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UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF MINNESOTA

MELVI ALEXANDER MATA
GUEVARA

Case No. 26-789

Petitioner,

**PETITION FOR WRIT OF
HABEAS CORPUS**

v.

DAVID EASTERWOOD, Field Office
Director of Enforcement and Removal
Operations, St. Paul Field Office,
Immigration and Customs
Enforcement;

KRISTI NOEM, in her official capacity
as Secretary of the U.S. Department of
Homeland Security;

TODD LYONS, in his official capacity
as acting director of U.S. Immigration
and Customs Enforcement;

PAM BONDI, in her official capacity as
Attorney General of the United States.
Respondents.

INTRODUCTION

1
2 1. Petitioner, Melvi Alexander Mata Guevara, is in the physical
3 custody of Respondents at Fort Snelling, Minnesota. He now faces unlawful
4 detention because of the Department of Homeland Security (DHS) decision to
5 arrest him without articulating a reason.
6

7 2. Petitioner entered the United States in June 2009 without
8 inspection.
9

10 3. On August 14, 2010, Petitioner was placed in removal
11 proceedings with the issuance of a Notice to Appear dated August 4, 2010 and
12 charged as having entered without admission or inspection under INA §212
13 (a)(6)(A)(i). Since the notice was served, the Petitioner has not been
14 detained.
15

16 4. On January 28, 2026, Petitioner was arrested and taken into
17 Immigration and Customs Enforcement (“ICE”) custody while he was
18 checking in with the Intensive Supervision Program (“ISAP”).
19

20 5. DHS has denied similarly situated non-citizens release from
21 immigration custody, consistent with a new DHS policy formalized by the
22 BIA decision *Matter of Yajure Hurtado*, under which all ICE employees are to
23 consider anyone inadmissible under 8 U.S.C. § 1182(a)(6)(A)(i)—i.e., those
24 currently present in the United States without being admitted or paroled—to
be an “applicant for admission” under 8 U.S.C. § 1225(b)(2)(A) and therefore

1 subject to mandatory detention. This decision means it would be futile to
2 pursue a hearing before an IJ to seek reinstatement of the prior order of
3 bond.

4 6. Petitioner's detention on this basis violates the plain language of
5 the Immigration and Nationality Act. Section 1225(b)(2)(A) does not apply to
6 individuals like Petitioner who previously entered and are now residing in
7 the United States. Instead, such individuals are subject to a different statute,
8 8 U.S.C. § 1226(a), that allows for release on conditional parole or bond. As a
9 pre-requisite to arrest and detention, 8 U.S.C. § 1226(a) requires the issuance
10 of a warrant by the Attorney General. That statute expressly applies to
11 people who, like Petitioner, are charged as inadmissible for having entered
12 the United States without inspection.
13

14 7. Respondents' new legal interpretation is plainly contrary to the
15 statutory framework and contrary to decades of agency practice applying §
16 1226(a) to people like Petitioner. Respondents also failed to serve a warrant
17 on Petitioner prior to his arrest per the requirements of § 1226(a).
18

19 8. Accordingly, Petitioner seeks a writ of habeas corpus requiring
20 that he be released immediately.

21 9. In the alternative, Petitioner seeks a writ of habeas corpus
22 requiring that he be released unless Respondents provide a bond hearing
23 under § 1226(a) within fourteen days.
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JURISDICTION

10. Petitioner is in the physical custody of Respondents. Petitioner is detained at Fort Snelling, Minnesota.

11. This Court has jurisdiction under 28 U.S.C. § 2241(c)(3) (habeas corpus), 28 U.S.C. § 1331 (federal question), and Article I, section 9, clause 2 of the United States Constitution (the Suspension Clause).

12. This Court may grant relief pursuant to 28 U.S.C. § 2241, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C. § 1651.

VENUE

13. Pursuant to *Braden v. 30th Judicial Circuit Court of Kentucky*, 410 U.S. 484, 493- 500 (1973), venue lies in the United States District Court for the District of Minnesota, the judicial district in which Petitioner currently is detained.

