

1 Gurpreet Kaur, Esq.
2 Law Office of Gurpreet Kaur
3 674 County Square Dr, Suite 305
4 Ventura, CA 93003
5 Ph. 805-300-9003; Cell 909-997-4570
6 Fax: 805-716-6100
7 E-mail: gurpreetkauresq@gmail.com
8 *Attorney for Petitioner*

9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28

**IN THE UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

RAHUL SHARMA

Petitioner,

v.

JEREMY CASEY, Warden of the Imperial
Regional Detention Center; TODD LYONS,
Acting Director of Immigration and Customs
Enforcement; KRISTI NOEM, Secretary of the
U.S. Department of Homeland Security; PAMELA
BONDI, Attorney General of the United States

Respondents.

Civil Action No.

**MOTION FOR TEMPORARY
RESTRAINING ORDER**

**MOTION FOR TEMPORARY RESTRAINING ORDER AND ORDER TO SHOW CAUSE RE
PRELIMINARY INJUNCTION**

1 **I. INTRODUCTION**

2 Petitioner Mr. Sharma respectfully moves for an emergency Temporary Restraining Order
3 (“TRO”) to prevent ongoing and irreparable constitutional harm resulting from Respondents’ unlawful
4 detention of Petitioner without access to bond. Petitioner is currently detained under the Department of
5 Homeland Security’s July 8, 2025 detention policy, which reclassifies noncitizens like Petitioner as
6 subject to mandatory detention under 8 U.S.C. § 1225(b) and categorically denies bond hearings.
7

8 As set forth in Petitioner’s Verified Petition for Writ of Habeas Corpus and incorporated
9 Memorandum of Law, this policy violates the Immigration and Nationality Act (“INA”) and the Fifth
10 Amendment. Federal courts—including courts within this District—have overwhelmingly rejected
11 DHS’s position and held that noncitizens in pre-final order removal proceedings are detained, if at all,
12 under 8 U.S.C. § 1226(a) and are therefore entitled to an individualized bond hearing. ICE’s re-detention
13 of Petitioner—after years of full compliance and without any changed circumstances—underscores the
14 urgent need for emergency relief.
15

16 The conditions of Petitioner’s release required him to comply with all terms and conditions
17 imposed by DHS, which Petitioner fully and faithfully satisfied. Petitioner remained in continuous
18 compliance for more than three years, reporting as required, committing no violations, and
19 demonstrating that he posed no flight risk and no danger to the community.
20

21 In stark contrast to this sustained compliance, ICE unexpectedly detained Petitioner at his
22 regularly scheduled check-in appointment. ICE re-detained Petitioner without notice, without any
23 changed circumstances, and without any lawful justification, and thereafter failed to provide any valid
24 reason for his detention.
25

26 This deceptive and arbitrary re-detention, following years of compliance and liberty granted by
27 the Government itself, constitutes an unlawful deprivation of physical liberty in violation of due process.
28

1 Absent immediate injunctive relief, Petitioner will continue to suffer irreparable loss of liberty
2 and faces the risk of transfer outside this District, which would frustrate this Court’s jurisdiction.

3 **II. LEGAL STANDARD**

4 The standards governing a TRO and a preliminary injunction are “substantially identical.”
5 *Stuhlberg Int’l Sales Co. v. John D. Bush & Co.*, 240 F.3d 832, 839 n.7 (9th Cir. 2001).
6

7 A TRO may issue where the movant demonstrates: A likelihood of success on the merits, a
8 likelihood of irreparable harm absent relief, that the balance of equities tips in his favor, and that an
9 injunction is in the public interest. *Winter v. NRDC*, 555 U.S. 7, 20 (2008).

10 Alternatively, a TRO may issue where serious questions go to the merits and the balance of
11 hardships tips sharply in the movant’s favor. *Friends of the Wild Swan v. Weber*, 767 F.3d 936, 942 (9th
12 Cir. 2014).
13

14 **III. ARGUMENT**

15 **A. Petitioner Is Likely to Succeed on the Merits**

16 **1. Petitioner Is Detained Under § 1226(a), Not § 1225(b)**

17
18 Petitioner entered the United States in 2022, was released on bond pursuant to Form I-831 and
19 parole, complied with all conditions, and has remained in the interior of the United States for years. He
20 is in pre-final order removal proceedings.

21 For nearly three decades, DHS and EOIR consistently treated individuals in Petitioner’s position
22 as detained under § 1226(a). DHS’s July 8, 2025 policy abruptly reversed that interpretation and
23 unlawfully stripped Immigration Judges of bond authority.
24

25 District courts nationwide—including multiple courts in the Eastern District of California—have
26 rejected DHS’s interpretation as inconsistent with: The statutory text, the structure of §§ 1225 and 1226,
27 Congressional intent, and Due process.
28

1 **B. Petitioner Is Suffering Irreparable Harm**

2 Loss of physical liberty constitutes irreparable harm as a matter of law. *Melendres v. Arpaio*, 695
3 F.3d 990, 1002 (9th Cir. 2012).

