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6 UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA
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8
9 Z.G.,
10 Petitioner-Plaintiff,

11 v.

12 Christopher LAROSE, Warden, Otay Mesa
Detention Center;

13 Gregory J. ARCHAMBEAULT, Acting Field
14 Office Director of San Diego Office of Detention
and Removal, U.S. Immigrations and Customs
15 Enforcement; U.S. Department of Homeland
Security;

16 Todd M. LYONS, Acting Director, Immigration
17 and Customs Enforcement, U.S. Department of
Homeland Security;

18 Markwayne MULLIN, in his Official Capacity,
19 Secretary, U.S. Department of Homeland Security;
and

20 Todd BLANCHE, in his Official Capacity, Acting
21 Attorney General of the United States;

22 Respondents-Defendants.
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Case No. '26CV2487 RSH AHG

**PETITION FOR WRIT OF
HABEAS CORPUS**

INTRODUCTION

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2 1. The Petitioner, Z.G.,¹ is in the physical custody of the Department of Homeland
3 Security at the Otay Mesa Detention Center (OMCD) in San Diego, California. He is facing
4 prolonged detention in violation of the Due Process Clause of the Fifth Amendment.

5 2. The Petitioner has been detained for almost nine months, even though no neutral
6 decisionmaker has conducted a hearing to determine whether this lengthy incarceration is
7 warranted based on danger or flight risk. During the time he has detained, the Petitioner has been
8 sexually assaulted and has suffered severe medical conditions without adequate treatment. The
9 length of his detention has been extended due to the Immigration Court's inability to provide an
10 interpreter in his native language of Kambaata and is likely to continue for months, if not years,
11 without intervention from this Court.

12 3. Petitioner therefore respectfully requests that this Court issue a writ of habeas
13 corpus, determine that Petitioner's detention is not justified because the government has not
14 established by clear and convincing evidence that Petitioner presents a risk of flight or danger in
15 light of available alternatives to detention, and order Petitioner's immediate release.

16 4. Alternatively, Petitioner requests that the Court issue a writ of habeas corpus and
17 order Petitioner's release within 14 days unless Respondents schedule a hearing before a neutral
18 adjudicator where (1) to continue detention, the government must establish by clear and
19 convincing evidence that Petitioner presents a risk of flight or danger, even after consideration of
20 alternatives to detention that could mitigate any risk that Petitioner's release would present; and

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22
23 ¹ The Petitioner is proceeding under a pseudonym and will file a motion to proceed under a
24 pseudonym with the Court. The Petitioner will provide his identity, including his full name and
alien number, to the Respondents' counsel.

1 (2) if the government cannot meet its burden, the adjudicator shall order Petitioner's release on
2 appropriate conditions of supervision, taking into account Petitioner's ability to pay a bond.

3 **JURISDICTION**

4 5. Petitioner is in the physical custody of Respondents. Petitioner is detained at the
5 Otay Mesa Detention Center in San Diego, California.

6 6. This action arises under the Due Process Clause of the Fifth Amendment of the U.S.
7 Constitution. Jurisdiction is proper under 28 U.S.C. §§ 1331 (federal question), 2241 (habeas
8 corpus); U.S. Const. Art. I, § 2; (Suspension Clause); and 5 U.S.C. § 702 (Administrative
9 Procedure Act). This Court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241 *et*
10 *seq.*, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C. §
11 1651.

12 7. Congress has preserved judicial review of challenges to prolonged immigration
13 detention. *See Jennings v. Rodriguez*, 138 S. Ct. 830, 839-841 (2018) (holding that 8 U.S.C. §§
14 1226(e), 1252(b)(9) do not bar review of challenges to prolonged immigration detention); *see also*
15 *id.* at 876 (Breyer, J., dissenting). (“8 U.S.C. § 1252(b)(9) . . . by its terms applies only with respect
16 to review of an order of removal”) (internal quotation marks and brackets omitted).

17 **VENUE**

18 8. Venue is proper in this District because this is the district in which Petitioner is
19 confined. *See Doe v. Garland*, 109 F.4th 1188, 1197-99 (9th Cir. 2024).

20 9. Venue is also properly in this Court pursuant to 28 U.S.C. § 1391(e) because
21 Respondents are employees, officers, and agencies of the United States, and because a substantial
22 part of the events or omissions giving rise to the claims occurred in the Southern District of
23 California.

