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11 **UNITED STATES DISTRICT COURT**  
12 **SOUTHERN DISTRICT OF CALIFORNIA**

13  
14 } **Case Number:**

15 **Hussein Awel Ziyad,**

16 } **Case Number: 3:26-cv-01782**

17 **Petitioner**

18 } **PETITIONER'S TRAVERSE**  
19 } **TO RESPONDENT'S RETURN**  
20 } **TO PETITIONER'S PETITION**  
21 } **FOR WRIT OF HABEAS**  
22 } **CORPUS**

23 **V.**

24 **Jeremy Casey, et al**

25 **Respondent**  
26  
27  
28



**STATEMENT OF FACTS**

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- 2
- 3 1. Petitioner is a native and citizen of Ethiopia, who entered the United States on
- 4 or about January 8, 2025, and remained in custody as of today, for **fourteen (14)**
- 5 **months now.**
- 6 2. On April 29, 2026, an Immigration denied Petitioner’s asylum and withholding
- 7 of removal. Petitioner intends to appeal the decision with the Board of
- 8 Immigration Appeals (“BIA”), which will again unreasonably prolong
- 9 Petitioner’s detention.
- 10 3. As a result, Petitioner has now been detained for fourteen (14) months.
- 11 4. During his prolonged detention, Petitioner has suffered significant physical and
- 12 mental health deterioration. His continued confinement has caused and
- 13 continues to cause serious harm.
- 14 5. Petitioner's continued detention is arbitrary and unlawful, and she requests
- 15 that this Court order his immediate release from ICE custody.
- 16

**JURISDICTION**

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- 19 6. This action arises under the Constitution of the United States and the
- 20 Immigration and Nationality Act (INA), 8 U.S.C. § 1101 et seq.
- 21 7. This Court has subject matter jurisdiction under 28 U.S.C. § 2241 (habeas
- 22 corpus), 28 U.S.C. § 1331 (federal question), and Article I, § 9, cl. 2 of the
- 23 United States Constitution (Suspension Clause).
- 24 8. This Court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241
- 25 et. seq., the Declaratory Judgment Act, 28 U.S.C. § 2201 et seq., and the All-
- 26 Writs Act, 28 U.S.C. § 1651
- 27
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1 9. Federal District courts have jurisdiction to hear habeas claims by non-citizens  
2 challenging the lawfulness of their detention. *Zadvydas*, 533 U.S. at 687.

3 10. Federal courts also have federal question jurisdiction, through the  
4 Administrative Procedure Act ("APA"), to deem unlawful and to set aside  
5 agency action that is arbitrary, capricious, an abuse of discretion or otherwise  
6 inconsistent with law. 5 U.S.C. §706(2)(A). APA claims are cognizable on  
7 habeas. 5 U.S.C. §703, which provides that judicial review of agency action  
8 under the APA may be proceeded by any applicable form of legal action,  
9 including but not limited to habeas corpus. The APA affords a right of review  
10 to a person who is adversely affected or harmed by agency action.

11  
12 **VENUE**

13 11. Venue is proper in this district and division pursuant to 28 U.S.C. § 2241(c)(3)  
14 and 28 U.S.C. § 1391(b)(2) and (e)(1) because Petitioner is detained within  
15 this district at Otay Mesa Detention Center. Furthermore, a substantial part of  
16 the events or omissions giving rise to this action occurred and continue to occur  
17 at ICE's Washington Field Office in Chantilly, Virginia, within this division.  
18 No real property is involved in this action. 28 U.S.C. §1391(e).

19  
20 **LEGAL FRAMEWORK**

21 **ICE'S CONTINUED DETENTION OF PETITIONER, WITHOUT**  
22 **REVIEWING HIS CUSTODY UNDER ICE POLICY VIOLATES THE**  
23 **ADMINISTRATIVE PROCEDURE ACT AND DUE PROCESS.**

24 12. ICE's long-standing policy is to release non-citizens immediately following  
25 a grant of asylum, relief absent exceptional circumstances.

