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11 **UNITED STATES DISTRICT COURT**
12 **SOUTHERN DISTRICT OF CALIFORNIA**

13 J.M.G., ¹ *Detainee, Otay Mesa*
14 *Detention Facility,*

Case No: '25CV3562 LL MMP

15 *Petitioner,*

16 v.

**PETITION FOR WRIT OF
HABEAS CORPUS PURSUANT
TO 28 U.S.C. § 2241**

17 CHRISTOPHER J. LAROSE, *as*
18 *Senior Warden, Otay Mesa*
19 *Detention Center; U.S.*
20 *DEPARTMENT OF*
21 *HOMELAND SECURITY; U.S.*
22 *IMMIGRATION AND CUSTOMS*
23 *ENFORCEMENT; KRISTI NOEM,*
24 *as Secretary of the United States*
25 *Department of Homeland Security;*
26 *TODD LYONS, as Acting Director*
27 *of U.S. Immigration and Customs*
28 *Enforcement; DOE 1, ICE*
Enforcement and Removal Office
Field Operations Director for San
Diego; and DOES 2–10.

Respondents.

¹ Petitioner concurrently files a motion to proceed under pseudonym.

1 **I. Introduction**

2 1. Petitioner J.M.G., currently detained at the Otay Mesa Detention Center
3 in San Diego, California, files this Petition for writ of *habeas corpus* under 28 U.S.C.
4 § 2241, following his arrest by Respondent Immigration and Customs Enforcement
5 (“ICE”) in the Edward J. Schwartz Federal Building in San Diego, California, after
6 a mandatory hearing before an immigration judge.

7 2. Pursuant to 28 U.S.C § 2243, J.M.G. requests the Court: (a) issue the
8 writ of *habeas corpus*; or (b) order Respondents to show cause why the relief
9 Petitioner seeks should not be granted, within three days of filing this Petition.
10 28 U.S.C. § 2243. Should the Court order the latter, Petitioner requests it: (c) set a
11 hearing within five days of Respondents’ return on the order to show cause without
12 requiring Petitioner to serve process, per traditional *habeas* practice. *Id*; *see Wright*
13 *v. Dickson*, 336 F.2d 878, 881 (9th Cir. 1964) (“Unless a petition for habeas corpus
14 reveals on its face that as a matter of law the petitioner is not entitled to the writ, the
15 writ or an order to show cause must issue. The usual practice is for the petitioned
16 court to issue an order to show cause.”) (internal citation omitted); Fed. R. Civ. P.
17 81 (a)(4) (“These rules apply to proceedings for *habeas corpus* . . . to the extent that
18 the practice in those proceedings: (A) is not specified in a federal statute, the Rules
19 Governing Section 2254 Cases, or the Rules Governing Section 2255 Cases; and
20 (B) has previously conformed to the practice in civil actions.”); *see also Ross v.*
21 *Williams*, 950 F.3d 1160 (9th Cir. 2020) (“[T]he Federal Rules of Civil Procedure
22 apply to habeas proceedings to the extent they are consistent with the *Habeas* Rules,
23 federal statutory provisions, and *habeas* practice.”).

24 3. J.M.G. is imprisoned by the federal government under color of the
25 immigration laws. His continued imprisonment is unlawful because: (1) J.M.G. was
26 detained in a manner arbitrary, capricious, without required process, and in excess
27 of statutory authority or limitations—thus violating the Administrative Procedure
28

1 Act (“APA”); and (2) his detention violates his rights under the Fifth Amendment to
2 the U.S. Constitution.

3 4. Under these circumstances, the Constitution requires J.M.G. immediate
4 release from further imprisonment.

5 **II. Jurisdiction and Venue**

6 5. This Court has subject matter jurisdiction pursuant to 28 U.S.C. § 2241
7 (*habeas corpus*); 28 U.S.C. § 1651 (All Writs Act); 28 U.S.C. § 1331 (federal
8 question jurisdiction); Article I, Section 9, Clause 2 of the U.S. Constitution (the
9 Suspension Clause); and Article III of the U.S. Constitution.

10 6. Venue is proper in the Southern District of California pursuant to
11 28 U.S.C. §§ 1391(b)(2) and (e)(1)(B) because a substantial part of the events or
12 omissions giving rise to this claim have transpired here, as J.M.G. is incarcerated
13 here, and because proper respondents reside in this judicial district. 28 U.S.C.
14 § 1391(b)(1), (e)(1)(A). Venue is also proper because Respondents are officers or
15 employees of the United States acting in their official capacities. Additionally, venue
16 is proper under the habeas statute because the federal Respondents with custody over
17 J.M.G. reside in this district. *See* 28 U.S.C. § 2243; *Rumsfeld v. Padilla*, 542 U.S.
18 426, 451-52 (2004) (Kennedy, J., concurring).

