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**UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF TEXAS
SAN ANTONIO DIVISION**

FRANK CAZANAS ELESPE,

Petitioner,

v.

ROSE THOMPSON, Warden,
Karnes County Immigration Processing Center;

MIGUEL VERGARA, Acting/Director
of the San Antonio Field Office U.S.
Immigration and Customs Enforcement;

TODD LYONS, Acting Director,
Immigration and Customs Enforcement

KRISTI NOEM, Secretary of the U.S.
Department of Homeland Security; and

PAMELA BONDI, Attorney General
of the United States, in their official capacities,

Respondents.

Case No. 5:26-cv-00204

**PETITION FOR WRIT OF
HABEAS CORPUS**

INTRODUCTION

1. Petitioner Frank Cazanases is in the physical custody of Respondents at the Karnes County Immigration Processing Center in Karnes City, Texas. Petitioner was first detained and released in July 2023 under DHS's discretionary detention authority under 8 U.S.C. § 1226. Over two years later, in late October 2025, Department of Homeland Security (DHS) arrested him when he appeared for his pre-scheduled check-in. He has remained detained since that date.
2. DHS insists that its authority to detain him stems from 8 U.S.C. § 1225(b) and that he is therefore ineligible for a bond hearing. This assertion is legally incorrect. Nevertheless, the Executive Office for Immigration Review (EOIR) has validated this position in contravention of the plain text of the statute, decades of statutory interpretation and agency practice, and Respondents' own prior treatment of Petitioner.
3. Federal district courts across the nation have reached a clear consensus: Section 1225(b) does not apply to Petitioner's circumstances, and Respondents' reliance on this inapplicable statute renders his detention unlawful. Because Petitioner cannot be detained under Section 1225(b)(1) or Section 1225(b)(2), the only lawful basis for continued detention would be Section 1226—which provides for individualized bond determinations. However, Respondents do not assert they are detaining Petitioner under Section 1226. By detaining Petitioner under a statute that does not authorize his detention while simultaneously refusing to apply the statute that does, Respondents hold him in unlawful custody. Petitioner is therefore entitled to immediate release.
4. The present petition filed on behalf of the Petitioner is one of a number of recent lawsuits with similar facts challenging the federal government's authority to detain noncitizens

during the pendency of removal proceedings under 8 U.S.C. § 1225(b). Overwhelmingly, federal district courts have ruled in favor of Petitioners. *See e.g Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828 (W.D. Tex. Sept. 22, 2025); *Gomes v. Hyde*, No. 1:25-CV-11571-JEK, 2025 WL 1869299 (D. Mass. July 7, 2025); *PUERTO-HERNANDEZ v. LYNCH*, No. 1:25-CV-1097, 2025 WL 3012033 (W.D. Mich. Oct. 28, 2025); *Castellanos v. Kaiser*, No. 25-CV-07962, 2025 WL 2689853, at *3 (N.D. Cal. Sept. 18, 2025); *Cardin Alvarez v. Rivas*, No. CV 25-02943 PHX GMS (CDB), 2025 WL 2898389, at *21 (D. Ariz. Oct. 7, 2025); *J.U. v. Maldonado*, No. 25-CV-04836 (OEM), 2025 WL 2772765 (E.D.N.Y. Sept. 29, 2025); *PÉREZ PINA v. STAMPER*, No. 2:25-CV-00509-SDN, 2025 WL 2939298 (D. Me. Oct. 16, 2025); *Ochoa Ochoa v. Noem*, No. 25 CV 10865, 2025 WL 2938779, at *5 (N.D. Ill. Oct. 16, 2025); *Bermeo Sicha v. Bernal*, No. 1:25-CV-00418-SDN, 2025 WL 2494530 (D. Me. Aug. 29, 2025).

5. Accordingly, to preserve Petitioner's statutory and constitutional rights, this Court should grant the instant petition for a Writ of Habeas Corpus for the reasons stated *infra*. Absent an order from this Court, Petitioner will continue to suffer an unconstitutional deprivation of his right to liberty, as well as extreme irreparable harm given the personal facts of his situation. Petitioner asks this Court to find that his detention is unconstitutional and order immediate release from detention.

JURISDICTION

6. This action arises under the Constitution of the United States and the Immigration and Nationality Act (INA), 8 U.S.C. § 1101 *et seq.*
7. This Court has subject matter jurisdiction under 28 U.S.C. § 2241 (habeas corpus), 28 U.S.C. § 1331 (federal question), and Article I, § 9, cl. 2 of the United States Constitution

(Suspension Clause).