26 13. Under the *Accardi* doctrine, which originated in the context of an immigration  
27 case and has been developed through subsequent immigration caselaw,  
28 agencies are bound to follow their own rules that affect the fundamental rights



1 of individuals, even self-imposed policies and processes that limit otherwise  
2 discretionary decisions. See *Accardi v. Shaughnessy*, 347 U.S. at 226 (holding  
3 that BIA must follow its own regulations in its exercise of discretion); *Morton*  
4 *v. Ruiz*, 415 U.S. 199, 235 (1974) ("Where the rights of individuals are  
5 affected, it is incumbent upon agencies to follow their own procedures . . .  
6 even where the internal procedures are possibly more rigorous than otherwise  
7 would be required.").

8 14. The requirement that an agency follow its own policies is not "limited to rules  
9 attaining the status of formal regulations." *Montilla v. INS*, 926 F.2d 162, 167  
10 (2d Cir. 1991). Even an unpublished policy binds the agency if "an  
11 examination of the provision's language, its context, and any available  
12 extrinsic evidence" supports the conclusion that it is "mandatory rather than  
13 merely precatory." *Doe v. Hampton*, 566 2d 265, 281 (D.C. Cir. 1977); see  
14 also *Morton*, 415 U.S. at 235-36 (applying *Accardi* to violation of internal  
15 agency manual); *U.S. v. Heffner*, 420 F.2d 809, 813 (4th Cir. 1969) ("Nor  
16 does it matter that these IRS instructions to Special Agents were not  
17 promulgated in something formally labeled a 'Regulation' . . .").

18 15. When agencies fail to adhere to their own policies as required by *Accardi*,  
19 courts typically frame the violation as arbitrary, capricious, and contrary to  
20 law under the APA, see *Damus v. Nielson*, 313 F. Supp. 3d 317, 337 (D.D.C.  
21 2018) ("It is clear, moreover, that [*Accardi*] claims may arise under the APA"),  
22 or as a due process violation, see *Sameena, Inc. v. United States Air Force*,  
23 147 F.3d 1148, 1153 (9th Cir. 1998) ("An agency's failure to follow its own  
24 regulations tends to cause unjust discrimination and deny adequate notice and  
25 consequently may result in a violation of an individual's constitutional right  
26 to due process.") (internal quotations omitted).  
27  
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1 16. Prejudice is generally presumed when an agency violates its own policy. See  
2 Montilla, 926 F.2d at 167 ("We hold that an alien claiming the INS has failed  
3 to adhere to its own regulations . . . is not required to make a showing of  
4 prejudice before he is entitled to relief. All that need be shown is that the  
5 subject regulations were for the alien's benefit and that the INS failed to adhere  
6 to them."); Heffner, 420 F.2d at 813 ("The Accardi doctrine furthermore  
7 requires reversal irrespective of whether a new trial will produce the same  
8 verdict.").

9 17. To remedy an Accardi violation, a court may direct the agency to properly  
10 apply its policy, see Damus, 313 F. Supp. 3d at 343 ("[T]his Court is simply  
11 ordering that Defendants do what they already admit is required."), or a court  
12 may apply the policy itself and order relief consistent with the policy. See  
13 Jimenez v. Cronen, 317 F. Supp. 3d 626, 657 (D. Mass. 2018) (scheduling bail  
14 hearing to review petitioners' custody under ICE's standards because "it would  
15 be particularly unfair to require that petitioners remain detained . . . while ICE  
16 attempts to remedy its failure").

17 18. Here, Petitioner falls into this category where ICE has failed to act as required  
18 by their procedures and require intervention.

19  
20 **CLAIMS FOR RELIEF**

21 **GROUND ONE**

22 **VIOLATION OF FIFTH AMENDMENT RIGHT TO DUE  
23 PROCESS**

24 **· Petitioner has the right to challenge the legality of his detention**

25 19. The allegations in the above paragraphs are realleged and incorporated herein.

