioner Opening Brief due (Petitioner) 3/30/2026. All briefs shall be served and filed pursuant to FRAP 31 and 9th Cir. R. 31-2.1.
2 pg. 320 KB
Failure of the petitioner(s)/appellant(s) to comply with this briefing schedule will result in automatic dismissal of the appeal. See 9th Cir. R. 42-1 [Entered: 01/07/2026 07:13 AM]

1/7/2026 7 **NOTICE OF APPEARANCE** by Jennifer A. Bowen for Respondent Pamela Bondi. [Entered: 01/07/2026 08:28 AM]

1/7/2026 8 **ADDED** Counsel for Respondent Jennifer A. Bowen [Entered: 01/07/2026 08:44 AM]

1/7/2026 9 **NOTICE OF APPEARANCE** by Anthony Cardozo Payne for Respondent Pamela Bondi. [Entered: 01/07/2026 09:20 AM]

1/7/2026 10 **ADDED** Counsel for Respondent Anthony Cardozo Payne [Entered: 01/07/2026 09:25 AM]

1/14/2026 11 **CERTIFIED ADMINISTRATIVE RECORD** filed by DOJ Executive Office for Immigration Review. [Entered: 01/14/2026 10:06 AM]

3/9/2026 12 **OPPOSITION** to Motion to Stay Removal (DE 2) filed by Respondent Pamela Bondi. [Entered: 03/09/2026 09:50 AM]

3/28/2026 13 **MOTION** to Extend Time to File Brief filed by Petitioner Jimmy Walter Godinez Orozco. [Entered: 03/28/2026 03:36 PM]

4/8/2026 14 Respondent Pamela Bondi substituted by Todd Blanche effective 04/08/2026. [Entered: 04/08/2026 12:44 PM]

4/10/2026 15 **TEXT ORDER FILED.** The motion (Docket Entry No. 13) for an extension of time to file the opening brief is granted. The opening brief is due June 29, 2026. The answering brief is due July 29, 2026. The optional reply brief is due 21 days after the answering brief is served. [Entered: 04/10/2026 04:04 PM]