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UNITED STATES DISTRICT COURT  
DISTRICT OF MINNESOTA

Luis Miguel Puin Penaloza,

Petitioner,

v.

Kristi Noem, Secretary, U.S. Department of  
Homeland Security; Todd M. Lyons, Acting  
Director of Immigration and Customs  
Enforcement, Immigration and Customs  
Enforcement; David Easterwood, Acting  
Director of Enforcement and Removal  
Operations, St. Paul Field Office, Immigration  
and Customs Enforcement; Pamela Bondi, U.S.  
Attorney General; Executive Office for  
Immigration Review; Warden, ERO Ft.  
Snelling Detention Facility, Minnesota,

Respondents.

Case No.

**VERIFIED PETITION  
FOR WRIT OF  
HABEAS CORPUS**

Expedited Handling Requested

## INTRODUCTION

1. Petitioner Luis Miguel Puin Penaloza brings this petition for a writ of habeas corpus to seek enforcement of his rights pursuant to the Fifth Amendment's Due Process Clause, which forbids the government from depriving "any person...of...liberty...without due process of law. U.S. CONST.amend.V. "Freedom from imprisonment-from government custody, detention, or other forms of physical restraint-lies at the heart of the liberty that Clause protects." *Zadvydas v. David.*, 533 U.S. 678, 690 (2001). Petitioner is in the physical custody of

Respondents at the ERO Ft. Snelling, Minnesota Detention Facility. He is unlawfully detained as he was arrested and detained without a warrant in the State of Minnesota on January 28, 2026.

2. Petitioner also brings this petition for a writ of habeas corpus to seek enforcement of his rights as a member of the Bond Denial Class certified in *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM (C.D. Cal.) Petitioner is in the physical custody of Respondents at the ERO Ft. Snelling, Minnesota Detention Facility.

3. On November 25, 2025, the district court certified a nationwide class and extended declaratory judgment to the certified class. *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, --- F. Supp. 3d ----, 2025 WL 3289861, at \*11 (C.D. Cal. Nov. 20, 2025) (order granting partial summary judgment to named Plaintiffs-Petitioners); *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, --- F. Supp. 3d ----, 2025 WL 3288403, at \*9 (C.D. Cal. Nov. 25, 2025) (order certifying Plaintiffs-Petitioners' proposed nationwide Bond Eligible Class, incorporating and extending declaratory judgment from Order Granting Petitioners' Motion for Partial Summary Judgment).

4. The declaratory judgment held that the Bond Denial Class members are detained under 8 U.S.C. § 1226(a), and thus may not be denied consideration for release on bond under § 1225(b)(2)(A). *Maldonado Bautista*, 2025 WL 3289861, at \*11.

5. Immigration judges have been denying bond, informing class members in bond hearings that they have been instructed by “leadership” that the declaratory judgment in *Maldonado Bautista* is not controlling, even with respect to class members, and that IJs are bound to follow the agency’s prior decision in *Matter of Yajure Hurtado*, 29 I. & N. Dec. 216 (BIA 2025).

6. Petitioner’s arrest appears to be part of “Operation Metro Surge,” which utilizes hundreds of actors who are masked, armed, traveling in unmarked vehicles, and frequently refusing to identify themselves, disregarding the constitutionality of their actions. *See, e.g., Compl., Tincher et. al. v. Noem*, No. 0:25-cv-04669. (D. Minn. 12/17/2025).

7. Detainees are being quickly transferred from one facility to another facility in another state where attorneys are unable to locate their clients and/or finding IJs declining jurisdiction based on *Hurtado* and/or based on venue once detainees have been transferred. This increases the fear and uncertainty for detainees. Detainees are often transferred to Louisiana, Texas, and most recently, New Mexico.