8. This Court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241 *et. seq.*, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C. § 1651.
9. Here, Petitioner challenges the legality of his detention, asserting that he is held in violation of both the Constitution and federal immigration statutes. Such claims fall squarely within the habeas jurisdiction of federal district courts. None of the jurisdiction stripping provisions found at 8 U.S.C. § 1252(a)(2)(A), § 1252(g) and § 1252(b)(9) apply.
10. Federal district courts have consistently held that these jurisdictional bars do not preclude habeas review of the proper application of INA detention provisions. *See Vieira v. De Anda-Ybarra*, No. EP-25-CV-00432-DB, 2025 WL 2937880, at *2-4 (W.D. Tex. Oct. 16, 2025) (finding a case 'falls squarely outside' the jurisdictional bars where Petitioner was only 'challenging whether certain INA provisions require him detention without a bond hearing'); *Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828, at *4 (W.D. Tex. Sept. 22, 2025) (rejecting government's jurisdictional arguments); *Mo-Rales v. Thompson*, No. SA-25-CV-01391-JKP, 2025 WL 3470871, at *2-4 (W.D. Tex. Nov. 21, 2025) (same); *Gomes v. Hyde*, No. 1:25-CV-11571-JEK, 2025 WL 1869299, at *4 (D. Mass. July 7, 2025) (same); *Castellanos v. Kaiser*, No. 25-CV-07962, 2025 WL 2689853, at *4 (N.D. Cal. Sept. 18, 2025) (same). As these courts have recognized, habeas jurisdiction exists to review whether the government is detaining a noncitizen under the correct statutory authority and with adequate procedural protections. That is precisely the question presented here.

VENUE

11. Venue is proper with this Court because Petitioner is detained at Karnes County Immigration Processing Center in Karnes City, Texas, which is within the jurisdiction of this District.

REQUIREMENTS OF 28 U.S.C. § 2243

12. The Court must grant the petition for Writ of Habeas Corpus or issue an order to show cause (OSC) to the respondents “forthwith,” unless the petitioner is not entitled to relief. 28 U.S.C. § 2243. If an order to show cause is issued, the Court must require respondents to file a return “within *three days* unless for good cause additional time, not exceeding twenty days, is allowed.” *Id.* (emphasis added).
13. Courts have long recognized the significance of the habeas statute in protecting individuals from unlawful detention. The Great Writ has been referred to as “perhaps the most important writ known to the constitutional law of England, affording as it does a *swift* and imperative remedy in all cases of illegal restraint or confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added).

EXHAUSTION OF ADMINISTRATIVE REMEDIES

14. Administrative exhaustion is unnecessary as it would be futile. *See, e.g., Aguilar v. Lewis*, 50 F. Supp. 2d 539, 542–43 (E.D. Va. 1999). It would be futile for Petitioner to seek a custody redetermination hearing before an IJ because of the BIA recent decision holding that anyone who has entered the U.S. without inspection is now considered an “applicant for admission” who is “seeking admission” and therefore subject to mandatory detention under § 1225(b)(2)(A). *See Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025); *see*

also Zaragoza Mosqueda v. Noem, 2025 WL 2591530, at *7 (C.D. Cal. Sept. 8, 2025) (noting that BIA's decision in *Yajure Hurtado* renders exhaustion futile).

15. Additionally, the agency does not have jurisdiction to review Petitioner's claim of unlawful custody in violation of his due process rights, and it would therefore be futile for him to pursue administrative remedies. *Reno v Amer.-Arab Anti-Discrim. Comm.*, 525 U.S. 471, 119 S.Ct. 936, 142 L.Ed.2d 940 (1999) (finding exhaustion to be a "futile exercise because the agency does not have jurisdiction to review" constitutional claims).

PARTIES

16. Petitioner, Frank Cazanases, is a citizen of Cuba. He is currently detained at the Karnes County Immigration Processing Center in Karnes City, Texas. He is in the custody, and under the direct control, of Respondents and their agents.
17. Respondent Rose Thompson is the Warden of the Karnes County Immigration Processing Center and he has immediate physical custody of Petitioner pursuant to the facility's contract with U.S. Immigration and Customs Enforcement to detain noncitizens and is a legal custodian of Petitioner.
18. Respondent Miguel Vergara is sued in his official capacity as the Acting Field Office Director of the San Antonio Field Office of U.S. Immigration and Customs Enforcement. Respondent Vergara is a legal custodian of Petitioner and has authority to release him.
19. Respondent Todd M. Lyons is sued in his official capacity as Acting Director of ICE. As the Acting Director of ICE, Respondent Lyons is a legal custodian of Petitioner.
20. Respondent Kristi Noem is sued in her official capacity as the Secretary of the U.S. Department of Homeland Security (DHS). In this capacity, Respondent Noem is responsible for the implementation and enforcement of the Immigration and Nationality

Act, and oversees the U.S. Immigration and Customs Enforcement, the component agency responsible for Petitioner's detention / custody. Respondent Noem is a legal custodian of Petitioner.

21. Respondent Pamela Bondi is sued in her official capacity as the Attorney General of the United States and the senior official of the U.S. Department of Justice (DOJ). In that capacity, she has the authority to adjudicate removal cases and to oversee the Executive Office for Immigration Review (EOIR), which administers the immigration courts and the BIA. Respondent Bondi is a legal custodian of Petitioner.