19 7. 8 U.S.C. § 1252(b)(9) does not bar Petitioner’s claims for *habeas* relief,
20 because while § 1252(b)(9) bars review of “all questions of law and fact, including
21 interpretation and application of constitutional and statutory provisions, arising from
22 any action taken or proceeding brought to remove an alien from the United States,”
23 the Supreme Court has definitively determined that “§ 1252(b)(9) ‘does not present
24 a jurisdictional bar’ where those bringing suit ‘are not asking for review of an order
25 of removal,’ ‘the decision . . . to seek removal,’ or ‘the process by which . . .
26 removability will be determined.’” *D.H.S. v. Regents of the Univ. of California*, 591
27 U.S. 1, 19 (2020) (quoting *Jennings v. Rodriguez* 583 U.S. 281, 294 (2018)); *see*
28 *also Nielsen v. Preap*, 586 U.S. 392, 402 (2019) (Alito, J., plurality portion). J.M.G.

1 challenges only his detention, not his removal proceedings themselves, and thus the
2 provision does not bar the Petition. *See, e.g., Garcia v. Noem*, No. 25-CV-02180-
3 DMS-MMP, 2025 WL 2549431 *3–4 (S.D. Cal. Sept. 3, 2025); *Noori v. Larose*,
4 No. 25-cv-1824-GPC-MSB, 2025 WL 2800149 *7 (S.D. Cal. Oct. 1, 2025).

5 8. Likewise, 8 U.S.C. § 1252(g) does not bar Petitioner’s claims to habeas
6 relief because section insulates from judicial review only “three discrete actions . . .
7 [by] the Attorney General . . . : her ‘decision or action’ to ‘commence proceedings,
8 *adjudicate* cases, or *execute* removal orders.”” *Reno v. Am.-Arab Anti-*
9 *Discrimination Comm.*, 525 U.S. 471, 482 (1999) (emphasis original). Here,
10 Petitioner does not challenge his underlying removal case. Nor does he challenge
11 any decision to commence removal proceedings, any adjudication of his case, or the
12 execution of any removal order. Instead, he challenges only the unlawful revocation
13 of the parole he was granted upon release into the country. Thus, as the courts in the
14 Southern District of California agree, § 1252(g) does not bar his claims. *See Garcia*
15 *v. Noem*, 2025 WL 2549431 at *4; *Noori*, 2025 WL 2549431 at *6–7 (citing *Sharkey*
16 *v. Quarantillo*, 541 F.3d 75, 86 (2d Cir. 2008)); *see also Nadarajah v. Gonzales*, 443
17 F.3d 1069, 1081–82 (9th Cir. 2006).

17 **III. Parties**

18 9. Petitioner J.M.G. entered the United States on or around
19 October 7, 2024, in Brownsville, Texas. After being briefly detained and then
20 paroled by Respondent Department of Homeland Security into the United States, he
21 remained free from detention until his arrest on or around June 25, 2025.

22 10. Respondent Department of Homeland Security (“DHS”) is a cabinet-
23 level agency of the federal government. DHS and its components, including ICE,
24 are the agencies principally charged with implementing and enforcing the
25 immigration laws and policies of the United States, including immigration detention
26 at Otay Mesa Detention Center.

27 11. Respondent ICE is the sub-agency within DHS responsible for carrying

1 out immigration enforcement and detention in the interior of the United States and
2 for representing DHS in proceedings before the immigration courts, including
3 detention at the Otay Mesa Detention Center.

4 12. Respondent Kristi Noem is the Secretary of the U.S. Department of
5 Homeland Security. As such, Secretary Noem has legal custody of J.M.G.

6 13. Respondent Todd Lyons is the Acting Director of ICE. In that capacity,
7 Defendant Lyons is responsible for the enforcement of the immigration laws in the
8 interior of the United States, the implementation of enforcement policies, and
9 oversight of the DHS lawyers who appear before the immigration courts.

10 14. Respondent Christopher J. LaRose is the Senior Warden of the Otay
11 Mesa Detention Center. In that capacity, he is the facility's most senior leader and
12 supervisor, responsible for all employees therein and detention of all detainees
13 thereof, including J.M.G.

14 15. Respondent Doe 1 is the San Diego ICE Enforcement and Removal
15 Operations ("ERO") Field Director, responsible for ICE enforcement and removal
16 operations throughout the San Diego region. Until October 24, 2025, this position
17 was held by Patrick Divver.