26 20. Petitioner has due process rights to challenge their detention. Zadvydas v.  
27 Davis, 533 U.S. 678, 693, 695 (2001) (while noncitizens outside the United  
28 States' "geographic borders" lack constitutional protections, all "persons"



1 within them are protected by the Due Process Clause, regardless of immigration  
2 status); *Rodriguez Diaz v. Garland*, 53 F.4th 1189, 1205-06 (9th Cir. 2022)  
3 (though constitutional rights of citizens and noncitizens “are not coextensive,”  
4 noncitizens are entitled to due process, including to challenge detention pending  
5 proceedings).

6 21. As the Ninth Circuit held, the Due Process Clause applies to noncitizens  
7 regardless of whether they are “seeking admission” or are “admitted” under  
8 immigration law. *Wong v. United States*, 373 F.3d 952, 973 (9th Cir. 2004),  
9 abrogated on other grounds by *Wilkie v. Robbins*, 551 U.S. 537 (2007); see also  
10 *Padilla v. U.S. Immigr. & Customs Enft*, 704 F. Supp. 3d 1163, 1171 (W.D.  
11 Wash. 2023). The Due Process Clause allows Petitioner to challenge his  
12 detention.

13 22. Respondent fundamentally misapprehends Petitioner’s due process claims.  
14 Petitioner challenges his deprivation of liberty and prolonged detention, not the  
15 adequacy of the procedures the immigration laws afford his “with respect to  
16 admission. Petitioner solely challenging his ongoing detention, and he is not  
17 bringing a constitutional claim with respect to the procedures governing his  
18 legal admission into the United States.

19 23. To the extent Respondent takes the extraordinary position that Petitioner has no  
20 due process rights at all, that is unsupported by law and would have gruesome  
21 practical consequences: “If excludable [noncitizens] were not protected by even  
22 the substantive component of constitutional due process, ... we do not see why  
23 the United States government could not torture or summarily execute them. ...  
24 [W]e conclude that government treatment of excludable [noncitizens] must  
25 implicate the Due Process Clause of the Fifth Amendment.” *Rosales-Garcia v.*  
26 *Holland*, 322 F.3d 386, 412 (6th Cir. 2003) (en banc); see also *Jean v. Nelson*,  
27  
28



1 472 U.S. 846, 874 (1985) (Marshall, J., dissenting) (“[T]he principle that  
2 unadmitted [noncitizens] have no constitutionally protected rights defies  
3 rationality. Under this view, the Attorney General, for example, could invoke  
4 legitimate immigration goals to justify a decision to stop feeding all detained  
5 [noncitizens] .... Surely, we would not condone mass starvation.”). Thus, there  
6 is no question that Petitioner has the right to challenge the constitutionality of  
7 his prolonged detention under the Due Process Clause of the Fifth Amendment  
8 of the Constitution.

9 24. ICE has violated Petitioner’s due process rights by denying an individualized  
10 custody review to which she is entitled under ICE policy.

11 25. As a remedy, this Court should conduct its own review of Petitioner’s custody  
12 or, at least, order ICE to review Petitioner’s custody under the standard  
13 articulated in ICE policy.

14 **GROUND TWO**

15 **VIOLETION OF IMMIGRATION AND NATIONALITY 8 U.S.C. §**  
16 **1231 (A)(6)**

17 **Mandatory detention is subject to constitutional limits**

18 26. The allegations in the above paragraphs are realleged and incorporated herein.  
19 27. U.S.C. § 1231 (a)(6), as interpreted by the Supreme Court in Zadvydas,  
20 authorizes detention only for "a period reasonably necessary to bring about the  
21 alien's removal from the United States." 533 U.S. at 689, 701.