REQUIREMENTS OF 28 U.S.C. § 2243

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2 10. The Court must grant the petition for writ of habeas corpus or order Respondents
3 to show cause “forthwith,” unless the Petitioner is not entitled to relief. 28 U.S.C. § 2243. If an
4 order to show cause is issued, Respondents must file a return “within three days unless for good
5 cause additional time, not exceeding twenty days, is allowed.” *Id.*

6 11. Habeas corpus is “perhaps the most important writ known to the constitutional
7 law . . . affording as it does a *swift* and imperative remedy in all cases of illegal restraint or
8 confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added). “The application for the
9 writ usurps the attention and displaces the calendar of the judge or justice who entertains it and
10 receives prompt action from him within the four corners of the application.” *Yong v. I.N.S.*, 208
11 F.3d 1116, 1120 (9th Cir. 2000) (citation omitted).

PARTIES

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13 12. Petitioner Z.G. is a noncitizen currently detained by Respondents pending ongoing
14 removal proceedings.

15 13. Respondent Christopher J. LaRose is employed by CoreCivic as Senior Warden of
16 the Otay Mesa Detention Center, where Petitioner is detained. He has immediate physical custody
17 of Petitioner. He is sued in his official capacity.

18 14. Respondent Gregory J. Archambeault is the Acting Director of the San Diego Field
19 Office of ICE’s Enforcement and Removal Operations division. As such, Mr. Archambeault is
20 Petitioner’s immediate custodian and is responsible for Petitioner’s detention and removal. He is
21 named in his official capacity.

22 15. Respondent Todd M. Lyons is the Acting Director of Immigration and Customs
23 Enforcement (ICE) and is responsible for ICE’s policies, practices, and procedures, including those
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1 relating to the detention of immigrants. ICE is a legal custodian of Petitioner and Mr. Lyons is
2 named in his official capacity.

3 16. Respondent Markwayne Mullin is the Secretary of the Department of Homeland
4 Security. He is responsible for the implementation and enforcement of the Immigration and
5 Nationality Act (INA), and oversees ICE, which is responsible for Petitioner's detention. Mr.
6 Mullin has ultimate custodial authority over Petitioner and is sued in his official capacity.

7 17. Respondent Todd Blanche is the Acting Attorney General of the United States. He
8 is responsible for the Department of Justice, of which the Executive Office for Immigration
9 Review and the immigration court system it operates is a component agency. He is sued in his
10 official capacity.

11 **FACTS**

12 18. On or around July 22, 2025, the Petitioner ("Mr. G"), who is 30 years old, entered
13 the United States without inspection near Otay Mesa, California, seeking asylum
14 from Ethiopia. Mr. G speaks only one language fluently—Kambaata.

15 19. Upon entry, Mr. G was detained by the Department of Homeland Security
16 ("DHS") and placed in immigration detention at the Otay Mesa Detention Facility.

17 20. DHS placed Mr. G in expedited removal proceedings on July 22, 2025.

18 21. Mr. G requested a fear interview, but the Asylum Officer at United States
19 Citizenship and Immigration Services ("USCIS") could not secure a Kambaata interpreter for the
20 interview. USCIS determined that Mr. G should be issued a discretionary Notice to Appear due to
21 lack of available Kambaata interpreters.

22 22. Nevertheless, DHS took an additional six weeks to place Mr. G into full removal
23 proceedings.

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1 23. Mr. G's first master calendar hearing was on September 29, 2025, and he
2 appeared *pro se* at this hearing. At the hearing, the immigration court could not secure
3 a Kambaata interpreter, and therefore Mr. G's case was reset for October 6, 2025.

4 24. On October 6, 2025, Mr. G appeared again *pro se*. The court still could not find
5 a Kambaata interpreter, and the immigration judge tried to proceed with an Amharic
6 interpreter due to Mr. G's Ethiopian nationality. Mr. G informed the court that he could not
7 understand Amharic and requested a Kambaata interpreter. His case was again reset for October
8 20, 2025.

9 25. Thereafter, Mr. G was able to secure *pro bono* representation, and his *pro*
10 *bono* counsel appeared at the hearing on October 20, 2025. The immigration judge could not find
11 a Kambaata interpreter, so Mr. G's counsel waived interpretation for this hearing. Mr. G's counsel
12 conceded the charges on his Notice to Appear and requested relief from removal through asylum,
13 withholding of removal, and protection under the Convention Against Torture. The immigration
14 judge instructed Mr. G to file a Form I-589, Application for Asylum and Withholding of Removal,
15 prior to November 7, 2025.