14. Venue is also properly in this Court pursuant to 28 U.S.C. § 1391(e) because Respondents are employees, officers, and agencies of the United States, and because a substantial part of the events or omissions giving rise to the claims occurred in the District of Minnesota.

REQUIREMENTS OF 28 U.S.C. § 2243 TO SHOW CAUSE

15. The Court must grant the petition for writ of habeas corpus or order Respondents to show cause “forthwith,” unless the petitioner is not

1 entitled to relief. 28 U.S.C. § 2243. If an order to show cause is issued, the
2 Respondents must file a return “within three days unless for good cause
3 additional time, not exceeding twenty days, is allowed.” *Id.*

4 16. Habeas corpus is “perhaps the most important writ known to the
5 constitutional law . . . affording as it does a *swift* and imperative remedy in
6 all cases of illegal restraint or confinement.” *Fay v. Noia*, 372 U.S. 391, 400
7 (1963) (emphasis added). “The application for the writ usurps the attention
8 and displaces the calendar of the judge or justice who entertains it and
9 receives prompt action from him within the four corners of the application.”
10 *Yong v. I.N.S.*, 208 F.3d 1116, 1120 (9th Cir. 2000) (citation omitted).

11
12 **PARTIES**

13 17. Petitioner Melvi Alexander Mata Guevara is a citizen of El
14 Salvador who has resided in the United States since 2009. Petitioner was
15 detained on January 28, 2026.

16
17 18. Respondent David Easterwood is the Director of the MSP Field
18 Office of ICE’s Enforcement and Removal Operations division. As such, David
19 Easterwood is Petitioner’s immediate custodian and is responsible for
20 Petitioner’s detention and removal. He is named in his official capacity.

21 19. Respondent Kristi Noem is the Secretary of the Department of
22 Homeland Security. She is responsible for the implementation and
23 enforcement of the Immigration and Nationality Act (INA), and oversees ICE,
24

1 which is responsible for Petitioner's detention. Ms. Noem has ultimate
2 custodial authority over Petitioner and is sued in her official capacity.

3 20. Respondent Todd Lyons is the acting director of U.S.
4 Immigration and Customs Enforcement (ICE). He is responsible for
5 overseeing the federal agency responsible for Petitioner's detention. Mr.
6 Lyons has custodial authority over Petitioner and is sued in his official
7 capacity.
8

9 21. Respondent Pam Bondi is the Attorney General of the United
10 States and the senior official of the U.S. Department of Justice. She has the
11 authority to adjudicate removal cases and to oversee the Executive Office for
12 Immigration Review (EOIR), which administers the immigration courts and
13 the Board of Immigration Appeals (BIA). Ms. Bondi has custodial authority
14 over Petitioner and is sued in her official capacity.
15

16 **LEGAL FRAMEWORK**

17 **Discretionary Detention and Release on Bond**

18 22. "It is well established that the Fifth Amendment entitles
19 [noncitizens] to due process of law in deportation proceedings." *Demore v.*
20 *Kim*, 538 U.S. 510, 523 (2003) (quoting *Reno v. Flores*, 507 U.S. 292, 306
21 (1993)). "Freedom from imprisonment—from government custody, detention,
22 or other forms of physical restraint—lies at the heart of the liberty that [the
23 Due Process] Clause protects." *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001).
24

1 23. Due Process requires that there be “adequate procedural
2 protections” to ensure that the government’s asserted justification for a
3 noncitizen’s physical confinement “outweighs the ‘individual’s
4 constitutionally protected interest in avoiding physical restraint.” *Id.* at 690
5 (quoting *Kansas v. Hendricks*, 521 U.S. 346, 356 (1997)). In the immigration
6 context, the Supreme Court only recognizes two purposes for civil detention:
7 preventing flight and mitigating the risks of danger to the community.
8 *Zadvydas*, 533 U.S. at 690; *Demore*, 538 U.S. at 528. A noncitizen may only
9 be detained based on these two justifications if they are otherwise statutorily
10 eligible for bond. *Zadvydas*, 533 U.S. at 690.