22 28. Petitioner’s continued detention has become unreasonable because her  
23 removal is not reasonably foreseeable. Therefore, his ongoing confinement  
24 violates 8 U.S.C. § 1231(a)(6), and she must be released. On April 10, 2026,  
25 an Immigration Judge Obrien, Leah denied Petitioner’s asylum and  
26 withholding of removal. Petitioner timely appealed that decision on April  
27  
28



1 16, 2026. However, the Board of Immigration Appeals (“BIA”) has not yet  
2 set a briefing schedule and case is pending.

3 29. Petitioner is challenging his prolonged detention on constitutional grounds, not  
4 statutory grounds. Notwithstanding the fact that she is being detained pursuant  
5 to section 1225(b), Petitioner’s detention is unequivocally subject to  
6 Constitutional limits. The Supreme Court has not precluded noncitizens from  
7 bringing as-applied constitutional challenges to their mandatory detention.  
8 Respondent correctly states: *Jennings v. Rodriguez*, 583 U.S. 281 (2018) “did  
9 not explicitly address constitutionality arguments.” U.S. Response at 3. While  
10 in *Demore v. Kim*, 538 U.S. 510 (2003) the Supreme Court rejected a facial  
11 challenge to mandatory detention under § 1226(c), the Supreme Court has  
12 explicitly recognized the availability of judicial review over as-applied  
13 challenges to detention, including mandatory detention. See, e.g., *Nielsen v.*  
14 *Preap*, 586 U.S. 392, 420 (2019); *Demore v. Kim*, 538 U.S. 510, 532-33 (2003)  
15 (Kennedy, J., concurring). Courts in this district have accordingly found  
16 constitutional limits to apply to immigration detention, irrespective of the  
17 underlying detention authority. See, e.g., *Gebregziabher v. Marrero*, Case 3:26-  
18 *cv-02004-JES-MSB*; *Liu v. Larose*, Case 3:26-cv-01546-JO-MMP; *Synthia*  
19 *Engonwei Munoh Warden, Otay Mesa Detention Center*, Case 26-CV-1773 JLS  
20 (DDL); *Fuad Abdulielil Ahmed V. Sixto Marrero* Case 26-cv-01170-BAS-  
21 MMP; *Maksim Lastin v. Warden, Imperial Regional Detention Facility* 26-cv-  
22 974-RSH-DDL; *Natalia Lastina V. Warden of Imperial Regional Detention*  
23 *Facility* 3:26-cv-00975-TWR-VET; *Karakhanyan v. Warden of Otay Mesa*  
24 *Detention Center*-3:25-cv-03454-JO-MMP; *Romik Parunakyan v. Warden of*  
25 *Otay Mesa Detention Center* 25-cv-3739-LL-MSB; *L.S. v. Warden of Otay*  
26 *Mesa Detention Center*; *M.F. v. Warden of Otay Mesa Detention Center* 3:25-  
27  
28



1 cv-3599-CAB-MSB; Miganush Ogandzhanyan V. Warden Of Otay Mesa  
2 Detention Center 26cv0093 DMS MSB; Ter Ogannisian Geros v. Warden Of  
3 Otay Mesa Detention Center 26-CV-91 JLS (AHG); Emanuel Ter-Ogannisian v.  
4 Warden Of Otay Mesa Detention Center 26cv0124 DMS JLB; L.S. v. Warden  
5 of Otay Mesa Detention Center; Naira Kirakosyan v. Warden of Otay Mesa  
6 Detention Center 26-cv-315-JO-DDL. (granting a writ of habeas corpus after  
7 Court determined that Petitioner’s detention without a bond hearing has  
8 become unreasonable and violates due process).

9 30. This Court should so hold as well.

10 31. Petitioner has now been detained for fourteen (14) months and with no indication  
11 of when relief might be available. This prolonged and indeterminate detention  
12 is arbitrary, excessive in duration, and unconstitutional.