18 16. Respondents Does 2–10 are individuals whose names are yet unknown,
19 but who are ICE officials within the San Diego ICE Field Office, located at 880
20 Front St., Suite 2242, San Diego, CA 92101. These individuals are responsible for
21 overseeing and directing immigration enforcement and detention activities within
22 San Diego County.

22 **IV. Facts**

23 17. Petitioner J.M.G. entered the United States on or around
24 October 7, 2024, in Brownsville, Texas.

25 18. J.M.G. was subsequently given a positive determination during a
26 credible fear interview. Accordingly, DHS issued him a Notice to Appear and placed
27

1 in standard removal proceedings pursuant to 8 U.S.C. § 1229a, which is INA § 240
2 (“Section 240 proceedings”). *See* Exhibit A.

3 19. DHS then released J.M.G. on his own recognizance based on a finding
4 that he was not a danger to the community or a flight risk. This constituted a
5 conditional parole into the United States. *See Ortega-Cervantes v. Gonzales*, 501
6 F.3d 1111, 1115 (9th Cir. 2007); Exhibit B at 5.

7 20. J.M.G. remained free from detention and on his own recognizance until
8 on or around June 25, 2025, when he attended a scheduled, mandatory hearing in his
9 immigration case in the San Diego Immigration Court in the Edward J. Schwartz
10 Federal Building (“Schwartz Federal Building”) in San Diego, California.

11 21. The Schwartz Federal Building is a part of the John Rhoades Federal
12 Judicial Center in San Diego, California, which includes federal property located at
13 221 West Broadway, 333 West Broadway, 880 Front Street, 325 West F Street, 808
14 Union Street, and the adjoining plaza. *See* Designation – John Rhoades Federal
15 Judicial Center, Public Law 113-241, 128 Stat. 2858 (2014), available at
16 <https://www.congress.gov/113/statute/STATUTE-128/STATUTE-128-Pg2858.pdf>
17 (last accessed October 14, 2025). These also include the Edward J. Schwartz Federal
18 Courthouse and the James M. Carter and Judith N. Keep Federal Courthouse.

19 22. At J.M.G.’s hearing, DHS orally moved, without notice, to dismiss his
20 immigration case.

21 23. Upon exiting the June 25, 2025, hearing, ICE immediately arrested
22 J.M.G. in the building.

23 24. ICE initially detained J.M.G. in the basement of the Schwartz Federal
24 Building before transporting him to the Otay Mesa Detention Center, where he
25 remains.

1 25. Respondents placed J.M.G. in “expedited removal” proceedings under
2 INA § 235 (8 U.S.C. § 1225(b)) (“Section 235 proceedings”).²

3 26. The Immigration Judge granted DHS’ motion to dismiss J.M.G.’s
4 Section 240 Proceedings over J.M.G.’s objection at a hearing on July 23, 2025.
5 **Critically, however, J.M.G. appealed dismissal of his Section 240 Proceedings.**
6 **The Board of Immigration Appeals received his appeal on August 20, 2025, and**
7 **it remains pending with no DHS filing in opposition, though the briefing period**
8 **has expired.**

9 27. Nonetheless, under the guise of expedited removal, DHS continues to
10 detain J.M.G. and deny any hearing in which an immigration judge examines
11 individualized reasons supporting his detention.

12 **DHS employees are ordered to seek, and Executive Office of Immigration**
13 **Review employees ordered to grant, dismissal of removal proceedings before**
14 **immigration judges without following relevant procedural rules in the**
15 **Immigration Practice Manual and binding regulations.**

16 28. On information and belief, on or about May 20, 2025, DHS issued
17 guidance regarding, among other things, the dismissal of full removal proceedings
18 under INA § 240 (found at 8 U.S.C. § 1229a). (“DHS Dismissal Guidance”). On
19 information and belief, the DHS Dismissal Guidance instructed DHS attorneys to
20 dismiss Section 240 removal proceedings before immigration judges and
21 coordinate in advance with ICE officers so that those officers could then arrest the
22 individuals whose cases had just been dismissed right outside the immigration
23 court.

24 29. About ten days later, Executive Office of Immigration Review
25 (“EOIR”) leadership sent an email to immigration judges with the subject line

26 ² Petitioner asserts that placing him in expedited proceedings was unlawful and
27 thus invalid, but that issue is not directly raised in this petition.

