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DETAINED

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10 Attorneys for Petitioner Synthia Engonwei Munoh

11 **UNITED STATES DISTRICT COURT**
12 **SOUTHERN DISTRICT OF CALIFORNIA**

13 **In the matter of:**

) **Case Number: '26CV1773 JLS DDL**

14)
15 **SYNTHIA ENGONWEI MUNOH**



16)
17 **v.**
18 **WARDEN OF OTAY MESA**
19 **DETENTION CENTER**

) **PETITION FOR WRIT OF**
) **HABEAS CORPUS AND ORDER**
) **TO SHOW CAUSE WITHIN**
) **THREE DAYS; COMPLAINT**
) **FOR DECLARATORY RELIEF**

20 **7488 Calzada De La Fuente, San**
21 **Diego CA 92154**

) **Challenge to Unlawful Incarceration;**
) **Request for Declaratory Relief**

22)
23 _____)
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28 **PETITION FOR WRIT OF HABEAS CORPUS AND ORDER TO SHOW CAUSE**
WITHIN THREE DAYS; COMPLAINT FOR DECLARATORY RELIEF



STATEMENT OF FACTS

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1. Petitioner is a native and citizen of Cameroon who entered the United States on or about April 4, 2025. Petitioner was detained by Border Patrol and removal proceedings were initiated once the Notice to Appear was filed. She has remained in immigration detention for almost twelve (12) months to date.
 2. On August 21, 2025, Petitioner timely filed an I-589 Application.
 3. Petitioner’s Attorney appeared on or about August 27, 2025, at a Virtual Master Calendar Hearing and again in October. Not at any of the Petitioner’s Master Calendar Hearings did DHS raise the Asylum Cooperative Agreement “ACA” even though it was published in the Federal Register on September 3, 2025. Instead, DHS elected to wait over four months to make an oral motion to pretermitt. The ACA provided to the court and in the Federal Register was not in affect when Ms. Munos left Cameroon in January 2025, arrived at the United States April 2025, and timely applied her asylum on or about August 21, 2025.
 4. On January 23, 2026, an Immigration Judge granted DHS’s motion to pretermitt.
 5. Petitioner timely appealed that decision on February 2, 2026. However, despite the passage of two months, the Board of Immigration Appeals (“BIA”) has not yet set a briefing schedule. **See Exhibit A, which includes the Immigration Judge’s order and the filing receipt for the appeal.**
 6. As a result, Petitioner has now been detained for almost twelve (12) months in total and for nearly two (2) months since the Immigration Judge’s decision without meaningful progress in her appeal.
 7. During her prolonged detention, Petitioner has suffered significant physical and mental health deterioration. Her continued confinement has caused and continues to cause serious harm.
 8. Petitioner’s continued detention is arbitrary and unlawful, and she requests that this Court order her immediate release from ICE custody.



1 **JURISDICTION**
2

3 9. This action arises under the Constitution of the United States and the
4 Immigration and Nationality Act (INA), 8 U.S.C. § 1101 et seq.

5 10. This Court has subject matter jurisdiction under 28 U.S.C. § 2241 (habeas
6 corpus), 28 U.S.C. § 1331 (federal question), and Article I, § 9, cl. 2 of the
7 United States Constitution (Suspension Clause).

8 11. This Court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241
9 et. seq., the Declaratory Judgment Act, 28 U.S.C. § 2201 et seq., and the All-
10 Writs Act, 28 U.S.C. § 1651

11 12. Federal District courts have jurisdiction to hear habeas claims by non-citizens
12 challenging the lawfulness of their detention. *Zadvydas*, 533 U.S. at 687.

13 13. Federal courts also have federal question jurisdiction, through the
14 Administrative Procedure Act ("APA"), to deem unlawful and to set aside
15 agency action that is arbitrary, capricious, an abuse of discretion or otherwise
16 inconsistent with law. 5 U.S.C. § 706(2)(A). APA claims are cognizable on
17 habeas. 5 U.S.C. § 703, which provides that judicial review of agency action
18 under the APA may be proceeded by any applicable form of legal action,
19 including but not limited to habeas corpus. The APA affords a right of review
20 to a person who is adversely affected or harmed by agency action.
21

22 **VENUE**
23

24 14. Venue is proper in this district and division pursuant to 28 U.S.C. § 2241(c)(3)
25 and 28 U.S.C. § 1391(b)(2) and (e)(1) because Petitioner is detained within
26 this district a Otay Mesa Detention Facility. Furthermore, a substantial part of
27 the events or omissions giving rise to this action occurred and continue to occur
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1 at ICE's Otay Mesa Field Office in California, within this division. No real
2 property is involved in this action. 28 U.S.C. §1391(e).