8. Petitioner is a member of the Bond Eligible Class, as he:

- a. does not have lawful status in the United States and is currently detained; and
- b. entered the United States without inspection on or around October 28, 2024 through Texas; and
- c. is not detained under 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231; and

- d. has a pending I-360 and a pending I-589;
- e. has no criminal history;
- f. has family and lawful and gainful employment in the State of Minnesota.;
- g. is neither a flight risk nor a danger to the public.

9. Petitioner resides in the City of Minneapolis, County of Hennepin, State of Minnesota.

10. Petitioner was detained on January 28, 2026, in the State of Minnesota as part of "Operation Metro Surge". He was detained while appearing and complying with his ICE check-in. There is no known basis for his detention.

11. Petitioner resides in, has lawful employment and has family in the State of Minnesota where he has lived since 2024. Petitioner has significant contacts in the State of Minnesota. He is not a flight risk.

12. Petitioner is entitled to due process of law pursuant to the Fifth Amendment's Due Process Clause and as such has a protected liberty interest to be free from deprivation of liberty without due process. *Id.* Petitioner is neither a danger to the public nor is he a flight risk. To continue to detain him is a deprivation of his liberty without due process.

13. Regardless, the Executive Office for Immigration Review and its subagency the Department of Homeland Security (DHS) have refused to set bond or release the Petitioner, thereby continuing Petitioner's unlawful detention. By DHS' refusal to issue NTA's detainees cannot get bond as IJ's have been determining without an NTA there is no jurisdiction. The document that initiates proceedings is not being served upon detainees and as a result, they cannot get bond. Yet they remain detained in ICE custody without a warrant, without cause, and without the NTA.

An Immigration Judge must apply the U.S. Supreme Court's balancing test in *Mathews v. Eldridge*, stating that "the fundamental requirement of due process is the opportunity to be heard 'at a meaningful time and in a meaningful manner.'" *Acosta v. Noem*, No. EP-25-CV-00741-DB, quoting *Mathews v. Eldridge*, 424 U.S. 319, 333 (1976). ) "...the specific dictates of due process generally requires consideration of three distinct factors..." 1) "the private interest ...affected by the official action"; 2) "the [g]overnment's interest, including the function involved and the fiscal and administrative burdens that the additional or substitute procedure requirement would entail"; and 3) "the risk of an erroneous deprivation of such interest through the procedures used and the probable value, if any, of additional or substitute procedural safeguards." *Mathews*, at 335.

14. The Immigration Judge has jurisdiction to grant bond for Petitioner, and to order his release. Petitioner:

- a. Does not have lawful status in the United States and is currently detained at the ERO Ft. Snelling, Minnesota facility after being apprehended by immigration authorities on January 28, 2026 in the State of Minnesota while complying with his check-ins;
- b. entered the United States without inspection on or around October 28, 2024 through Texas;
- c. is not detained under 8 U.S.C. § 1226(c) or § 1231;
- d. has no criminal history;
- e. has family and lawful employment in the State of Minnesota;
- f. is neither a flight risk nor a danger to the public.

15. Because Respondents are detaining Petitioner in violation of his Fifth Amendment right to due process, the Court should accordingly order that within one day, Respondent DHS must release Petitioner.

16. Because Respondents are detaining Petitioner in violation of *Maldonado Bautista*, the Court should accordingly order that Petitioner be released immediately.

## JURISDICTION

17. Petitioner is in the physical custody of Respondents. Petitioner is detained at the ERO Ft. Snelling Detention Center in St. Paul, Minnesota. Minnesota District Court has jurisdiction and is the proper venue for this petition as outlined below.

18. This Court has jurisdiction under 28 U.S.C. § 2241(c)(5) (habeas corpus), 28 U.S.C. § 1331 (federal question), and Article I, section 9, clause 2 of the United States Constitution (the Suspension Clause).

19. This Court may grant relief pursuant to 28 U.S.C. § 2241, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C. § 1651.