4 The conditions of Petitioner’s release required him to comply with all terms and conditions
5 imposed by DHS, which Petitioner fully and faithfully satisfied. Petitioner remained in full compliance
6 for more than three years, reporting as required, committing no violations, and posing no danger or
7 flight risk. At no point during this period did DHS allege noncompliance or changed circumstances. ICE
8 detained Petitioner without notice, without changed circumstances, and without any lawful justification,
9 and thereafter failed to provide any valid reason for his detention.
10

11 This arbitrary re-detention—after years of compliance—constitutes an unlawful deprivation of
12 liberty and establishes irreparable harm as a matter of law. See *Melendres*, 695 F.3d at 1002 (deprivation
13 of constitutional rights “unquestionably constitutes irreparable injury”). Each additional day of detention
14 inflicts ongoing constitutional injury that cannot be remedied by monetary damages, forces Petitioner to
15 litigate his immigration case from confinement, separates him from his family and employment, and
16 exposes him to the risk of transfer outside this District, thereby threatening this Court’s jurisdiction.
17

18 Accordingly, immediate injunctive relief under Federal Rule of Civil Procedure 65 is warranted
19 to prevent further irreparable harm.
20

21 **C. The Balance of Equities and Public Interest Favor Relief**

22 The balance of equities weighs sharply in Petitioner’s favor. DHS previously determined
23 Petitioner posed no danger or flight risk when it released him on bond. Respondents cannot credibly
24 claim harm from either: Releasing Petitioner under conditions, or providing a constitutionally adequate
25 bond hearing.
26
27
28

1 Petitioner has demonstrated a clear likelihood of success on the merits and ongoing irreparable
2 deprivation of physical liberty, immediate injunctive relief is warranted. Under Federal Rule of Civil
3 Procedure 65(c), the Court may issue injunctive relief without requiring a bond where, as here, the
4 injunction serves to halt unconstitutional government action and the enjoined party faces no cognizable
5 monetary harm. Continued detention is unlawful, Respondents suffer no financial injury from
6 compliance with federal law, and any bond requirement would be inappropriate. Accordingly, the Court
7 should order Petitioner's immediate release, or alternatively immediate bond eligibility under 8 U.S.C. §
8 1226(a), without security.
9

10 The public interest is served by ensuring that federal agencies comply with the Constitution and
11 the INA. Because the injunction sought would merely halt unconstitutional government action and
12 restore the status quo ante, Rule 65(c) permits waiver of any bond requirement, as Respondents face no
13 cognizable monetary harm from compliance with the Constitution and the INA.
14

15 **IV. REQUESTED RELIEF**

16 Petitioner respectfully requests that the Court:

- 17 1. Issue a Temporary Restraining Order Prohibiting Respondents from transferring Petitioner
18 outside the Eastern District of California during the pendency of this action;
- 19 2. Order Petitioner's immediate release, or in the alternative,
- 20 3. Order Respondents to provide an individualized bond hearing before an Immigration Judge
21 within a fixed time period, with the burden on DHS; and
22
- 23 4. Set an Order to Show Cause re preliminary injunction.
24

25 **V. CONCLUSION**

26
27
28

1 Respondents' continued detention of Petitioner without bond violates the INA, the Fifth
2 Amendment, and binding federal court authority. Immediate injunctive relief is necessary to prevent
3 further irreparable harm and to preserve this Court's jurisdiction.
4

5 Respectfully,

6 Gurpreet Kaur, Esq.

7 **Law Office of Gurpreet Kaur**

8 674 County Square Dr, Suite 305

9 Ventura, CA 93003

10 Ph. 805-300-9003; Cell 909-997-4570

11 Fax: 805-716-6100

12 E-mail: gurpreetkauresq@gmail.com

13 Dated this 5th day of January, 2026.



14 Gurpreet Kaur, Esq.

Gurpreet Kaur, Esq.
Law Office of Gurpreet Kaur
674 County Square Dr, Suite 305
P.O. Box 2022
Ventura, CA 93003
Ph. 805-300-9003; Cell 909-997-4570
Fax: 805-716-6100
E-mail: gurpreetkauresq@gmail.com
Attorney for Petitioner

**IN THE UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA**

RAHUL SHARMA

Petitioner,

v.

JEREMY CASEY, Warden of the Imperial
Regional Detention Center, Acting Director of
Immigration and Customs Enforcement; KRISTI
NOEM, Secretary of the U.S. Department of
Homeland Security; PAMELA BONDI, Attorney
General of the United States

Respondents.