3 **LEGAL FRAMEWORK**

4
5 **ICE'S CONTINUED DETENTION OF PETITIONER, WITHOUT**
6 **REVIEWING HER CUSTODY UNDER ICE POLICY VIOLATES THE**
7 **ADMINISTRATIVE PROCEDURE ACT AND DUE PROCESS.**

8 15. ICE's long-standing policy is to release non-citizens immediately following a
9 grant of asylum, relief absent exceptional circumstances.

10 16. Under the Accardi doctrine, which originated in the context of an immigration
11 case and has been developed through subsequent immigration caselaw,
12 agencies are bound to follow their own rules that affect the fundamental rights
13 of individuals, even self-imposed policies and processes that limit otherwise
14 discretionary decisions. See *Accardi v. Shaughnessy*, 347 U.S. at 226 (holding
15 that BIA must follow its own regulations in its exercise of discretion); *Morton*
16 *v. Ruiz*, 415 U.S. 199, 235 (1974) ("Where the rights of individuals are
17 affected, it is incumbent upon agencies to follow their own procedures . . . even
18 where the internal procedures are possibly more rigorous than otherwise would
19 be required.").

20
21 17. The requirement that an agency follow its own policies is not "limited to rules
22 attaining the status of formal regulations." *Montilla v. INS*, 926 F.2d 162, 167
23 (2d Cir. 1991). Even an unpublished policy binds the agency if "an examination
24 of the provision's language, its context, and any available extrinsic evidence"
25 supports the conclusion that it is "mandatory rather than merely precatory."
26 *Doe v. Hampton*, 566 2d 265, 281 (D.C. Cir. 1977); see also *Morton*, 415 U.S.
27 at 235-36 (applying *Accardi* to violation of internal agency manual); *U.S. v.*
28



1 Heffner, 420 F.2d 809, 813 (4th Cir. 1969) ("Nor does it matter that these IRS
2 instructions to Special Agents were not promulgated in something formally
3 labeled a 'Regulation' . . .").

4 18. When agencies fail to adhere to their own policies as required by Accardi,
5 courts typically frame the violation as arbitrary, capricious, and contrary to law
6 under the APA, see *Damus v. Nielson*, 313 F. Supp. 3d 317, 337 (D.D.C.
7 2018) ("It is clear, moreover, that [Accardi] claims may arise under the APA"),
8 or as a due process violation, see *Sameena, Inc. v. United States Air Force*,
9 147 F.3d 1148, 1153 (9th Cir. 1998) ("An agency's failure to follow its own
10 regulations tends to cause unjust discrimination and deny adequate notice and
11 consequently may result in a violation of an individual's constitutional right to
12 due process.") (internal quotations omitted).

13 19. Prejudice is generally presumed when an agency violates its own policy. See
14 *Montilla*, 926 F.2d at 167 ("We hold that an alien claiming the INS has failed
15 to adhere to its own regulations . . . is not required to make a showing of
16 prejudice before she is entitled to relief. All that need be shown is that the
17 subject regulations were for the alien's benefit and that the INS failed to adhere
18 to them."); *Heffner*, 420 F.2d at 813 ("The Accardi doctrine furthermore
19 requires reversal irrespective of whether a new trial will produce the same
20 verdict.").

21
22 20. To remedy an Accardi violation, a court may direct the agency to properly
23 apply its policy, see *Damus*, 313 F. Supp. 3d at 343 ("[T]his Court is simply
24 ordering that Defendants do what they already admit is required."), or a court
25 may apply the policy itself and order relief consistent with the policy. See
26 *Jimenez v. Cronen*, 317 F. Supp. 3d 626, 657 (D. Mass. 2018) (scheduling bail
27 hearing to review petitioners' custody under ICE's standards because "it would
28



1 be particularly unfair to require that petitioners remain detained . . . while ICE
2 attempts to remedy its failure").

3 21. Here, Petitioner falls into this category where ICE has failed to act as required
4 by their procedures and require intervention.

