

1 ADAM GORDON
United States Attorney
2 MICHAEL D. WALLACE
Maryland Bar No. 9912160256
3 ERIN M. DIMBLEBY
4 California Bar No. 323359
Assistant U.S. Attorneys
5 Office of the U.S. Attorney
880 Front Street, Room 6293
6 San Diego, CA 92101-8893
7 Telephone: (619) 546-8714
Facsimile: (619) 546-7751
8 Email: michael.wallace4@usdoj.gov
9 Attorneys for Respondents

10
11 **UNITED STATES DISTRICT COURT**
12 **SOUTHERN DISTRICT OF CALIFORNIA**

13 DANIEL MARTINEZ RUIZ,
14
15 Petitioner,
16
17 v.
18 KRISTI NOEM, Secretary of the
Department of Homeland Security; et al.,
19
20 Respondents.

Case No.: 25-cv-3536-RBM-BJW

**RESPONDENTS' RETURN TO
HABEAS PETITION AND
RESPONSE IN OPPOSITION TO
APPLICATION FOR TEMPORARY
RESTRAINING ORDER**

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1 **I. Introduction and Summary of Argument**

2 Petitioner has filed a habeas petition under 28 U.S.C. § 2241 and a motion for
3 temporary restraining order. Petitioner is currently in removal proceedings under 8
4 U.S.C. § 1229a and is charged with inadmissibility under 8 U.S.C. § 1182(a)(6)(A)(i),
5 as an alien present in the United States who has not been admitted or paroled.
6 Accordingly, Petitioner is mandatorily detained in Immigration and Customs
7 Enforcement (ICE) custody pursuant to 8 U.S.C. § 1225(b)(2)(A).

8 On September 5, 2025, the Board of Immigration Appeals (BIA) ruled on this
9 issue in *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025). After detailed
10 analysis, the BIA determined that based on the plain language of section 235(b)(2)(A)
11 of the Immigration and Nationality Act, 8 U.S.C. § 1225(b)(2)(A), Immigration Judges
12 lack authority to hear bond requests or to grant bond to noncitizens who are present in
13 the United States without admission. Other district courts have followed the BIA’s
14 approach. *See, e.g., Valencia v. Chestnut*, --- F. Supp. 3d ---, 2025 WL 3205133 (E.D.
15 Cal. Nov. 17, 2025); *Alonzo v. Noem*, --- F. Supp. 3d ----, 2025 WL 3208284 (E.D. Cal.
16 Nov. 17, 2025); *Cabanas v. Bondi*, No. 4:25-cv-04830, 2025 WL 3171331 (S.D. Tex.
17 Nov. 13, 2025); *Altamirano Ramos v. Lyons*, --- F. Supp. 3d ---, 2025 WL 3199872
18 (C.D. Cal. Nov. 12, 2025); *Mejia Olalde v. Noem*, No. 1:25-cv-00168-JMD, 2025 WL
19 313942 (E.D. Mo. Nov. 10, 2025); *Silva Oliveira v. Patterson*, No. 6:25-cv-01463, 2025
20 WL 3095972 (W.D. La. Nov. 4, 2025); *Barrrios Sandoval v. Acuna*, No. 6:25-cv-01467,
21 2025 WL 3048926 (W.D. La. Oct. 31, 2025); *Cirrus Rojas v. Olson*, No. 25-cv-1437-
22 bhl, 2025 WL 3033967 (E.D. Wis. Oct. 30, 2025); *Vargas Lopez v. Trump*, --- F. Supp.
23 3d ----, 2025 WL 2780351 (D. Neb. Sept. 30, 2025); *Chavez v. Noem*, --- F. Supp. 3d -
24 ---, 2025 WL 2730228 (S.D. Cal. Sept. 24, 2025); *Pena v. Hyde*, No. 25-11983-NMG,
25 2025 WL 2108913 (D. Mass. July 28, 2025).

26 Based on the arguments below, the Court should deny any requests for relief and
27 dismiss the petition.

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1 **II. Argument**

2 **A. Claims and Requested Relief Jurisdictionally Barred**

3 Petitioner bears the burden of establishing that this Court has subject matter
4 jurisdiction over asserted claims. *See Ass'n of Am. Med. Coll. v. United States*, 217 F.3d
5 770, 778-79 (9th Cir. 2000); *Finley v. United States*, 490 U.S. 545, 547-48 (1989).