Civil Action No.

**MOTION AND MEMORANDUM OF LAW IN SUPPORT FOR PRELIMINARY
INJUNCTION AND TEMPORARY RESTRAINING ORDER**

TABLE OF CONTENTS

TABLE OF AUTHORITIES iii
INTRODUCTION 1
STANDARD OF REVIEW 3
ARGUMENTS..... 3
 **I. THE GOVERNMENT’S INTERPRETATION OF 8 U.S.C. § 1225(b)(2) AND 8
 U.S.C. § 1226(a) IS BASELESS..... 3**
 A. *8 U.S.C. § 1225(b)(2) Does Not Govern Petitioner’s Detention* 4
 B. *8 U.S.C. § 1226(a) Clearly Applies to Petitioner* 6
 C. *Respondents’ Actions Violate Petitioner’s Due Process Rights and the INA*..... 7
 II. PETITIONER SUFFERS IRREPARABLE HARM..... 8
 III. BALANCE OF HARMS AND PUBLIC INTEREST FAVOR PETITIONER 9
 IV. THE PROPER REMEDY IS RELEASE OF PETITIONER FROM DETENTION 9
CONCLUSION..... 1

TABLE OF AUTHORITIES

CASES

Aceros v. Kaiser, No. 25-cv-06924-EMC (EMC), 2025 LX 330524 (N.D. Cal. Sep. 12, 2025)... 9

Benitez v. Francis, 2025 LX 337407 (S.D.N.Y. Aug. 8, 2025)..... 9

Boumediene v. Bush, 553 U.S. 723, 779 (2008) 12

Davis v. Mich. Dep't of Treasury, 489 U.S. 803 (1989) 7

Friends of the Wild Swan v. Weber, 767 F.3d 936 (9th Cir. 2014)..... 6

Hernandez v. Sessions, 872 F.3d 976 (9th Cir. 2017)..... 11

J.S.H.M v. Wofford, No. 1:25-CV-01309 JLT SKO, 2025 LX 426816 (E.D. Cal. Oct. 16, 2025) 9

Leiva-Perez v. Holder, 640 F.3d 962 (9th Cir. 2011) 12

Lepe v. Andrews, No. 1:25-cv-01163-KES-SKO (HC), 2025 LX 452767 (E.D. Cal. Sep. 23, 2025) 12

Lira v. Noem, No. 1:25-cv-00855-WJ-KK, 2025 LX 383996 (D.N.M. Sep. 5, 2025). 12

Lopez-Campos v. Raycraft, No. 2:25-cv-12486, 2025 LX 315102, at *15 (E.D. Mich. Aug. 29, 2025) 9

Martinez v. Hyde, Civil Action No. 25-11613-BEM, 2025 LX 284582 (D. Mass. July 24, 2025) 7

Mathews v. Eldridge, 424 U.S. 319 (1976)..... 10

Matter of Yajure Hurtado, 29 I&N Dec. 216 (BIA 2025) 5, 7

Melendres v. Arpaio, 695 F.3d 990 (9th Cir. 2012)..... 11

Noori v. LaRose, et al., 2025 WL 2800149 (S.D. Cal. Oct. 1, 2025) 11

Pinchi v. Noem, No. 5:25-cv-05632-PCP, 2025 LX 227518 (N.D. Cal. July 24, 2025) 13

Polo v. Chestnut, No. 1:25-CV-01342 JLT HBK, 2025 LX 451732 (E.D. Cal. Oct. 17, 2025) 9

Roberts v. Sea-Land Services, Inc., 566 U.S. 93, 101 (2012)..... 7

Robinson v. Shell Oil Co., 519 U.S. 337, 340 (1997) 7

Sanchez v. Minga Wofford, Warden, Mesa Verde Immigrant Processing Ctr., No. 1:25-cv-01187-SKO (HC), 2025 LX 481997 (E.D. Cal. Oct. 17, 2025) 8

See Santiago v. Noem, No. EP-25-CV-361-KC, 2025 LX 349750, at *5 (W.D. Tex. Sep. 9, 2025) 12

Simon v. City & Cnty. of San Francisco, 135 F.4th 784 (9th Cir. 2025)..... 6

Stuhlbarg Int'l Sales Co. v. John D. Bush & Co., 240 F.3d 832, 839 n.7 (9th Cir. 2001)..... 6

Vieira v. Anda-Ybarra, No. EP-25-CV-00432-DB, 2025 LX 410786 (W.D. Tex. Oct. 16, 2025) 11

Zumba v. Bondi, No. 25-cv-14626 (KSH), 2025 LX 482036 (D.N.J. Sep. 26, 2025)..... 7

