

statutory and constitutional rights, this Court should grant the instant petition for a writ of habeas corpus.

2. Absent an order from this Court, Petitioner will remain unlawfully detained for the duration of his removal proceedings.

3. Petitioner asks this Court to find that Petitioner was misclassified as a noncitizen seeking admission under 8 U.S.C. § 1225(b)(2), assume jurisdiction over this matter, and order bond for Petitioner so that he may be released from unlawful detention.

JURISDICTION

4. This action arises under the Constitution of the United States and the Immigration and Nationality Act (INA), 8 U.S.C. § 1101 *et seq.*

5. This Court has subject matter jurisdiction under 28 U.S.C. § 2241 (habeas corpus), 28 U.S.C. § 1331 (federal question), and Article I, § 9, cl. 2 of the United States Constitution (Suspension Clause).

6. This Court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241 *et seq.*, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C. § 1651.

VENUE

7. Venue is proper because Petitioner is detained at Crow Wing County Jail in Brainerd, Minnesota, which is within the jurisdiction of this District.

REQUIREMENTS OF 28 U.S.C. § 2243

8. The Court must grant the petition for writ of habeas corpus or issue an order to show cause (OSC) to the respondents “forthwith,” unless the petitioner is not entitled to

relief. 28 U.S.C. § 2243. If an order to show cause is issued, the Court must require respondents to file a return “within three days unless for good cause additional time, not exceeding twenty days, is allowed.” *Id.* (emphasis added).

9. Courts have long recognized the significance of the habeas statute in protecting individuals from unlawful detention. The Great Writ has been referred to as “perhaps the most important writ known to the constitutional law of England, affording as it does a swift and imperative remedy in all cases of illegal restraint or confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added).

PARTIES

10. Petitioner is a noncitizen. Currently, he is detained at Crow Wing County Jail in Brainerd, Minnesota. He is in the custody, and under the direct control, of Respondents and their agents.

11. Respondent Eric Klang is the Sheriff of Crow Wing County, where Crow Wing County Jail is located and he has immediate physical custody of Petitioner pursuant to the facility’s contract with U.S. Immigration and Customs Enforcement to detain noncitizens and is a legal custodian of Petitioner. Respondent Klang is a legal custodian of Petitioner.

12. Respondent Samuel Olson is sued in his official capacity as the Director of the St. Paul Field Office of U.S. Immigration and Customs Enforcement. Respondent Olson is a legal custodian of Petitioner and has authority to release him.

13. Respondent Kristi Noem is sued in her official capacity as the Secretary of the U.S. Department of Homeland Security (DHS). In this capacity, Respondent Noem is

responsible for the implementation and enforcement of the Immigration and Nationality Act, and oversees U.S. Immigration and Customs Enforcement, the component agency responsible for Petitioner's detention. Respondent Noem is a legal custodian of Petitioner.

14. Respondent Pamela Bondi is sued in her official capacity as the Attorney General of the United States and the senior official of the U.S. Department of Justice (DOJ). In that capacity, she has the authority to adjudicate removal cases and to oversee the Executive Office for Immigration Review (EOIR), which administers the immigration courts and the BIA. Respondent Bondi is a legal custodian of Petitioner.

STATEMENT OF FACTS

15. Petitioner Bashir Khalif Abdi is a native and citizen of Somalia. Petitioner entered the United States without inspection on or around September 23, 2024. Mr. Abdi has resided peacefully in Minnesota since he first arrived.

16. He was served with a Notice to Appear initiating removal proceedings against him on October 15, 2024, alleging that he is "an alien present in the United States who has not been admitted or paroled." The NTA is attached as Exhibit "1"

17. Petitioner has timely filed an I-589 Application for Asylum, Withholding of Removal, and Convention Against Torture protection ("CAT"), which is currently pending before Executive Office for Immigration Review ("EOIR"). See, Exhibit "2" Mr. Abdi has fully complied with all immigration requirements, including attending scheduled hearings, reporting to ICE check-ins as required, and maintaining communication with DHS and his legal representatives. Mr. Abdi has no criminal history whatsoever. He is 55 years old, he left behind his wife and children whom he has been supporting financially.