STATEMENT OF FACTS

22. Petitioner is a 35-year-old native and citizen of Cuba. He entered the United States without inspection on June 13, 2023. **Exh. A, Form I-862 Notice to Appear.** That same day, he was encountered by DHS officials and taken into custody. He was also served with a Notice to Appear ("NTA") charging him with inadmissibility under INA 212(a)(6)(A)(i). **Id.** On June 30, 2022, he was served with an Order of Release on Recognizance issued pursuant to 8 USC 1226(a) and was released from custody. **Exh. B, Form I-220A, Order of Release on Recognizance.** He proceeded to check-in with DHS repeatedly without incident.
23. On July 14, 2023, his NTA was docketed with the San Antonio Immigration Court to commence removal proceedings under 8 USC 1229a. On March 19, 2024, Mr. Cazanases timely filed a *pro se* I-589 application for asylum within a year of his arrival. Mr. Cazanases proceeded to obtain work authorization, a driver's license, and employment as a certified electrician. He resided in San Antonio, Texas with his wife and

child, who both have pending applications for lawful permanent residence, and his parents, who are both lawful permanent residents. He has no criminal history.

24. On October 27, 2025, Mr. Cazanas Elesppe appeared for his ICE check-in as scheduled.

Rather than provide him with a new check-in date, as ICE had done repeatedly in the past, he was arrested and taken into custody. Currently, he is detained at the Karnes County Immigration Processing Center in Karnes City, Texas. **Exh. C, ICE Detainee Locator Results.**

25. During his detention, he has suffered from severe and unexplained symptoms including facial inflammation, swollen eyes, throat inflammation, hives, and labored breathing. Despite these alarming symptoms, medical staff have failed to diagnose the underlying condition or provide effective treatment.

26. Petitioner has been detained by ICE for over two months without any avenue for release on account of Board of Immigration Appeals decisions depriving the immigration court of jurisdiction over bond hearings. *See Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025).

LEGAL FRAMEWORK

A. STATUTORY FRAMEWORK

27. Two statutes principally govern the detention of noncitizens pending removal proceedings: 8 U.S.C. §§ 1225 and 1226. First, 8 U.S.C. § 1226 authorizes the detention of noncitizens in standard non-expedited removal proceedings before an immigration judge (IJ). *See* 8 U.S.C. § 1229a. Individuals in § 1226(a) detention are entitled to a bond hearing at the outset of their detention, *see* 8 C.F.R. §§ 1003.19(a), 1236.1(d), while noncitizens who have been arrested, charged with, or convicted of certain crimes are

subject to mandatory detention, *see* 8 U.S.C. § 1226(c). Second, § 1225 applies to “applicants for admission,” who are, as relevant here, noncitizens “present in the United States who [have] not been admitted.” 8 U.S.C. § 1225(a)(1). All applicants for admission must be inspected by an immigration officer. *Id.* § 1225(a)(3). DHS can elect to place “arriving” applicants for admission into expedited removal proceedings under § 1225(b)(1). *See* 8 U.S.C. § 1225(b)(1); *Dep’t of Homeland Sec. v. Thuraissigiam*, 591 U.S. 103, 108-09 (2020). In other cases, if the examining immigration officer determines that an applicant for admission that is “seeking admission” is not “clearly and beyond a doubt entitled to be admitted,” Section 1225(b)(2) provides that the applicant for admission “shall be detained for” standard removal proceedings under 1229a. 8 U.S.C. § 1225(b)(2)(A); *see Jennings v. Rodriguez*, 583 U.S. 281, 287-88 (2018). A noncitizen detained under Section 1225(b)(2) may be released only if he is paroled “for urgent humanitarian reasons or significant public benefit” under 8 U.S.C. § 1182(d)(5)(A). *Jennings*, 583 U.S. at 300 (“That express exception to detention implies that there are no other circumstances under which aliens detained under § 1225(b) may be released.”).

28. Whereas Section 1225(b) “authorizes the Government to detain certain aliens *seeking admission* into the country,” Section 1226 “authorizes the Government to detain certain *aliens already in the country* pending the outcome of removal proceedings.” *Jennings*, 583 U.S. at 289 (emphases added). Section 1226(a) establishes a discretionary detention framework for noncitizens arrested and detained “[o]n a warrant issued by the Attorney General.” For such individuals, the Attorney General (1) “may continue to detain the arrested alien,” (2) “may release the alien on ... bond of at least \$1,500,” or (3) “may release the alien on ... conditional parole.” 8 U.S.C. §§ 1226(a)(1)-(2). The arresting

immigration officer makes an initial custody determination, but noncitizens have the right to request a custody redetermination (i.e., bond) hearing before an Immigration Judge. See 8 C.F.R. §§ 1236.1(c)(8), (d)(1).

