

1 Name / Nombre: *JAIMÉ ORLANDO, PADILLA GARCIA*

2 A Number / Número A: [REDACTED]

3 Address / Dirección: [REDACTED] *93250*

5 **PRO SE**

7 **UNITED STATES DISTRICT COURT**  
8 **FOR THE EASTERN DISTRICT OF CALIFORNIA**

**FILED**

9 *Jaime Orlando Padilla Garcia*

DEC 05 2025

11 [Full Name / Nombre Completo]

12 (A#) [REDACTED]

Petitioner,

15 v.

16 Warden of the *Golden State Annex*  
17 Detention Facility, Current or Acting Field  
18 Office Director, San Francisco Field Office,  
19 United States Immigration and Customs  
20 Enforcement; Current or Acting Director,  
21 United States Immigration and Customs  
22 Enforcement; Current or Acting Secretary,  
23 United States Department of Homeland  
24 Security; and Current or Acting United States  
25 Attorney General,

Respondents.

Case No. *1:25-cv-01751-KES-SKO (HC)*

Petition for Writ of Habeas Corpus

**RECEIVED**

DEC 05 2025

CLERK U.S. DISTRICT COURT  
EASTERN DISTRICT OF CALIFORNIA  
BY \_\_\_\_\_  
DEPUTY CLERK

24 **PETITION FOR WRIT OF HABEAS CORPUS**  
25 **PURSUANT TO 28 U.S.C. § 2241**

26 Petitioner respectfully petitions this Honorable Court for a writ of habeas corpus to  
27 remedy Petitioner's unlawful detention by Respondents, as follows:  
28

**INTRODUCTION**

1  
2 1. Petitioner<sup>1</sup> is currently detained by Immigration and Customs Enforcement  
3 (“ICE”) at the Golden state Annex [escriba el nombre del centro de detención  
4 *donde está detenido*] detention center pending removal proceedings.

5 2. Petitioner has been detained in immigration custody for over fourteen  
6 [escriba el número de meses que ha estado detenido] months even though no neutral  
7 decisionmaker—whether a federal judge or immigration judge (“IJ”)—has conducted a hearing  
8 to determine whether this lengthy incarceration is warranted based on danger or flight risk.

9 3. Petitioner’s prolonged detention without a hearing on danger and flight risk  
10 violates the Due Process Clause of the Fifth Amendment.

11 4. Petitioner therefore respectfully requests that this Court issue a writ of habeas  
12 corpus, determine that Petitioner’s detention is not justified because the government has not  
13 established by clear and convincing evidence that Petitioner presents a risk of flight or danger in  
14 light of available alternatives to detention, and order Petitioner’s release, with appropriate  
15 conditions of supervision if necessary, taking into account Petitioner’s ability to pay a bond.

16 5. Alternatively, Petitioner requests that the Court issue a writ of habeas corpus and  
17 order Petitioner’s release within 30 days unless Respondents schedule a hearing before an IJ  
18 where: (1) to continue detention, the government must establish by clear and convincing  
19 evidence that Petitioner presents a risk of flight or danger, even after consideration of alternatives  
20 to detention that could mitigate any risk that Petitioner’s release would present; and (2) if the  
21 government cannot meet its burden, the IJ shall order Petitioner’s release on appropriate  
22 conditions of supervision, taking into account Petitioner’s ability to pay a bond.

23  
24 \_\_\_\_\_  
25 <sup>1</sup> Petitioner respectfully requests that the Court use his initials, rather than his full last name, in  
26 any opinion in his case, as suggested by the Committee on Court Administration and Case  
27 Management of the Judicial Conference of the United States. See Memorandum Re: Privacy  
28 Concern Regarding Social Security & Immigration Opinions (May 1, 2018), available at  
[https://www.uscourts.gov/sites/default/files/18-cv-1-suggestion\\_cacm\\_0.pdf](https://www.uscourts.gov/sites/default/files/18-cv-1-suggestion_cacm_0.pdf); see also *Jorge M.F.*  
*v. Jennings*, 534 F. Supp. 3d 1050 n.1 (N.D. Cal. Apr. 14, 2021).

**JURISDICTION**

1  
2 6. Petitioner is detained in the custody of Respondents at Golden State Annex  
3 [*escriba el nombre del centro de detención donde está detenido*] detention center.

4 7. This action arises under the Due Process Clause of the Fifth Amendment of the  
5 U.S. Constitution. Jurisdiction is proper under 28 U.S.C. §§ 1331 (federal question), 2241  
6 (habeas corpus); U.S. Const. art. I, § 2; (Suspension Clause); and 5 U.S.C. § 702 (Administrative  
7 Procedure Act. This Court may grant relief under the habeas corpus statutes, 28 U.S.C. § 2241 *et*  
8 *seq.*, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C.  
9 § 1651.

10 8. Congress has preserved judicial review of challenges to prolonged immigration  
11 detention. *See Jennings v. Rodriguez*, 138 S. Ct. 830, 839-841 (2018) (holding that 8 U.S.C.  
12 §§ 1226(e), 1252(b)(9) do not bar review of challenges to prolonged immigration detention); *see*  
13 *also id.* at 876 (Breyer, J., dissenting). (“8 U.S.C. § 1252(b)(9) . . . by its terms applies only with  
14 respect to review of an order of removal”) (internal quotation marks and brackets omitted).

15 **VENUE**

16 9. Venue is proper in this District because this is the district in which Petitioner is  
17 confined. *See Doe v. Garland*, 109 F.4th 1188, 1197-99 (9th Cir. 2024).