5 **CLAIMS FOR RELIEF**

6 **GROUND ONE**

7 **VIOLATION OF FIFTH AMENDMENT RIGHT TO DUE**
8 **PROCESS**

9 **Petitioner has the right to challenge the legality of her detention**

10 22. The allegations in the above paragraphs are realleged and incorporated herein.

11 23. Petitioner has due process rights to challenge their detention. *Zadvydas v. Davis*,
12 533 U.S. 678, 693, 695 (2001) (while noncitizens outside the United States’
13 “geographic borders” lack constitutional protections, all “persons” within them
14 are protected by the Due Process Clause, regardless of immigration status);
15 *Rodriguez Diaz v. Garland*, 53 F.4th 1189, 1205-06 (9th Cir. 2022) (though
16 constitutional rights of citizens and noncitizens “are not coextensive,”
17 noncitizens are entitled to due process, including to challenge detention pending
18 proceedings).

19 24. As the Ninth Circuit held, the Due Process Clause applies to noncitizens
20 regardless of whether they are “seeking admission” or are “admitted” under
21 immigration law. *Wong v. United States*, 373 F.3d 952, 973 (9th Cir. 2004),
22 abrogated on other grounds by *Wilkie v. Robbins*, 551 U.S. 537 (2007); see also
23 *Padilla v. U.S. Immigr. & Customs Enft*, 704 F. Supp. 3d 1163, 1171 (W.D.
24 Wash. 2023). The Due Process Clause allows Petitioner to challenge his
25 detention.

26 25. Respondent fundamentally misapprehends Petitioner’s due process claims.
27 Petitioner challenges his deprivation of liberty and prolonged detention, not the
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1 adequacy of the procedures the immigration laws afford her “with respect to
2 admission. Petitioner solely challenging her ongoing detention, and she is not
3 bringing a constitutional claim with respect to the procedures governing her legal
4 admission into the United States.

5 26. To the extent Respondent takes the extraordinary position that Petitioner has no
6 due process rights at all, that is unsupported by law and would have gruesome
7 practical consequences: “If excludable [noncitizens] were not protected by even
8 the substantive component of constitutional due process, ... we do not see why
9 the United States government could not torture or summarily execute them. ...
10 [W]e conclude that government treatment of excludable [noncitizens] must
11 implicate the Due Process Clause of the Fifth Amendment.”. *Rosales-Garcia v.*
12 *Holland*, 322 F.3d 386, 412 (6th Cir. 2003) (en banc); see also *Jean v. Nelson*,
13 472 U.S. 846, 874 (1985) (Marshall, J., dissenting) (“[T]he principle that
14 unadmitted [noncitizens] have no constitutionally protected rights defies
15 rationality. Under this view, the Attorney General, for example, could invoke
16 legitimate immigration goals to justify a decision to stop feeding all detained
17 [noncitizens] Surely, we would not condone mass starvation.”). Thus, there
18 is no question that Petitioner has the right to challenge the constitutionality of her
19 prolonged detention under the Due Process Clause of the Fifth Amendment of
20 the Constitution.

21
22 27. ICE has violated Petitioner's due process rights by denying an individualized
23 custody review to which she is entitled under ICE policy.

24 28. As a remedy, this Court should conduct its own review of Petitioner's custody
25 or, at least, order ICE to review Petitioner's custody under the standard
26 articulated in ICE policy.

27 **GROUND TWO**



**VIOLATION OF IMMIGRATION AND NATIONALITY 8 U.S.C. §
1231 (A)(6)**

Mandatory detention is subject to constitutional limits

29. The allegations in the above paragraphs are realleged and incorporated herein.

30. 8 U.S.C. § 1231 (a)(6), as interpreted by the Supreme Court in *Zadvydas*, authorizes detention only for "a period reasonably necessary to bring about the alien's removal from the United States." 533 U.S. at 689, 701.

31. Petitioner's continued detention has become unreasonable because her removal is not reasonably foreseeable. Therefore, his ongoing confinement violates 8 U.S.C. § 1231(a)(6), and she must be released. Without individual merits hearing on January 23, 2026, an Immigration Judge granted DHS's motion to preterm. Petitioner timely appealed that decision to the Board of Immigration Appeals on February 2, 2026. Despite the passage of several months since his appeal was filed, the BIA has not issued a briefing schedule or taken any meaningful action on the appeal.

