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11
12 UNITED STATES DISTRICT COURT
13 FOR THE CENTRAL DISTRICT OF CALIFORNIA
14

15 KHOANH A. LAM,
16 Petitioner,
17 v.
18 KRISTI NOEM, *et al.*,
19 Respondents.

No. 5:25-cv-03344-CV-RAO

**FEDERAL RESPONDENT'S
OPPOSITION TO PETITIONER'S
EX PARTE APPLICATION FOR
TEMPORARY RESTRAINING ORDER**

*[Declaration of Jorge Preciado filed
concurrently herewith]*

Honorable Cynthia Valenzuela
United States District Judge

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1 **I. INTRODUCTION**

2 Petitioner Khoanh A. Lam, a native and citizen of Vietnam—currently a detainee
3 in immigration custody since August 24, 2025, who has a final removal order against
4 him—filed a petition for writ of habeas corpus asking the Court to order his release. *See*
5 *Pet. for a Writ of Habeas Corpus (“Petition”)*, Docket No. 1. He claims mainly that there
6 is no good reason to believe he will be deported to Vietnam in the reasonably foreseeable
7 future. *See, e.g., id.* at 4 (citing *Zadvydas v. Davis*, 533 U.S. 678 (2001)). He further
8 claims that the government revoked his Order of Supervision (OSUP) without notice and
9 an opportunity to be heard. *Id.* at 8. His proposed counsel simultaneously filed an
10 Application for Temporary Restraining Order and Preliminary Injunction seeking
11 essentially the same relief. *See App. for Temporary Restraining Order & Preliminary*
12 *Injunction (“TRO”)*, Docket No. 3.

13 Contrary to Petitioner’s allegations, ICE expects to effectuate Petitioner’s removal
14 to Vietnam in the reasonably foreseeable future. DHS has applied to Vietnam for a travel
15 document and the application remains under active consideration.¹ As such, Petitioner’s
16 Application fails to carry the extremely high burden for a TRO release. Accordingly, the
17 Application should be denied.

18 Very similar TRO applications filed on behalf of Vietnamese detainees have been
19 denied in this District via decisions correctly explaining why they fail to meet the very
20 high governing evidentiary and procedural standards. *See Hung Huu Anh Hoang v. Kristi*
21 *Noem et al.*, 5:25-cv-03177-JLS-RAO [Dkt. no. 10] (Dec. 4, 2025 order denying
22 application for TRO); *Nghia Giang Nguyen v. Mark Bowen et al.*, 5:25-cv-03109-MCD-
23 ADS [Dkt. no. 12] (Dec. 1, 2025 order denying application for TRO).

24 Petitioner is currently detained for purposes of enforcing his final removal order.
25 To that end, DHS revoked his OSUP. On or around the day of his re-arrest, Petitioner
26 was afforded sufficient process due to him under the applicable regulations and the U.S.

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¹ Due to this reason, DHS has not made any request for removal to a third country.

1 Constitution. He was notified of his failure to comply with the terms of his OSUP release
2 for, among other things, 1) violating his ATD conditions and becoming a post-order
3 absconder on June 13, 2025 (Preciado Decl. ¶14), and 2) failing to check-in as required
4 on August 15, 2025 and cooperate with DHS. See Preciado Decl. ¶15. Indeed, he
5 flouted numerous DHS instructions in violation of the terms of his OSUP.

6 Lastly, Petitioner relies on an outdated Vietnamese policy pursuant to which it did
7 not accept back its immigrants who left the country before 1995. *See, e.g.*, Petition at 6;
8 Motion at 2. That policy has since been dismantled. As such, pre-1995 Vietnamese
9 immigrants such as Petitioner are now routinely removed to Vietnam. *See, e.g., Huynh v.*
10 *Semaia*, 2:24-cv-10901-MRA-DFM (C.D. Cal.).² Simply put, circumstances for Vietnam
11 removals have changed dramatically since Petitioner’s OSUP release decades ago.