STATUTES

8 U.S.C. § 1225 passim

8 U.S.C. 1226 passim

INTRODUCTION

1
2 Petitioner, respectfully requests that the Court hear this matter on an expedited basis and grant
3 release in order to prevent further irreparable harm. Petitioner is a citizen of India who fled her country
4 and came to the United States in 2023 to escape persecution. Hee entered the U.S. without inspection and
5 was briefly detained by the Department of Homeland Security (“DHS”) based on a Form I-200 Warrant
6 for Arrest of Alien. Petitioner was released by DHS on interim parole. The conditions of release required
7 Petitioner to be placed on Alternative to Detention (“ATD”) monitoring and mandated that Petitioner
8 check in with Immigration and Customs Enforcement (“ICE”) every three months. On the same date, DHS
9 served Petitioner with a Notice to Appear (“NTA”) which designated her as “an alien present in the United
10 States who has not been admitted or paroled” and charged him with removability pursuant to section
11 212(a)(6)(A)(i) of the Immigration and Nationality Act as an “alien present in the United States without
12 being admitted or paroled, or who arrived in the United States at any time or place other than as designated
13 by the Attorney General. Following her release from detention, Petitioner timely filed a Form I-589,
14 Application for Asylum with the immigration court. Most significantly, Petitioner filed a Form I-360,
15 Petition for Amerasian, Widow(er), or Special Immigrant, seeking classification as a Special Immigrant
16 Juvenile (“SIJ”) based on findings that reunification with one or both parents is not viable due to abuse,
17 neglect, or abandonment, and that return to India would not be in his best interest.
18
19
20
21

22 Petitioner also obtained gainful employment and complied with all the conditions of his parole.
23 Petitioner has no criminal history. His uncle who is also his guardian also reside in the United States.
24 Nonetheless, ICE detained Petitioner unexpectedly when he appeared for his regularly scheduled ICE
25 appointment.
26

27 Petitioner is subject to discretionary detention under 8 U.S.C. § 1226(a) and is statutorily eligible
28 for a bond hearing before an Immigration Judge (“IJ”). However, on July 8, 2025, DHS issued Interim

1 Guidance (“Policy”) alleging that all noncitizens (like Petitioner) who entered without permission or
2 parole are ineligible for release on bond. This policy upended decades of well-established interpretation
3 of detention authority under section 1226(a) and 8 U.S.C. § 1225(b) and unlawfully condemned
4 noncitizens like Petitioner to mandatory detention when they should otherwise be eligible for release.
5 On September 5, 2025, the BIA issued a decision in *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA
6 2025) which agreed with DHS’ Policy and held that IJs lack authority to grant bond to noncitizens (like
7 Petitioner) who are present in the United States without admission.
8

9 Petitioner has satisfied all of the criteria for injunctive relief. First, Petitioner has demonstrated a
10 likelihood of success on the merits. DHS’ Policy depriving Petitioner of a bond hearing violates the
11 Immigration and Nationality Act (“INA”) and Petitioner’s Fifth Amendment procedural and substantive
12 due process rights. The vast majority of district courts (including those in this district) that have
13 addressed this issue have ruled in favor of noncitizens like Petitioner.
14

15 Second, Petitioner would suffer irreparable harm if the Court does not expeditiously adjudicate
16 this matter. But for DHS’ unconstitutional violations of Petitioner’s rights, Petitioner would have
17 already had a bond hearing. Instead, Petitioner remains in detention and must now litigate his asylum
18 case in conditions akin to criminal detention. Furthermore, Petitioner faces potential transfer at any time
19 out of the district at Respondents’ sole discretion.
20

21 Third, the balance between that harm and the harm injunctive relief would cause to the
22 Respondents and the public interest weighs in favor of Petitioner. The potential harm to Petitioner if
23 injunctive relief is not granted is grave. He would be forced to remain confined despite never having
24 been determined to be a danger to the community or risk of flight. In comparison, the harm to
25 Respondents is minimal. Respondents’ position regarding the governing detention authority is meritless,
26
27
28

1 and Respondents cannot in good faith argue that release or a constitutionally adequate bond hearing
2 could cause harm.