32. Petitioner is challenging his prolonged detention on constitutional grounds, not statutory grounds. Notwithstanding the fact that he is being detained pursuant to section 1225(b), Petitioner's detention is unequivocally subject to Constitutional limits. The Supreme Court has not precluded noncitizens from bringing as-applied constitutional challenges to their mandatory detention. Respondent correctly states: *Jennings v. Rodriguez*, 583 U.S. 281 (2018) "did not explicitly address constitutionality arguments." U.S. Response at 3. While in *Demore v. Kim*, 538 U.S. 510 (2003) the Supreme Court rejected a facial challenge to mandatory detention under § 1226(c), the Supreme Court has explicitly recognized the availability of judicial review over as-applied challenges to detention, including mandatory detention. See, e.g., *Nielsen v. Preap*, 586 U.S. 392, 420 (2019); *Demore v. Kim*, 538 U.S. 510, 532-33



1 (2003) (Kennedy, J., concurring). Courts in this district have accordingly
2 found constitutional limits to apply to immigration detention, irrespective of
3 the underlying detention authority. See, e.g., Karakhanyan v. Warden of Otay
4 Mesa Detention Center-3:25-cv-03454-JO-MMP; Romik Parunakyan v.
5 Warden of Otay Mesa Detention Center 25-cv-3739-LL-MSB; L.S. v. Warden
6 of Otay Mesa Detention Center; M.F. v. Warden of Otay Mesa Detention
7 Center 3:25-cv-3599-CAB-MSB.

8 33. This Court should so hold as well.

9 34. Petitioner has now been detained for nearly twelve (12) months in total,
10 including nearly two (2) months since the Immigration Judge's decision
11 without any progress in the appellate process and with no indication of when
12 relief might be available. This prolonged and indeterminate detention is
13 arbitrary, excessive in duration, and unconstitutional.

14 **GROUND THREE**
15 **ARBITRARY AND CAPRICIOUS AGENCY ACTION UNDER THE**
16 **ADMINISTRATIVE PROCEDURE ACT**

17 **Petitioner's ongoing and unreviewed detention violates her constitutional due**
18 **process rights and cannot continue without a bond hearing**

19
20 35. The allegations in the above paragraphs are realleged and incorporated herein.
21 Courts must "hold unlawful and set aside agency action" that is "arbitrary,
22 capricious, an abuse of discretion, or otherwise not in accordance with law." 5
23 U.S.C. § 706(2)(A).

24 36. The Mathews test is the appropriate test for this Court to use to evaluate the
25 constitutionality of Petitioner's prolonged detention. Mathews v. Eldridge, 424
26 U.S. 319 (1976). The Mathews test is routinely applied by district courts across
27 the Ninth Circuit, including this Court, to determine whether due process requires
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1 neutral review of a noncitizen’s custody. *Rodriguez Diaz v. Garland*, 53 F.4th
2 1189, 1206-07 (9th Cir. 2022) (noting that Mathews is a “flexible test” broad
3 enough to account for government interests when evaluating due process claims
4 in the immigration detention context); see, e.g., *Abduraimov*, 2025 WL 2912307
5 and *Maksim*, 2025 WL 2879328. Respondents offer “no valid alternative to the
6 Mathews framework nor [do they] demonstrate[e] that Mathews is inapplicable
7 here.” *Jensen v. Garland*, No. 5:21-c-v- 01195-CAS (AFM), 2023 WL 3246522
8 (C.D. Cal. May 3, 2023).

9 37.The Mathews test for procedural due process claims balances: (1) the private
10 interest threatened by governmental action; (2) the risk of erroneous deprivation
11 of such interest and the value of additional or substitute safeguards; and (3) the
12 government interest. 424 U.S. at 335. Each Mathews factor weighs in Petitioner’s
13 favor. Petitioner’s detention of 13 months and counting without any neutral
14 review is a violation of his procedural due process rights and requires this court
15 to order a hearing before a neutral adjudicator to evaluate whether the government
16 can justify her ongoing detention.
17

18 38.Petitioner has a profound liberty interest. Petitioner has a weighty interest in his
19 own liberty, the core privacy interest at stake here. *Zadvydas*, 533 U.S. at 690
20 (“Freedom from imprisonment...lies at the heart of the liberty [the Due Process
21 Clause] protects.”). Petitioner’s 11 months of detention with a granted asylum”
22 limit of the brief detention contemplated in *Demore*, 538 U.S. at 530-31. See also
23 *Lopez v. Garland*, 631 F. Supp. 3d 870, 880 (E.D. Cal. 2022) (“As detention
24 continues past a year, courts become extremely wary of permitting continued
25 custody absent a bond hearing.”) (internal citation omitted).