12 24. “The fundamental requirement of due process is the opportunity
13 be heard at a meaningful time and in a meaningful manner.” *Mathews v.*
14 *Eldridge*, 424 U.S. 319, 333 (1976). To determine what process Petitioner is
15 due, this Court should consider (1) the private interest affected by the
16 government action; (2) the risk that current procedures will cause an
17 erroneous deprivation of that private interest, and the extent to which that
18 risk could be reduced by additional safeguards; and (3) the government’s
19 interest in maintaining the current procedures, including the governmental
20 function involved and the fiscal and administrative burdens that the
21 substitute procedural requirement would entail. *Id.* at 335.
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1 25. The INA prescribes three basic forms of detention for the vast
2 majority of noncitizens in removal proceedings.

3 26. First, 8 U.S.C. § 1226 authorizes the detention of noncitizens in
4 standard removal proceedings before an IJ. *See* 8 U.S.C. § 1229a. Individuals
5 in § 1226(a) detention are generally entitled to a bond hearing at the outset of
6 their detention, *see* 8 C.F.R. §§ 1003.19(a), 1236.1(d), while noncitizens who
7 have been arrested, charged with, or convicted of certain crimes are subject to
8 mandatory detention, *see* 8 U.S.C. § 1226(c).

10 27. 8 U.S.C. § 1226(a) provides that “On a warrant issued by the
11 Attorney General, an alien may be arrested and detained pending a decision
12 on whether the alien is to be removed from the United States.”

13 28. Pursuant to 8 C.F.R. § 236.1(d), after an initial custody
14 determination by DHS, a non-citizen subject to 8 U.S.C. §1226 may request
15 release on bond before an IJ. The IJ is authorized to determine whether the
16 non-citizen should be released from custody, and if so, to determine the
17 amount of bond.

19 29. Second, the INA provides for mandatory detention of noncitizens
20 subject to expedited removal under 8 U.S.C. § 1225(b)(1) and for other recent
21 arrivals seeking admission referred to under § 1225(b)(2).

1 30. Last, the INA also provides for detention of noncitizens who have
2 been ordered removed, including individuals in withholding-only proceedings,
3 *see* 8 U.S.C. § 1231(a)–(b).

4 31. This case concerns the detention provisions at §§ 1226(a) and
5 1225(b)(2).

6 32. The detention provisions at § 1226(a) and § 1225(b)(2) were
7 enacted as part of the Illegal Immigration Reform and Immigrant
8 Responsibility Act (IIRIRA) of 1996, Pub. L. No. 104-208, Div. C, §§ 302–03,
9 110 Stat. 3009-546, 3009–582 to 3009–583, 3009–585. Section 1226(a) was
10 most recently amended earlier this year by the Laken Riley Act, Pub. L.
11 No.119-1, 139 Stat. 3 (2025).

12 33. Following the enactment of the IIRIRA, EOIR drafted new
13 regulations explaining that, in general, people who entered the country
14 without inspection were not considered detained under § 1225 and that they
15 were instead detained under § 1226(a). *See* Inspection and Expedited
16 Removal of Aliens; Detention and Removal of Aliens; Conduct of Removal
17 Proceedings; Asylum Procedures, 62 Fed. Reg. 10312, 10323 (Mar. 6, 1997).

18 34. Thus, in the decades that followed, most people who entered
19 without inspection and were placed in standard removal proceedings received
20 bond hearings, unless their criminal history rendered them ineligible. That
21 practice was consistent with many more decades of prior practice, in which
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1 noncitizens who were not deemed “arriving” were entitled to a custody
2 hearing before an IJ or other hearing officer. *See* 8 U.S.C. § 1252(a) (1994);
3 *see also* H.R. Rep. No. 104-469, pt. 1, at 229 (1996) (noting that § 1226(a)
4 simply “restates” the detention authority previously found at § 1252(a)).

5
6 35. On July 8, 2025, ICE, “in coordination with” DOJ, announced a
7 new policy that rejected well-established understanding of the statutory
8 framework and reversed decades of practice.