6 In general, courts lack jurisdiction to review a decision to commence or
7 adjudicate removal proceedings or execute removal orders. *See* 8 U.S.C. § 1252(g)
8 (“[N]o court shall have jurisdiction to hear any cause or claim by or on behalf of any
9 alien arising from the decision or action by the Attorney General to commence
10 proceedings, adjudicate cases, or execute removal orders.”); *Reno v. Am.-Arab Anti-*
11 *Discrimination Comm.*, 525 U.S. 471, 483 (1999) (“There was good reason for
12 Congress to focus special attention upon, and make special provision for, judicial
13 review of the Attorney General’s discrete acts of “commenc[ing] proceedings,
14 adjudicat[ing] cases, [and] execut[ing] removal orders”—which represent the initiation
15 or prosecution of various stages in the deportation process.”); *Limpin v. United States*,
16 828 Fed. App’x 429 (9th Cir. 2020) (holding district court properly dismissed under 8
17 U.S.C. § 1252(g) “because claims stemming from the decision to arrest and detain an
18 alien at the commencement of removal proceedings are not within any court’s
19 jurisdiction”). In other words, § 1252(g) removes district court jurisdiction over “three
20 discrete actions that the Attorney may take: [his] ‘decision or action’ to ‘commence
21 proceedings, adjudicate cases, or execute removal orders.’” *Reno*, 525 U.S. at 482
22 (emphasis removed). Congress has explicitly foreclosed district court jurisdiction over
23 claims that necessarily arise “from the decision or action by the Attorney General to
24 commence proceedings [and] adjudicate cases,” over which. 8 U.S.C. § 1252(g).

25 Section 1252(g) also bars district courts from hearing challenges to the method
26 by which the government chooses to commence removal proceedings, including the
27 decision to detain an alien pending removal. *See Alvarez v. ICE*, 818 F.3d 1194, 1203
28 (11th Cir. 2016) (“By its plain terms, [§ 1252(g)] bars us from questioning ICE’s

1 discretionary decisions to commence removal” and bars review of “ICE’s decision to
2 take [plaintiff] into custody and to detain him during his removal proceedings”).

3 Other courts have held, “[f]or the purposes of § 1252, the Attorney General
4 commences proceedings against an alien when the alien is issued a Notice to Appear
5 before an immigration court.” *Herrera-Correra v. United States*, No. 08-2941 DSF
6 (JCx), 2008 WL 11336833, at *3 (C.D. Cal. Sept. 11, 2008). “The Attorney General
7 may arrest the alien against whom proceedings are commenced and detain that
8 individual until the conclusion of those proceedings.” *Id.* at *3. “Thus, an alien’s
9 detention throughout this process arises from the Attorney General’s decision to
10 commence proceedings” and review of claims arising from such detention is barred
11 under § 1252(g). *Id.* (citing *Sissoko v. Rocha*, 509 F.3d 947, 949 (9th Cir. 2007)); *Wang*,
12 2010 WL 11463156, at *6; 8 U.S.C. § 1252(g).

13 Moreover, under 8 U.S.C. § 1252(b)(9), “[j]udicial review of all questions of law
14 and fact . . . arising from any action taken or proceeding brought to remove an alien
15 from the United States under this subchapter shall be available only in judicial review
16 of a final order under this section.” Further, judicial review of a final order is available
17 only through “a petition for review filed with an appropriate court of appeals.” 8 U.S.C.
18 § 1252(a)(5). The Supreme Court has made clear that § 1252(b)(9) is “the unmistakable
19 ‘zipper’ clause,” channeling “judicial review of all” “decisions and actions leading up
20 to or consequent upon final orders of deportation,” including “non-final order[s],” into
21 proceedings before a court of appeals. *Reno*, 525 U.S. at 483, 485; see *J.E.F.M. v.*
22 *Lynch*, 837 F.3d 1026, 1031 (9th Cir. 2016) (noting § 1252(b)(9) is “breathtaking in
23 scope and vise-like in grip and therefore swallows up virtually all claims that are tied to
24 removal proceedings”). “Taken together, § 1252(a)(5) and § 1252(b)(9) mean that *any*
25 issue—whether legal or factual—arising from *any* removal-related activity can be
26 reviewed *only* through the [petition for review] PFR process.” *J.E.F.M.*, 837 F.3d at
27 1031 (“[W]hile these sections limit *how* immigrants can challenge their removal
28 proceedings, they are not jurisdiction-stripping statutes that, by their terms, foreclose

