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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON

Evangelina HERRERA Gomez

Petitioner,

v.

Cammilla WAMSLEY, Seattle Field Office
Director, Enforcement and Removal Operations,
United States Immigration and Customs
Enforcement (ICE); et al.,

Respondents.

Case No. 2:25-cv-2642

**TRAVERSE IN SUPPORT OF
PETITION FOR WRIT OF HABEAS
AND RESPONSE TO ANSWER**

Noting Date: Jan. 6, 2026

INTRODUCTION

This is a case about due process—specifically, the Constitution’s demand that the government not revoke an individual’s established liberty by unilateral fiat.

The petitioner lived in the community for more than two years after being released by DHS. Her “Notice to Appear” indicated that she had to appear for a hearing before the Seattle Immigration Court on October 24, 2023. Ms. Herrera appeared that day, but was told her paperwork was not on file. Indeed, the petitioners admit the Notice never made its way to the Immigration Court. Undeterred, Ms. Herrera filed her asylum application with USCIS, a sister-agency to the respondents here. She maintained contact with that office as they processed her application.

The petitioners claim Ms. Herrera failed to inform them of her address change as required by her Release on Recognizance (OREC). However, her OREC paperwork shows the following:

- 1.) Form I-220A indicates that Ms. Herrera must report “AS INDICATED ON THE ATTACHED OREC G-56,” however, she was never given a G-56 or instructions on how or where to check in. *See*, Exhibit B.
- 2.) Form I-220A states, “You must not change your place of residence without first securing written permission from the immigration officer listed above.” However, there is no immigration officer “listed above,” nor are there other instructions on how one would change their address with the respondents.
- 3.) Form I-220A contains an “Alien’s Acknowledgement of Conditions of Release on Recognizance” wherein an officer claims to have interpreted the form in Spanish to Ms. Herrera however the form does not contain a signature of either the officer or Ms.

Herrera.

1 If the issue was “flight risk,” the officers knew exactly where to find Ms. Herrera
2 because her address was listed on her I-589 asylum application that was filed with the
3 Department of Homeland Security. She made no effort to hide or evade enforcement.
4 Nevertheless, she was detained on December 12 and has remained in the respondent’s
5 custody since that time. She was not provided written notice or the chance to present her
6 case before a neutral decisionmaker to determine whether re-detention was warranted based
7 on individualized findings of flight or danger.

8 That is the constitutional defect at the center of this litigation. Due process protects
9 “freedom from imprisonment—from government custody, detention, or other forms of
10 physical restraint,” and it requires notice and an individualized hearing before a neutral
11 decisionmaker before the government revokes a person’s established liberty. *Zadvydas v.*
12 *Davis*, 533 U.S. 678, 690 (2001); *Goldberg v. Kelly*, 397 U.S. 254, 267 (1970); *Morrissey v.*
13 *Brewer*, 408 U.S. 471, 485 (1972). Courts in this District have repeatedly applied those
14 principles to immigration re-detention and held that pre-deprivation process is required.
15 *E.A. T.-B. v. Wamsley*, No. C25-1192-KKE, 2025 WL 2402130 (W.D. Wash. Aug. 19, 2025);
16 *Ramirez Tesara v. Wamsley*, No. 2:25-CV-01723-MJP-TLF, 2025 WL 2637663 (W.D. Wash.
17 Sept. 12, 2025); *Kumar v. Wamsley*, No. 2:25-CV-01772-JHC-BAT, 2025 WL 2677089 (W.D.
18 Wash. Sept. 17, 2025).

19 The Court should grant the Petition, order Petitioner’s immediate release, and enter
20 prospective relief requiring Respondents to provide constitutionally sufficient pre
21 deprivation procedures before any future effort to re-detain Petitioner.

22 ARGUMENT

23 I. Respondents Re-Detained Petitioner Without the Process the Constitution Requires—and They Do Not Dispute That Failure.

1 This case turns on a straightforward constitutional defect.

2 Respondents re-detained Petitioner after a prolonged period of liberty in the
3 community without affording her any pre-deprivation hearing before a neutral
4 decisionmaker at which ICE was required to justify the deprivation of liberty. Respondents
5 do not meaningfully contest that such process is constitutionally required.

6 The Supreme Court has long held that conditional liberty is liberty nonetheless.
7 When the government confers freedom from physical custody—whether styled as parole,
8 probation, or supervised release—it creates a protected liberty interest that cannot be
9 revoked without due process. *Morrissey v. Brewer*, 408 U.S. 471, 481–84 (1972); *Gagnon v.*
10 *Scarpelli*, 411 U.S. 778, 782 (1973); *Young v. Harper*, 520 U.S. 143, 147–49 (1997).

11 *Morrissey* explains why. Conditional liberty permits a person “to live and work in the
12 community,” to form relationships, and to rely on the government’s implicit assurance that
13 liberty will not be withdrawn absent cause. 408 U.S. at 482. Revocation “inflicts a grievous
14 loss” and therefore triggers the protections of the Due Process Clause. *Id.* at 481.