9 36. The new policy, entitled “Interim Guidance Regarding Detention
10 Authority for Applicants for Admission,” claims that all persons who entered
11 the United States without inspection shall now be deemed “applicants for
12 admission” under 8 U.S.C. § 1225, and therefore are subject to mandatory
13 detention provision under § 1225(b)(2)(A). The policy applies regardless of
14 when a person is apprehended and affects those who have resided in the
15 United States for months, years, and even decades.

16
17 37. On September 5, 2025, the Board of Immigration Appeals (BIA)
18 adopted this same position in the case of *Matter of Yajure Hurtado*, 29 I&N
19 Dec. 216 (BIA 2025). That decision holds that all noncitizens who entered the
20 United States without admission or parole are considered applicants for
21 admission and are ineligible for immigration judge bond hearings.

22
23 38. Under the Supreme Court’s recent decision in *Loper Bright v.*
24 *Raimondo*, this Court should independently interpret the statute and give

1 the BIA's expansive interpretation of § 1225(b)(2) no weight, as it conflicts
2 with the statute, regulations, and precedent. 603 U.S. 369 (2024).

3 39. ICE and EOIR have adopted this position even though federal
4 courts have rejected this exact conclusion. For example, after IJs in the
5 Tacoma, Washington, immigration court stopped providing bond hearings for
6 persons who entered the United States without inspection and who have
7 since resided here, the U.S. District Court in the Western District of
8 Washington found that such a reading of the INA is likely unlawful and that
9 § 1226(a), not § 1225(b), applies to noncitizens who are not apprehended upon
10 arrival to the United States. *Rodriguez v. Bostock*, 779 F. Supp. 3d 1239
11 (W.D. Wash. 2025); *see also Gomes v. Hyde*, No. 1:25-CV-11571-JEK, 2025
12 WL 1869299, at *8 (D. Mass. July 7, 2025) (granting habeas petition based on
13 same conclusion).
14

15
16 40. "The idea that a different detention scheme would apply to non-
17 citizens 'already in the country,' as compared to those 'seeking admission into
18 the country,' is consonant with the core logic of our immigration system."
19 *Martinez v. Hyde*, CV 25-11613-BEM, 2025 WL 2084238 (D. Mass. July 24,
20 2025) (citing *Jennings v. Rodriguez*, 583 U.S. 281, 289 (2018)).

21 41. The interpretation endorsed by DOJ and DHS is contrary to the
22 INA. As the *Rodriguez Vazquez* court explained, the plain text of the
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1 statutory provisions demonstrates that § 1226(a), not § 1225(b), applies to
2 people like Petitioner.

3 42. Section 1226(a) applies by default to all persons “pending a
4 decision on whether the [noncitizen] is to be removed from the United
5 States.” These removal hearings are held under § 1229a, to “decid[e] the
6 inadmissibility or deportability of a[] [noncitizen].”
7

8 43. The text of § 1226 also explicitly applies to people charged as
9 being inadmissible, including those who entered without inspection. *See* 8
10 U.S.C. § 1226(c)(1)(E). Subparagraph (E)’s reference to such people makes
11 clear that, by default, such people are afforded a bond hearing under
12 subsection (a). As the *Rodriguez Vazquez* court explained, “[w]hen Congress
13 creates “specific exceptions” to a statute’s applicability, it “proves” that
14 absent those exceptions, the statute generally applies. *Rodriguez v. Bostock*,
15 779 F. Supp. 3d 1239, 1257 (W.D. Wash. 2025) (citing *Shady Grove*
16 *Orthopedic Assocs., P.A. v. Allstate Ins. Co.*, 559 U.S. 393, 400 (2010)).
17

18 44. Section 1226 therefore leaves no doubt that it applies to people
19 who face charges of being inadmissible to the United States, including those
20 who are present without admission or parole.

21 45. By contrast, § 1225(b) applies to people arriving at U.S. ports of
22 entry or who recently entered the United States. The statute’s entire
23 framework is premised on inspections at the border of people who are
24

1 “seeking admission” to the United States. 8 U.S.C.
2 § 1225(b)(2)(A). Indeed, the Supreme Court has explained that this
3 mandatory detention scheme applies “at the Nation’s borders and ports of
4 entry, where the Government must determine whether a[] [noncitizen]
5 seeking to enter the country is admissible.” *Jennings v. Rodriguez*, 583 U.S.
6 281, 287 (2018).