12 **II. FACTUAL BACKGROUND**

13 Petitioner is a native and citizen of Vietnam. Decl. of Jorge Preciado (“Preciado
14 Decl.”) ¶ 4. On or about February 10, 1979, Petitioner was admitted to the United States
15 as a refugee. *Id.* In 1980, Petitioner’s status was adjusted to that of a lawful permanent
16 resident. *Id.*, ¶ 5.

17 **A. Petitioner’s Criminal History**

18 Petitioner was convicted of several On or about June 20, 2005, Petitioner was
19 convicted in the Superior Court of California for the offense of Murder, in violation of
20 Section 187(A) of the California Penal Code. *Id.* ¶ 11. He was sentenced to twenty-four
21 (24) years in prison. *Id.*

22 **B. Final Order of Removal and Order of Supervision**

23 On October 21, 2021, an immigration judge denied Petitioner’s applications for
24 relief and ordered him removed to Vietnam. *Id.* ¶ 12. On January 19, 2022, Petitioner
25 was released from custody on Order of Supervision. *Id.* ¶ 13.

26
27 ² There, the petition was held in abeyance to see if the government could remove
28 the detained Vietnamese petitioner. *See Huynh*, Docket No. 11 (C.D. Cal. Mar. 19,
2025). He was indeed promptly removed to Vietnam, mooting his petition, which was
then dismissed. *See id.*, Docket No. 12 (C.D. Cal. Apr. 9, 2025).

1 **C. Petitioner’s Detention and Removal to Vietnam**

2 On June 13, 2025, Petitioner violated his Alternatives to Detention conditions and
3 became a post-order absconder. *Id.*, ¶ 14. On August 1, 2025, Petitioner was sent a G-56
4 call-in letter requiring he report for check-in on August 15, 2025. *Id.*, ¶ 15. Petitioner
5 failed to report as instructed. *Id.*

6 Petitioner was arrested on August 24, 2025. *Id.*, ¶ 16. On September 18, 2025, ICE
7 submitted a request to the government of Vietnam to obtain travel documents for LAM.
8 *Id.*, ¶ 17. Vietnam is issuing travel documents when ICE has made such requests for
9 Vietnamese nationals, including pre-1995 immigrants and including to children of
10 Vietnamese citizens born abroad. *Id.*, ¶ 18. ICE has recently been able to timely obtain
11 travel documents and effectuate removal to Vietnam. *Id.*

12 ICE expects that a travel document for Petitioner will be issued, and ICE will be
13 able to effectuate his removal to Vietnam in the reasonably foreseeable future. *Id.*, ¶ 19.

14 **III. STANDARD OF REVIEW**

15 Courts have recognized very few circumstances justifying the issuance of an ex
16 parte temporary restraining order. *See Reno Air Racing Ass’n, Inc. v. McCord*, 452 F.3d
17 1126, 1131 (9th Cir. 2006). A TRO is “an extraordinary and drastic remedy ... that
18 should not be granted unless the movant, *by a clear showing*, carries the burden of
19 persuasion.” *Lopez v. Brewer*, 680 F.3d 1068, 1072 (9th Cir. 2012). For a TRO to issue,
20 the movant must demonstrate: (1) a likelihood of success on the merits, (2) a likelihood
21 of suffering irreparable harm in the absence of preliminary relief, (3) the balance of
22 equities tips in its favor, and (4) the TRO is in the public interest. *See Winter v. Nat. Res.*
23 *Def. Council, Inc.*, 555 U.S. 7, 20 (2008). Where a litigant seeks their ultimate relief by
24 preliminary injunctive means, that is improper since “judgment on the merits in the guise
25 of preliminary relief is a highly inappropriate result.” *Senate of California v. Mosbacher*,
26 968 F.2d 974, 978 (9th Cir. 1992).

27 In addition, to obtain emergency *ex parte* relief in this District, Petitioner “must
28 show why [she] should be allowed to go to the head of the line in front of all other

1 litigants and receive special treatment.” *Mission Power Eng’g Co. v. Cont’l Cas. Co.*,
2 883 F. Supp. 488, 492 (C.D. Cal. 1995). Petitioner fails to do so, as he has not even
3 addressed the *Mission Power* standard.