29. In addition to bond, the government may release a noncitizen detained under Section 1226(a) on an Order of Recognizance, which is a form of conditional parole. See 8 U.S.C. § 1226(a)(2)(B); *Matter of Cabrera-Fernandez*, 28 I. & N. Dec. 747, 747 (B.I.A. 2023) (“The respondents were ... released on their own recognizance pursuant to DHS’ conditional parole authority under ... 8 U.S.C. § 1226(a)(2)(B)[.]”); *Ortega-Cervantes v. Gonzales*, 501 F.3d 1111, 1115 (9th Cir. 2007) (“It is apparent that the [government] used the phrase ‘release on recognizance’ as another name for ‘conditional parole’ under § 1226(a).”); *Cruz-Miguel v. Holder*, 650 F.3d 189, 191 (2d Cir. 2011) (similar).
30. Section 1226(c) is the sole exception to Section 1226(a)’s discretionary detention framework. See 8 U.S.C. § 1226(a) (“Except as provided in subsection (c) ... the Attorney General ... may”); id. § 1226(c)(1) Section 1226(c) requires the detention of noncitizens who are inadmissible or deportable and who have been arrested, charged with, or convicted of certain crimes. See id. §§ 1226(c)(1)(A)-(D).
31. This case concerns the detention provisions at §§ 1226(a) and 1225(b) and specifically whether Petitioner is lawfully detained under Section 1225(b) as the government now contends, or is instead subject to discretionary detention under Section 1226(a), as the government represented in its initial custody determination in 2023.
32. The position of Respondents is that Mr. Cazanases is subject to mandatory detention without a bond hearing under the plain language of 8 U.S.C. § 1225(b), despite being released on his own recognizance and living in the U.S. for over two years.

33. Petitioner cannot be subject to 8 U.S.C. § 1225(b)(1), which is limited in application to those that are placed in expedited removal proceedings, and provides for a detailed, precise process that must be followed. *See* 8 U.S.C. § 1225(b)(1), 8 CFR § 235.3. When DHS apprehended Petitioner in June 2023, DHS had the option to place him in either expedited removal proceedings under 8 U.S.C. § 1225(b)(1), *or* full removal proceedings 8 U.S.C. § 1229a. It opted for the latter and as such, he plainly cannot be subject to 8 U.S.C. § 1225(b)(1). Furthermore, the provisions of 1225(b)(1) are limited to “arriving” aliens, which is not a class that Petitioner falls into. *See* 8 U.S.C. § 1225(b)(1), 8 CFR § 235.3. Indeed “Petitioner is not an ‘arriving’ noncitizen but one that has been present in our country for over [two years]. This substantial amount of time indicates he is afforded the Fifth Amendment's guaranteed due process before removal.” *Noori v. Larose*, No. 25-CV-1824-GPC-MSB, 2025 WL 2800149, at *10 (S.D. Cal. Oct. 1, 2025); *See also Yamataya v. Fisher*, 189 U.S. 86, 87 (1903) (finding a noncitizen was entitled to due process before removal despite having spent only four days in the US); *Make the Rd. New York v. Noem*, No. 25-CV-190 (JMC), 2025 WL 2494908 (D.D.C. Aug. 29, 2025) (staying DHS guidance authorizing expansion of scope of expedited removal to noncitizens apprehended anywhere in the United States on the basis that it violates the Due Process); *Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828, at *11 (W.D. Tex. Sept. 22, 2025) (“Because he spent nearly three years at liberty in the United States, Lopez-Arevelo possesses a cognizable interest in his freedom from detention.”)
34. Respondents’ alternative anticipated position that Petitioner is subject to mandatory detention under 8 U.S.C. § 1225(b)(2) is equally untenable. Respondents are likely to argue that Petitioner is subject to mandatory detention without a bond hearing under the

plain language of 8 U.S.C. § 1225(b)(2), despite being released on his own recognizance pursuant to 8 U.S.C. 1226 and living in the U.S. for over two years.

35. Respondent's position has been resoundingly and repeatedly rejected by federal district courts across the country, including courts in the Fifth Circuit and Texas District Courts. *See e.g. Jimenez v. FCI Berlin, Warden*, No. 25-CV-326-LM-AJ, 2025 WL 2639390, at *10 n.9 (D.N.H. Sept. 8, 2025); *Lopez Santos v. Noem*, No. 3:25-CV-01193, 2025 WL 2642278, at *5 (W.D. La. Sept. 11, 2025); *Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828, (W.D. Tex. Sept. 22, 2025); *Becerra Vargas v. Bondi*, No. SA-25-CV-1023-FB (HJB), 2025 WL 3300446 (W.D. Tex. Nov. 12, 2025), report and recommendation adopted sub nom. *Becerra Vargas v. Bondi*, No. SA-25-CV-1023-FB, 2025 WL 3300141 (W.D. Tex. Nov. 26, 2025); *Vieira v. De Anda-Ybarra*, No. EP-25-CV-00432-DB, 2025 WL 2937880 (W.D. Tex. Oct. 16, 2025); *Parada-Hernandez v. Johnson*, No. 3:25-CV-2729-K-BN, 2025 WL 3465958, (N.D. Tex. Oct. 29, 2025), No. 3:25-CV-2729-K-BN, 2025 WL 3463682 (N.D. Tex. Dec. 2, 2025); *Hernandez-Fernandez v. Lyons*, No. 5:25-CV-00773-JKP, 2025 WL 2976923 (W.D. Tex. Oct. 21, 2025); *Lopez-Campos v. Raycraft*, No. 2:25-CV-12486, 2025 WL 2496379, at *8 n.5 (E.D. Mich. Aug. 29, 2025) (collecting twelve such decisions); *PUERTO-HERNANDEZ, Petitioner, v. LYNCH et al.*, No. 1:25-CV-1097, 2025 WL 3012033 (W.D. Mich. Oct. 28, 2025); *Castellanos v. Kaiser*, No. 25-CV-07962, 2025 WL 2689853, at *3 (N.D. Cal. Sept. 18, 2025); *Cardin Alvarez v. Rivas*, No. CV 25-02943 PHX GMS (CDB), 2025 WL 2898389, at *21 (D. Ariz. Oct. 7, 2025); *J.U. v. Maldonado*, No. 25-CV-04836 (OEM), 2025 WL 2772765 (E.D.N.Y. Sept. 29, 2025); *PÉREZ PINA, v. STAMPER*, No. 2:25-CV-00509-SDN, 2025 WL 2939298 (D. Me. Oct. 16, 2025);