16 26. During this time, Mr. G also informed his counsel that he was facing medical issues
17 at the detention center, but he was not receiving proper care. Mr. G said he had gone to
18 the medical unit multiple times, but the medical unit did not call an interpreter for him, forcing
19 him to use hand gestures. He stated that he has not received proper treatment for his very painful
20 hemorrhoids, and he was worried because his cousin died from a similar condition. He also
21 shared that his knee and wrist were in a lot of pain from his torture in prison in Ethiopia and that
22 he needs glasses but has not been able to see an optometrist while detained. He requested that his
23 counsel contact Immigration and Customs Enforcement ("ICE") to escalate these issues. On
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1 October 28, 2025, Mr. G's counsel left a message with the medical unit at Otay
2 Mesa Detention Center explaining these issues and also sent an email to a deportation officer with
3 ICE at the Otay Mesa Detention Center to request that Mr. G see a medical provider with an
4 interpreter.

5 27. On November 1, 2025, Mr. G was sexually assaulted at Otay Mesa Detention
6 Center when he was playing basketball. Another detainee grabbed him by the waist and thrust his
7 pelvis against him several times. Mr. G felt humiliated and other detainees laughed at him. He
8 filed a complaint about the incident, but the investigator did not provide him with an interpreter to
9 explain his side. He was also not provided with video footage of the incident.

10 28. Mr. G filed his Form I-589, Application for Asylum and Withholding of Removal,
11 with the immigration court on November 6, 2025. Mr. G appeared again in court on November 7,
12 2025. The immigration court could not secure a Kambaata interpreter, but Mr. G's counsel waived
13 interpretation for the hearing since it was for the purpose of scheduling a final hearing. Counsel
14 informed the immigration judge that Mr. G would need a Kambaata interpreter for the final
15 hearing, which was set for February 10, 2026.

16 29. Mr. G filed hundreds of pages of evidence in support of his request for asylum in
17 January 2026. On February 5, 2026, Mr. G's new counsel requested a four-day continuance of his
18 individual hearing due to change in counsel. Mr. G's previous counsel changed employment, and
19 new counsel entered an appearance in his case. Around February 6, 2026, the immigration judge
20 assigned to Mr. G's case left the Otay Mesa Immigration Court, and Mr. G's case was reset
21 for a master calendar hearing in front of a new immigration judge on March 11, 2026.

22 30. On February 6, 2026, DHS filed a motion to pretermit Mr. G's applications for
23 protection based on the Asylum Cooperative Agreement with Uganda and requested that the
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1 immigration judge enter an order of removal to Uganda so that Mr. G could apply for asylum in
2 Uganda. Through counsel, Mr. G filed an opposition to the motion on February 16, 2026 with
3 evidence that Uganda categorically banned Ethiopians from seeking asylum, including a sworn
4 declaration from a lawyer in Uganda explaining that Ethiopians cannot request protection in
5 Uganda and are targeted for arrest, detention, and refoulement by immigration authorities.

6 31. On February 17, 2026, Mr. G's counsel filed a motion to set Mr. G's case for a final
7 hearing instead of having another master calendar hearing, as Mr. G was struggling in detention
8 and the case was ready for a final hearing. The immigration judge never ruled on this motion.
9 On March 5, 2026, the case was again pushed back to March 24, 2026 in front of a new
10 immigration judge, again for a master calendar hearing.

11 32. On March 5, 2026, Mr. G's counsel filed a request with ICE to release Mr. G on
12 parole due to his intense medical issues and lack of language support at the facility, noting that Mr.
13 G has a strong case for asylum and no criminal history, making him a strong candidate for release
14 on parole. Attached to the parole request was a letter and supporting documents from Mr. G's
15 relative in Colorado who was willing to host and support Mr. G if released. Mr. G's deportation
16 officer confirmed receipt of this parole request on March 6, 2026 and told Mr. G's counsel that he
17 will inform her once a decision has been made. To date, ICE has not issued any decision on the
18 parole request.

19 33. On March 17, 2026, Mr. G appeared at his master calendar hearing, and counsel
20 waived interpretation for him. The immigration judge set a new hearing for March 24, 2026 to
21 discuss the issue of removal to Uganda. Counsel reminded the immigration judge that Mr.
22 G required a Kambaata interpreter.