4 **IV. ARGUMENT**

5 **A. Petitioner Has Not Shown a Likelihood of Success on the Merits** 6 **Because He Has Not Established That “There Is No Significant** 7 **Likelihood of Removal in the Reasonably Foreseeable Future.”**

8 Here, with a valid final order of removal, ICE may re-detain under 8 U.S.C. §
9 1231(a)(6), for post-removal-period detention, as well as under 8 U.S.C. §1357 (a),
10 general immigration enforcement authority.

11 As an initial matter, there is no jurisdiction to contest the government’s decision to
12 detain Petitioner pending his removal pursuant to a final removal order. 8 U.S.C. §
13 1252(g) provides that for “Judicial review of orders of removal”:

14 Except as provided in this section and notwithstanding any other provision
15 of law (statutory or nonstatutory), including section 2241 of title 28, or any
16 other habeas corpus provision, and sections 1361 and 1651 of such title, no
17 court shall have jurisdiction to hear any cause or claim by or on behalf of
18 any alien arising from the decision or action by the Attorney General to
commence proceedings, adjudicate cases, or execute removal orders against
any alien under this chapter.

19 Even if the detention decision were reviewable in District Court, the INA governs
20 the detention and release of noncitizens during and following their removal proceedings.
21 *See Johnson v. Guzman Chavez*, 594 U.S. 523, 527 (2021). When a noncitizen receives a
22 final removal order, their detention is mandatory for the following 90 days. 8 U.S.C. §
23 1231(a)(2). After that time, detention is within ICE’s discretion under 8 U.S.C. §
24 1231(a)(6). 8 U.S.C. § 1231(a)(6) provides that an alien ordered removed who is
25 inadmissible under section 1182, removable under 1227(a)(1)(C), (a)(2), or (a)(4), or
26 who has been determined to be a risk to the community or unlikely to comply with the
27 order of removal “may be detained beyond the removal period.”

28 Here, Petitioner does not identify any basis for contesting his removal from the

1 United States. And as discussed above, claims contesting removal in District Court are
2 generally barred by 8 U.S.C. § 1252(g), which permits the government to enforce final
3 removal orders without judicial review except in certain narrowly delimited
4 circumstances not present here. To the extent a non-citizen wishes to contest such final
5 removal orders, they have other legal process available—not a District Court lawsuit.

6 Petitioner contends that his detention is improper, however, because it is too
7 prolonged, asserting that he previously spent 89 days in post-removal order detention
8 from October 21, 2021 until January 18, 2022, and has now been detained since August
9 24, 2025—an additional 108 days of detention, placing him over the total six-month
10 presumptive limit of *Zadvydas*.

11 It is important to emphasize how the Supreme Court ruled in *Zadvydas* and what
12 the exact constitutional standard is:

13 After this 6-month period, once the alien provides good reason to believe
14 that there is no significant likelihood of removal in the reasonably
15 foreseeable future, the Government must respond with evidence sufficient to
16 rebut that showing. And for detention to remain reasonable, as the period of
17 prior postremoval confinement grows, what counts as the “reasonably
18 foreseeable future” conversely would have to shrink. This 6-month
19 presumption, of course, does not mean that every alien not removed must be
20 released after six months. To the contrary, an alien may be held in
21 confinement until it has been determined that there is no significant
22 likelihood of removal in the reasonably foreseeable future.

23 *Zadvydas*, 533 U.S. at 701. Thus the noncitizen “may be held in confinement until it has
24 been determined that there *is no significant likelihood of removal in the reasonably*
25 *foreseeable future.*” *Id.* (italic emphasis added).

26 The Ninth Circuit has explained that the *Zadvydas* language requires an alien to
27 show that “he is stuck in a ‘removable-but-unremovable limbo,’ as the petitioners in
28 *Zadvydas* were[;]” that is, the alien must show he “is unremovable because the
destination country will not accept him or his removal is barred by our own laws.”
Prieto-Romero v. Clark, 534 F.3d 1053, 1063 (9th Cir. 2008).