## VENUE

20. Pursuant to *Braden v. 30th Judicial Circuit Court of Kentucky*, 410 U.S. 484, 493-500 (1973), venue lies in the United States District Court for the District of Minnesota, as that is where Petitioner was detained, where he lives, and the venue and forum most convenient and applicable to his case.

21. Venue is also properly in this Court pursuant to 28 U.S.C. § 1391(e) because Respondents are employees, officers, and agencies of the United States, and because a substantial part of the events or omissions giving rise to the claims occurred in the District of Minnesota.

The Minnesota District Court has jurisdiction even if the Respondents transfer Petitioner to another state because although *generally*, in habeas cases, venue is proper in the judicial district where the person is detained at the time of filing, if the petition is not filed in the district of confinement, it should be explained why venue is proper under 28 U.S.C. § 1391(e), which provides that, “in cases where the respondent is a U.S. officer, employee or agency, venue lies in

any judicial district where respondent resides, where a substantial part of the relevant events/omissions occurred, or where the petitioner resides if no real property is involved in the action.” *Id.*

In the present case, Respondents are U.S. officers, employees and agencies, Petitioner resides in the City of St. Paul, County of Ramsey, and the State of Minnesota. Petitioner has lived in Minnesota since 2024. Petitioner has family members in the State of Minnesota. Petitioner has lawful employment in the State of Minnesota. Petitioner’s attorneys are in the State of Minnesota and has pending applications that were filed from the State of Minnesota. Petitioner was apprehended and detained in Hennepin County in the State of Minnesota. A substantial part of the relevant events regarding Petitioner’s detention occurred in the State of Minnesota, where Petitioner was apprehended and detained as part of “Metro Surge,” occurring in Minnesota.

DHS/ICE has been transferring Petitioners out of Minnesota in an effort to inhibit their opportunities to fight their cases. Moving Petitioners to different states impedes the ability to work on their cases with their attorneys and creates confusion, fear, and chaos.

Petitioner maintains that the U.S. District Court of Minnesota has jurisdiction in this matter.

#### **REQUIREMENTS OF 28 U.S.C. § 2243**

22. The Court should grant the petition for writ of habeas corpus “forthwith,” as the Fifth Amendment Due Process Clause requires Petitioner’s release.

23. Habeas corpus is “perhaps the most important writ known to the constitutional law . . . affording as it does a *swift* and imperative remedy in all cases of illegal restraint or confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added). “The application for the

writ usurps the attention and displaces the calendar of the judge or justice who entertains it and receives prompt action from him within the four corners of the application.” *Yong v. I.N.S.*, 208 F.3d 1116, 1120 (9th Cir. 2000) (citation omitted).

### **PARTIES**

24. Petitioner Luis Miguel Puin Penaloza, is a citizen of Ecuador who has been in immigration detention since January 28, 2026, after being detained while complying with his ICE check ins. ICE has not set bond.

25. Respondent David Easterwood is the Acting Director of the St. Paul Field Office of ICE’s Enforcement and Removal Operations division. As such, David Easterwood is Petitioner’s immediate custodian and is responsible for Petitioner’s detention and removal. He is named in his official capacity.

26. Respondent Kristi Noem is the Secretary of the Department of Homeland Security. She is responsible for the implementation and enforcement of the Immigration and Nationality Act (INA), and oversees ICE, which is responsible for Petitioner’s detention. Ms. Noem has ultimate custodial authority over Petitioner and is sued in her official capacity.

27. Respondent Department of Homeland Security (DHS) is the federal agency responsible for implementing and enforcing the INA, including the detention and removal of noncitizens.

28. Respondent Pamela Bondi is the Attorney General of the United States. She is responsible for the Department of Justice, of which the Executive Office for Immigration Review and the immigration court system it operates is a component agency. She is sued in her official capacity.

29. Respondent Executive Office for Immigration Review (EOIR) is the federal agency responsible for implementing and enforcing the INA in removal proceedings, including for custody redeterminations in bond hearings.