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1 34. On March 24, 2026, Mr. G appeared at his hearing, and his counsel advised the
2 immigration judge that Mr. G is willing to waive interpretation until the final asylum hearing, but
3 the immigration judge responded that he could not continue without a Kambaata interpreter and
4 asked counsel to put the Kambaata interpreter she was working with in touch with the
5 interpretation service provider at the court. DHS requested that the immigration judge ask Mr. G
6 to continue in a different language, but the immigration judge examined the record and confirmed
7 that Mr. G had consistently said that he only understood Kambaata and requested
8 only Kambaata interpreters. The immigration judge again reset the hearing for April 7, 2026.

9 35. Thereafter, Mr. G's counsel contacted the interpretation service provider at the
10 immigration court and put them in touch with a Kambaata interpreter, reminding them that Mr. G
11 had a hearing on April 7, 2026. Although the service provider got in touch with the interpreter,
12 they did not onboard him in time for the April 7, 2026 hearing.

13 36. On April 7, 2026, Mr. G and counsel appeared at his hearing. The immigration
14 judge called an Amharic interpreter and asked Mr. G if he could understand an Amharic
15 interpreter. Mr. G confirmed that he did not speak Amhara fluently and needed
16 a Kambaata interpreter. Mr. G's attorney asked the immigration judge if he could waive
17 interpretation for this hearing related to removal to Uganda. The immigration judge proceeded
18 with the hearing and asked DHS why he should consider their motion to pretermite when there was
19 evidence that Ethiopians could not receive asylum in Uganda. DHS responded that the
20 immigration judge should not consider whether Mr. G could request asylum in Uganda. The
21 immigration judge ultimately ruled that Mr. G had not established that he would be persecuted in
22 Uganda and that the court was precluded from denying the motion based on the fact that Ethiopians
23 cannot apply for asylum in Uganda by the Board of Immigration Appeals' ("BIA") decision
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1 in *Matter of C-I-G-M- & L-V-S-G-*, 29 I&N Dec. 291 (BIA 2025). The immigration judge ordered
2 Mr. G's removal to Uganda.

3 37. Mr. G, through counsel, filed a Notice of Appeal at the BIA on April 17, 2026. This
4 appeal is currently pending.

5 38. Based on information and belief, the BIA often takes more than six months—
6 sometimes closer to one year—to make a decision on an appeal for a detained individual. If the
7 BIA determines that the immigration judge erred in ordering removal to Uganda and instructs the
8 immigration judge to make a decision on Mr. G's asylum case, it is unclear if the immigration
9 court will ever have access to a Kambaata interpreter for him to testify about the persecution he
10 faced in Ethiopia. Even if the BIA affirms the immigration judge's removal order, Mr.
11 G retains the right to appeal that decision through a petition for review to the Ninth Circuit Court
12 of Appeals, which would take several more months—if not years—to come to a decision.

13 39. Mr. G has been detained for close to nine months and is isolated
14 from his community. There is no one at the immigration detention center who speaks his language,
15 and he has limited funds to call his relatives or home. A recent study has found that “increased
16 length of imprisonment . . . directly exerts harm” and that “detention lasting 6 months or longer . . .
17 [results in] even higher rates of poor [health], mental illness, and PTSD following release.” *See*
18 Saadi, Altaf, et al, DURATION IN IMMIGRATION DETENTION AND HEALTH HARMS, JAMA NETWORK
19 (Jan. 24, 2025), *available* at
20 <https://jamanetwork.com/journals/jamanetworkopen/fullarticle/2829506>. A local news station has
21 also reported on the unhealthy conditions at Otay Mesa Detention Facility, citing overcrowding,
22 delayed medical care, and poor nutrition in the facility. *See* Gustavo Solis, *Overcrowded*
23 *Conditions Plague Otay Mesa and Other Immigrant Detention Facilities*, KPBS News (July 28,

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1 2025), available at [https://www.kpbs.org/news/local/2025/07/28/overcrowded-conditions-](https://www.kpbs.org/news/local/2025/07/28/overcrowded-conditions-plague-otay-mesa-and-other-immigrant-detention-facilities)
2 plague-otay-mesa-and-other-immigrant-detention-facilities.

3 40. Despite being detained for nearly nine months, Mr. G has never been provided with
4 a bond hearing before a neutral decisionmaker to determine whether his prolonged detention is
5 justified based on danger or flight risk.