Ochoa Ochoa v. Noem, No. 25 CV 10865, 2025 WL 2938779, at *5 (N.D. Ill. Oct. 16, 2025); *Bermeo Sicha v. Bernal*, No. 1:25-CV-00418-SDN, 2025 WL 2494530 (D. Me. Aug. 29, 2025).

36. Respondents' own documents and actions, the plain text of the statute, traditional canons of statutory construction, and DHS' longstanding practices all establish that 1226(a) governs Petitioner's detention.
37. When Petitioner was initially detained and released in June 2023, the Order of Release on Recognizance authorizing his release provided that he was released "[i]n accordance with section 236 of the [INA] and the applicable provisions of Title 8 of the Code of Federal Regulations." **Exh. B, Form I-220A**. While 8 U.S.C. § 1226(a) authorizes release on recognizance, § 1225(b) prohibits it. He was then re-detained on October 27, 2025, while residing in the United States.
38. The "government's treatment of Petitioner since his arrival in the United States in [June 2023], establishes that Petitioner was detained pursuant to the government's discretionary authority under § 1226(a)." *See J.U. v. Maldonado*, No. 25-CV-04836 (OEM), 2025 WL 2772765, at *5 (E.D.N.Y. Sept. 29, 2025).
39. The plain text of Section 1225(b) and Section 1226(a) also clearly establishes 1225(b) does not apply to noncitizens like Petitioner who are arrested while residing in the U.S. Following a noncitizen's arrest and detention and pending the completion of removal proceedings, Section 1226(a) provides that the Attorney General: (1) "may continue to detain the arrested alien"; (2) "may release the alien on ... bond"; or (3) "may release the alien on ... conditional parole." 8 U.S.C. §§ 1226(a)(1), (a)(2)(A), (a)(2)(B). "The thrice-used permissive word 'may' indicates Congress's intent to establish a discretionary,

rather than mandatory, detention framework for noncitizens arrested on a warrant.” *Gomes v. Hyde*, No. 1:25-CV-11571-JEK, 2025 WL 1869299, at *6 (D. Mass. July 7, 2025)

40. As district courts across the country have repeatedly concluded, Respondents’ “interpretation of the statute (1) disregards the plain meaning of § 1225(b)(2)(A); (2) disregards the relationship between §§ 1225 and 1226; (3) would render a recent amendment to § 1226(c) superfluous; and (4) is inconsistent with decades of prior statutory interpretation and practice.” *Ochoa Ochoa v. Noem*, No. 25 CV 10865, 2025 WL 2938779, at *5 (N.D. Ill. Oct. 16, 2025) (citing *Alejandro v. Olson*, 2025 WL 2896348, at *6 (S.D. Ind. Oct. 11, 2025); *Lopez Benitez v. Francis*, 2025 WL 2371588, at *8 (S.D.N.Y. Aug. 13, 2025) (“[T]he line historically drawn between sections 1225 and 1226, which makes sense of their text and the overall statutory scheme, is that section 1225 governs detention of non-citizens ‘seeking admission into the country,’ whereas section 1226 governs detention of non-citizens ‘already in the country.’”) (cleaned up) *Diaz Martinez v. Hyde*, 2025 WL 2084238, at *8 (D. Mass. July 24, 2025) (“The idea that a different detention scheme would apply to non-citizens ‘already in the country,’ as compared to those ‘seeking admission into the country,’ is consonant with the core logic of our immigration system.”) (cleaned up) (citing *Jennings*, 583 U.S. at 289).
41. In addition, “CBP’s decision to conditionally parole [Petitioner] under Section 1226(a) is consistent with its longstanding practice of conditionally paroling noncitizens arrested near the border. *Gomes v. Hyde*, No. 1:25-CV-11571-JEK, 2025 WL 1869299, at *3, f.7 (D. Mass. July 7, 2025) (citing Transcript of Oral Argument, at 44:24-45:2, *Biden v. Texas*, 597 U.S. 785 (2022) (No. 21-954) (Solicitor General representing that “DHS’s

long-standing interpretation has been that 1226(a) applies to those who have crossed the border between ports of entry and are shortly thereafter apprehended.”).