7
8 46. Accordingly, the mandatory detention provision of § 1225(b)(2)
9 does not apply to people like Petitioner, who have already entered and were
10 residing in the United States at the time they were apprehended.

11
12 **FACTS**

13 47. Petitioner has resided in the United States for nearly seventeen
14 years and has lived in Rosemont, Minnesota prior to his detention.

15 48. On January 28, 2026, Petitioner was arrested and sought a
16 custody redetermination hearing.

17 49. The Petitioner is now detained at Fort Snelling, Minnesota.

18 50. Petitioner’s criminal history involves no offenses subjecting him
19 to mandatory detention.

20 51. Petitioner is the father of three United States Children: [REDACTED]
21 [REDACTED] DOB: [REDACTED] S [REDACTED], DOB: [REDACTED]
22 [REDACTED]
23 and A [REDACTED] DOB: [REDACTED]
24

1 52. Petitioner was previously in removal proceedings before the Fort
2 Snelling Immigration Court since August 4, 2010, pursuant to 8 U.S.C. §
3 1229a. During these proceedings, Petitioner properly filed an application for
4 Cancellation of Removal and Adjustment of Status for Certain
5 Nonpermanent Resident.

6
7 53. On April 24, 2024, the IJ denied Petitioner's application for
8 Cancellation of Removal.

9 54. On May 21, 2024, Petitioner timely filed an appeal to the IJ's
10 denial at the Board of Immigration Appeals ("BIA").

11 55. Petitioner's appeal remains pending at the BIA.

12 56. Petitioner is neither a flight risk nor a danger to the community.

13 57. As a result, Petitioner remains in detention. Without relief from
14 this court, he faces the prospect of months, or even years, in immigration
15 custody, separated from his family and community.

16
17 58. Any pursuit of a bond hearing before an IJ or, in the event of
18 denial, appeal to the BIA, while available, is futile for his release. IJ's are
19 currently bound the recent BIA decision in *Yajure Hurtado*, which would
20 subject the Petitioner to detention without discretionary bond, likely in
21 contravention of federal law. Moreover, in the *Rodriguez Vazquez* litigation,
22 where EOIR and the Attorney General were defendants, DOJ affirmed its
23 position that individuals like Petitioner are applicants for admission and
24

1 subject to detention under § 1225(b)(2)(A). See Mot. to Dismiss, *Rodriguez*
2 *Vazquez v. Bostock*, No. 3:25-CV-05240-TMC (W.D. Wash. June 6, 2025), Dkt.
3 49 at 27–31.

4 **CLAIMS FOR RELIEF**

5 **COUNT I**

6 **Violation of 8 U.S.C. § 1226(a)**
7 **Unlawful Denial of Release on Bond**

8 59. Petitioner incorporates by reference the allegations of fact set
9 forth in the preceding paragraphs.

10 60. Petitioner may be detained, if at all, pursuant to 8 U.S.C. §
11 1226(a).

12 61. Under § 1226(a) and its associated regulations, Petitioner is
13 entitled to a bond hearing. 8 C.F.R. 236.1(d) & 1003.19(a)-(f).

14 62. Petitioner was previously placed in removal proceeding and has
15 not attended all of his hearings, complying with the Immigration Judge's
16 orders.

17 63. Petitioner's arrest and continuing detention are therefore
18 unlawful.

19 **COUNT II**

20 **Violation of the Bond Regulations, 8 C.F.R. §§ 236.1, 1236.1 and**
21 **1003.19 Unlawful Denial of Release on Bond**

1 64. Petitioner incorporates by reference the allegations of fact set
2 forth in the preceding paragraphs.