1 all judicial review of agency actions. Instead, the provisions channel judicial review
2 over final orders of removal to the courts of appeal.”) (emphasis in original); *see id.* at
3 1035 (“§§ 1252(a)(5) and [(b)(9)] channel review of all claims, including policies-and-
4 practices challenges . . . whenever they ‘arise from’ removal proceedings”).

5 Critically, “1252(b)(9) is a judicial channeling provision, not a claim-barring
6 one.” *Aguilar v. ICE*, 510 F.3d 1, 11 (1st Cir. 2007). Indeed, 8 U.S.C. § 1252(a)(2)(D)
7 provides that “[n]othing . . . in any other provision of this chapter . . . shall be construed
8 as precluding review of constitutional claims or questions of law raised upon a petition
9 for review filed with an appropriate court of appeals in accordance with this section.”
10 *See also Ajlani v. Chertoff*, 545 F.3d 229, 235 (2d Cir. 2008) (“[J]urisdiction to review
11 such claims is vested exclusively in the courts of appeals[.]”). The petition-for-review
12 process before the court of appeals ensures that noncitizens have a proper forum for
13 claims arising from their immigration proceedings and “receive their day in court.”
14 *J.E.F.M.*, 837 F.3d at 1031–32 (internal quotations omitted); *see also Rosario v. Holder*,
15 627 F.3d 58, 61 (2d Cir. 2010) (“The REAL ID Act of 2005 amended the [INA] to
16 obviate . . . Suspension Clause concerns” by permitting judicial review of
17 “nondiscretionary” BIA determinations and “all constitutional claims or questions of
18 law.”). These provisions divest district courts of jurisdiction to review both direct and
19 indirect challenges to removal orders, including decisions to detain for purposes of
20 removal or for proceedings. *See Jennings*, 583 U.S. at 294–95 (section 1252(b)(9)
21 includes challenges to the “decision to detain [an alien] in the first place or to seek
22 removal”).

23 In evaluating the reach of subsections (a)(5) and (b)(9), the Second Circuit has
24 explained that jurisdiction turns on the substance of the relief sought. *Delgado v.*
25 *Quarantillo*, 643 F.3d 52, 55 (2d Cir. 2011). Those provisions divest district courts of
26 jurisdiction to review both direct and indirect challenges to removal orders, including
27 decisions to detain for purposes of removal or for proceedings. *See Jennings*, 583 U.S.
28 at 294–95 (section 1252(b)(9) includes challenges to the “decision to detain [an alien]

1 in the first place or to seek removal[.]”). Here, Petitioner challenges the government’s
2 decision and action to detain, which arises from DHS’s decision to commence removal
3 proceedings, and is thus an “action taken . . . to remove [him/her] from the United
4 States.” See 8 U.S.C. § 1252(b)(9); see also, e.g., *Jennings*, 583 U.S. at 294–95; *Velasco*
5 *Lopez v. Decker*, 978 F.3d 842, 850 (2d Cir. 2020) (finding that 8 U.S.C. § 1226(e) did
6 not bar review in that case because the petitioner did not challenge “his initial
7 detention”); *Saadulloev v. Garland*, No. 3:23-CV-00106, 2024 WL 1076106, at *3
8 (W.D. Pa. Mar. 12, 2024) (recognizing that there is no judicial review of the threshold
9 detention decision, which flows from the government’s decision to “commence
10 proceedings”).

11 Accordingly, this Court lacks jurisdiction over this petition under 8 U.S.C.
12 § 1252.¹ See *Axcel S.Q.D.C. v. Bondi*, No. 25-3348 (PAM/DLM), 2025 U.S. Dist.
13 LEXIS 175957 (D. Minn. Sept. 9, 2025).