1 “Guidance on Case Adjudication” that directly addressed motions to dismiss by
2 DHS attorneys. *See* Am. Immigr. Laws. Ass’n, *Practice Alert: EOIR Guidance to*
3 *Immigration Judges on Dismissals and Other Adjudications* (June 12, 2025),
4 *available at* [https://www.aila.org/practice-alert-eoir-guidance-to-immigration-](https://www.aila.org/practice-alert-eoir-guidance-to-immigration-judges-on-dismissals-and-other-adjudications)
5 [judges-on-dismissals-and-other-adjudications](https://www.aila.org/practice-alert-eoir-guidance-to-immigration-judges-on-dismissals-and-other-adjudications) (“EOIR Case Adjudication
6 Guidance”), <https://perma.cc/YK2F-2RJV>. It stated that “DHS Motions to Dismiss
7 may be made orally and decided from the bench” without requiring “additional
8 documentation or briefing. *Id.* It explicitly stated that a “10-day response period is
9 not required,” even though the Immigration Court Practice Manual (“Practice
10 Manual”) mandates it. *Id.* It also highlighted “DHS Enforcement actions at or near
11 EOIR facilities” and instructed all immigration judges to be familiar with 2025
12 EOIR OPPM. *Id.*

13 30. The Department of Justice has stated that the “requirements and local
14 orders contained in the Practice Manual are binding on all parties who appear
15 before the immigration courts, unless the immigration judge directs otherwise in a
16 particular case.” Immigration Court Practice Manual at 3, Statement Signed by
17 Chief Immigration Judge Tracy Short (Nov. 13, 2020) *available at*
18 <https://www.justice.gov/eoir/foialibrary/icpm01122021/dl>, [https://perma.cc/9G83-](https://perma.cc/9G83-582B)
19 [582B](https://perma.cc/9G83-582B); *see also Cui v. Garland*, 13 F.4th 991, 998 (9th Cir. 2021) (noting Practice
20 Manual is authorized under 8 C.F.R. §§ 1003.0(b)(1)(i), 1003.9(b)(1));
21 8 C.F.R. § 1003.0(b)(1)(i) (granting EOIR Director authority to “issue operational
22 instructions and policy...”); 8 C.F.R. § 1003.9(b)(1) (granting Chief Immigration
23 Judge the same authority).

24 31. The EOIR Case Adjudication Guidance violates the rules in the
25 Practice Manual. Specifically, the Practice Manual mandates that “filings must be
26 submitted at least fifteen (15) days in advance of the master calendar hearing if
27

1 requesting a ruling at or prior to the hearing” for “master calendar hearings
2 involving unrepresented non-detained aliens. *See* Practice Manual §3.1(b)(1)(A)
3 (allowing filings to “be made either in advance of the hearing or in open court
4 during the hearing” if the party is not requesting a ruling at or prior to the hearing),
5 *available* at <https://www.justice.gov/eoir/reference-materials/ic>,
6 <https://perma.cc/PDU2-939M>. The Practice Manual then requires any response to
7 be filed within ten days of the filing of the motion. *Id.* For unrepresented non-
8 detained individuals who have an individual calendar hearing, “filings must be
9 submitted at least thirty (30) days in advance of the hearing” and responses “must
10 be filed within ten (10) days after the original filing with the immigration court. *Id.*
11 at § 3.1(b)(2)(A). Represented non-detained individuals must also file documents
12 thirty days in advance of an individual calendar hearing, and responses due within
13 ten days of the original filing. *Id.* at § 3.1(b)(2)(B).

14 32. The EOIR Case Adjudication Guidance also violates EOIR
15 regulations found in the Code of Federal Regulations. Those regulations address
16 pre-decision motions, requiring that “motions submitted prior to the final order of
17 an immigration judge shall be in writing and shall state, with particularity the
18 grounds therefor, the relief sought, and the jurisdiction” unless otherwise permitted
19 by the immigration judge in the case. 8 C.F.R. § 1003.23(a)

20 33. When proceedings under INA § 240 are initiated by DHS filing a
21 Notice to Appear with an immigration court, jurisdiction vests with that court. DHS
22 may not unilaterally cancel the proceedings; it must instead seek dismissal from
23 the immigration judge. 8 C.F.R. §§ 239.2(c), 1239.2(c). DHS may only move for
24 dismissal “on the grounds set out under 8 CFR § 239.2(a).” *Id.* Immigration judges
25 must consider arguments made in opposition to dismissal before deciding the
26 motion. *Cf. id.* § 1003.23(a). Likewise, immigration judges must exercise
27

1 independent judgment in removal proceedings and cannot allow either party to
2 unilaterally control proceedings before them. *See Gonzalez-Caraveo v. Sessions*,
3 882 F.3d 885 (9th Cir. 2018) (“Allowing the Department or a petitioner to have
4 absolute veto power over administrative closure is an impermissible violation of
5 the IJ and BIA’s delegated authority and responsibility to adjudicate cases.”)
6 (discussing administrative closures).