3 65. In 1997, after Congress amended the INA through IIRIRA, EOIR
4 and the then-Immigration and Naturalization Service (“INS”) issued an
5 interim rule to interpret and apply IIRIRA. Specifically, under the heading of
6 “Apprehension, Custody, and Detention of [Noncitizens],” the agencies
7 explained that “[d]espite being applicants for admission, [noncitizens] who
8 are present without having been admitted or paroled (formerly referred to as
9 [noncitizens] who entered without inspection) will be eligible for bond and
10 bond redetermination.” 62 Fed. Reg. at 10323. The agencies thus made clear
11 that individuals who were present without admission were eligible for
12 consideration for bond and bond hearings before IJs under 8 U.S.C. § 1226
13 and its implementing regulations.
14

15
16 66. The unlawful application of § 1225(b)(2) to Petitioner to mandate
17 his continued detention would violate 8 C.F.R. §§ 236.1, 1236.1, and 1003.19.
18

19 **COUNT III**

20 **Violation of the INA By Erroneously Categorizing Petitioner’s**
21 **detention as being pursuant to 8 U.S.C. § 1225(b)(2)**
22

23 67. Petitioner incorporates by reference the allegations of fact set
24 forth in the preceding paragraphs.

1 68. The mandatory detention provision at 8 U.S.C. § 1225(b)(2) does
2 not apply to all noncitizens residing in the United States who are subject to
3 the grounds of inadmissibility. As relevant here, it does not apply to those
4 who previously entered the country and have been residing in the United
5 States prior to being apprehended and placed in removal proceedings by
6 Respondents. Such noncitizens are detained under § 1226(a), unless they are
7 subject to § 1225(b)(1), § 1226(c), or § 1231.
8

9 69. Upon information and belief, Petitioner has resided in the U.S.
10 June 2009. He is therefore neither an arriving alien nor an alien who is now
11 seeking admission to the United States.

12 70. The application of § 1225(b)(2) to Petitioner unlawfully mandates
13 his continued detention and violates the INA.
14

15 COUNT IV

16 **Violation of Due Process**

17 71. Petitioner repeats, re-alleges, and incorporates by reference each
18 and every allegation in the preceding paragraphs as if fully set forth herein.
19

20 72. The government may not deprive a person of life, liberty, or
21 property without due process of law. U.S. Const. amend. V. “Freedom from
22 imprisonment—from government custody, detention, or other forms of
23 physical restraint—lies at the heart of the liberty that the Clause protects.”
24

1 77. The Administrative Procedure Act (APA) provides that courts
2 “shall ... hold unlawful and set aside agency action” that is “arbitrary,
3 capricious, an abuse of discretion, or otherwise not in accordance with
4 law” or is “unsupported by substantial evidence.” 5 U.S.C. §§ 706(2)(A),
5 (E).

6
7 78. The APA claim is properly raised in the habeas petition because
8 it concerns a regulation that impacts the fact and duration of
9 confinement. “Challenges to the validity of any confinement or to
10 particulars affecting its duration are the province of habeas corpus[.]”
11 *Muhammad v. Close*, 540 U.S. 749, 750 (2004); *see also Otey v. Hopkins*,
12 5 F.3d 1125, 1130 (8th Cir. 1993).

13 79. Here, Petitioner’s APA challenge concerns the *Yajure Hurtado*
14 decision that affected the duration of Petitioner’s confinement by
15 unlawfully categorizing him as subject to mandatory detention.

16
17 80. Under *Loper Bright Enterprises v. Raimondo*, 603 U.S. 369
18 (2024), the Supreme Court held that “[c]ourts must exercise their
19 independent judgment in deciding whether an agency has acted within
20 its statutory authority, as the APA requires.” *Loper Bright Enters. v.*
21 *Raimondo*, 603 U.S. 369, 410 (2024).

22
23 81. In *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025), the
24 BIA held that all noncitizens who entered the United States without

1 admission or parole are now considered applicants for admission under
 2 8 U.S.C. § 1225 and thus are ineligible for immigration judge bond
 3 hearings. This precedential decision applies to those in Petitioner’s
 4 circumstances and was decided after the IJ ordered him to be released
 5 on bond. As such, it will be applied to any appeal with the BIA.