26 39.The second prong of the Mathews test, the risk of erroneous deprivation of such
27 interest through the procedures used, and the probable value of additional
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1 procedural safeguards, also weighs heavily in Petitioner’s favor. 424 U.S. at 335.
2 “[T]he risk of an erroneous deprivation of liberty in the absence of a hearing
3 before a neutral decisionmaker is substantial.” *Diouf v. Napolitano* (*Diouf II*), 634
4 F.3d 1081, 1092 (9th Cir. 2011). When a petitioner “does not have a statutory
5 right to a bond hearing or the right to seek additional bond hearings. . . the risk of
6 erroneous deprivation as Petitioner’s time in detention lengthens is not
7 insignificant,” and the probable value of additional procedural safeguards is
8 exceedingly high. *Eliazar G.C.*, No. 1:24-CV-01032-EPG-HC, 2025 WL 711190,
9 at *7 (E.D. Cal. Mar. 5, 2025); *Tonoyan v. Andrews*, 2025 WL 3013684 at *4
10 (“Given that Petitioner has been held without a bond hearing for almost a year,
11 and it is not clear when detention will end, the risk of erroneous deprivation
12 weighs in favor of granting a bond hearing.”). In this case, Petitioner has been
13 deprived of his liberty in civil detention for 15 months. Because he is subject to
14 mandatory detention pursuant to section 1225(b), he does not have the statutory
15 right to request a bond hearing and therefore lacks access to an appropriate
16 procedural safeguard that would protect against the risk of erroneous deprivation,
17 absent intervention from this Court.

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19 40. Here, a bond hearing before a neutral decisionmaker is the only appropriate
20 procedural safeguard to protect against the risk of erroneous deprivation because
21 it provides both the noncitizen and the government with an opportunity to present
22 witness testimony or evidence and be heard before a neutral body. Anything less
23 would not comport with due process. In particular, “the discretionary parole
24 system available to § 1225(b) detainees are not sufficient to overcome the
25 constitutional concerns raised by prolonged mandatory detention because the
26 parole process is purely discretionary and its results are unreviewable by IJs and
27 “release decisions are based on humanitarian considerations and the public
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1 interest.” Abduraimov, 2025 WL 2912307, at *6 (citing Rodriguez v. Robbins
2 (Rodriguez II), 715 F.3d 1127, 1144 (9th Cir. 2013) (internal quotations omitted).
3 The parole process “is not a constitutionally adequate substitute for a bond hearing
4 particularly since it does not test the necessity of detention, does not afford the
5 noncitizen an in-person adversarial hearing before a neutral decisionmaker where
6 he or she may present witness testimony or evidence, does not require the ICE
7 detention officer [to] make any factual findings or provide their reasoning, and
8 there is no apparent right to an administrative appeal.” Abduraimov, 2025 WL
9 2912307, at *6 (citing Padilla v. U.S. Immigr. & Customs Enft, 704 F. Supp. 3d
10 1163, 1174 (W.D. Wash. 2023).

11 41. Any internal review of Petitioner’s detention or request for discretionary parole
12 by DHS cannot satisfy the requirements for due process because DHS is the very
13 authority that is detaining him. Where a custody review is conducted by the very
14 same agency that is detaining the individual, that agency reviewing its own actions
15 cannot be held to a neutral standard. As such, Petitioner must be afforded a hearing
16 before a neutral arbiter in order for his ongoing, prolonged detention to comply
17 with due process.