30. Respondent Warden, ERO Ft. Snelling, Minnesota is employed by the Department of Homeland Security and presumably has immediate physical custody of Petitioner. He or she is sued in his or her official capacity.

### **CLAIM FOR RELIEF**

#### **COUNT ONE**

#### **Violation of the INA:**

#### **Request for Relief Pursuant to *Maldonado Bautista***

31. Petitioner repeats, re-alleges, and incorporates by reference each and every allegation in the preceding paragraphs as if fully set forth herein.

32. As a member of the Bond Eligible Class, Petitioner is entitled to consideration for release on bond under 8 U.S.C. § 1226(a).

33. The order granting partial summary judgment in *Maldonado Bautista* holds that Respondents violate the INA in applying the mandatory detention statute at § 1225(b)(2) to class members.

34. The order granting class certification in *Maldonado Bautista* further orders that “[w]hen considering this determination with the MSJ Order, the Court extends the same declaratory relief granted to Petitioners to the Bond Eligible Class as a whole.”

35. Respondents are parties to *Maldonado Bautista* and bound by the Court’s declaratory judgment, which has the full “force and effect of a final judgment.” 28 U.S.C. § 2201(a).

36. By denying bond for Petitioner and asserting that he is subject to mandatory detention under § 1225(b)(2), Respondents violate Petitioner's statutory rights under the INA and the Court's judgment in *Maldonado Bautista*.

### COUNT TWO

#### **Violation of the Fifth Amendment of the United States Constitution: Request for Relief Pursuant to the Fifth Amendment Due Process Clause**

37. Petitioner repeats, re-alleges, and incorporates by reference each and every allegation in the preceding paragraphs as if fully set forth herein.

38. The Immigration Judges have been instructed by their leadership to assert lack of jurisdiction pursuant to *Hurtado* and in violation of *Bautista*, have been continuing to keep bond seekers unlawfully detained, violating their Fifth Amendment Due Process rights under the United States Constitution.

39. The factors outlined above in *Mathews* weigh heavily in the favor of the Petitioner.

40. First, Petitioner has a significant private interest at stake. A person's interest in freedom from physical detention is "the most elemental of liberty interests." *Hamdi v. Rumsfeld*, 542 U.S. 507, 529, 124 S.Ct. 2633, 159 L.Ed.2d 578 (2004); see also *Zadvydas*, 533 U.S. at 690, 121 S.Ct. 2491 ("Freedom from imprisonment—from government custody, detention, or other forms of physical restraint—lies at the heart of the liberty that [the Due Process] Clause protects.").

Petitioner is wrongfully detained which is a direct attack on Petitioner's liberty interests.

41. Second, Petitioner will continue to be deprived of this interest if Petitioner continues to be detained without a legal basis and there is no rational basis for his continued detention. *Ahmed A v. Bondi*, Case No. 25-4776 (JWB/DJF) (January 6, 2026); *Maldonado v.*

*Olson*, 795 F. Supp. 3d 1134, 1142–48, 1150–52 (D. Minn. 2025); *Jose J.O.E. v. Bondi*, 797 F. Supp. 3d 957, 968–970 (D. Minn. 2025); *Mayamu K. v. Bondi*, Civ. No. 25-3035 (JWB/LIB), 2025 WL 3641819, at \*7–8 (D. Minn. Oct. 20, 2025); *R.E. v. Bondi*, No. 0:25-cv-3946-NEB, 2025 WL 3146312 (D. Minn. Nov. 4, 2025); *Herrera Avila v. Bondi*, No. 0:25-cv-3741 (JRT), 2025 WL 2976539 (D. Minn. Oct. 21, 2025).

42. Lastly, the Government has no legitimate interest in continuing Petitioner’s detention. It is undisputed that Petitioner poses no safety threats to the community and is not a flight risk.

43. The Petitioner’s continued detention pending the resolution of ongoing immigration proceedings violates his constitutional rights to due process guaranteed in the Fifth Amendment.