6 LEGAL FRAMEWORK

7 41. “It is well established that the Fifth Amendment entitles [noncitizens] to due
8 process of law in deportation proceedings.” *Demore v. Kim*, 538 U.S. 510, 523 (2003) (quoting
9 *Reno v. Flores*, 507 U.S. 292, 306 (1993)). “Freedom from imprisonment—from government
10 custody, detention, or other forms of physical restraint—lies at the heart of the liberty” that the
11 Due Process Clause protects. *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001); see also *id.* at 718
12 (Kennedy, J., dissenting) (“Liberty under the Due Process Clause includes protection against
13 unlawful or arbitrary personal restraint or detention.”). This fundamental due process protection
14 applies to all noncitizens, including both removable and inadmissible noncitizens. See *id.* at 721
15 (Kennedy, J., dissenting) (“[B]oth removable and inadmissible [noncitizens] are entitled to be free
16 from detention that is arbitrary or capricious”).

17 42. Due process requires “adequate procedural protections” to ensure that the
18 government’s asserted justification for physical confinement “outweighs the individual’s
19 constitutionally protected interest in avoiding physical restraint.” *Zadvydas*, 533 U.S. at 690
20 (internal quotation marks omitted). In the immigration context, the Supreme Court has recognized
21 only two valid purposes for civil detention—to mitigate the risks of danger to the community and
22 to prevent flight. *Id.*; *Demore*, 538 U.S. at 528.

1 43. Due process requires that the government provide bond hearings to noncitizens
2 facing prolonged detention. “The Due Process Clause foresees eligibility for bail as part of due
3 process” because “[b]ail is basic to our system of law.” *Jennings*, 138 S. Ct. at 862 (Breyer, J.,
4 dissenting) (internal quotation marks omitted). While the Supreme Court upheld the mandatory
5 detention of a noncitizen under Section 1226(c) in *Demore*, it did so based on the petitioner’s
6 concession of deportability and the Court’s understanding at the time that such detentions are
7 typically “brief.” *Demore*, 538 U.S. at 522 n.6, 528. Where a noncitizen has been detained for a
8 prolonged period or is pursuing a substantial defense to removal or claim to relief, due process
9 requires an individualized determination that such a significant deprivation of liberty is warranted.
10 *Id.* at 532 (Kennedy, J., concurring) (“[I]ndividualized determination as to his risk of flight and
11 dangerousness” may be warranted “if the continued detention became unreasonable or
12 unjustified”); *see also Jackson v. Indiana*, 406 U.S. 715, 733 (1972) (holding that detention beyond
13 the “initial commitment” requires additional safeguards); *McNeil v. Dir., Patuxent Inst.*, 407 U.S.
14 245, 249-50 (1972) (holding that “lesser safeguards may be appropriate” for “short term
15 confinement”); *Hutto v. Finney*, 437 U.S. 678, 685-86 (1978) (holding that, in the Eighth
16 Amendment context, “the length of confinement cannot be ignored in deciding whether [a]
17 confinement meets constitutional standards”); *Reid v. Donelan*, 17 F.4th 1, 7 (1st Cir. 2021)
18 (holding that “the Due Process Clause imposes some form of reasonableness limitation upon the
19 duration of detention” under section 1226(c)) (internal quotation marks omitted).

20 44. Courts have continually expressed concern about the constitutionality of detention
21 without a bond hearing that lasts longer than six months. *See Demore*, 538 U.S. at 529-30
22 (upholding only “brief” detentions under Section 1226(c), which last “roughly a month and a half
23 in the vast majority of cases in which it is invoked, and about five months in the minority of cases
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1 in which the [noncitizen] chooses to appeal”); *Zadvydas*, 533 U.S. at 701 (“Congress previously
2 doubted the constitutionality of detention for more than six months.”); *Rodriguez v. Nielsen*, 2019
3 WL 7491555, at *6 (N.D. Cal. Jan. 7, 2019) (“[D]etention becomes prolonged after six months
4 and entitles [Petitioner] to a bond hearing”).

5 45. The recognition that six months is a substantial period of confinement—and is the
6 time after which additional process is required to support continued incarceration—is deeply
7 rooted in U.S. legal tradition. With few exceptions, “in the late 18th century in America crimes
8 triable without a jury were for the most part punishable by no more than a six-month prison term.”
9 *Duncan v. Louisiana*, 391 U.S. 145, 161 & n.34 (1968). Consistent with this tradition, the Supreme
10 Court has found six months to be the limit of confinement for a criminal offense that a federal
11 court may impose without the protection afforded by jury trial. *Cheff v. Schmackenberg*, 384 U.S.
12 373, 380 (1966) (plurality opinion). The Court has also looked to six months as a benchmark in
13 other contexts involving civil detention. See *McNeil v. Dir., Patuxent Inst.*, 407 U.S. 245, 249,
14 250-52 (1972) (recognizing six months as an outer limit for confinement without individualized
15 inquiry for civil commitment).