Here, there is certainly a significant likelihood that Petitioner will be removed in

1 the reasonably foreseeable future. After being released in 2022, he was recently taken
2 into detention—on August 24, 2025. The government then submitted his travel
3 document request to Vietnam on September 18 of 2025. *See Preciado Decl.*, ¶ 17. There
4 is no evident bar against Petitioner’s removal to Vietnam, and the government is
5 arranging for that removal. *See Id.*, ¶ 18.

6 Courts therefore properly deny *Zadvydas* claims under such circumstances and
7 find that a “habeas petitioner’s assertion as to the unforeseeability of removal, supported
8 only by the mere passage of time, [is] insufficient to meet the petitioner’s burden to
9 demonstrate no significant likelihood of removal under the Supreme Court’s holding in
10 *Zadvydas.*” *Muthalib v. Kelly*, 2017 WL 11696616, at *3 (C.D. Cal. Apr. 19, 2017)
11 (collecting cases). “This is particularly so where the only impediment to removal is the
12 issuance of the appropriate travel document.” *Id.* (citing *Nasr v. Larocca*, 2016 WL
13 3710200 (C.D. Cal. June 1, 2016), *report and recommendation adopted*, 2016 WL
14 3704675 (C.D. Cal. July 11, 2016)). That Petitioner does not yet have a specific date of
15 anticipated removal does not make his detention indefinite. *See Diouf v. Mukasey*, 542 F.
16 3d 1222, 1233 (9th Cir. 2008).

17 As noted above, very similar TRO applications filed on behalf of Vietnamese
18 detainees have been denied in this District via decisions correctly explaining why they
19 fail to meet the very high governing evidentiary and procedural standards. *See Hung Huu*
20 *Anh Hoang v. Kristi Noem et al.*, 5:25-cv-03177-JLS-RAO [Dkt. no. 10] (Dec. 4, 2025
21 order denying application for TRO); *Nghia Giang Nguyen v. Mark Bowen et al.*, 5:25-
22 cv-03109-MCD-ADS [Dkt. no. 12] (Dec. 1, 2025 order denying application for TRO).

23 Indeed, when petitions have been filed in this District claiming that Vietnam does
24 not accept such removals, they have been proven incorrect and mooted by the
25 government’s prompt removal of the petitioner to Vietnam. *See, e.g., Huynh v. Semaia,*
26 *et al.*, 2:24-cv-10901-MRA-DFM (petition by Vietnamese national asserting *Zadvydas*
27 claim mooted by removal to Vietnam); *Le Van Minh v. DHS, et al.*, 5:25-cv-02245-
28 HDV-JDE (August 18, 2025 petition by Vietnamese national mooted by September 2,

1 2025 removal of petitioner to Vietnam); *Tan Minh Vo v. DHS et al.*, 5:25-cv-02791-
2 SVW-MBK (petition by Vietnamese national asserting *Zadvydas* claim mooted by
3 November 5, 2025 removal of petitioner to Vietnam). In *Huynh*, for example, the
4 petition was held in abeyance to see if the government could timely remove the
5 Vietnamese petitioner—consistent with the Supreme Court’s directives in *Zadvydas*. *See*
6 *Huynh*, Docket No. 11 (C.D. Cal. Mar. 19, 2025). He was indeed promptly removed to
7 Vietnam, mooting his petition, which was then dismissed. *See id.*, Docket No. 12 (C.D.
8 Cal. Apr. 9, 2025); *accord Nguyen*, No. 5:25-cv-03109-MCS-ADS, Docket No. 12 at 6
9 (C.D. Cal. Dec. 1, 2025) (denying TRO where, as here, “Respondents cite[d] other
10 instances in recent months in which the United States has effected the removal of pre-
11 1995 Vietnamese immigrants to Vietnam,” noting that “the Court cannot determine on
12 this record ‘that there is no significant likelihood’ that Petitioner will be removed from
13 the United States in the reasonably foreseeable future”).