18. U.S. Immigration and Customs Enforcement (“ICE”) and/or other federal agents acting on ICE’s behalf arrested Mr. Abdi on December 04, 2025, in Fort Snelling, Minnesota when he went for a routine check-in. He was then taken into ICE custody.

19. Mr. Abdi is currently being held in the Crow Wing County Jail in Brainerd, Minnesota in ICE custody pending full removal proceedings. On information and belief, Mr. Abdi is eligible for relief from removal, including.

20. Mr. Abdi has no future hearing date before the EOIR.

21. As a person arrested inside the United States and held in civil immigration detention for pending removal proceedings, Petitioner is subject to detention, if at all, pursuant to 8 U.S.C. § 1226. However, under current DHS and EOIR policy, Petitioner has been misclassified as subject to mandatory detention under 8 U.S.C. § 1125(b)(2), making him ineligible for bond.

22. Petitioner thus seeks a declaratory judgment prompting the correct classification of his detention, making him bond-eligible, and thus releasing him from custody pending his full removal proceedings.

LEGAL FRAMEWORK

23. The Fifth Amendment’s Due Process Clause specifically forbids the government to “deprive[]” any “person . . . of . . . liberty . . . without due process of law.” U.S. Const. amend. V.

24. The Due Process Clause of the Fifth Amendment to the U.S. Constitution “applies to all ‘persons’ within the United States, including aliens, whether their presence is lawful, unlawful, temporary, or permanent.” *Zadvydas v. Davis*, 533 U.S. 678, 693

(2001).

25. “Freedom from imprisonment—from government custody, detention, or other forms of physical restraint—lies at the heart of the liberty” protected by the Due Process Clause. *Zadvydas*, 533 U.S. at 678.

26. The Supreme Court, thus, “has repeatedly recognized that civil commitment for any purpose constitutes a significant deprivation of liberty that requires due process protection,” including an individualized detention hearing. *Addington v. Texas*, 441 U.S. 418, 425 (1979). Further, “the interest in being free from physical detention” is “the most elemental of liberty interests.” *Hamdi v. Rumsfeld*, 542 U.S. 507, 529, 531.

27. In recent decades, the U.S. immigration system has implemented this balance of due process protections through a network of three mutually exclusive detention statuses.

28. First, at the border, individuals “seeking admission” who are placed into removal proceedings are subject to detention without a bond hearing under 8 U.S.C. § 1225(b)(2). See *Jennings v. Rodriguez*, 583 U.S. 281, 287 (2018) (describing § 1225 as relating to “borders and port of entry”). Detained individuals falling under this statute may request release through humanitarian parole under 8 U.S.C. § 1182(d)(5)(A).

29. Second, noncitizens arrested inside the U.S. are generally placed into removal proceedings under 8 U.S.C. § 1229a, during which an Immigration Judge (an “IJ”)—and later potentially the Board of Immigration Appeals (the “BIA”) and a U.S. Court of Appeals—will decide whether or not the person should be deported. During § 1229(a) proceedings, a noncitizen may apply for forms of relief such as asylum, withholding of removal, or cancellation of removal. The IJ will hold a series of hearings to

determine if the individual is eligible for relief or eligible for deportation, which can take months or years.

30. While § 1229(a) proceedings are ongoing, noncitizens are generally subject to the detention authority of 8 U.S.C. § 1226. See *Jennings*, 583 U.S. at 288-89 (describing § 1226 detention as relating to people “inside the United States” and “present in the country”). Most of these individuals are eligible for release on bond and conditions under § 1226(a), and they are consequently entitled to a custody redetermination (a “bond hearing”) before an IJ to decide whether they should be detained or released. See 8 C.F.R. §§ 1003.19(a), 1236.1(d).

31. Third, if a noncitizen completes their removal proceedings and all appeals, and is ordered removed, they are subject to detention under 8 U.S.C. § 1231 while the government attempts to remove them.

32. This landscape—in which noncitizens arrested inside the U.S. are generally eligible for a bond hearing and release during immigration proceedings—has existed essentially in its current form since Congress passed the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA), Pub. L. No. 104-208, Div. C, § 3003, 110 Stat. 3009-546, 3009-585 to 3009-587 (codified at 8 U.S.C. § 1226).

33. Further, this eligibility for a bond hearing and potential release has applied to noncitizens arrested in the U.S., regardless of whether they initially entered the country with or without inspection.