42. “Because Petitioner cannot be detained under Section 1225(b)(2)” and “Respondents do not claim that Petitioner is being detained under Section 1226,” Petitioner’s detention is plainly “unlawful, and habeas relief is proper” through an order requiring immediate release. *See Perez v. Noem*, No. SA-25-CA-01534-XR, 2025 WL 3654262, at *7 (W.D. Tex. Dec. 5, 2025). *See also Granados v. Noem*, No. SA-25-CA-01464-XR, 2025 WL 3296314, at *7 (W.D. Tex. Nov. 26, 2025) (same); *Perez v. Noem*, No. SA-25-CA-01534-XR, 2025 WL 3654262, at *7 (W.D. Tex. Dec. 5, 2025) (same); *F.R.R. v. Rodriguez*, No. SA-25-CA-01564-XR, 2025 WL 3654266, at *8 (W.D. Tex. Dec. 5, 2025) (same); *Mercado v. Lyons*, No. 5:25-CV-1623-JKP, 2025 WL 3654268, at *6 (W.D. Tex. Dec. 11, 2025) (same); *Diaz Perez v. Thompson*, No. 5:25-CV-1664-JKP, 2025 WL 3654333, at *7 (W.D. Tex. Dec. 15, 2025) (same); *AMM v. Thompson*, No. SA-25-CV-01210-FB, 2025 WL 3296315, at *3 (W.D. Tex. Nov. 26, 2025) (same).

B. DUE PROCESS

43. Finally, Respondents’ actions implicate constitutional due process. Noncitizens are entitled to due process of the law under the Fifth Amendment. *Demore v. Kim*, 538 U.S. 510, 523 (2003). “To determine whether a civil detention violates a detainee’s due process rights, courts apply the three-part test set forth in *Mathews v. Eldridge*, 424 U.S. 319 (1976).” *Martinez v. Noem*, No. 5:25-cv-1007-JKP, 2025 WL 2598379, at *2 (W.D. Tex. Sept. 8, 2025). Those factors are: (1) “the private interest that will be affected by the official action”; (2) “the risk of an erroneous deprivation of such interest through the procedures used, and the probable value, if any, of additional or substitute procedural

safeguards”; and (3) “the Government’s interest, including the function involved and the fiscal and administrative burdens that the additional or substitute procedural requirement would entail.” *Mathews*, 424 U.S. at 335, 96 S.Ct. 893.

44. As to the first element, “[t]he interest in being free from physical detention’ is ‘the most elemental of liberty interests.’ ” *Martinez v. Noem*, 2025 WL 2598379, at *2 (quoting *Hamdi v. Rumsfeld*, 542 U.S. 507, 529, 124 S.Ct. 2633, 159 L.Ed.2d 578 (2004)). Petitioner possesses a cognizable interest in his freedom from detention because he spent over two years at liberty in the United States. *See Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828, at *11 (W.D. Tex. Sept. 22, 2025) (“Because he spent nearly three years at liberty in the United States, Lopez-Arevelo possesses a cognizable interest in his freedom from detention.”)

45. Under the second *Mathews* factor, the Court considers “whether the challenged procedure creates a risk of erroneous deprivation of individuals’ private rights and the degree to which alternative procedures could ameliorate these risks.” *Martinez v. Noem*, 2025 WL 2598379, at *3 (quoting *Gunaydin v. Trump*, 784 F.Supp.3d 1175, 1187 (D. Minn. 2025)). Here, Petitioner’s only recourse would be to request a custody redetermination hearing before the immigration judge. This would be a completely futile exercise because the immigration judge is mandated to follow the Board of Immigration Appeals decision in *Yajure Hurtado* which deprives the judge of jurisdiction over any request for release on bond. *See Matter of Yajure-Hurtado* 29 I&N Dec. 216 (BIA 2025).¹

¹ In addition, Petitioner’s case is unaffected by *Maldonado Bautista v. Santacruz* because he is not a class member. *See Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, 2025 WL 3288403, at 9 (C.D. Cal. Nov. 25, 2025) (defining the Bond Eligible Class as “All noncitizens in the United States without lawful status who (1) have entered or will enter the United States without inspection; (2) **were not or will not be apprehended upon arrival**; and (3) are not or will not be subject to detention under 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231 at the time the Department of Homeland Security makes an initial custody determination.”)