3 For these reasons, Petitioner respectfully requests that this Court: 1) grant Petitioner's release
4 from detention, or in the alternative a constitutionally adequate bond hearing before an IJ; and 2) enjoin
5 Respondents from transferring Petitioner outside of the district pending adjudication of the merits of this
6 matter.
7

8 STANDARD OF REVIEW

9 The standards for issuing a temporary restraining order and a preliminary injunction are
10 "substantially identical." *See Stuhlberg Int'l Sales Co. v. John D. Bush & Co.*, 240 F.3d 832, 839 n.7 (9th
11 Cir. 2001). A plaintiff seeking a preliminary injunction must establish that he is likely to succeed on the
12 merits, that he is likely to suffer irreparable harm in the absence of preliminary relief, that the balance of
13 equities tips in his favor, and that an injunction is in the public interest. "Likelihood of success on the
14 merits is a threshold inquiry and is the most important factor." *Simon v. City & Cnty. of San Francisco*,
15 135 F.4th 784, 797 (9th Cir. 2025). "[I]f a plaintiff can only show that there are serious questions going
16 to the merits—a lesser showing than likelihood of success on the merits—then a preliminary injunction
17 may still issue if the balance of hardships tips sharply in the plaintiff's favor, and the other two *Winter*
18 factors are satisfied." *Friends of the Wild Swan v. Weber*, 767 F.3d 936, 942 (9th Cir. 2014) (internal
19 quotation marks and citations omitted).
20
21

22 ARGUMENTS

23 **I. THE GOVERNMENT'S INTERPRETATION OF 8 U.S.C. § 1225(b)(2) AND 8 U.S.C. § 1226(a) IS BASELESS**

24 The crux of this matter comes down to whether Petitioner is detained under section 1226(a) or
25 1225(b)(2). For approximately 30 years, DHS and the BIA considered noncitizens like Petitioner subject
26 to detention under 1226(a), and therefore eligible for bond. But starting on July 8, 2025, DHS radically
27
28

1 changed its position regarding the statutory interpretation of these two statutes and now considers all
2 noncitizens—except those who were admitted to the United States—to be ineligible for bond. The BIA
3 adopted that position in its September 5, 2025 decision in *Matter of Yajure Hurtado*, 29 I&N Dec. 216
4 (BIA 2025). This has left millions of noncitizens who were previously eligible for bond now subject to
5 mandatory detention. For the reasons set forth below, this Court should again grant habeas relief.

6
7 *A. 8 U.S.C. § 1225(b)(2) Does Not Govern Petitioner’s Detention*

8 In examining the relevant provisions of sections 1225 and 1226, the Court should consider
9 "whether the language at issue has a plain and unambiguous meaning with regard to the particular
10 dispute in the case." *Robinson v. Shell Oil Co.*, 519 U.S. 337, 340 (1997). But crucially, a statute "cannot
11 be construed in a vacuum. It is a fundamental canon of statutory construction that the words of a statute
12 must be read in their context and with a view to their place in the overall statutory scheme." *Roberts v.*
13 *Sea-Land Services, Inc.*, 566 U.S. 93, 101 (2012) (quoting *Davis v. Mich. Dep’t of Treasury*, 489 U.S.
14 803, 809 (1989)). Here, the context is clear that “detention authority in § 1225 is exercised at or near the
15 port of entry; and detention authority arises from § 1226 when a noncitizen is arrested in the interior of
16 the United States.” *Zumba v. Bondi*, No. 25-cv-14626 (KSH), 2025 LX 482036, at *19 (D.N.J. Sep. 26,
17 2025). Indeed, “[t]he line historically drawn between these two sections, making sense of their text and
18 the overall statutory scheme, is that section 1225 governs detention of non-citizens ‘seeking admission
19 into the country,’ whereas section 1226 governs detention of non-citizens ‘already in the country.’”
20 *Martinez v. Hyde*, Civil Action No. 25-11613-BEM, 2025 LX 284582, at *18 (D. Mass. July 24, 2025).
21 In other words, the text and context of section 1225(b)(2) indicates that it applies to noncitizens entering,
22 or attempting to enter, or who have recently entered the U.S. It does not include noncitizens “who
23 entered long ago, are not taking affirmative steps that could be characterized as ‘seeking admission,’ and
24 have been residing in the U.S. for years.” *Vazquez v. Feeley*, No. 2:25-cv-01542-RFB-EJY, 2025 LX
25 460110, at *39 (D. Nev. Sep. 17, 2025).
26
27
28

1 This is true for several reasons. First, “for section 1225(b)(2)(A) to apply, several conditions
2 must be met—in particular, an ‘examining immigration officer’ must determine that the individual is:
3 (1) an ‘applicant for admission’; (2) ‘seeking admission’; and (3) ‘not clearly and beyond a doubt
4 entitled to be admitted.’” *Martinez*, 2025 LX 284582, at *6. There was no examination by an
5 immigration officer in this case. Petitioner entered the United States without inspection and was arrested
6 based on an I-200 warrant, which specifically references section 1226. Petitioner was also released on
7 ROR, which explicitly references section 1226. The issuance of the NTA is not an examination by an
8 immigration officer, and the Government cannot present any legal authority demonstrating otherwise.
9