13  
14 **GROUND THREE**  
15 **ARBITRARY AND CAPRICIOUS AGENCY ACTION UNDER THE**  
16 **ADMINISTRATIVE PROCEDURE ACT**

17 **Petitioner’s ongoing and unreviewed detention violates his constitutional due**  
18 **process rights and cannot continue without a bond hearing**

19 32. The allegations in the above paragraphs are realleged and incorporated herein.  
20 Courts must "hold unlawful and set aside agency action" that is "arbitrary,  
21 capricious, an abuse of discretion, or otherwise not in accordance with law."  
22 5 U.S.C. § 706(2)(A).

23 33. The Mathews test is the appropriate test for this Court to use to evaluate the  
24 constitutionality of Petitioner’s prolonged detention. Mathews v. Eldridge, 424  
25 U.S. 319 (1976). The Mathews test is routinely applied by district courts across  
26 the Ninth Circuit, including this Court, to determine whether due process  
27 requires neutral review of a noncitizen’s custody. Rodriguez Diaz v. Garland,  
28



1 53 F.4th 1189, 1206-07 (9th Cir. 2022) (noting that Mathews is a “flexible test”  
2 broad enough to account for government interests when evaluating due process  
3 claims in the immigration detention context); see, e.g., Abduraimov, 2025 WL  
4 2912307 and Maksim, 2025 WL 2879328. Respondents offer “no valid  
5 alternative to the Mathews framework nor [do they] demonstrate[e] that  
6 Mathews is inapplicable here.” Jensen v. Garland, No. 5:21-c-v- 01195-CAS  
7 (AFM), 2023 WL 3246522 (C.D. Cal. May 3, 2023).

8 34. The Mathews test for procedural due process claims balances: (1) the private  
9 interest threatened by governmental action; (2) the risk of erroneous deprivation  
10 of such interest and the value of additional or substitute safeguards; and (3) the  
11 government interest. 424 U.S. at 335. Each Mathews factor weighs in  
12 Petitioner’s favor. Petitioner’s detention of 14 months and counting without any  
13 neutral review is a violation of his procedural due process rights and requires  
14 this court to order a hearing before a neutral adjudicator to evaluate whether the  
15 government can justify his ongoing detention.  
16

17 35. Petitioner has a profound liberty interest. Petitioner has a weighty interest in his  
18 own liberty, the core privacy interest at stake here. Zadvydas, 533 U.S. at 690  
19 (“Freedom from imprisonment...lies at the heart of the liberty [the Due Process  
20 Clause] protects.”). Petitioner’s 14 months of detention limit of the brief  
21 detention contemplated in Demore, 538 U.S. at 530-31. See also Lopez v.  
22 Garland, 631 F. Supp. 3d 870, 880 (E.D. Cal. 2022) (“As detention continues  
23 past a year, courts become extremely wary of permitting continued custody  
24 absent a bond hearing.”) (internal citation omitted).

25 36. The second prong of the Mathews test, the risk of erroneous deprivation of such  
26 interest through the procedures used, and the probable value of additional  
27 procedural safeguards, also weighs heavily in Petitioner’s favor. 424 U.S. at  
28



1 335. “[T]he risk of an erroneous deprivation of liberty in the absence of a  
2 hearing before a neutral decisionmaker is substantial.” *Diouf v. Napolitano*  
3 (*Diouf II*), 634 F.3d 1081, 1092 (9th Cir. 2011). When a petitioner “does not  
4 have a statutory right to a bond hearing or the right to seek additional bond  
5 hearings. . . the risk of erroneous deprivation as Petitioner’s time in detention  
6 lengthens is not insignificant,” and the probable value of additional procedural  
7 safeguards is exceedingly high. *Eliazar G.C.*, No. 1:24-CV-01032-EPG-HC,  
8 2025 WL 711190, at \*7 (E.D. Cal. Mar. 5, 2025); *Tonoyan v. Andrews*, 2025  
9 WL 3013684 at \*4 (“Given that Petitioner has been held without a bond hearing  
10 for almost a year, and it is not clear when detention will end, the risk of  
11 erroneous deprivation weighs in favor of granting a bond hearing.”). In this  
12 case, Petitioner has been deprived of his liberty in civil detention for 14 months.  
13 Because she is subject to mandatory detention pursuant to section 1225(b), she  
14 does not have the statutory right to request a bond hearing and therefore lacks  
15 access to an appropriate procedural safeguard that would protect against the risk  
16 of erroneous deprivation, absent intervention from this Court.