6
 7 82. Because the BIA’s precedential decision *Matter of Yajure*
 8 *Hurtado*, categorizes Petitioner as detained under § 1225(b), *a statute*
 9 *which does not apply to him*, the BIA decision is arbitrary, capricious,
 10 and unlawful and should be set aside. Instead, Petitioner should be
 11 categorized as detained under § 1226(a), as recognized in the prior IJ
 12 decision granting him release on bond.

13
 14 83. For this reason, this Court should enter a declaratory judgment
 15 finding that Petitioner is detained under 8 U.S.C. § 1226(a) and order
 16 him immediately released on conditions of bond issued by the IJ.

17 **COUNT VI**

18 ***Matter of Yajure Hurtado and Matter of Q. Li Violate Procedural Due***

19 **Process as Applied**

20 84. Petitioner incorporates by reference the preceding paragraphs.

21 85. When the government interferes with a liberty interest, “the
 22 procedures attendant upon that deprivation [must be] constitutionally
 23 sufficient.” *Ky. Dept. of Corrections v. Thompson*, 490 U.S. at 460. The
 24

1 constitutional sufficiency of procedures is determined by weighing
2 three factors: (1) the private interest that will be affected by the official
3 action, (2) the risk of erroneous deprivation of that interest through the
4 available procedures, and (3) the government's interest, including the
5 function involved and the fiscal and administrative burdens that
6 additional or substitute procedures would entail. *Mathews*, 424 U.S. at
7 335.
8

9 86. Petitioner has a weighty liberty interest as his freedom "from
10 government . . . detention . . . lies at the heart of the liberty that [the
11 Fifth Amendment] protects." *Zadvydas*, 533 U.S. at 693.
12

13 87. The risk of erroneous deprivation of Petitioner's liberty is
14 extremely high, given that the government, pursuant to *Matter of*
15 *Yajure Hurtado*, is detaining Petitioner under a statute that does not
16 apply to him and denying him his statutory right to a bond hearing on
17 the erroneous assertion that he is subject to mandatory detention.
18

19 88. Finally, the government's interest in preserving its unilateral
20 authority to prevent the release of noncitizens who have already shown
21 they are neither a flight risk nor a danger is minimal. Providing
22 additional procedural protections here introduces no additional
23
24

1 administrative burdens as Petitioner is statutorily entitled to a bond
2 hearing under 8 U.S.C. § 1226(a).

3 89. Because Respondents have custody of Petitioner in violation of
4 his Fifth Amendment rights, the Court should issue a writ of habeas
5 corpus directing Respondents to release Petitioner to safeguard his
6 constitutional liberties. 28 U.S.C. § 2241. Numerous courts throughout
7 the country have found that the use of the mandatory detention
8 provision, as affirmed in *Matter of Yajure-Hurtado*, violates an
9 individual's right to meaningful procedural due process. *See, e.g.,*
10 *Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828, at *12
11 (W.D. Tex. Sept. 22, 2025); *Lopez Santos v. Noem*, No. 3:25-CV-01193,
12 2025 WL 2642278, at *5 (W.D. La. Sept. 11, 2025); *Kostak v. Trump*,
13 No. CV 3:25-1093, 2025 WL 2472136, at *3 (W.D. La. Aug. 27, 2025). As
14 such, this Court should likewise find that Petitioner's detention
15 represents a violation of his right to procedural due process and order
16 him released according to the bond conditions set by the IJ.
17
18

19 COUNT VII

20 **Respondents Are Enjoined From Detaining Petitioner as a**

21 ***Maldonado Bautista* Class Member**

22 90. Petitioner incorporates by reference the preceding paragraphs.
23
24

1 91. On November 25, 2025, a 9th Circuit Court granted class
2 certification for certain unlawfully detained non-citizens under Rules 23(a)
3 and 23(b)(2) *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM
4 (C.D. Cal.).

5 92. *Maldonado Bautista v. Santacruz* certified the Bond Eligible
6 Class as “All noncitizens in the United States without lawful status who (1)
7 have entered or will enter the United States without inspection; (2) were not
8 or will not be apprehended upon arrival; and (3) are not or will not be subject
9 to detention under 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231 at the time the
10 Department of Homeland Security makes an initial custody determination.”
11 *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, --- F. Supp.
12 3d ----, 2025 WL 3288403, at *9 (C.D. Cal. Nov. 25, 2025).