7 34. Relevant to Petitioner, “[f]ailure to appear for a scheduled
8 immigration hearing without prior authorization may result in dismissal of the
9 [asylum] application and the entry of an order of deportation or removal in
10 absentia.” 8 C.F.R. § 1208.10.

11 **DHS implements a policy of placing those whose Section 240 proceedings are**
12 **terminated into expedited removal proceedings**

13 35. In addition to a policy of dismissing Section 240 proceedings as
14 discussed above, on information and belief, DHS has instituted a policy whereby it
15 immediately places those individuals whose Section 240 proceedings are dismissed
16 as discussed above into “expedited removal” proceedings under Section 235
17 (8 U.S.C. § 1225(b)), which requires mandatory immigration detention. *See, e.g.,*
18 *Designating Aliens for Expedited Removal*, 90 Fed. Reg. 8139–40 (Jan. 24, 2025)
19 (initiating and implementing, in part, this policy). Petitioner was subjected to this
20 policy.

21 36. DHS, EOIR, and immigration judges have taken the position that they lack
22 jurisdiction to hear or issue bond for individuals placed in expedited removal, like
23 J.M.G., regardless of past participation or classification in Section 240 Proceedings,
24 following the Board of Immigration Appeals in *Matter of Yajure Hurtado*, 29 I. &
25 N. 216 (B.I.A. 2025).

1 **ICE officers arrived in the San Diego Immigration Court each day with a list**
2 **of individuals whom they intend to arrest and, often, civil immigration**
3 **warrants obtained for those individuals before their cases were dismissed.**

4 37. In the San Diego Immigration Court, DHS attorneys began making
5 oral motions to dismiss Section 240 proceedings in May 2025, and the individuals
6 in whose cases those motions were made were promptly detained by DHS officers.
7 Most often, those arrests happened in the hallway directly outside the San Diego
8 Immigration Court on the 4th floor of 880 Front Street, which is part of the Federal
9 Judicial Complex. Those DHS officers had a list of individuals whom they intended
10 to arrest each day. For some of the individuals on the lists, the DHS officers
11 produced a “Warrant for Arrest of Alien,” Form I-200.³

12 **FIRST GROUND FOR *HABEAS* RELIEF:**
13 **PETITIONER’S DETENTION VIOLATES THE ADMINISTRATIVE**
14 **PROCEDURE ACT (“APA”) (5 U.S.C. § 706(2)(A), (C), (D))**

15 38. Petitioner incorporates the foregoing allegations as if fully set forth
16 herein.

17 39. “Under the APA, a court must ‘hold unlawful and set aside agency
18 action . . . found to be—arbitrary, capricious, an abuse of discretion, or otherwise
19 not in accordance with law,’ or ‘without observance of procedure required by law.’”
20 *Y-Z-L-H v. Bostock*, 792 F. Supp. 3d 1123, 1143–44 (D. Or. 2025) (quoting 5 U.S.C.
21 § 706(2)).

22 40. Upon initial interaction with immigration officials, Plaintiff was placed
23 into Section 240 Proceedings and conditionally paroled into the United States. *See*
24 *Ortega-Cervantes*, 501 F.3d at 1115.

25 41. Petitioner remained free from detention and on his own recognizance
26 until on or around June 25, 2025, when he attended a scheduled, mandatory hearing

27 ³ See, e.g. *Warrant for Arrest of Alien*, Form I-200, U.S. Dep’t of Homeland Sec.,
28 https://www.ice.gov/sites/default/files/documents/Document/2017/I-200_SAMPLE.PDF (last accessed Oct. 15, 2025).

1 in his immigration case at the San Diego Immigration Court in the Schwartz Federal
2 Building in San Diego, California.

3 42. While leaving this hearing, and even though his immigration
4 proceedings were ongoing, ICE arrested and detained him, without prior notice or a
5 hearing as to his risk of flight or danger to the community.