17  
18 37. Here, a bond hearing before a neutral decisionmaker is the only appropriate  
19 procedural safeguard to protect against the risk of erroneous deprivation  
20 because it provides both the noncitizen and the government with an opportunity  
21 to present witness testimony or evidence and be heard before a neutral body.  
22 Anything less would not comport with due process. In particular, “the  
23 discretionary parole system available to § 1225(b) detainees are not sufficient  
24 to overcome the constitutional concerns raised by prolonged mandatory  
25 detention because the parole process is purely discretionary, and its results are  
26 unreviewable by IJs and “release decisions are based on humanitarian  
27 considerations and the public interest.” *Abduraimov*, 2025 WL 2912307, at \*6  
28



1 (citing *Rodriguez v. Robbins (Rodriguez II)*, 715 F.3d 1127, 1144 (9<sup>th</sup> Cir.  
2 2013) (internal quotations omitted). The parole process “is not a  
3 constitutionally adequate substitute for a bond hearing particularly since it does  
4 not test the necessity of detention, does not afford the noncitizen an in-person  
5 adversarial hearing before a neutral decisionmaker where he or she may present  
6 witness testimony or evidence, does not require the ICE detention officer [to]  
7 make any factual findings or provide their reasoning, and there is no apparent  
8 right to an administrative appeal.” *Abduraimov*, 2025 WL 2912307, at \*6  
9 (citing *Padilla v. U.S. Immigr. & Customs Enft*, 704 F. Supp. 3d 1163, 1174  
10 (W.D. Wash. 2023).

11 38. Any internal review of Petitioner’s detention or request for discretionary parole  
12 by DHS cannot satisfy the requirements for due process because DHS is the  
13 very authority that is detaining him. Where a custody review is conducted by  
14 the very same agency that is detaining the individual, that agency reviewing its  
15 own actions cannot be held to a neutral standard. As such, Petitioner must be  
16 afforded a hearing before a neutral arbiter in order for his ongoing, prolonged  
17 detention to comply with due process.

18 39. Contrary to Respondent’s assertions, Petitioner faces prolonged detention for  
19 an indefinite period of time pending the final adjudication of his asylum claim,  
20 given the denial of his claims and his intent to appeal the IJ’s decision with the  
21 immigration judge. This Court has recognized that “it is difficult to ascertain an  
22 endpoint to removal proceedings, but it is clear proceedings could take a  
23 substantial amount of time,” and “[i]t is unknown when the IJ will decide the  
24 application for relief.” *Idiev v. Warden, et al.*, No. 1:25-CV-01030-SKO (HC),  
25 2025 WL 3089349, at \*5 (E.D. Cal. Nov. 5, 2025). Even after the IJ issues a  
26 decision, each party “has other avenues available for relief including an appeal  
27  
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1 to the BIA and a petition for review to the Ninth Circuit Court of Appeals.” Id.  
2 See, e.g., *Abduraimov*, 2025 WL 2912307 (where the government appealed the  
3 IJ’s grant of asylum and the BIA remanded back to the IJ); *A.E.*, 2025 WL  
4 1424382 (where the government appealed the IJ’s grant of asylum, the IJ denied  
5 all relief on remand, and the noncitizen appealed to the BIA).

6 40. Here, on April 29, 2026, an Immigration denied Petitioner’s asylum and  
7 withholding of removal. Petitioner intends to appeal the decision with the Board  
8 of Immigration Appeals (“BIA”), which will again unreasonably prolong  
9 Petitioner’s detention.

10 41. Petitioner has been in detention for 14 months, and Petitioner’s removal is not  
11 reasonably foreseeable, as it depends entirely on the outcome of his merits  
12 appeal and any subsequent review that may follow. Accordingly, his continued  
13 detention is arbitrary, prolonged, and constitutionally unreasonable.