10 Furthermore, the phrase “seeking admission” is undefined but “necessarily implies some sort of
11 present-tense action.” *Martinez*, 2025 LX 284582, at *11. Here, there is no present action, and the NTA
12 cannot conceivably be interpreted such. As another district court succinctly stated, “[t]o reiterate, §
13 1225(b)(2)(A) narrows the above broader definition of ‘applicants for admission’ and applies in the
14 context of (1) ‘inspection’ by an ‘examining immigration officer’ only to (2) ‘applicants for admission’
15 as defined above, who are (3) ‘seeking admission,’ and (4) whom § 1225(b)(1) does not address.”
16 *Vazquez*, 2025 LX 460110, at *36. “It is inconsistent with the plain, ordinary meaning of the phrase
17 ‘seeking admission’ to apply this section to all noncitizens already present and residing in the U.S.,
18 regardless of whether they are taking any affirmative acts that constitute ‘seeking admission.’” *Id.*
19

20 As a court in this district recently held: “[t]he government’s argument that section 1225(b)
21 applies to all noncitizens present in the United States without admission is implausible. The
22 government’s proposed interpretation of the statute (1) disregards the plain meaning of section
23 1225(b)(2)(A); (2) disregards the relationship between sections 1225 and 1226; (3) would render a
24 recent amendment to section 1226(c) superfluous; and (4) is inconsistent with decades of prior statutory
25 interpretation and practice.” *Sanchez v. Minga Wofford, Warden, Mesa Verde Immigrant Processing*
26
27
28

1 *Ctr.*, No. 1:25-cv-01187-SKO (HC), 2025 LX 481997, at *9 (E.D. Cal. Oct. 17, 2025). Other courts in
2 this district have ruled similarly. *See Sanchez v. Minga Wofford, Warden, Mesa Verde Immigrant*
3 *Processing Ctr.*, No. 1:25-cv-01187-SKO (HC), 2025 LX 481997, at *23 (E.D. Cal. Oct. 17, 2025);
4 *Polo v. Chestnut*, No. 1:25-CV-01342 JLT HBK, 2025 LX 451732, at *18 (E.D. Cal. Oct. 17, 2025);
5 *J.S.H.M v. Wofford*, No. 1:25-CV-01309 JLT SKO, 2025 LX 426816, at *29 (E.D. Cal. Oct. 16, 2025);
6 *Aceros v. Kaiser*, No. 25-cv-06924-EMC (EMC), 2025 LX 330524, at *21 (N.D. Cal. Sep. 12, 2025).

8 Second, “the titles and headings of § 1225 repeatedly cabin its application to ‘Inspections,’
9 which, as petitioner convincingly argues, occur at ports of entry, their functional equivalent, or near the
10 border.” *Zumba*, 2025 LX 482036, at *23. While not binding, [titles and headings of a statute] are
11 instructive and provide the Court with the necessary assurance that it is at least applying the right part of
12 the statute in a given circumstance.” *Lopez-Campos v. Raycraft*, No. 2:25-cv-12486, 2025 LX 315102,
13 at *15 (E.D. Mich. Aug. 29, 2025). Therefore, “1225(b)(2)(A) applies when people are being inspected,
14 which usually occurs at the border, when they are seeking lawful entry into this country.” *Id.* at *18.

16 *B. 8 U.S.C. § 1226(a) Clearly Applies to Petitioner*

17
18 As a matter of plain-text reading, it is § 1226(a) that applies to people situated like Petitioner, not
19 § 1225(b)(2)(A). Section 1226(a) concerns all noncitizens who are not subject to section 1225 and 1231
20 (which concerns those with final orders of removal). *See Benitez v. Francis*, 2025 LX 337407, *3
21 (S.D.N.Y. Aug. 8, 2025) (holding that § 1225 did not apply because the “plain text, overall structure,
22 and uniform case law interpreting” the statutory provision compels the conclusion). “Indeed, for nearly
23 30 years, § 1225 has applied to noncitizens who are either seeking entry to the United States or have a
24 close nexus to the border, and § 1226 has applied to those aliens arrested within the interior of the
25 United States.” *Zumba*, 2025 LX 482036, at *26. Nothing in the Supreme Court’s decision in *Jennings*
26 compels a different outcome. *Id.* (“Although the *Jennings* Court characterizes § 1225(b)(2) as the
27
28

1 ‘catchall’ detention provision for noncitizens who are ‘seeking admission,’ it identifies § 1226(a) as the
2 ‘default rule’ for the arrest, detention, and release of non-criminal aliens who are already present in the
3 United States.”).