14 Petitioner’s TRO Application cites *Nguyen v. Hyde*, 2025 WL 1725791 (D. Mass.
15 June 20, 2025). *Nguyen*, however, confuses the *Zadvydas* constitutional standard with
16 ICE regulations for re-detention.³ *Nguyen* also explained that its District Court was not
17 aware of information that the government’s ability to remove pre-1995 Vietnamese
18 immigrants had significantly changed. Yet numerous cases have recognized that change,
19 including (as noted above) precedent in this District, discussing the general principles
20 and changed circumstances at length. *See Trinh v. Homan*, 466 F.3d 1077 (C.D. Cal.
21 2020). Finally, in *Nguyen* only the petitioner had requested travel documents—and not
22 the government.

23 _____
24 ³ Asserting violations of such ICE regulations. moreover, is not a valid basis for
25 injunctive relief against detention. *See Ahmad v. Whitaker*, 2018 WL 6928540, at *6
26 (W.D. Wash. Dec. 4, 2018), *rep. & rec. adopted*, 2019 WL 95571 (W.D. Wash. Jan. 3,
27 2019); *Doe v. Smith*, 2018 WL 4696748, at *9 (D. Mass. Oct. 1, 2018). As the *Smith*
28 court elaborated, “[I]t is difficult to see an actionable injury stemming from such a
violation. Doe is not challenging the underlying justification for the removal order....
Nor is this a situation where a prompt interview might have led to her immediate
release—for example, a case of mistaken identity.” *Id.*

1 Here, the government affirmatively requested travel documents for Petitioner via
2 request submitted and delivered to Vietnam on September 18, 2025. *See* Preciado Decl.,
3 ¶ 17. The government expects that travel documents will be issued, and Petitioner will be
4 removed in the reasonably foreseeable future. *Id.* ¶ 19.

5 This case is thus much closer to *Phonc Thanh Nguyen v. Bruce Scott*, 2025 WL
6 2165995 (W.D. Wash. July 30, 2025), where a TRO was denied, but the case was not
7 dismissed outright, but was rather referred to preliminary injunction stage. It is also akin
8 to the recent case in this District of *Huynh v. Semaia, et al.*, 2:24-cv-10901-MRA-DFM.
9 The *Huynh* petition was held in abeyance, given the government’s submission of
10 evidence that it was working to timely remove the petitioner. *See* Dkt. 11. The detained
11 petitioner was then removed to Vietnam, and the petition (being moot) was dismissed on
12 April 9, 2025. *See* Dkt. 12.

13 Accordingly the TRO Application should be denied.

14 **B. Petitioner’s Complaints about Procedural Deficiencies in His Re-**
15 **detention Do Not Establish a Basis for a TRO**

16 As discussed above, on June 13, 2025, Petitioner violated his Alternatives to
17 Detention conditions and became a post-order absconder. *See* Preciado Decl., ¶ 14. On
18 August 1, 2025, Petitioner was sent a G-56 call-in letter requiring he report for check-in
19 on August 15, 2025. *Id.*, ¶ 15. Petitioner failed to report as instructed. *Id.*

20 Petitioner argues that he was denied notice of the reasons for revocation of his
21 release, violating the Petitioner’s constitutional right to due process. However, the
22 government’s authority to re-detain individuals who ICE had previously released is
23 discretionary. The government is allowed to revoke for many reasons, and the process
24 for objections is very limited. As the Ninth Circuit recognized, “[w]hile the regulation
25 provides the detainee some opportunity to respond to the reasons for revocation, it
26 provides no other procedural and no meaningful substantive limit on this exercise of
27 discretion as it allows revocation ‘when, in the opinion of the revoking official ... [t]he
28 purposes of release have been served ... [or] [t]he conduct of the alien, or *any other*

1 *circumstance*, indicates that release would no longer be appropriate.” *Rodriguez v.*
2 *Hayes*, 578 F.3d 1032, 1044 (9th Cir. 2009), *opinion amended and superseded*, 591 F.3d
3 1105 (9th Cir. 2010), citing §§ 241.4(l)(2)(i), (iv) (emphasis in original). The government
4 is thus broadly authorized to exercise its discretion to revoke such release pursuant to 8
5 CFR § 241.1(l)(1), and 8 CFR § 241.4(l)(2).