15 Courts applying *Morrissey* in the immigration context have reached the same
16 conclusion: release from immigration detention gives rise to a constitutionally protected
17 liberty interest inherent in the Due Process Clause itself. See *Guillermo M. R. v. Kaiser*, No.
18 25-cv-05436-RFL, 2025 WL 1983677, at *4 (N.D. Cal. July 17, 2025); *Ortega v. Kaiser*, No. 25-
19 cv-05259-JST, 2025 WL 1771438, at *3 (N.D. Cal. June 26, 2025).

20 The petitioner’s experience fits squarely within this framework. She lived in the
21 community for more than two years without incident and did her best to file her asylum
22 application in a timely matter and otherwise comply with the conditions of her release.

23 **II. Under *Mathews v. Eldridge*, Due Process Required a Pre-Deprivation Hearing—
and Every Factor Favors Petitioner**

1 Whether due process requires particular procedures is assessed under *Mathews v.*
2 *Eldridge*, 424 U.S. 319 (1976), which weighs the:

- 3 (1) Private interest affected;
4 (2) Risk of erroneous deprivation and the value of additional safeguards; and
5 (3) Government's interest.

6 *Id.* at 335. Each factor points decisively in one direction.

7 **1. Petitioner's Interest in Freedom from Physical Confinement Is Profound**

8 "Freedom from imprisonment—from government custody, detention, or other
9 forms of physical restraint—lies at the heart of the liberty that the Due Process Clause
10 protects." *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001).

11 Courts in this District have repeatedly recognized that re-detention after release
12 deprives a noncitizen of an already-vested liberty interest. *E.A. T.-B. v. Wamsley*, 2025 WL
13 2402130, at *3 (W.D. Wash. Aug. 19, 2025); *Ramirez Tesara v. Wamsley*, 2025 WL 2637663, at
14 *3 (W.D. Wash. Sept. 12, 2025). That interest is particularly weighty where, as here,
15 Petitioner had been living openly in the community in compliance with all government
16 requirements.

17 The D.C. Circuit has explained that "a person who is in fact free of physical
18 confinement—even if that freedom is lawfully revocable—has a liberty interest that entitles
19 him to constitutional due process before he is re-incarcerated." *Hurd v. District of*
20 *Columbia*, 864 F.3d 671, 683 (D.C. Cir. 2017).

21 Respondents' Return does not grapple with this interest. The first *Mathews* factor
22 weighs heavily in Petitioner's favor.

23 **2. Unilateral ICE Re-Detention Creates an Acute Risk of Error—Neutral
Review Substantially Reduces That Risk**

1 The risk of erroneous deprivation is substantial when ICE acts as investigator,
2 prosecutor, and jailer—revoking liberty based on its own unreviewed determinations.

3 This Court has already identified that precise danger in a series of recent re-detention
4 cases, holding that revocation of release without a pre-deprivation hearing presents an
5 unacceptably high risk of error. *E.A. T.-B.*, 2025 WL 2402130, at *4–5; *Ramirez Tesara*, 2025
6 WL 2637663, at *3–4; *Kumar v. Wamsley*, 2025 WL 2677089, at *3–4; *Ledesma Gonzalez v.*
7 *Wamsley*, 2025 WL 2841574, at *7–9 (W.D. Wash. Sept. 29, 2025).

8 The Ninth Circuit has similarly recognized that DHS’s internal custody assessments
9 are not an adequate substitute for neutral adjudication. *Diouf v. Napolitano*, 634 F.3d 1081,
10 1092 (9th Cir. 2011).

11 Petitioner’s case illustrates the problem. ICE provided no contemporaneous
12 explanation for re-detention, no assessment of flight risk or danger, and no opportunity for
13 Petitioner to contest the deprivation before it occurred. A neutral hearing would materially
14 reduce the risk of error.

15 **3. The Government’s Interest Does Not Justify Dispensing with Fundamental
16 Process**

17 The government’s interest in enforcing the immigration laws does not depend on
18 abandoning constitutional safeguards. Immigration custody hearings are routine,
19 administratively modest, and already embedded in the system. See *Ortega v. Bonnar*, 415 F.
20 Supp. 3d 963, 970 (N.D. Cal. 2019); *Doe v. Becerra*, 2025 WL 691664, at *6 (E.D. Cal. Mar.
21 3, 2025).

22 Nothing in Petitioner’s history suggests that a brief, pre-deprivation hearing would
23 have impaired removal efforts or public safety. To the contrary, such a hearing would have
avoided unlawful detention altogether.

1 All three Mathews factors converge: due process required a pre-deprivation hearing
2 before a neutral adjudicator at which Respondents bore the burden of justification.
3 Respondents provided none.

4 **CONCLUSION**

5 The Due Process Clause does not permit Respondents to re-detain Petitioner—after
6 years of established liberty in the community—without notice and a pre-deprivation hearing
7 before a neutral decisionmaker at which ICE must justify the deprivation of liberty by
8 individualized findings. Petitioner was seized on December 12, and has remained detained
9 since, without the basic procedures the Constitution requires at the moment liberty is
10 revoked. The Court should grant the writ, order Petitioner’s immediate release, and enter
11 prospective relief declaring that Petitioner’s re-detention without a neutral, pre-deprivation
12 individualized determination violates the Due Process Clause.

13 Dated: Tuesday, January 6, 2026

14 s/ Stephen C. Robbins
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