16 46. Courts in the Southern District of California have taken the position that an
17 individualized analysis is appropriate to determine whether a non-citizen detainee’s prolonged
18 detention has become so unreasonable as to require an initial bond hearing. See *Hoyos Amado v.*
19 *U.S. DOJ*, No.: 25cv2687-LL(DDL), 2025 WL 3079052 (S.D. Cal. Nov 4, 2025); *Gao v. LaRose*,
20 No.: 25-cv-2084-RSH-SBC, 2025 WL 2770633 (S.D. Cal. Sept. 26, 2025); *Sadeqi v. LaRose*, No.:
21 25-cv-2587-RSH-BJW, 2025 WL 3154520 (S.D. Cal. Nov 12, 2025); *Abdul Kadir v. LaRose*, No.:
22 25cv1045-LL-MMP, 2025 WL 2932654 (S.D. Cal Oct 15, 2025); *Kydyrali v. Wolf*, 499 F. Supp.
23 3d 768 (S.D. Cal. Nov. 4, 2020). These cases have generally relied on a six-factor analysis from
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1 *Banda v. McAleenan*, 385 F. Supp. 3d 1099, 1106 (W.D. Wash. 2019), which considers the
2 following factors in determining whether detention has become so prolonged that violates the Due
3 Process Clause: (1) the total length of detention to date; (2) the likely duration of future detention;
4 (3) conditions of detention; (4) delays in the removal proceedings caused by the detainee; (5)
5 delays in the removal proceedings caused by the government; and (6) the likelihood that the
6 removal proceedings will result in a final order of removal.

7 47. Petitioner's detention, without *any* individualized review, is unreasonable under the
8 test set out in *Banda*, and each of these six factors favors the Petitioner.

9 48. First, Petitioner has experienced detention of a significant and prolonged duration.
10 Petitioner, who has been held in carceral conditions for almost nine months, has already
11 indisputably experienced a significant length of civil detention, thus satisfying the first of the three
12 *Banda* factors.

13 49. Second, the likelihood that the Petitioner will suffer additional detention in the
14 future is great. The Petitioner's removal proceeding is currently on appeal to the Board of
15 Immigration Appeals (BIA). Such appeals typically constitute a multi-month process, which may
16 result in a remand back to the immigration court or a subsequent petition for review to the Ninth
17 Circuit Court of Appeals.

18 50. Third, the conditions inside the Otay Mesa Detention Center (OMDC), which is a
19 for-profit privately run detention center, are indistinguishable from penal confinement. As noted
20 above, news reports have documented overcrowding, delayed medical care, and poor nutrition at
21 OMDC and other DHS detention facilities. While detained at OMDC, the Petitioner has been
22 sexually assaulted by another inmate without adequate recourse from the facility. Further, he has
23 suffered from severe medical issues, including hemorrhoids, without proper medical treatment.

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1 51. Fourth, the Petitioner has not caused any undue delays in this matter. He requested
2 a continuance only once in this case—and that was a request for a four-day continuance due to
3 change of counsel.

4 52. Fifth, the vast majority of delays in these proceedings have been caused by the
5 government. The Petitioner did not receive his first master calendar hearing until more than two
6 months after he was detained. His proceedings were again delayed on three occasions because the
7 Immigration Court was unable to obtain a Kambaata interpreter.

8 53. Finally, the Petitioner’s removal proceedings are currently pending before the
9 Board of Immigration Appeals. The Petitioner has submitted an application for asylum,
10 withholding of removal, and protection under the Convention Against Torture supported by
11 hundreds of pages of evidence and has submitted multiple good faith challenges to the
12 government’s attempt to remove him to the third country of Uganda under the Asylum Cooperative
13 Agreement between the United States and Uganda.

14 54. Accordingly, based on the factors above, the Petitioner’s ongoing detention over
15 nearly nine months, which will remain prolonged while his case is on appeal with the Board of
16 Immigration Appeals, violates his right to due process. Thus, he must be immediately released if
17 not afforded a bond hearing.