4 The recent enactment of Laken Riley Act further supports this finding. The Act added language
5 to section 1226(c) that directly references people who have entered without inspection or who are
6 present without authorization. *See* Laken Riley Act, Pub. L. No. 119-1, 139 Stat. 3 (2025). Pursuant to
7 these amendments, noncitizens charged as inadmissible under INA § 212(a)(6)(A) (the inadmissibility
8 ground for entry without inspection) or INA 212 § (a)(7)(A) (the inadmissibility ground for lacking
9 valid documentation to enter the United States) and who have been arrested, charged with, or convicted
10 of new certain crimes (not previously covered by section 1226(c)) are now subject to § 1226(c)’s
11 mandatory detention provisions. *See* 8 U.S.C. § 1226(c)(1)(E). By including such individuals under
12 section 1226(c), Congress reaffirmed that section 1226(a) covers noncitizens who are not subject to
13 section (c) but are charged as removable under § 212(a)(6)(A) or 212(a)(7). Otherwise, the Respondents’
14 position would effectively render 1226(a) and the LRA superfluous
15
16
17

18 *C. Respondents’ Actions Violate Petitioner’s Due Process Rights and the INA*

19
20 Petitioner’s continued detention violates due process. The Court must evaluate the three-part test
21 set forth in *Mathews v. Eldridge*, 424 U.S. 319, 334-335 (1976), to determine whether the procedures (or
22 lack thereof) that have been applied to Petitioner are sufficient to protect the liberty interest at issue.
23 In *Mathews*, the Court determined the following: “[O]ur prior decisions indicate that identification of the
24 specific dictates of due process generally requires consideration of three distinct factors: First, the
25 private interest that will be affected by the official action; second, the risk of an erroneous deprivation of
26 such interest through the procedures used, and the probable value, if any, of additional or substitute
27
28

1 procedural safeguards; and finally, the Government's interest, including the function involved and the
2 fiscal and administrative burdens that the additional or substitute procedural requirement would entail.”

3 During his time on recognizance, “Petitioner built a life outside detention, has been gainfully
4 employed, and has supported family members” *Polo*, 2025 LX 451732, at *32. Petitioner therefore
5 “has a substantial private interest in being out of custody, which would allow him to continue in these
6 life activities.” *Id.* Moreover, “Respondents' interest in continuing to detain Petitioner is slight” and
7 there has “been no change in any of Petitioner's circumstances that would warrant a finding that [he] is a
8 flight risk or a danger to the community. There is no dispute that Petitioner does not have a criminal
9 record.” *Id.* Indeed, “in releasing him on parole, DHS necessarily concluded that Petitioner was not a
10 flight risk or danger to the community.” *J.S.H.M v. Wofford*, No. 1:25-CV-01309 JLT SKO, 2025 LX
11 426816, at *40 (E.D. Cal. Oct. 16, 2025); *see also Noori v. LaRose, et al.*, 2025 WL 2800149, at *13
12 (S.D. Cal. Oct. 1, 2025) (noting that '[r]elease reflects a determination by the government that the
13 noncitizen is not a danger to the community or a flight risk.”); *Vieira v. Anda-Ybarra*, No. EP-25-CV-
14 00432-DB, 2025 LX 410786, at *17 (W.D. Tex. Oct. 16, 2025) (“But that interest, in this case, seems
15 particularly diluted given Respondents' own decision to release Petitioner on his own recognizance once
16 before.”); *J.C.L.A. v. Wofford*, No. 1:25-cv-01310-KES-EPG (HC), 2025 LX 404689, at *10 (E.D. Cal.
17 Oct. 16, 2025) (“Even if the government were correct that § 1225(b), by its terms, could apply to
18 petitioner, the government previously represented to petitioner, in the order of release on recognizance,
19 that he had been ‘released on [his] own recognizance [under § 1226(a)] provided that he comply with’
20 certain conditions. This was an ‘implicit promise’ that his release would “be revoked only if he fail[ed]
21 to live up to the [release] conditions,’ as in *Morrissey*.”).

22
23
24
25
26
27
28
II. PETITIONER SUFFERS IRREPARABLE HARM

1 "It is well established that the deprivation of constitutional rights 'unquestionably constitutes
2 irreparable injury.'" *Melendres v. Arpaio*, 695 F.3d 990, 1002 (9th Cir. 2012) (quoting *Elrod v. Burns*,
3 427 U.S. 247, 272 (1976)). Moreover, "[t]he Ninth Circuit has recognized 'irreparable harms imposed on
4 anyone subject to immigration detention' including 'the economic burdens imposed on detainees and
5 their families as a result of detention.'" *Hernandez v. Sessions*, 872 F.3d 976, 995 (9th Cir. 2017); *Leiva-*
6 *Perez v. Holder*, 640 F.3d 962, 969-970 (9th Cir. 2011) (the inability to pursue a petition for review may
7 constitute irreparable harm). Here, Petitioner clearly satisfies this standard as he is unquestionably
8 deprived of a statutorily entitled bond hearing. Unless he is released (or provided with a constitutionally
9 adequate bond hearing), he will have to face continued detention in prison like conditions of
10 confinement and be forced to litigate the merits of his asylum applications behind detention walls.
11
12