34. However, beginning in 2022, the Immigration Court in Tacoma, Washington began to misclassify § 1226 detainees arrested inside the U.S. as mandatory detainees under

§ 1225 solely because they initially entered the country without inspection. See *Rodriguez v. Bostock*, 779 F. Supp. 3d 1239, 1244 (W.D. Wash. 2025). The U.S. District Court for the Western District of Washington ruled that this practice was likely illegal and ordered a bond hearing for a wrongfully detained litigant. See *id.* at 1263.

35. On July 8, 2025, the Department of Homeland Security and the Department of Justice adopted the Tacoma Immigration Court's unlawful practice of misclassifying bond-eligible § 1226 detainees as mandatory § 1225(b)(2) detainees and refuses to conduct bond hearings on that basis. See Interim Guidance Regarding Detention Authority for Applicants for Admission, <https://www.aila.org/ice-memo-interim-guidance-regarding-detention-authority-for-applications-for-admission>.

36. On September 5, 2025, the Board of Immigration Appeals issued a precedential decision requiring Immigration Judges to misclassify bond-eligible § 1226 detainees as mandatory § 1225(b)(2) detainees. See *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025).

37. Most federal courts have already ruled that the Board of Immigration Appeals' decision in *Matter of Yajure Hurtado* is not entitled to any deference under *Loper Bright Enters. v. Raimondo*, 603 U.S. 369, 412-13 (2024), and have rejected the BIA's decision as contrary to law.¹

¹ Over 250 courts have adopted Petitioner's correct interpretation of the law. The following cases represent a small sampling of cases across the country. See *Lema Zamora v. Noem*, 2025 WL 2958879 (D. Mass. Oct. 17, 2025); *Chiliquinga Yumbillo v. Stamper*, 2025 WL 2783642 (D. Me. Sept. 30, 2025); *Da Saliva v. ICE*, 2025 WL 2778083 (D.N.H. Sept. 29, 2025); *Ayala Casun v. Hyde*, 2025 WL 2806769 (D.R.I. Oct. 2, 2025); *Carballo Gonzalez v. Joyce*, 2025 WL 2961626 (S.D.N.Y. Oct. 19, 2025); *Artiga v. Genalo*, 2025 WL 2829434 (E.D.N.Y. Oct. 5, 2025); *Rivera Zumba v. Bondi*, 2025 WL 2753496 (D.N.J. Sept. 26, 2025); *Leal-Hernandez v. Noem*, 2025 WL 2430025 (D. Md. Aug. 24, 2025); *Singh v. Lyons*, 2025 WL 2932635 (E.D. Va. Oct. 14, 2025);

38. Many federal courts have found that noncitizens in positions like Mr. Abdi's are not required to exhaust administrative remedies, including a bond hearing in immigration court, as "given the Government's position and the BIA's recent decision in *Yajure Hurtado* . . . request[ing] a bond hearing would likely be futile." *Oropeza v. Noem*, 2025 LEXIS 201993, at *6 (W.D. Mich. Nov. 21, 2025); see also *Eliseo A.A. v. Olson*, 2025 WL 2886729 (D. Minn. Oct. 8, 2025); *Adonay v. Noem*, 2025 WL 3157839 (D. Minn. Nov. 12, 2025); *Mairena-Munguia v. Arnott*, 2025 LEXIS 227477 (W.D. Mo. Nov. 19, 2025); *Salinas v. Woosley*, 2025 LEXIS 590056 (W.D. Ky. Nov. 20, 2025); *Figueroa v. Hermosillo*, 2025 LEXIS 227966 (W.D. Wash. Nov. 19, 2025); *Serrato v. Anderson*, 2025 LEXIS 228936 (D. Idaho Nov. 19, 2025).