6 43. Having previously encountered Petitioner and paroled him into the
7 country based on the determination that he was not a danger to the community or a
8 flight risk and on his own recognizance while awaiting Section 240 procedures,
9 Respondents may not detain him without a hearing as to the individualized
10 circumstances warranting his detention. *See Noori v. Larose*, No. 25-CV-1824-GPC-
11 MSB, 2025 WL 2800149 *14 (S.D. Cal. Oct. 1, 2025) (“[T]hough he has not been
12 present in this country for a 2-year period, he *has* been paroled into the United States.
13 Therefore, the Court finds that Petitioner could not be subject to § 1225.”) (emphasis
14 original); *Salcedo Aceros v. Kaiser*, No. 25-cv-06924-EMC (EMC), 2025 WL
15 2637503 *8–12 (N.D. Cal. Sept. 12, 2025); *Aviles-Mena v. Kaiser*, No. 25-cv-
16 06783-RFL, 2025 WL 2578215 *3–5 (N.D. Cal. Sept. 5, 2025) (“[W]hen ICE
17 affirmatively chooses to release an individual on parole, it has made the
18 determination that it no longer intends to fast-track their removal and that it will
19 proceed with the standard removal process under 8 U.S.C. § 1229a.”); *Garcia v.*
20 *Andrews*, No. 1:25-cv-01006 JLT SAB, 2025 WL 2420068 *3–7, 9 (E.D. Cal. Aug.
21 21, 2025); *see also Lopez Benitez v. Francis*, 795 F. Supp. 3d 475, 483–84 (S.D.N.Y.
22 2025) (“DHS has consistently treated [Petitioner] as subject to detention on a
23 discretionary basis under § 1226(a), which is fatal to Respondents’ claim that he is
24 subject to mandatory detention under § 1225(b) . . .”).

24 44. Instead, Petitioner may be arrested and detained pending removal
25 proceedings only pursuant to INA § 236 (8 U.S.C. § 1226), under which detention
26 is discretionary, not mandatory. *See Garcia*, 2025 WL 2420068 at *3–7, 9; *Salcedo*
27 *Aceros*, 2025 WL 2637503 at *8–12; *Lopez Benitez*, 795 F. Supp. 3d at 483–91.

1 45. Accordingly, having released him after determination that he was not a
2 risk to the community nor a flight risk, the law requires prior notice of the specific
3 reasons why the government chooses to retain him and “an individualized
4 determination” as to Petitioner’s current flight risk or danger to the community. *See*
5 *Noori*, 2025 WL 2800149 at *13. “Respondents [thus] must provide at minimum
6 some reasoning explaining why the Petitioner would now be considered a flight risk
7 or danger to the community” and run afoul of the APA by failing to. *Id.*

8 46. Because Respondents provided no individualized rationale for revoking
9 J.M.G.’s previous release, nor any prior notice with a statement of reasons for doing
10 so, they acted arbitrarily and capriciously, violating the APA. *See, e.g. id.*; *Y-Z-L-H*,
11 792 F. Supp. 3d at 1143–47; *Garcia*, 2025 WL 2420068 at *6 (providing a survey
12 of recent case law).

13 **SECOND GROUND FOR HABEAS RELIEF:**
14 **PETITIONER’S DETENTION VIOLATES HIS FIFTH AMENDMENT**
15 **RIGHT TO DUE PROCESS (U.S. Const. Amend. 5)**

16 47. Petitioner incorporates the foregoing allegations as if fully set forth
17 herein.

18 48. Upon initial interaction with immigration officials, Plaintiff was placed
19 into Section 240 Proceedings and conditionally paroled into the United States.

20 49. Petitioner remained free from detention and on his own recognizance
21 until on or around June 25, 2025, when he attended a scheduled, mandatory hearing
22 in his immigration case at the Schwartz Federal Building in San Diego, California,
23 and was arrested in the hallway upon leaving that hearing, even though his Section
24 240 proceedings were still ongoing.

25 50. As discussed, having previously encountered Petitioner and paroled
26 him in the country based on the determination that he was not a danger to the
27 community or a flight risk and on his own recognizance while awaiting Section 240

1 procedures Respondents may not detain him without a hearing as to the
2 individualized circumstances warranting his detention. *See Noori*, 2025 WL
3 2800149 at *11; *Salcedo Aceros*, 2025 WL 2637503 at *8–12; *Aviles-Mena*, 2025
4 WL 2578215 at *3–5; *Garcia*, 2025 WL 2420068 at *3–7, 9; *see also Lopez Benitez*,
5 795 F. Supp. 3d at 491–98.

6 51. Instead, Petitioner may be arrested and detained pending removal
7 proceedings only pursuant to INA § 236 (8 U.S.C. § 1226), under which detention
8 is discretionary, not mandatory. *See Garcia*, 2025 WL 2420068 at *3–7, 9; *Lopez*
9 *Benitez*, 795 F. Supp. 3d at 483–91; *Salcedo Aceros*, 2025 WL 2637503 at *7–12.