18 42. Contrary to Respondent’s assertions, Petitioner faces prolonged detention for an
19 indefinite period of time pending the final adjudication of his asylum claim. This
20 Court has recognized that “it is difficult to ascertain an endpoint to removal
21 proceedings, but it is clear proceedings could take a substantial amount of time,”
22 and “[i]t is unknown when the IJ will decide the application for relief.” *Idiev v.*
23 *Warden, et al.*, No. 1:25-CV-01030-SKO (HC), 2025 WL 3089349, at *5 (E.D.
24 Cal. Nov. 5, 2025). Even after the IJ issues a decision, each party “has other
25 avenues available for relief including an appeal to the BIA and a petition for
26 review to the Ninth Circuit Court of Appeals.” *Id.* See, e.g., Abduraimov, 2025
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1 WL 2912307 (where the government appealed the IJ’s grant of asylum and the
2 BIA remanded back to the IJ); A.E., 2025 WL 1424382 (where the government
3 appealed the IJ’s grant of asylum, the IJ denied all relief on remand, and the
4 noncitizen appealed to the BIA).

5 43. Here, without individual merits hearing on January 23, 2026, an Immigration
6 Judge granted DHS’s motion to pretermite. Petitioner timely appealed that decision
7 to the Board of Immigration Appeals on February 2, 2026. Despite the passage of
8 several months since his appeal was filed, the BIA has not issued a briefing
9 schedule or taken any meaningful action on the appeal.

10 44. Petitioner has been in detention for nearly twelve 12 months, and Petitioner’s
11 removal is not reasonably foreseeable, as it depends entirely on the outcome of
12 her merits appeal and any subsequent review that may follow. Accordingly, her
13 continued detention is arbitrary, prolonged, and constitutionally unreasonable.

14 45. Due to prolonged detention, Petitioner has been experiencing physical and mental
15 issues. There is no indication as to how long the appeal will take, and/or depending
16 on outcome of the appeal, Petitioner might stay in custody longer.

17 46. Because “it is not clear when detention will end, the risk of erroneous deprivation
18 weights in favor of granting a bond hearing.” A.E., 2025 WL 1424382, at *5; Doe
19 v. Andrews, No. 1:25- CV-00506-SAB-HC, 2025 WL 2590392, *7 (E.D. Cal.
20 Sept. 8, 2025) (noting that “[a]lthough future events are difficult to predict, the
21 [c]ourt nevertheless finds that...possible remand to the immigration court for
22 further factfinding or possible judicial review by the Ninth Circuit will be
23 sufficiently lengthy such that [the delay] factor weighs in favor of Petitioner”),
24 report and recommendation adopted, No. 1:25-CV-00506-KES-SAB (HC), 2025
25 WL 2896218 (E.D. Cal. Oct. 11, 2025); Abduraimov, 2025 WL 2912307, *8
26 (“appeal to BIA and potential Ninth Circuit review ‘may take up to two years or
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1 longer’ and ‘favors granting petitioner a bond hearing’) (citing *Banda v.*
2 *McAleenan*, 385 F. Supp. 3d 1099, 1119 (W.D. Wash. 2019)). The risk of
3 erroneous deprivation of Petitioner’s liberty interest and the probably value of a
4 bond hearing is exceptionally high. Therefore, the second Mathews factor also
5 weighs in favor of granting Petitioner a bond hearing.

6 47. The third Mathews factor also supports Petitioner: the government interest is weak
7 here because the interest at stake “is the ability to detain Petitioner without
8 providing him a bond hearing, not whether the government may continue to detain
9 him” at all. *Lopez-Reyes v. Bonnar*, 362 F. Supp. 3d 762, 777 (N.D. Cal. Jan. 29,
10 2019) (emphasis in original). As the government has conceded in similar cases,
11 the cost of providing such a bond hearing is minimal. *Id.*; *Singh v. Barr*, Case No.
12 18-cv-2471-GPC-MSB, 2019 WL 4168901, at *12 (“The government has not
13 offered any indication that a second bond hearing would have outside effects on
14 its coffers.”); *Marroquin Ambriz v. Barr*, 420 F. Supp. 3d 953, 964 (N.D. Cal.
15 2019) (noting in the context of a §1226(a) detention, the parties did not contest
16 “that the cost of conducting a bond hearing, to determine whether the continued
17 detention of Petitioner is justified, is minimal”). Holding a hearing at which
18 Respondents must justify Petitioner’s continued detention thus actually “promotes
19 the Government’s interest—one we believe to be paramount—in minimizing the
20 enormous impact of incarceration in cases where it serves no purpose.” See
21 *Velasco-Lopez v. Decker*, 978 F.3d 842, 854 (2d Cir. 2020) (emphasis added); *id.*
22 at n.11; *Hernandez-Lara v. Lyons*, 10 F.4th 19, 33 (1st Cir. 2021) (“[L]imiting the
23 use of detention to only those noncitizens who are dangerous or a flight risk may
24 save the government, and therefore the public, from expending substantial
25 resources on needless detention.”).