14 42. Due to prolonged detention, Respondent has been experiencing physical and  
15 mental issues. There is no indication as to how long the appeal will take, and/or  
16 depending on outcome of the appeal, Petitioner might stay in custody longer.

17 43. Because “it is not clear when detention will end, the risk of erroneous  
18 deprivation weighs in favor of granting a bond hearing.” *A.E.*, 2025 WL  
19 1424382, at \*5; *Doe v. Andrews*, No. 1:25- CV-00506-SAB-HC, 2025 WL  
20 2590392, \*7 (E.D. Cal. Sept. 8, 2025) (noting that “[a]lthough future events are  
21 difficult to predict, the [c]ourt nevertheless finds that...possible remand to the  
22 immigration court for further factfinding or possible judicial review by the  
23 Ninth Circuit will be sufficiently lengthy such that [the delay] factor weighs in  
24 favor of Petitioner”), report and recommendation adopted, No. 1:25-CV-00506-  
25 KES-SAB (HC), 2025 WL 2896218 (E.D. Cal. Oct. 11, 2025); *Abduraimov*,  
26 2025 WL 2912307, \*8 (“appeal to BIA and potential Ninth Circuit review ‘may  
27  
28



1 take up to two years or longer’ and ‘favors granting petitioner a bond hearing’)  
2 (citing *Banda v. McAleenan*, 385 F. Supp. 3d 1099, 1119 (W.D. Wash. 2019)).  
3 The risk of erroneous deprivation of Petitioner’s liberty interest and the  
4 probably value of a bond hearing is exceptionally high. Therefore, the second  
5 Mathews factor also weighs in favor of granting Petitioner a bond hearing.

6 44. The third Mathews factor also supports Petitioner: the government interest is  
7 weak here because the interest at stake “is the ability to detain Petitioner without  
8 providing him a bond hearing, not whether the government may continue to  
9 detain him” at all. *Lopez-Reyes v. Bonnar*, 362 F. Supp. 3d 762, 777 (N.D. Cal.  
10 Jan. 29, 2019) (emphasis in original). As the government has conceded in  
11 similar cases, the cost of providing such a bond hearing is minimal. *Id.*; *Singh*  
12 *v. Barr*, Case No. 18-cv-2471-GPC-MSB, 2019 WL 4168901, at \*12 (“The  
13 government has not offered any indication that a second bond hearing would  
14 have outside effects on its coffers.”); *Marroquin Ambriz v. Barr*, 420 F. Supp.  
15 3d 953, 964 (N.D. Cal. 2019) (noting in the context of a §1226(a) detention, the  
16 parties did not contest “that the cost of conducting a bond hearing, to determine  
17 whether the continued detention of Petitioner is justified, is minimal”). Holding  
18 a hearing at which Respondents must justify Petitioner’s continued detention  
19 thus actually “promotes the Government’s interest—one we believe to be  
20 paramount—in minimizing the enormous impact of incarceration in cases  
21 where it serves no purpose.” See *Velasco-Lopez v. Decker*, 978 F.3d 842, 854  
22 (2d Cir. 2020) (emphasis added); *id.* at n.11; *Hernandez-Lara v. Lyons*, 10 F.4th  
23 19, 33 (1st Cir. 2021) (“[L]imiting the use of detention to only those noncitizens  
24 who are dangerous or a flight risk may save the government, and therefore the  
25 public, from expending substantial resources on needless detention.”).

26  
27 45. In sum, there is no question that all three Mathews factors favor Petitioner.  
28



1 Contrary to Respondent’s claim, Petitioner’s prolonged detention does not pass  
2 constitutional muster and requires that this Court immediately order him a bond  
3 hearing.