10 52. Thus, Petitioner is entitled to due process under that section’s
11 procedural safeguards before revocation of parole, as “[e]ven when the government
12 has discretion to detain an individual, its subsequent decision to release [them]
13 creates ‘an implicit promise’ that [they] will be re-detained only if [they] violate[]
14 the conditions of [their] release.” *Pablo Sequen v. Kaiser*, --- F. Supp. 3d ---- No.
15 25-cv-06487-PCP, 2025 WL 2650637 *5 (N.D. Cal. Sept. 16, 2025). (citing
16 *Morrissey v. Brewer*, 408 U.S. 471, 482, (1972)); *accord Garcia*, 2025 WL 2420068
17 at *7.

18 53. Additionally, as he has “passed through our gates” and lived in the
19 United States for a substantial period, he “may be expelled” or re-detained “only
20 after proceedings conforming to traditional standards of fairness encompassed in due
21 process of law.” *Noori*, 2025 WL 2800149 at *9 (quoting *Shaughnessy v. United*
22 *States ex rel. Mezei*, 345 U.S. 206, 212 (1953)); *see Pablo Sequen*, --- F. Supp. 3d -
23 ---, 2025 WL 2650637 at *5.

24 54. As such, decisions to re-detain J.M.G. are subject to the Fifth
25 Amendment’s Due Process requirements. *Naser Noori*, 2025 WL 2800149 at *9–
26 11; *Pablo Sequen*, --- F. Supp. 3d ----, 2025 WL 2650637 at *5; *Rojas v. Albarran*,
27 No. 25-cv-08172-PCP, 2025 WL 2772695 *2 (N.D. Cal. Sept. 25, 2025); *see also*
28 *Pinchi v. Noem*, No. 25-cv-05632-RMI (RFL), 2025 WL 1853763 *2 (N.D. Cal. July

1 4, 2025) (collecting cases). “[I]f DHS has exercised its discretion to release a
2 noncitizen pending civil removal proceedings, the noncitizen has a protected liberty
3 interest in remaining out of immigration custody.” *Pablo Sequen*, --- F. Supp. 3d ---
4 -, 2025 WL 2650637 at *5.

5 55. Weighing Petitioner’s private liberty interests, the risk of erroneous
6 deprivation in the procedures used, and the value of other safeguards, individuals in
7 J.M.G. ’s position are constitutionally entitled to, at minimum: (1) a pre-detention
8 hearing on bond at which the immigration judge assesses their individualized risk of
9 flight or danger to the community; and (2) notice and reason for his detention and
10 for terminating his Section 240 Proceedings prior to arresting him, as various district
11 courts have held. *See, e.g. id.* at *5, 8–9; *Noori*, No., 2025 WL 2800149 at *11
12 (“Denying Petitioner notice and reasoning on the termination of his 240 removal
13 proceedings, his placement into expedited removal proceedings, and revocation of
14 his parole . . . violated due process.”); *Aviles-Mena*, 2025 WL 2578215 at *7
15 (enjoining respondents “from re-detaining [the petitioner] in any form . . . without
16 notice and a pre-deprivation hearing before a neutral decisionmaker”); *Pinchi*, 2025
17 WL 1853763 at *3; *Rojas*, 2025 WL 2772695 at *2.

18 56. Likewise, Respondents denied Petitioner a pre-deprivation hearing at
19 which individualized and particularized reasons for his detention are assessed,
20 instead asserting, at best, a categorical lack of jurisdiction based on his “expedited”
21 status. In doing so, Respondents violated J.M.G. ’s right to due process.

22 57. Thus, the law requires his release.

23 **V. Petitioner need not seek further administrative exhaustion**

24 58. J.M.G. need not seek further administrative exhaustion in his claims
25 because exhaustion here is a prudential requirement, rather than mandatory, and his
26 claims fit the well-regarded exceptions to exhaustion requirements. Administrative
27 exhaustion is not mandatory for the claims J.M.G. brings, and thus the Court may
28 rightly waive them upon a showing that they fall within exceptions to the general

1 rule that a petitioner should seek administrative exhaustion prior to judicial relief.
2 *See, e.g., Garcia v. Noem*, --- F. Supp. 3d.---, 2025 WL 2549431 at *4–5. Here
3 “administrative remedies are inadequate or not efficacious, pursuit of administrative
4 remedies would be a futile gesture, [and] irreparable injury will result . . .” absent a
5 judicial ruling, and thus waiving administrative exhaustion is appropriate. *See*
6 *Hernandez v. Sessions*, 872 F.3d 976, 988 (9th Cir. 2017). Requiring further
7 administrative proceedings here would be both futile and lead to irreparable harm.