6 While a small number of District Court decisions have found that a supervised
7 release was not properly revoked, such decisions generally (1) involve a non-citizen’s
8 detention *during* their removal proceedings (i.e. before the non-citizen has yet been
9 found removable by an Immigration Court), rather than their detention after an
10 administratively final removal order is issued; (2) typically involve no revocation
11 documentation at all—which is not the case here. Contrary to Petitioner’s contention that
12 the Notice of Revocation did not provide reasons, the Notice of Revocation is attached
13 hereto as Exhibit A and states:

14 This letter is to inform you that your order of supervision has been
15 revoked and you will be detained in the custody of U.S. Immigration and
16 Customs Enforcement (ICE) at this time. This decision has been made based
17 on a review of your file and/or your personal interview, in light of your failure
18 to abide by one or more conditions of your prior order of supervision (...)
19 Based on the above, and pursuant to 8 C.F.R. § 241.4, you are to remain in
20 ICE custody at this time.

21 (Notice of Revocation of Release).

22 Perhaps even more importantly, the appropriate remedy for any such procedural
23 deficiency would *not* be automatic release from custody, but rather to remedy the
24 specific procedural deficiency that might be established. That is consistent with the well-
25 established principle that injunctive relief must be *narrowly tailored* to the specific
26 wrong at issue. *See e.g. Rodriguez Diaz v. Garland*, 53 F.4th 1189, 1214 (9th Cir. 2022).

27 Other District Courts have correctly applied this point. In *Ahmad v. Whitaker*, for
28 example, the government revoked the petitioner’s release but did not provide him an

1 informal interview. *Ahmad v. Whitaker*, 2018 WL 6928540, at *6 (W.D. Wash. Dec. 4,
2 2018), *rep. & rec. adopted*, 2019 WL 95571 (W.D. Wash. Jan. 3, 2019). The petitioner
3 argued that revocation of his release was unlawful because, he contended, the federal
4 regulations prohibited re-detention without, among other things, an opportunity to be
5 heard. *Id.* In rejecting his claim, the court held that although the regulations called for an
6 informal interview, petitioner could not establish “any actionable injury from this
7 violation of the regulations” because the government had procured a travel document for
8 the petitioner, and his removable was reasonably foreseeable. *Id.* Similarly, in *Doe v.*
9 *Smith*, the U.S. District Court for the District of Massachusetts held that even if the ICE
10 detainee petitioner had not received a timely interview following her return to custody,
11 there was “no apparent reason why a violation of the regulation ... should result in
12 release.” *Doe v. Smith*, 2018 WL 4696748, at *9 (D. Mass. Oct. 1, 2018). The court
13 elaborated, “[I]t is difficult to see an actionable injury stemming from such a violation.
14 Doe is not challenging the underlying justification for the removal order.... Nor is this a
15 situation where a prompt interview might have led to her immediate release—for
16 example, a case of mistaken identity.” *Id.*

17 The Honorable Judge Birotte Jr. recently denied a TRO seeking to assert such a
18 re-detention procedure challenge. *See Sanchez v. Bondi*, No. 5:25-cv-02530-AB-DTB,
19 2025 U.S. Dist. LEXIS 196639, at *13 (C.D. Cal. Oct. 3, 2025) (order denying TRO).
20 Indeed, much like Petitioner’s argument here, the Court noted that “[p]etitioner has not
21 produced evidence showing that the SDDO lacked authority to revoke supervision or
22 that ICE’s procedures were fundamentally flawed. Even more, the absence of additional
23 details regarding the identity of the SDDO or a formal interview, while potentially
24 imperfect under the regulations, does not negate the statutory authority provided by §
25 1231(a)(2)–(6).” *Id.* at *7. *See also Ton v. Noem*, No. 5:25-CV-02033-SB-AGR, 2025
26 WL 2995068, at *1 (C.D. Cal. Sept. 3, 2025) (denying preliminary injunction to
27 petitioner who was born in refuge camp in Hong Kong and came to the United States 45
28 years ago).

1 Even if there were violations of release revocation procedure, which have not been
2 established, they would not warrant a TRO barring detention.