4 46. At a bond hearing, the government must bear the burden of justifying  
5 Petitioner’s ongoing and prolonged detention. Where a custody hearing is  
6 warranted as a procedural safeguard against unreasonably prolonged detention,  
7 it is well established that the government bears the burden of justifying  
8 continued confinement by clear and convincing evidence. *Singh v. Holder*, 638  
9 F.3d 1196, 1204 (9th Cir. 2011) (“[D]ue process places a heightened burden of  
10 proof on the State in civil proceedings in which the individual interests at  
11 stake...are both particularly important and more substantial than mere loss of  
12 money.”). See e.g. *Lopez*, 631 F. Supp. 3d 870, n.3 (specifically noting that  
13 *Singh* provided guidance as to the procedural requirements for bond hearings  
14 and that the government must prove by clear and convincing evidence that a  
15 noncitizen is a flight risk, or danger to the community to justify denying bond)  
16 (internal quotations omitted); *Eliazar G.C.*, 2025 WL 711190, \*10 (E.D. Cal.  
17 Mar. 5, 2025) (stating that the Court will follow the “overwhelming majority of  
18 courts” to hold that the government must justify continued mandatory detention  
19 by clear and convincing evidence that the noncitizen is a flight risk or a danger  
20 to the community); *Maksim*, 2025 WL 2879328, \* 6 (same); *Abduraimov*, 2025  
21 WL 2912307, \*11 (same); *Idiev*, 2025 WL 3089349, \*7 (same); *Tonoyan*, 2025  
22 WL 3013684, \*5 (same).

23  
24 47. The Ninth Circuit in *Singh* stressed that “it is improper to ask the individual to  
25 share equally with society the risk of error when the possible injury to the  
26 individual—deprivation of liberty— is so significant[.]” See *Singh*, 638 F. 3d  
27 at 1205; *Black*, 103 F.4th at 157-58 (observing that where “an individual’s  
28



1 liberty is at stake, the Supreme Court has consistently used [clear and  
2 convincing] evidentiary standard for continued detention”) (internal citations  
3 omitted); *id.* at 159 (reiterating that the government bears the burden of meeting  
4 this standard even where an individual is detained pursuant to mandatory  
5 detention). This Court should, too, apply the heavy burden on the government  
6 to justify Petitioner’s continued civil detention without a bond hearing.

7 48. Moreover, at the evidentiary hearing, the adjudicator must consider alternatives  
8 to detention and Petitioner’s financial circumstances in determining whether  
9 further detention is warranted and the conditions of his release. See, e.g.,  
10 Hernandez, 872 F.3d at 994 (“If the government is setting monetary bonds to  
11 ensure appearance at future proceedings, there is no legitimate reason for it not  
12 to consider the individual’s financial circumstances and alternative conditions  
13 of release.”).

14 49. Thus, due process and Ninth Circuit precedent require that the government bear  
15 the burden of justifying Petitioner’s ongoing and prolonged detention by clear  
16 and convincing evidence.

17 **CONCLUSION**

18 50. For the foregoing reasons, this Court should issue a Writ of Habeas Corpus  
19 ordering Petitioner’s release within 14 days, or in the alternative, to order the  
20 Government schedule a hearing before a neutral adjudicator at which they must  
21 establish by clear and convincing evidence that Petitioner presents a risk of  
22 flight or danger, even after considering alternatives to detention that could  
23 mitigate any risk that she presents, to justify his continued confinement. If the  
24 government cannot meet its burden, the adjudicator must order Petitioner’s  
25 release on appropriate conditions of supervision, taking into account  
26 Petitioner’s ability to pay a bond.  
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1 DATED: April 30, 2026,

Respectfully submitted



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4 Naira Zohrabyan

5 Attorney for Petitioner  
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**CERTIFICATE OF SERVICE**

I, undersigned counsel, hereby certify that on this date, I filed this PETITIONER'S TRAVERSE TO RESPONDENT'S RETURN TO PETITIONER'S PETITION FOR WRIT OF HABEAS CORPUS using the CM/ECF system.

DATED: April 30, 2026

Respectfully submitted



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