13 93. On December 18, 2025, the *Maldonado Bautista* U.S. District
14 Court entered a final judgment as to Counts I, II, and III of the Amended
15 Class Complaint where the court held that noncitizens who (1) entered
16 without inspection, (2) were not apprehended at the border, (3) have been
17 present for several years in the U.S., and (4) are not subject to §§ 236(c),
18 235(b)(1) or 241 are detained under INA § 236, not § 235(b). *Maldonado*
19 *Bautista v. Noem*, No. 5:25-CV-01873-SSS-BFM, 2025 WL 3678485 (C.D. Cal.
20 Dec. 18, 2025).

1 94. Petitioner is a non-citizen who (1) entered the United States
2 without inspection; (2) was not apprehended upon arrival; (3) has been
3 present for over a decade in the U.S., and (4) was not subject to detention
4 under 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231 at the time of initial custody
5 determination according the charging documents in the record.
6

7 95. For this reason, this Court should enter a declaratory judgment
8 finding that Petitioner cannot be lawfully detained as a Bond Eligible Class
9 member and order him immediately released.

10 **COUNT VIII**

11 **Violation of 8 U.S.C. § 1226(a) Unlawful Warrantless Arrest Detention**

12 **Under This Provision**

13 96. Petitioner incorporates by reference the preceding paragraphs.
14

15 97. 8 U.S.C. § 1226(a) provides that “On a warrant issued by the
16 Attorney General, an alien may be arrested and detained pending a
17 decision on whether the alien is to be removed from the United States.”

18 98. The issuance of a warrant is a necessary pre-requisite to arrest
19 and detention under § 1226(a). *Roseline K. N., Petitioner, v. Pam Bondi,*
20 *et al., Respondents.*, No. 26-CV-540 (KMM/SGE), 2026 WL 185069, at
21 *2 (D. Minn. Jan. 25, 2026); *Ahmed M. v. Bondi*, No. 25-CV-4711
22 (ECT/SGE), 2026 WL 25627, at *3 (D. Minn. Jan. 5, 2026) (citing to
23 District courts reaching the same conclusion across the 1st, 9th, and 11th
24

1 Circuits.) Petitioner's detention is only proper under § 1226(a) and is
2 owed immediate release as Respondents have failed to comply with the
3 procedural requirements for arrest and detention under the statute.
4

5 **PRAYER FOR RELIEF**

6 WHEREFORE, Petitioner prays that this Court grant the following relief:

- 7 a. Assume jurisdiction over this matter;
- 8 b. Issue a writ of habeas corpus requiring that Respondents release
9 Petitioner immediately;
- 10 c. In the alternative, issue a writ of habeas corpus requiring
11 Respondents provide Petitioner with a bond hearing pursuant to
12 8 U.S.C. § 1226(a) within 14 days;
- 13 d. Issue an Order to Show Cause pursuant to 28 U.S.C. § 2243,
14 directing Respondents to show cause why the petition for writ of
15 habeas corpus filed by Petitioner pursuant to 28 U.S.C. § 2241
16 should not be granted within three days;
- 17 e. Issue a writ of habeas corpus requiring that upon release,
18 Respondents return to Petitioner his government-issued
19 identification documents, such as work permit, driver's license, as
20 well as any and all other lawfully issued documents or property
21
22
23
24

1 seized from him to ensure his liberty is not restrained upon
2 release;

3 f. Award Petitioner attorney's fees and costs under the Equal
4 Access to Justice Act ("EAJA"), as amended, 28 U.S.C. § 2412,
5 and on any other basis justified under law;

6 g. Grant any other and further relief that this Court deems just and
7 proper.
8

9 DATED this 28th day of January 2026.

10 /s/ Gloria Contreras Edin
11 Gloria Contreras Edin (SBN 0353255)
12 Contreras Edin Law, PA
13 663 University Ave. West
14 Suite 200
15 St. Paul, MN 55104
16 (651) 771-0019
17 gloria@contrerasedinlaw.com

18 *Attorney for Petitioner*
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