13 **III. BALANCE OF HARMS AND PUBLIC INTEREST FAVOR PETITIONER**

14
15 The merged "balancing-the-equities" and "public interest" factors favor Petitioner. The potential
16 harm to Petitioner if injunctive relief is not granted is serious. If Petitioner is not released or promptly
17 provided a constitutionally adequate bond hearing, he will be forced to continue litigating his asylum
18 claim in detention even though he is statutorily eligible for release on bond. "In comparison, the harm to
19 Respondents is minimal." *Lira v. Noem*, No. 1:25-cv-00855-WJ-KK, 2025 LX 383996, at *11-12
20 (D.N.M. Sep. 5, 2025). Indeed, "there is a substantial public interest in having governmental agencies
21 abide by the federal laws that govern their existence and operations." *League of Women Voters of U.S. v.*
22 *Newby*, 838 F.3d 1, 12 (D.C. Cir. 2016). Practically speaking, injunctive relief would inflict little more
23 on Respondents than ensure they adhere to the requirement of the Constitution.
24
25

26 **IV. THE PROPER REMEDY IS RELEASE OF PETITIONER FROM DETENTION**

1 A habeas court has "the power to order the conditional release of an individual unlawfully
2 detained—though release need not be the exclusive remedy and is not the appropriate one in every case
3 in which the writ is granted." *Boumediene v. Bush*, 553 U.S. 723, 779 (2008). Several courts, including
4 at least one in this district, have held that the appropriate remedy for the government's constitutional
5 violations is release from detention. *See Lepe v. Andrews*, No. 1:25-cv-01163-KES-SKO (HC), 2025 LX
6 452767, at *23 (E.D. Cal. Sep. 23, 2025) ("[g]iven that the government does not assert any other basis
7 for petitioner's detention and does not argue that petitioner presents a flight risk or danger, the
8 appropriate remedy is petitioner's immediate release."); *see also Zumba*, 2025 LX 482036 at *32
9 (holding that "habeas does not provide meaningful relief with respect to some of the indignities
10 petitioner has endured But due to its flexible nature, the Court may fashion a remedy that returns
11 petitioner to her position prior to her unlawful detention. The Court finds that release from detention is
12 the appropriate relief").

13
14
15 Alternatively, if the Court is not inclined to release Petitioner, it should instead direct a bond
16 hearing at which time the burden of proof lies with DHS given the gravity of the unconstitutional action
17 and the fact that Petitioner was already once found not to be a danger to the community or a risk of
18 flight when it released him pursuant to ROR. *See Pinchi v. Noem*, No. 5:25-cv-05632-PCP, 2025 LX
19 227518, at *21 (N.D. Cal. July 24, 2025) (directing that petitioner "may not be detained unless the
20 government demonstrates at such a bond hearing, by clear and convincing evidence, that he is a flight
21 risk or a danger to the community and that no conditions other than her detention would be sufficient to
22 prevent such harms."); *J.S.H.M.*, 2025 LX 426816, at *49 (E.D. Cal. Oct. 16, 2025) (holding that
23 "[d]oing so is logical even for a post-detention custody hearing for the reasons articulated in *Pinchi*-
24 namely that the immigrant's initial release reflected a determination by the government that the
25 noncitizen is not a danger to the community or a flight risk."). In addition, the Court should also enjoin
26
27
28

1 Respondents from transferring Petitioner out of the district. *See Santiago v. Noem*, No. EP-25-CV-361-
2 KC, 2025 LX 349750, at *5 (W.D. Tex. Sep. 9, 2025) (“[t]he Court finds persuasive the decisions
3 enjoining removal and transfer of petitioners under the Court's inherent power to preserve its ability to
4 hear the case” and that enjoining transfers was necessary “[t]o ensure the ability to meaningfully assess
5 [Petitioner’s] Petition.”).

6
7 **CONCLUSION**
8

9 For the foregoing reasons, the Court should grant habeas relief and order Petitioner released from
10 detention.

11 Respectfully submitted on 5th day of January, 2026.
12

13
14 

15 Gurpreet Kaur, Esq.
16 Law Office of Gurpreet Kaur
17 674 County Square Dr, Suite 305
18 P.O. Box 2022
19 Ventura, CA 93003
20 Ph. 805-300-9003; Cell 909-997-4570
21 Fax: 805-716-6100
22
23
24
25
26
27
28