39. Mr. Abdi is a class member in *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873 SSS-BFM (C.D. Cal.). In *Maldonado Bautista* the court certified the Bond Eligible Class, defined as: All noncitizens in the United States without lawful status who (1) have entered or will enter the United States without inspection; (2) were not or will not be apprehended upon arrival; and (3) are not or will not be subject to detention under 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231 at the time the Department of Homeland Security

Lopez Santos v. Noem, 2025 WL 2642278 (W.D. La. Sept. 11, 2025); *Lopez Arevalo v. Ripa*, 2025 WL 2691828 (W.D. Tex. Sept. 22, 2025); *Buenrostro Mendez v. Bondi*, 2025 WL 2886346 (S.D. Tex. Oct. 7, 2025); *Singh v. Lewis*, 2025 WL 2699219 (W.D. Ky. Sept. 22, 2025); *Contreras Lomeli v. Raycraft*, 2025 WL 2976739 (E.D. Mich. Oct. 21, 2025); *Sanchez Alvarez v. Noem*, 2025 WL 2942648 (W.D. Mich. Oct. 17, 2025); *Morales Chavez v. Director*, 2025 WL 2959617 (N.D. Ohio Oct. 20, 2025); *Patel v. Crowley*, 2025 WL 2996787 (N.D. Ill. Oct. 24, 2025); *Campos Leon v. Forestal*, 2025 WL 2694763 (S.D. Ind. Sept. 22, 2025); *Hernandez Marcelo v. Trump*, (S.D. Iowa Sept. 10, 2025); *A.A. v. Olson*, 2025 WL 2866729 (D. Minn. October 8, 2025); *Lorenzo Perez v. Kramer*, 2025 WL 2624387 (D. Neb. Sept. 11, 2025); *Echevarria v. Bondi*, 2025 WL 2821282 (D. Ariz. Oct. 3, 2025); *Sabi Polo v. Chestnut*, 2025 WL 2959346 (E.D. Cal. Oct. 17, 2025); *Garcia Cortes v. Noem*, 2025 WL 2652880 (D. Colo. Sept. 16, 2025); *Salazar v. Dedos*, 2025 WL 2676729 (D.N.M. Sept. 17, 2025); *Paredes Padilla v. Galovich*, 2025 WL 3251446 (W.D. Wis. Nov. 21, 2025).

makes an initial custody determination. *Maldonado Bautista v. Santacruz*, No. 5:25-CV-01873-SSS-BFM, --- F. Supp. 3d ----, 2025 WL 3288403, at *9 (C.D. Cal. Nov. 25, 2025). Mr. Abdi is a noncitizen without lawful status detained at the Crow Wing County Jail who (1) entered the United States without inspection, (2) was not apprehended upon arrival, and (3) is not subject to mandatory detention pursuant to 8 U.S.C. § 1226(c), § 1225(b)(1), or § 1231. Accordingly, as a member of the Bond Eligible Class, Mr. Abdi is entitled to the application of the law as stated in the Maldonado Bautista orders granting summary judgment and class certification. See 2025 WL 3288403, at *9 (“When considering this determination with the MSJ Order, the Court extends the same declaratory relief granted to Petitioners to the Bond Eligible Class as a whole.”). This Court is obligated to apply the law to all class members, as determined in the binding, final judgment issued in Maldonado Bautista. The Executive Office for Immigration Review is a Defendant in Maldonado Bautista, and is thus bound by the ruling there, which has the full “force and effect of a final judgment.” 28 U.S.C. § 2201(a). It is a “basic proposition that all orders and judgments of courts must be complied with promptly,” *Maness v. Meyers*, 419 U.S. 449, 458 (1975), and thus, in “suits against government officials and departments, [courts] assume that they will comply with declaratory judgments.” *United Aeronautical Corp. v. United States Air Force*, 80 F.4th 1017, 1031 (9th Cir. 2023). This is because declaratory judgments like the one in Maldonado Bautista have “the same effect as an injunction in fixing the parties’ legal entitlements.” *Florida ex rel. Bondi v. U.S. Dep’t of Health & Hum. Servs.*, 780 F. Supp. 2d 1307, 1316 (N.D. Fla. 2011). This understanding of declaratory judgments—and thus this court’s obligation to comply with the declaratory judgment in