14 **B. Petitioner Fails to Establish Entitlement to Interim Injunctive Relief**

15 Petitioner has not established entitlement to interim injunctive relief. Petitioner
16 has failed to show a likelihood of success on the underlying merits, a showing of
17 irreparable harm, and that the equities tip in Petitioner’s favor. Thus, Petitioner’s motion
18 should be denied.

19 In general, the showing required for a temporary restraining order is the same as
20 that required for a preliminary injunction. See *Stuhlbarg Int’l Sales Co., Inc. v. John D.*
21 *Brush & Co., Inc.*, 240 F.3d 832, 839 (9th Cir. 2001). To prevail on a motion for a
22 temporary restraining order, a petitioner must “establish that he is likely to succeed on

23
24 ¹ On an alternative basis, the Court should ensure Petitioner properly exhausts
25 administrative remedies. The Ninth Circuit requires that “habeas petitioners exhaust
26 available judicial and administrative remedies before seeking relief under § 2241.”
27 *Castro-Cortez v. INS*, 239 F.3d 1037, 1047 (9th Cir. 2001). “When a petitioner does
28 not exhaust administrative remedies, a district court ordinarily should either dismiss the
petition without prejudice or stay the proceedings until the petitioner has exhausted
remedies, unless exhaustion is excused.” *Leonardo v. Crawford*, 646 F.3d 1157, 1160
(9th Cir. 2011); see also *Alvarado v. Holder*, 759 F.3d 1121, 1127 n.5 (9th Cir. 2014)
(issue exhaustion is a jurisdictional requirement); *Tijani v. Holder*, 628 F.3d 1071, 1080
(9th Cir. 2010) (no jurisdiction to review legal claims not presented in the petitioner’s
administrative proceedings before the BIA).

1 the merits, that he is likely to suffer irreparable harm in the absence of preliminary
2 relief, that the balance of equities tips in his favor, and that an injunction is in the public
3 interest.” *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008); accord *Nken v.*
4 *Holder*, 556 U.S. 418, 426 (2009). Petitioner must demonstrate at least a “substantial
5 case for relief on the merits.” *Leiva-Perez v. Holder*, 640 F.3d 962, 967–68 (9th Cir.
6 2011). When “a plaintiff has failed to show the likelihood of success on the merits,
7 [courts] need not consider the remaining three [*Winter* factors].” *Garcia v. Google, Inc.*,
8 786 F.3d 733, 740 (9th Cir. 2015). The final two factors required for preliminary
9 injunctive relief—balancing of the harm to the opposing party and the public interest—
10 merge when the government is the opposing party. See *Nken*, 556 U.S. at 435. “Few
11 interests can be more compelling than a nation’s need to ensure its own security.” *Wayte*
12 *v. United States*, 470 U.S. 598, 611 (1985).

13 **1. No Likelihood of Success on the Merits**

14 Likelihood of success on the merits is a threshold issue. See *Garcia*, 786 F.3d at
15 740. Petitioner cannot show a likelihood of success or serious questions going to the
16 merits of the claim for alleged statutory and constitutional violations arising from
17 Petitioner’s mandatory detention under 8 U.S.C. § 1225.

18 Based on the plain language of the statute, Petitioner’s detention is governed by
19 § 1225. Section 1225(b)(2)(A) requires mandatory detention of “an alien who is *an*
20 *applicant for admission*, if the examining immigration officer determines that an alien
21 seeking admission is not clearly and beyond a doubt entitled to be admitted[.]” *Chavez*
22 *v. Noem*, No. 3:25-cv-02325, 2025 WL 2730228, at *4 (S.D. Cal. Sept. 24, 2025)
23 (quoting 8 U.S.C. § 1225(b)(2)(A)) (emphasis in original). Section 1225(a)(1)
24 “expressly defines that ‘[a]n alien present in the United States who has not been
25 admitted ... shall be deemed for purposes of this Act *an applicant for admission*.” *Id.*
26 (quoting 8 U.S.C. § 1225(a)(1)) (emphasis in original). Here, Petitioner is an “alien
27 present in the United States who has not been admitted.” Thus, as found by the district
28 court in *Chavez v. Noem* and as mandated by the plain language of the statute, Petitioner

1 is an “applicant for admission” and subject to the mandatory detention provisions of
2 § 1225(b)(2).