3 **C. Petitioner’s Request for a TRO against Third Country Removal Is**
4 **Unsupported by Any Evidence: He Is Being Removed to Vietnam**

5 Petitioner claims he should be granted a bar against third country removals. But he
6 submits no evidence that he faces such a removal. This is not a third country removal
7 case. Respondents are taking steps to remove the instant Petitioner to his home nation of
8 Vietnam—not a third country. *See* Preciado Decl. ¶ 19. There are no barriers to
9 removing him to Vietnam, he has not been told he will be removed to another country,
10 and individuals in his situation are routinely removed to Vietnam. He does not have a bar
11 against removal to his home nation like a CAT claim or withholding of removal granted
12 by an Immigration Court. And he does not cite any examples of other pre-1995
13 Vietnamese immigrants being removed to third countries, rather than back to Vietnam.
14 Nor do there appear to be any. To routinely order a bar on third country removals—with
15 no evidence that such a removal is at issue—anytime a noncitizen raises a *Zadvydas*
16 claim would transgress upon the heavy standard required for granting a TRO.

17 **D. Petitioner Has Not Shown He Will Suffer Irreparable Harm Absent a**
18 **TRO**

19 Finally, Petitioner has not demonstrated that he will suffer irreparable injury
20 absent his release. To show irreparable harm, he must demonstrate “immediate
21 threatened injury.” *Caribbean Marine Servs. Co., Inc. v. Baldrige*, 844 F.2d 668, 674
22 (9th Cir. 1988) (citing *L.A. Mem’l Coliseum Comm’n v. Nat’l Football League*, 634 F.2d
23 1197, 1201 (9th Cir. 1980)). “Issuing a preliminary injunction based only on a possibility
24 of irreparable harm is inconsistent with [the Supreme Court’s] characterization of
25 injunctive relief as an extraordinary remedy that may only be awarded upon a clear
26 showing that the plaintiff is entitled to such relief.” *Winter*, 555 U.S. at 22.

27 Petitioner is subject to a final order of removal, and the government has taken
28 steps to effectuate his removal to his country of origin in the foreseeable future.

1 Petitioner’s re-detention is “common to all [noncitizens] seeking review of their custody
2 or bond determinations.” *See Resendiz v. Holder*, 2012 WL 5451162, at *5 (N.D. Cal.
3 Nov. 7, 2012). He has not shown extraordinary circumstances warranting the emergency
4 relief requested.

5 **E. The Balance of Interests Favors the Respondents**

6 It is well settled that the public interest in enforcement of the United States’s
7 immigration laws is significant. *See, e.g., United States v. Martinez-Fuerte*, 428 U.S.
8 543, 556–58 (1976); *Blackie’s House of Beef, Inc. v. Castillo*, 659 F.2d 1211, 1221 (D.C.
9 Cir. 1981) (“The Supreme Court has recognized that the public interest in enforcement
10 of the immigration laws is significant.”) (citing cases); *see also Nken v. Holder*, 556 U.S.
11 418, 435 (2009) (“There is always a public interest in prompt execution of removal
12 orders[.]”); *see also Noem v. Vasquez Perdomo*, No. 25A169, 2025 WL 2585637, at *2
13 (U.S. Sept. 8, 2025) (Kavanaugh, J. concurrence) (finding the equities favor the
14 government in enforcing its current immigration priorities “given the millions of
15 individuals illegally in the United States, the myriad ‘significant economic and social
16 problems’ caused by illegal immigration, and the Government’s efforts to prioritize
17 stricter enforcement of the immigration laws enacted by Congress.”) (internal citation
18 omitted). This public interest outweighs Petitioner’s private interest here. The
19 government has valid reasons and statutory bases for detaining him to effectuate his
20 removal pursuant to his valid final removal order.

21 **V. CONCLUSION**

22 For all the above reasons, the Respondents respectfully request that Petitioner’s *Ex*
23 *Parte* TRO Application be denied.
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Respectfully submitted,

Dated: December 12, 2025

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CERTIFICATE OF COMPLIANCE WITH L.R. 11-6.2

The undersigned, counsel of record for Respondent, certifies that the memorandum of points and authorities contains 3,969 words, which complies with the word limit of L.R. 11-6.1.

Dated: December 12, 2025

/s/ Patrick J. Kearney
PATRICK J. KEARNEY