46. On the final factor, Respondents cannot identify any meaningful countervailing interest, other than perhaps their generalized interest in enforcing the INA as they interpret it. “But the decision to release [Petitioner] on his own recognizance [over two] years ago, in and of itself, ‘reflects a determination by the government that the noncitizen is not a danger to the community or a flight risk.’” *Lopez-Arevelo*, 2025 WL 2691828, at *11 (citing *Saravia v. Sessions*, 280 F. Supp. 3d 1168, 1176 (N.D. Cal. 2017), *aff’d* 905 F.3d 1137 (9th Cir. 2018)). Mr. Cazanases diligently pursued relief and complied with all conditions of release. Nor has he committed any crimes or endangered anyone during his two years at liberty in the United States.
47. Overwhelmingly, federal courts have sided with immigrant detainees challenging their detention in cases involving comparable circumstances, on statutory and constitutional grounds, including courts in the Fifth Circuit and Texas District Courts. *See e.g.* *Lopez-Arevelo v. Ripa*, No. EP-25-CV-337-KC, 2025 WL 2691828 (W.D. Tex. Sept. 22, 2025); *Gomes v. Hyde*, No. 1:25-CV-11571-JEK, 2025 WL 1869299 (D. Mass. July 7, 2025); *PUERTO-HERNANDEZ, Petitioner, v. LYNCH et al.*, No. 1:25-CV-1097, 2025 WL 3012033 (W.D. Mich. Oct. 28, 2025); *Castellanos v. Kaiser*, No. 25-CV-07962, 2025 WL 2689853, at *3 (N.D. Cal. Sept. 18, 2025); *Cardin Alvarez v. Rivas*, No. CV 25-02943 PHX GMS (CDB), 2025 WL 2898389, at *21 (D. Ariz. Oct. 7, 2025); *J.U. v. Maldonado*, No. 25-CV-04836 (OEM), 2025 WL 2772765 (E.D.N.Y. Sept. 29, 2025); *PÉREZ PINA, v. STAMPER*, No. 2:25-CV-00509-SDN, 2025 WL 2939298 (D. Me. Oct. 16, 2025); *Ochoa Ochoa v. Noem*, No. 25 CV 10865, 2025 WL 2938779, at *5 (N.D. Ill. Oct. 16, 2025); *Bermeo Sicha v. Bernal*, No. 1:25-CV-00418-SDN, 2025 WL 2494530 (D. Me. Aug. 29, 2025); *Becerra Vargas v. Bondi*, No. SA-25-CV-1023-FB (HJB), 2025

WL 3300446 (W.D. Tex. Nov. 12, 2025), report and recommendation adopted sub nom. *Becerra Vargas v. Bondi*, No. SA-25-CV-1023-FB, 2025 WL 3300141 (W.D. Tex. Nov. 26, 2025); *Vieira v. De Anda-Ybarra*, No. EP-25-CV-00432-DB, 2025 WL 2937880 (W.D. Tex. Oct. 16, 2025); *Parada-Hernandez v. Johnson*, No. 3:25-CV-2729-K-BN, 2025 WL 3465958, (N.D. Tex. Oct. 29, 2025), No. 3:25-CV-2729-K-BN, 2025 WL 3463682 (N.D. Tex. Dec. 2, 2025); *Hernandez-Fernandez v. Lyons*, No. 5:25-CV-00773-JKP, 2025 WL 2976923 (W.D. Tex. Oct. 21, 2025).

48. Indeed, the “appropriate relief for an immigration detainee held in violation of their right to due process is their immediate release from custody, and to be provided with relief returning them to status quo ante, i.e., the last uncontested status which preceded the pending controversy.” *Cardin Alvarez v. Rivas*, No. CV 25-02943 PHX GMS (CDB), 2025 WL 2898389, at *21 (D. Ariz. Oct. 7, 2025). “With regard to the specifics of the relief that might be ordered, in recent weeks many federal district courts” –including Texas District Courts– “have ordered the immediate release of immigration habeas petitioners held in custody in violation of their due process rights.” *Id*; *See also Santiago v. Noem*, No. 25-cv-361, 2025 WL 2792588 (W.D. Tex. Oct. 1, 2025); *See also J.U. v. Maldonado*, No. 25-cv-4836, 2025 WL 2772765 (E.D.N.Y. Sept. 29, 2025); *Zumba v. Bondi*, No. 25-cv-14626, 2025 WL 2753496 (D.N.J. Sept. 26, 2025); *Sampiao v. Hyde*, No. 25-cv-11981, 2025 WL 2607924 (D. Mass. Sept. 9, 2025); *Rosado v. Figueroa*, 2025 WL 2337099 (D. Ariz. Aug. 11, 2025); *M.S.L. v. Bostock*, 2025 WL 2430267 (D. Or. Aug. 21, 2025); *Bermeo Sicha v. Bernal*, No. 1:25-CV-00418-SDN, 2025 WL 2494530 (D. Me. Aug. 29, 2025). *See also Galdamez Martinez, v. Noem*, No. SA-25-CV-01373-JKP, 2025 WL 3471575, at *6 (W.D. Tex. Nov. 26, 2025) (ordering

immediate release) (“Because Petitioner cannot be detained under § 1225(b)(2), further detention is permissible only if there is a valid source of lawful detention. However, Respondents do not assert any other basis for detaining Petitioner.”); *Aguinaga Trujillo v. Noem*, No. 5:25-CV-1266-JKP, 2025 WL 3471572 (W.D. Tex. Nov. 24, 2025) (same); *Mo-Rales v. Thompson*, No. SA-25-CV-01391-JKP, 2025 WL 3470871 (W.D. Tex. Nov. 21, 2025) (same).