Maldonado Bautista —is consistent with the decisions of many courts. See, e.g., *Sanchez-Espinoza v. Reagan*, 770 F.2d 202, 208 n.8 (D.C. Cir. 1985) (Scalia, J.) (“[T]he discretionary relief of declaratory judgment is, in a context such as this where federal officers are defendants, the practical equivalent of specific relief such as injunction or mandamus, since it must be presumed that federal officers will adhere to the law as declared by the court.”), abrogated on other grounds by, *Schieber v. United States*, 77 F.4th 806 (D.C. Cir. 2023), cert. denied, 144 S. Ct. 688 (2024); *Smith v. Reagan*, 844 F.2d 195, 200 (4th Cir. 1988) (describing declaratory relief as “the functional equivalent of a writ of mandamus”); *Pub. Citizen v. Carlin*, 2 F. Supp. 2d 18, 20 (D.D.C. 1998) (“The government’s decision to appeal this Court’s ruling does not affect the validity of the declaratory judgment unless and until the judgment is reversed on appeal or the government seeks and is granted a stay pending appeal.”), rev’d on other grounds, 184 F.3d 900 (D.C. Cir. 1999).

40. Everyday, federal courts continue to “join[] [the] chorus” of courts rejecting Respondents’ erroneous interpretation of the law, unlawfully detaining bond-eligible noncitizens like Mr. Abdi. See *Dominguez Sanchez v. Bondi*, No. 25-cv-03682 (D. Minn. Oct. 1, 2025).²

CLAIMS FOR RELIEF

COUNT ONE

Violation of Fifth Amendment Right to Due Process

41. The allegations in the above paragraphs are realleged and incorporated

² *Id.*

herein.

42. Because Petitioner is subject to detention, if at all, under 8 U.S.C. §1226(a), yet current DHS policy has Petitioner classified as a mandatory detainee under 8 U.S.C. § 1225(b)(2), the Due Process Clause of the Fifth Amendment to the United States Constitution requires that he be released on bond.

43. Thus, Petitioner's detention violates the Due Process Clause of the Fifth Amendment.

COUNT TWO

Violation of 8 U.S.C. § 1226(a) and Implementing Regulations

44. The allegations in the above paragraphs are realleged and incorporated herein.

45. Petitioner may be detained, if at all, pursuant to 8 U.S.C. § 1226(a).'

46. Under 8 U.S.C. § 1226(a) and its associated regulations, Petitioner is entitled to bond, and any bond determination would be denied solely based on a purported lack of jurisdiction by the immigration court. *See* 8 C.F.R. §§ 236.1(d), 1236.1, 1003.19(a)-(f); see also *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025).

47. For these reasons, Petitioner's detention is therefore unlawful.

COUNT THREE

Violation of Administrative Procedure Act (5 U.S.C. § 706)

48. The allegations in the above paragraphs are realleged and incorporated herein.

49. Petitioner is being detained without a bond hearing pursuant to the BIA's decision in *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA 2025).

50. The BIA's decision in *Matter of Yajure Hurtado* is unlawful because it violates the Administrative Procedure Act because the BIA's decision is arbitrary, capricious, and contrary to law.

51. Petitioner's detention is therefore unlawful.

PRAYER FOR RELIEF

Wherefore, Petitioner respectfully requests this Court to grant the following;

- (1) Assume jurisdiction over this matter,
- (2) Issue an Order to Show Cause ordering Respondent to show cause why this Petition should not be granted within three days;
- (3) Declare that Petitioner's detention violates the Due Process Clause of the Fifth Amendment, 8 U.S.C. § 1226, and/or 5 U.S.C. § 706;
- (4) Issue a Writ of Habeas Corpus ordering Respondents to set bond for Petitioner and release Petitioner immediately;
- (5) Enjoin respondents from removing, transferring, or otherwise facilitating the removal of Petitioner from the District of Minnesota before the ordered bond hearing;
- (6) Once bond is set, the Department of Homeland Security is prohibited from filing Form EOIR-43 staying the bond;
- (7) Award Petitioner attorney's fees and costs under the Equal Access to Justice Act, and on any other basis justified under law; and
- (8) Grant any further relief this Court deems just and proper.

Respectfully submitted,
/s/Abdinasir Abdullahi

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Dated: December 08, 2025

VERIFICATION PURSUANT TO 28 U.S.C. § 2242

I represent Petitioner, Bashir Khalif Abdi, and submit this verification on his behalf. I hereby verify that the factual statements made in the foregoing Petition for Writ of Habeas Corpus are true and correct to the best of my knowledge.

Dated this 08th day of December 2025.

/s/Abdinasir M Abdulahi
Attorney for Petitioner