3 When the plain text of a statute is clear, “that meaning is controlling” and courts
4 “need not examine legislative history.” *Washington v. Chimei Innolux Corp.*, 659 F.3d
5 842, 848 (9th Cir. 2011). But to the extent legislative history is relevant here, nothing
6 “refutes the plain language” of § 1225. *Suzlon Energy Ltd. v. Microsoft Corp.*, 671 F.3d
7 726, 730 (9th Cir. 2011). Congress passed the Illegal Immigration Reform and
8 Immigrant Responsibility Act of 1996 (IIRIRA) to correct “an anomaly whereby
9 immigrants who were attempting to lawfully enter the United States were in a worse
10 position than persons who had crossed the border unlawfully.” *Torres v. Barr*, 976 F.3d
11 918, 928 (9th Cir. 2020) (en banc), *declined to extend by, United States v. Gambino-*
12 *Ruiz*, 91 F.4th 981 (9th Cir. 2024); *see Matter of Yajure Hurtado*, 29 I&N Dec. at 223-
13 34 (citing H.R. Rep. No. 104-469, pt. 1, at 225 (1996)). It “intended to replace certain
14 aspects of the [then] current ‘entry doctrine,’ under which illegal aliens who have
15 entered the United States without inspection gain equities and privileges in immigration
16 proceedings that are not available to aliens who present themselves for inspection at a
17 port of entry.” *Id.* (quoting H.R. Rep. 104-469, pt. 1, at 225). A contrary interpretation
18 would put aliens who “crossed the border unlawfully” in a better position than those
19 “who present themselves for inspection at a port of entry.” *Id.* Aliens who presented at
20 a port of entry would be subject to mandatory detention under § 1225, but those who
21 crossed illegally would be eligible for a bond under § 1226(a). *See Matter of Yajure*
22 *Hurtado*, 29 I&N Dec. at 225 (“The House Judiciary Committee Report makes clear
23 that Congress intended to eliminate the prior statutory scheme that provided aliens who
24 entered the United States without inspection more procedural and substantive rights that
25 those who presented themselves to authorities for inspection.”). The court should
26 “refuse to interpret the INA in a way that would in effect repeal that statutory fix’
27 intended by Congress in enacting the IIRIRA.” *Chavez*, 2025 WL 2730228, at *4
28 (quoting *Gambino-Ruiz*, 91 F.4th at 990).

1 The plain language of the § 1225(b)(2) does not contradict nor render § 1226(a)
2 superfluous. In *Chavez v. Noem*, the Court noted that § 1226(a) “‘generally governs the
3 process of arresting and detaining’ certain aliens, namely ‘aliens who were inadmissible
4 at the time of entry *or who have been convicted of certain criminal offenses since*
5 *admission.*” *Chavez*, 2025 WL 2730228, at *5 (quoting *Jennings*, 583 U.S. at 288)
6 (emphasis in original). In turn, individuals who have not been charged with specific
7 crimes listed in § 1226(c) are still subject to the discretionary detention provisions of §
8 1226(a) *as determined by the Attorney General*. See 8 U.S.C. § 1226(a) (“*On a warrant*
9 *issued by the Attorney General*, an alien may be arrested and detained pending a
10 decision on whether the alien is to be removed from the United States.”) (emphasis
11 added). Therefore, heeding the plain language of § 1225(b)(2) has no effect on
12 § 1226(a). Similarly, the application of § 1225’s explicit definition of “applicants for
13 admission” does not render the addition of § 1226(c) by the Riley Laken Act
14 superfluous. Once again correctly determined by the district court in *Chavez v. Noem*,
15 the addition of § 1226(c) simply removed the Attorney General’s detention discretion
16 for aliens charged with specific crimes. 2025 WL 2730228, at *5.