### COUNT THREE

#### **Violation of the Administrative Procedure Act, 5 U.S.C. § 706**

#### **Detaining Petitioner Pursuant to an Unlawful Interpretation of 8 U.S.C. § 1225(b)(2) violates the Administrative Procedure Act**

44. Petitioner re-alleges and incorporates by reference each allegation contained in the preceding paragraphs as if set forth fully herein.

45. The APA provides that a “reviewing court shall . . . hold unlawful and set aside agency action, findings, and conclusions found to be . . . arbitrary and capricious, an abuse of discretion, or otherwise not in accordance with law.” 5 U.S.C. § 706(2)(A).

46. The APA provides that a “reviewing court shall . . . hold unlawful and set aside agency action, findings, and conclusions found to be . . . without observance of procedure required by law.” 5 U.S.C. § 706(2)(D).

47. Respondents through its recent administrative decision failed to articulate any reasonable explanations for new interpretation of the Act. This decision represents a change in

the agencies' policies and positions that negates the plain language of the Act, the will of Congress, and decades of administrative precedent.

### REMEDY

48. An available remedy for Respondents' unlawful conduct as outlined in this complaint is for Petitioner to be returned to Minnesota, issued an NTA, and released.

49. Immigration detention is civil in nature, and as a result Congress must have expressly authorized it by statute, and the detention must be reasonably related to its statutory purpose. *Zadvydas v. Davis*, 533 U.S. 678, 687, 690 (2001) (quoting *Jackson v. Indiana*, 406 U.S. 715, 738 (1972)).

50. A noncitizen seeking only to challenge the legality of their detention, not the substance of their removal proceedings in immigration court, may properly ask a federal court to find jurisdiction over such a request pursuant to 28 U.S.C. § 2241. *See, e.g., Mohammed H. v. Trump*, 786 F. Supp. 3d 1149, 1154–55 (D. Minn. 2025).

51. When a habeas petitioner's detention is without legal basis, the typical remedy is release. *Munaf v. Geren*, 553 U.S. 674, 693 (2008).

### REQUEST FOR ORDER TO SHOW CAUSE

52. Within three days, unless good cause for a delay is shown, “[a] court, justice or judge entering a writ of habeas corpus shall forthwith award the writ or issue an order directing the respondent to show cause why the writ should not be granted, unless it appears from the application that the applicant or person detained is not entitled thereto.” 28 U.S.C. § 2243.

### PRAYER FOR RELIEF

WHEREFORE, Petitioner prays that this Court grant the following relief:

- a. Assume jurisdiction over this matter;
- b. Enjoin Respondents from transferring Petitioner out of the District of Minnesota pending the duration of these proceedings;
- c. Issue an Order requiring Respondents to show cause as to why Petitioner should not be released immediately;
- d. Alternatively, issue a writ of habeas corpus requiring that within one day, Respondents release Petitioner;
- e. Alternatively, order DHS to conduct a bond hearing;
- f. Order that upon release, DHS return Petitioner's items and documents to him at the time of release;
- g. Grant any other and further relief that this Court deems just and proper.

DATED this 28<sup>th</sup> day of January, 2026.

Respectfully submitted,

KHANH NGUYEN LAW OFFICE

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#### VERIFICATION

I, Khanh Ngoc Nguyen, being duly sworn upon oath hereby state:

I represent the Petitioner in these habeas corpus proceedings. Petitioner, Luis Miguel Puin Penaloza is currently being detained at the ERO Ft. Snelling Detention Center, and he is not able to appear in our office to sign the Verification. I have reviewed the record of removal proceedings, and I have discussed the matter with Petitioner's family by phone. I verify that the

information contained in the foregoing petition is true and correct to the best of my knowledge and belief.

//ss//Khanh Nguyen  
Khanh Ngoc Nguyen  
Attorney for Petitioner