49. Alternatively, the court should order a bond hearing as a habeas remedy where the burden is on the government. Indeed “as of 2020, the ‘vast majority’—an ‘overwhelming consensus’—of courts granting immigration detainees’ habeas petitions have placed the burden on the Government to prove by clear and convincing evidence that the detainee poses a danger or flight risk.” *Lopez-Arevelo*, 2025 WL 2691828, at *12 (citing *Velasco Lopez*, 978 F.3d at 855 n.14 (citations omitted). “Allocating the burden in this manner reflects the concern that ‘[b]ecause the alien’s potential loss of liberty is so severe ... he should not have to share the risk of error equally.’” (citing *German Santos*, 965 F.3d at 214). “And the consensus appears to be holding, with many courts in recent days ordering a bond hearing, at which the Government bears the burden of justifying the immigration habeas petitioner’s continued detention by clear and convincing evidence.” *Id.* ; *Velasquez Salazar v. Dedos*, No. 25-cv-835, 2025 WL 2676729, at *9 (D.N.M. Sept. 17, 2025); *Morgan v. Oddo*, No. 24-cv-221, 2025 WL 2653707, at *1 (W.D. Pa. Sept. 16, 2025); *J.M.P. v. Arteta*, No. 25-cv-4987, 2025 WL 2614688, at *1 (S.D.N.Y. Sept. 10, 2025); *Espinoza*, 2025 WL 2581185, at *14; *Arostegui-Maldonado v. Baltazar*, 2025 WL 2280357, at *12 (D. Colo. Aug. 8, 2025). *Escobar-Arauz v. Noem*, No.

EP-25-CV-00619-DB, 2025 WL 3543648 (W.D. Tex. Dec. 10, 2025); *Espinoza v. Noem*, No. EP-25-CV-00618-DB, 2025 WL 3543646 (W.D. Tex. Dec. 10, 2025).

CAUSES OF ACTION

COUNT ONE

Violation of 8 U.S.C. § 1226(a)

Unlawful Re-detention after being released under 8 U.S.C. 1226(a)

50. Petitioners repeat, re-allege, and incorporate by reference each and every allegation in the preceding paragraphs as if fully set forth herein.
51. The mandatory detention provision at 8 U.S.C. § 1225(b) does not apply to noncitizens residing in the United States who have already been determined by DHS to be subject to discretionary detention under 8 U.S.C. 1226(a). The application of § 1225(b) to detain Petitioner and bar him from receiving a bond redetermination hearing before an immigration judge violates the Immigration and Nationality Act.

COUNT TWO

Violation of Fifth Amendment Right to Due Process

52. Petitioners repeat, re-allege, and incorporate by reference each and every allegation in the preceding paragraphs as if fully set forth herein.
53. The government may not deprive a person of life, liberty, or property without due process of law. U.S. Const. amend. V. “Freedom from imprisonment— from government custody, detention, or other forms of physical restraint—lies at the heart of the liberty that the Clause protects.” *Zadvydas v. Davis*, 533 U.S. 678, 690, 121 S.Ct. 2491, 150 L.Ed.2d 653 (2001).
54. Petitioner has a fundamental interest in liberty and being free from official restraint.
55. The government’s arbitrary subjection of Petitioner to mandatory detention pursuant to 8

U.S.C. 1225, after affording him two years of release on his own recognizance under § 1226 without affording him any opportunity to contest his detention within the agency violates his right to Due Process pursuant to the Fifth Amendment.

PRAYER FOR RELIEF

Wherefore, Petitioner respectfully requests this Court to grant the following:

- (1) Assume jurisdiction over this matter and maintain jurisdiction to the extent necessary to ensure Respondents' compliance with any order this Court may issue;
- (2) Issue an Order to Show Cause ordering Respondents to show cause why this Petition should not be granted within three days.
- (3) Declare that the refusal to allow Petitioners a bond redetermination hearing before an immigration judge violates the INA and the Due Process clause of the Fifth Amendment;
- (4) Issue a Writ of Habeas Corpus requiring that Respondents immediately release the Petitioner, or, in the alternative, provide a custody redetermination hearing before an impartial Immigration Judge within 2 days where the Government bears the burden to prove by clear and convincing evidence that the detainee poses a danger or flight risk;
- (5) Order further relief as this Court deems just and appropriate.

Respectfully submitted,

/s/ Lucia Curiel
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Dated: January 16, 2026

VERIFICATION PURSUANT TO 28 U.S.C. § 2242

I represent Petitioner, Frank Cazanases, and submit this verification on his behalf. I hereby verify that the factual statements made in the foregoing Petition for Writ of Habeas Corpus are true and correct to the best of my knowledge.

Dated this 16th day of January, 2026.

/s/ Lucia Curiel
Lucia Curiel, Esq.
Attorney for Petitioner

CERTIFICATE OF SERVICE
Cazanas-Elesppe v. Thompson et al
Case No. 5:26-cv-00204

I hereby certify that on January 16, 2026, I have mailed by United States Postal Service the Verified Petition for Writ of Habeas Corpus by certified mail to the following:

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