17 One of the most basic interpretative canons instructs that a “statute should be
18 construed so that effect is given to all its provisions.” See *Corley v. United States*, 556
19 U.S. 303, 314 (2009) (cleaned up). If Congress did not want § 1225(b)(2)(A) to apply
20 to “applicants for admission,” then it would not have included the phrase “applicants
21 for admission” in the subsection. See 8 U.S.C. § 1225(b)(2)(A); see also *Corley*, 556
22 U.S. at 314.

23 Finally, the phrase “alien seeking admission” does not limit the scope of
24 § 1225(b)(2)(A). The BIA has long recognized that “many people who are not *actually*
25 requesting permission to enter the United States in the ordinary sense are nevertheless
26 deemed to be ‘seeking admission’ under the immigration laws.” *Matter of Lemus-Losa*,
27 25 I&N Dec. 734, 743 (BIA 2012). Statutory language “is known by the company it
28 keeps.” *Marquez-Reyes v. Garland*, 36 F.4th 1195, 1202 (9th Cir. 2022) (quoting

1 *McDonnell v. United States*, 579 U.S. 550, 569 (2016)). The phrase “seeking
2 admission” in § 1225(b)(2)(A) must be read in the context of the definition of “applicant
3 for admission” in § 1225(a)(1). Applicants for admission are both those individuals
4 present without admission and those who arrive in the United States. *See* 8 U.S.C.
5 § 1225(a)(1). Both are understood to be “seeking admission” under § 1225(a)(1). *See*
6 *Matter of Yajure Hurtado*, 29 I&N Dec. at 221; *Lemus-Losa*, 25 I&N Dec. at 743.
7 Congress made that clear in § 1225(a)(3), which requires all aliens “who are applicants
8 for admission or otherwise seeking admission” to be inspected by immigration officers.
9 8 U.S.C. § 1225(a)(3). The word “or” here “introduce[s] an appositive—a word or phrase
10 that is synonymous with what precedes it (‘Vienna or Wien,’ ‘Batman or the Caped
11 Crusader’).” *United States v. Woods*, 571 U.S. 31, 45 (2013). Further, § 1225(a)(5)
12 provides that “[a]n applicant for admission may be required to state under oath any
13 information sought by an immigration officer regarding the purposes and intentions of
14 the applicant in seeking admission to the United States.” The reasonable import of this
15 particular phrasing is that one who is an applicant for admission is considered to be
16 “seeking admission” under the statute.

17 Because Petitioner is properly detained under § 1225, Petitioner cannot show
18 entitlement to relief.

19 Petitioner also specifically seeks enforcement of his rights as a member of the
20 Bond Eligible Class certified in *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-
21 SSS-BFM, --- F. Supp. 3d ---, 2025 WL 3288403 (C.D. Cal. Nov. 25, 2025). At the
22 present time, however, the *Bautista* court has not issued a class-wide declaratory
23 judgment that would permit Petitioner to obtain a temporary restraining order from this
24 Court.

25 Although the *Bautista* court granted partial summary judgment for petitioners
26 and certified a class, the *Bautista* court did not enter any class-wide declaratory
27 judgment. *See Bautista*, ECF No. 81 at 17 (granting motion for partial summary
28 judgment but specifically declining to enter final judgment); ECF No. 82 at 15 (granting

1 motion for class certification and ordering status conference to determine “how the
2 parties will proceed”); *see also* ECF Nos. 41-1 & 42-1 (proposed orders submitted by
3 petitioners seeking specific relief that the court did not enter).² Notably, the *Bautista*
4 court declined petitioners’ specific request to enter final judgment under Federal Rule
5 of Civil Procedure 54(b). *Id.*, ECF No. 81 at 17. Instead, the court scheduled a status
6 conference for January 16, 2026, indicating that the court intends to address the question
7 of class-wide relief at some future date.

8 Absent an entry of final judgment with respect to the entire case, or a certification
9 of partial final judgment under Federal Rule of Civil Procedure 54(b), there is no
10 enforceable declaratory judgment with respect to Petitioners here. The *Bautista* court’s
11 partial summary judgment ruling does not operate as a “judgment” because it is not an
12 appealable order and “may be revised at any time before the entry of a judgment
13 adjudicating all the claims and all the parties’ rights and liabilities.” Fed. R. Civ. P. 54(a),
14 (b). In other words, at the present time, there is no class-wide judgment that could have
15 preclusive effect as to Petitioners.