18 55. At a bond hearing, due process requires certain minimum protections to ensure that
19 a noncitizen’s detention is warranted: the government must bear the burden of proof by clear and
20 convincing evidence to justify continued detention, taking into consideration available alternatives
21 to detention; and, if the government cannot meet its burden, the noncitizen’s ability to pay a bond
22 must be considered in determining the appropriate conditions of release.

1 56. To justify prolonged immigration detention, the government must bear the burden
2 of proof by clear and convincing evidence that the noncitizen is a danger or flight risk. *See Singh*
3 *v. Holder*, 638 F.3d 1196, 1203 (9th Cir. 2011); *Aleman Gonzalez v. Barr*, 955 F.3d 762, 781 (9th
4 Cir. 2020), *rev'd on other grounds by Garland v. Aleman Gonzalez*, 142 S. Ct. 2057, 213 L. Ed.
5 2d 102 (2022) (“*Jennings’s* rejection of layering [the clear and convincing burden of proof standard]
6 onto § 1226(a) as a matter of statutory construction cannot . . . undercut our constitutional due
7 process holding in *Singh*.”); *Doe v. Garland*, 2023 WL 1934509, at *2 (N.D. Cal. Jan. 10, 2023).
8 Multiple courts within this district have held likewise. *See Hoyos Amado*, 2025 WL 3079052, at
9 *7; *Gao*, 2025 WL 2770633, at *5; *Sadeqi*, 2025 WL 3154520, at *4; *Abdul Kadir*, 2025 WL
10 2932654, at *6; *Kydyrali*, 499 F. Supp. 3d at 775-76; *Durand*, 2024 WL 711607 at *5; *Sanchez-*
11 *Rivera*, 2023 WL 139801 at *7; *Sibomana*, 2023 WL 3028093 at *4.

12 57. Where the Supreme Court has permitted civil detention in other contexts, it has
13 relied on the fact that the Government bore the burden of proof by at least clear and convincing
14 evidence. *See United States v. Salerno*, 481 U.S. 739, 750, 752 (1987) (upholding pre-trial
15 detention after a “full-blown adversary hearing” requiring “clear and convincing evidence” and “a
16 neutral decisionmaker”); *Foucha v. Louisiana*, 504 U.S. 71, 81-83 (1992) (striking down civil
17 detention scheme that placed burden on the detainee); *Zadvydas*, 533 U.S. at 692 (finding post-
18 final-order custody review procedures deficient because, *inter alia*, they placed burden on
19 detainee).

20 58. The requirement that the government bear the burden of proof by clear and
21 convincing evidence is also supported by application of the three-factor balancing test from
22 *Mathews v. Eldridge*, 424 U.S. 319, 335 (1976). First, “an individual’s private interest in ‘freedom
23 from prolonged detention’ is ‘unquestionably substantial.’” *See Rodriguez Diaz v. Garland*, 53
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1 F.4th 1189, 1207 (citing *Singh*, 638 F.3d at 1208). Second, the risk of error is great where the
2 government is represented by trained attorneys and detained noncitizens may lack English
3 proficiency. See *Santosky v. Kramer*, 455 U.S. 745, 763 (1982) (requiring clear and convincing
4 evidence at parental termination proceedings because “numerous factors combine to magnify the
5 risk of erroneous factfinding” including that “parents subject to termination proceedings are often
6 poor, uneducated, or members of minority groups” and “[t]he State’s attorney usually will be
7 expert on the issues contested”). Moreover, detained noncitizens are incarcerated in prison-like
8 conditions that severely hamper their ability to gather evidence and prepare for a bond hearing.
9 Third, placing the burden on the government imposes minimal cost or inconvenience to it, as the
10 government has access to the noncitizen’s immigration records and other information that it can
11 use to make its case for continued detention.

12 59. Due process also requires consideration of alternatives to detention. The primary
13 purpose of immigration detention is to ensure a noncitizen’s appearance during civil removal
14 proceedings. See *Zadvydas*, 533 U.S. at 697. Detention is not reasonably related to this purpose if
15 there are alternative conditions of release that could mitigate risk of flight. See *Bell v. Wolfish*, 441
16 U.S. 520, 538-39 (1979) (civil pretrial detention may be unconstitutionally punitive if it is
17 excessive in relation to its legitimate purpose). Thus, alternatives to detention must be considered
18 in determining whether prolonged incarceration is warranted.