8 59. First, J.M.G. demonstrates that his detention is due to a nationwide
9 policy that directs DHS to summarily dismiss pending Section 240 claims to place
10 noncitizens in mandatory detention under expedited removal proceedings, without a
11 meaningful bond hearing.

12 60. Additionally, he demonstrates that, when placed before the relevant
13 immigration officer, he has been denied a hearing and determination on detention
14 based on his individual and particularized circumstances in favor of a categorical—
15 and incorrect—interpretation that there is no jurisdiction to provide him bond or
16 parole. Thus, further administrative relief would be futile.

17 61. Indeed, another court in this district addressed a similar issue
18 considering national policy in *Garcia v. Noem*. There, with petitioners in similar
19 positions, the Court found waiver of administrative exhaustion proper where:

20 Respondents take the position that Petitioners, by being in
21 the United States without admission, are “applicants for
22 admission” and are subject to mandatory detention under
23 § 1225(b)(2). The reported July 8, 2025, policy states that
24 any “applicant for admission” is “subject to detention
25 under [§ 1225(b)] and may not be released from ICE
26 custody These aliens are also ineligible for a custody
27 redetermination hearing (“bond hearing”) before an
28 immigration judge and may not be released for the
duration of their removal proceedings absent a parole by
DHS.”

1 --- F. Supp. 3d ----, 2025 WL 2549431 at *5 (internal record citations omitted). This
2 policy, the court found, rendered further administrative proceedings futile as the
3 petitioners would face mandatory detention by policy even after the highest level of
4 administrative appeal. *Id.* Here, the same issue presents itself: as a matter of policy
5 and legal interpretation, DHS considers J.M.G.’s detention mandatory. *Matter of*
6 *Yajure Hurtado*, 29 I. & N. 216 (B.I.A. 2025). Thus, further administrative
7 proceedings will only end in the same result.

8 62. Second, J.M.G. will suffer irreparable harm because he will be detained
9 in violation of statute and the Constitution for at minimum the duration of his
10 administrative procedures if required to exhaust remaining administrative remedies.
11 “It is well established that the deprivation of constitutional rights ‘unquestionably
12 constitutes irreparable injury.’” *Hernandez*, 872 F. 3d. at 994–95 (quoting
13 *Melendres v. Arpaio*, 695 F.3d 990, 1002 (9th Cir. 2012)). J.M.G. has pleaded
14 unconstitutional detention. Every day spent in unlawful detention is one spent free
15 that he can never recover. Requiring further exhaustion achieves only more time
16 spent in detention for an administrative result that is, as discussed, foregone based
17 upon DHS’s unlawful mandatory detention policies.

18 63. Therefore, J.M.G. meets two recognized exceptions to exhaustion
19 requirements and should not be made to seek further administrative remedies before
20 filing here.

21 **VI. Prayer for Relief**

- 22 64. For the reasons set forth, Petitioner respectfully requests that this Court:
- 23 a. **ASSUME** jurisdiction over this matter;
 - 24 b. **ORDER** that Plaintiff not be removed or otherwise transferred from this
25 district during this action’s pendency without the Court’s prior leave.
 - 26 c. **ISSUE** a writ of *habeas corpus*, within three days of filing this Petition,
27 ordering J.M.G.’s immediate release;

- 1 d. **ORDER** pursuant to the All Writs Act, 28 U.S.C. § 1651, that Respondents
2 not cause Petitioner's re-detention during pendency of his Section 240
3 proceedings without the Court's prior leave. *See, e.g., Noori*, 2025 WL
4 2800149 at *14; *Y-Z L-H*, 792 F. Supp. 3d at 1147.
- 5 e. In the alternative, **ORDER** Respondents to show cause, within three days of
6 filing this Petition, why the relief Petitioner seeks should not be granted; and
7 **SET** a hearing on this matter within five days of Respondents' return on the
8 order to show cause, pursuant to 28 U.S.C. § 2243.
- 9 f. **GRANT** Petitioner attorneys' fees.

10
11 **Verification:** Pursuant to 28 U.S.C. § 2242, I, the undersigned acting on Petitioner's
12 behalf, verify under penalty of perjury that all facts stated herein are true and correct
13 to the best of my knowledge and belief.

14 DATED: December 12, 2025,

Respectfully submitted,

15
16 SINGLETON SCHREIBER, LLP

17 /s/ Liam S. Barrett
18 Kimberly S. Hutchison
19 Liam S. Barrett
20 *Attorneys for Petitioner*