26
27 48.46. In sum, there is no question that all three Mathews factors favor Petitioner.
28



1 Contrary to Respondent’s claim, Petitioner’s prolonged detention does not pass
2 constitutional muster and requires that this Court immediately order him a bond
3 hearing.

4 49. At a bond hearing, the government must bear the burden of justifying Petitioner’s
5 ongoing and prolonged detention. Where a custody hearing is warranted as a
6 procedural safeguard against unreasonably prolonged detention, it is well
7 established that the government bears the burden of justifying continued
8 confinement by clear and convincing evidence. *Singh v. Holder*, 638 F.3d 1196,
9 1204 (9th Cir. 2011) (“[D]ue process places a heightened burden of proof on the
10 State in civil proceedings in which the individual interests at stake...are both
11 particularly important and more substantial than mere loss of money.”). See e.g.
12 *Lopez*, 631 F. Supp. 3d 870, n.3 (specifically noting that that Singh provided
13 guidance as to the procedural requirements for bond hearings and that the
14 government must prove by clear and convincing evidence that a noncitizen is a
15 flight risk. or danger to the community to justify denying bond) (internal
16 quotations omitted); *Eliazar G.C.*, 2025 WL 711190, *10 (E.D. Cal. Mar. 5, 2025)
17 (stating that the Court will follow the “overwhelming majority of courts” to hold
18 that the government must justify continued mandatory detention by clear and
19 convincing evidence that the noncitizen is a flight risk or a danger to the
20 community); *Maksim*, 2025 WL 2879328, * 6 (same); *Abduraimov*, 2025 WL
21 2912307, *11 (same); *Idiev*, 2025 WL 3089349, *7 (same); *Tonoyan*, 2025 WL
22 3013684, *5 (same).

24 50. The Ninth Circuit in *Singh* stressed that “it is improper to ask the individual to
25 share equally with society the risk of error when the possible injury to the
26 individual—deprivation of liberty— is so significant[.]” See *Singh*, 638 F. 3d at
27 1205; *Black*, 103 F.4th at 157-58 (observing that where “an individual’s liberty is
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1 at stake, the Supreme Court has consistently used [clear and convincing]
2 evidentiary standard for continued detention”) (internal citations omitted); id. at
3 159 (reiterating that the government bears the burden of meeting this standard
4 even where an individual is detained pursuant to mandatory detention). This Court
5 should, too, apply the heavy burden on the government to justify Petitioner’s
6 continued civil detention without a bond hearing.

7 51. Moreover, at the evidentiary hearing, the adjudicator must consider alternatives to
8 detention and Petitioner’s financial circumstances in determining whether further
9 detention is warranted and the conditions of his release. See, e.g., Hernandez, 872
10 F.3d at 994 (“If the government is setting monetary bonds to ensure appearance
11 at future proceedings, there is no legitimate reason for it not to consider the
12 individual’s financial circumstances and alternative conditions of release.”).

13 52. Thus, due process and Ninth Circuit precedent require that the government bear
14 the burden of justifying Petitioner’s ongoing and prolonged detention by clear and
15 convincing evidence.

16 **PRAYER FOR RELIEF**

17 Wherefore, Petitioner respectfully requests this Court to grant the following:
18

- 19 a) Assume jurisdiction over this matter;
20 b) Issue an Order to Show Cause ordering Respondents to show
21 cause why this Petition should not be granted within three
22 days.
23 c) Declare that Petitioner’s detention violates the Due Process
24 Clause of the Fifth Amendment, 8 U.S.C. §1231(a)(6);
25 d) Issue a Writ of Habeas Corpus ordering Respondents to be
26 released;
27 e) Award Petitioner attorney’s fees and costs under the Equal
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Access to Justice Act, and on any other basis justified under
law; and
f) Grant any further relief this Court deems just and proper

DATED: March 20, 2026

Respectfully submitted



Naira Zohrabyan
Attorney for Petitioner



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**PETITION FOR WRIT OF HABEAS CORPUS AND ORDER TO SHOW CAUSE
WITHIN THREE DAYS; COMPLAINT FOR DECLARATORY RELIEF**