16 To be enforceable, a declaratory judgment must have preclusive effect. *See*
17 *Haaland v. Brackeen*, 599 U.S. 255, 293 (2023) (“Without preclusive effect, a
18 declaratory judgment is little more than an advisory opinion.”); *see also Wells v.*
19 *Johnson*, 150 F.4th 289, 301 (4th Cir. 2025); *Headwaters Inc. v. U.S. Forest Serv.*, 399
20 F.3d 1047, 1051 (9th Cir. 2005). And preclusive effect cannot be obtained without
21 finality. *B & B Hardware, Inc. v. Hargis Indus., Inc.*, 575 U.S. 138, 148 (2015) (noting
22 the general rule that an issue must be determined by a “valid and final judgment” for
23 preclusion to apply); *Luben Indus., Inc. v. United States*, 707 F.2d 1037, 1040 (9th Cir.
24 1983) (affirming district court’s decision not to apply preclusive effect to an
25 interlocutory decision that “could not have been the subject of an appeal at the time”).
26

27 ² Respondents acknowledge that in granting class certification, the *Bautista* court stated,
28 yet did not order, that “[w]hen considering this determination with the MSJ Order, the
[c]ourt extends the same declaratory relief granted to Petitioners to the Bond Eligible
Class as a whole.” *Bautista*, ECF No. 82 at 14.

1 Accordingly, as the *Bautista* court has declined to enter a class-wide judgment,
2 there is currently no declaratory relief, let alone relief with preclusive effect that would
3 permit Petitioners to obtain a temporary restraining order from this Court at this stage.

4 Respondents note, however, that circumstances could soon change. On December
5 4, 2025, the *Bautista* petitioners submitted a filing seeking reconsideration and
6 clarification from the *Bautista* court. As of the time of the filing of this brief, the
7 *Bautista* court has not issued a reconsideration or clarification order.³

8 **2. Irreparable Harm Has Not Been Shown**

9 To prevail on the request for interim injunctive relief, Petitioner must
10 demonstrate “immediate threatened injury.” *Caribbean Marine Services Co., Inc. v.*
11 *Baldrige*, 844 F.2d 668, 674 (9th Cir. 1988) (citing *Los Angeles Memorial Coliseum*
12 *Commission v. National Football League*, 634 F.2d 1197, 1201 (9th Cir. 1980)). Merely
13 showing a “possibility” of irreparable harm is insufficient. *See Winter*, 555 U.S. at 22.
14 Detention alone is not an irreparable injury. *See Reyes v. Wolf*, No. C20-0377 JLR, 2021
15 WL 662659, at *3 (W.D. Wash. Feb. 19, 2021), *aff’d sub nom. Diaz Reyes v. Mayorkas*,
16 854 Fed.Appx. 190 (9th Cir. 2021) (“[C]ivil detention after the denial of a bond hearing
17 [does not] constitute[] irreparable harm such that prudential exhaustion should be
18 waived.”). Further, “[i]ssuing a preliminary injunction based only on a possibility of
19 irreparable harm is inconsistent with [the Supreme Court’s] characterization of
20 injunctive relief as an extraordinary remedy that may only be awarded upon a clear
21 showing that the plaintiff is entitled to such relief.” *Winter*, 555 U.S. at 22. Here,
22 because Petitioner’s alleged harm “is essentially inherent in detention, the Court cannot
23 weigh this strongly in favor of” Petitioner. *Lopez Reyes v. Bonnar*, No 18-cv-07429-
24 SK, 2018 WL 747861 at *10 (N.D. Cal. Dec. 24, 2018).

25 ///

26 _____
27 ³ In the event this Court is nevertheless inclined to grant Petitioners’ relief, Respondents
28 contend the proper remedy would be to require they receive a bond hearing, not order
their immediate release. *See Bautista*, ECF No. 14 at 13 (ordering respondents to
provide named petitioners with “an individualized bond hearing before an immigration
judge”).