19 60. Due process likewise requires consideration of a noncitizen’s ability to pay a bond.
20 “Detention of an indigent ‘for inability to post money bail’ is impermissible if the individual’s
21 ‘appearance at trial could reasonably be assured by one of the alternate forms of release.’”
22 *Hernandez*, 872 F.3d at 990 (quoting *Pugh v. Rainwater*, 572 F.2d 1053, 1058 (5th Cir. 1978) (en
23 banc)). Therefore, when determining the appropriate conditions of release for people detained for
24

1 immigration purposes, due process requires “consideration of financial circumstances and
2 alternative conditions of release.” *Id.*; *see also Martinez v. Clark*, 36 F.4th 1219, 1231 (9th Cir.
3 2022) (“While the government had a legitimate interest in protecting the public and ensuring the
4 appearance of noncitizens in immigration proceedings, we held [in *Hernandez*] that detaining an
5 indigent alien without consideration of financial circumstances and alternative release conditions
6 was ‘unlikely to result’ in a bond determination ‘reasonably related to the government’s legitimate
7 interests.’”) (citation omitted).

8
9 **CLAIM FOR RELIEF**

10 **VIOLATION OF THE DUE PROCESS CLAUSE OF THE FIFTH AMENDMENT TO
11 THE U.S. CONSTITUTION**

- 11 1. Petitioner re-alleges and incorporates by reference the paragraphs above.
- 12 2. The Due Process Clause of the Fifth Amendment forbids the government from
13 depriving any “person” of liberty “without due process of law.” U.S. Const. amend. V.
- 14 3. Given the circumstances of this case, as outlined above, Petitioner’s nearly nine-
15 month long detention without a bond hearing has become prolonged in violation of his right to due
16 process under the Fifth Amendment.
- 17 4. To justify Petitioner’s ongoing prolonged detention, due process requires that the
18 government establish, at an individualized hearing before a neutral decisionmaker, that Petitioner’s
19 detention is justified by clear and convincing evidence of flight risk or danger, taking into account
20 whether alternatives to detention could sufficiently mitigate that risk. The government has not done
21 so in this case.

22 **PRAYER FOR RELIEF**

23 WHEREFORE, Petitioner prays that this Court grant the following relief:

- 24 a. Assume jurisdiction over this matter;

- 1 b. Issue a Writ of Habeas Corpus, determine that Petitioner's detention is not justified
2 because the government has not established by clear and convincing evidence that
3 Petitioner presents a risk of flight or danger in light of available alternatives to
4 detention, and order Petitioner's immediate release;
- 5 c. In the alternative, issue a Writ of Habeas Corpus and order Petitioner's release
6 within 14 days unless Respondents schedule a hearing before a neutral adjudicator
7 where: (1) to continue detention, the government must establish by clear and
8 convincing evidence that Petitioner presents a risk of flight or danger, even after
9 consideration of alternatives to detention that could mitigate any risk that
10 Petitioner's release would present; and (2) if the government cannot meet its burden,
11 the adjudicator must order Petitioner's release on appropriate conditions of
12 supervision, taking into account Petitioner's ability to pay a bond;
- 13 d. Issue a declaration that Petitioner's ongoing prolonged detention violates the Due
14 Process Clause of the Fifth Amendment;
- 15 e. Issue an order enjoining the Respondent's from removing the Plaintiff from the
16 United States or transferring him from the Southern District of California while this
17 matter is pending;
- 18 f. Award Petitioner his costs and reasonable attorneys' fees in this action as provided
19 for by the Equal Access to Justice Act, 28 U.S.C. § 2412; and
- 20 g. Grant such further relief as the Court deems just and proper.
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1 DATED this 20 of April, 2026.

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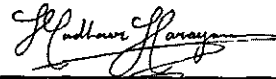
/s/ Warren Craig
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Attorney for Petitioner

1 **VERIFICATION FOR SOMEONE ACTING ON PETITIONER'S BEHALF PERSUANT**
2 **TO 28 U.S.C. § 2242**

3 I am submitting this verification on behalf of the Petitioner because I am Petitioner's
4 counsel in his removal proceedings and in all the applications for parole from immigration custody
5 that he has previously filed with ICE. I have been representing Petitioner since February 2026 and
6 have also discussed with him the events described in this Petition. On those bases, I hereby verify
7 that the statements made in the attached Petition for Writ of Habeas Corpus are true and correct to
8 the best of my knowledge.

9 DATED this 20th of April, 2026.



10 Madhavi Narayanan
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