18 **REQUIREMENTS OF 28 U.S.C. § 2243**

19 10. The Court must grant the petition for writ of habeas corpus or issue an order to  
20 show cause (“OSC”) to Respondents “forthwith,” unless Petitioner is not entitled to relief. 28  
21 U.S.C. § 2243. If the Court issues an OSC, it must require Respondents to file a return “within  
22 *three days* unless for good cause additional time, not exceeding twenty days, is allowed.” *Id.*  
23 (emphasis added).  
24

25 11. Courts have long recognized the significance of the habeas statute in protecting  
26 individuals from unlawful detention. The Great Writ affords “*a swift and imperative remedy in*  
27 *all cases of illegal restraint or confinement.*” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis  
28

1 added); *see also Yong v. INS*, 208 F.3d 1116, 1120 (9th Cir. 2000) (explaining that habeas statute  
2 requires expeditious determination of petitions).

3 **PARTIES**

4 12. Petitioner is a noncitizen currently detained by Respondents pending ongoing  
5 removal proceedings.

6 13. Respondent Warden of the *Golden State Area* *escriba el nombre del centro*  
7 *de detención donde está detenido*] Detention Facility is Petitioner's immediate custodian at the  
8 facility where Petitioner is detained. *See Doe*, 108 F.4th at 1194-97.

9 14. Respondent Secretary of the U.S. Department of Homeland Security ("DHS"), an  
10 agency of the United States, is responsible for the administration of the immigration laws. 8  
11 U.S.C. § 1103(a). They are a legal custodian of Petitioner. They are named in their official  
12 capacity.

13 15. Respondent Acting or Current Attorney General of the United States is the most  
14 senior official in the U.S. Department of Justice ("DOJ"). They have the authority to interpret the  
15 immigration laws and adjudicate removal cases. They delegate this responsibility to the  
16 Executive Office for Immigration Review ("EOIR"), which administers the immigration courts  
17 and the Board of Immigration Appeals ("BIA"). They are named in their official capacity.

18 16. Respondent Acting or Current Field Office Director of the San Francisco ICE  
19 Field Office is responsible for the San Francisco Field Office of ICE with administrative  
20 jurisdiction over Petitioner's case. They are a legal custodian of Petitioner and are named in their  
21 official capacity.

22 17. Respondent Acting or Current Director of ICE is responsible for ICE's policies,  
23 practices, and procedures, including those relating to the detention of immigrants. They are a  
24 legal custodian of Petitioner and are named in their official capacity.

25 **STATEMENT OF FACTS**

26 18. Petitioner is a noncitizen currently detained by Respondents pending immigration  
27 removal proceedings. Petitioner is pursuing the following claims in removal proceedings [*escriba*  
28

1 todos los aplicaciones de alivio que usted esta presentando en su caso de deportacion]:

2 Asylum

3  
4  
5 19. Petitioner has been detained in DHS custody since September 2024  
6 [escriba el mes y año en que comenzó su detención por ICE].

7 20. Petitioner has not been provided a bond hearing before a neutral decisionmaker to  
8 determine whether their prolonged detention is justified based on danger or flight risk.

9 21. The Immigration Court lacks jurisdiction and authority to provide Petitioner with  
10 a bond hearing to determine whether Petitioner's detention is justified. See 8 U.S.C. §§ 1225(b);  
11 1226(c). There is no statutory or regulatory pathway for Petitioner to seek a bond hearing before  
12 a neutral decisionmaker.

13 22. Absent intervention by this Court, Petitioner cannot and will not be provided with  
14 a bond hearing by a neutral decisionmaker to assess the propriety of Petitioner's continued  
15 detention.

16 23. Additional facts that support Petitioner's entitlement to relief are [escriba datos  
17 adicionales sobre su detención que desee que el juez sepa]:

18 A) petitioner has an asylum case pending in  
19 nine circuit court.

20  
21 B) petitioner's life may be in great danger  
22 if return to his home country.

23  
24 C) petitioner was detained during regular  
25 check-in without warrant, or reasoning.

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1 d. petitioner has a final order of deportation  
2 around November 2024 and has  
3 been detained by ICE without  
4 bond hearing or release under  
5 the order of supervision.  
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23 **LEGAL BACKGROUND**

24 24. "It is well established that the Fifth Amendment entitles [noncitizens] to due  
25 process of law in deportation proceedings." *Demore v. Kim*, 538 U.S. 510, 523 (2003) (quoting  
26 *Reno v. Flores*, 507 U.S. 292, 306 (1993)). "Freedom from imprisonment—from government  
27 custody, detention, or other forms of physical restraint—lies at the heart of the liberty" that the  
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1 Due Process Clause protects. *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001); *see also id.* at 718  
2 (Kennedy, J., dissenting) (“Liberty under the Due Process Clause includes protection against  
3 unlawful or arbitrary personal restraint or detention.”). This fundamental due process protection  
4 applies to all noncitizens, including both removable and inadmissible noncitizens. *See id.* at 721  
5 (Kennedy, J., dissenting) (“[B]oth removable and inadmissible [noncitizens] are entitled to be  
6 free from detention that is arbitrary or capricious”).

7 25. Due process requires “adequate procedural protections” to ensure that the  
8 government’s asserted justification for physical confinement “outweighs the individual’s  
9 constitutionally protected interest in avoiding physical restraint.” *Zadvydas*, 533 U.S. at 690  
10 (internal quotation marks omitted). In the immigration context, the Supreme Court has  
11 recognized only two valid purposes for civil detention—to mitigate the risks of danger to the  
12 community and to prevent flight. *Id.*; *Demore*, 538 U.S. at 528.

13 26. Due process requires that the government provide bond hearings to noncitizens  
14 facing prolonged detention. “The Due Process Clause foresees eligibility for bail as part of due  
15 process” because “[b]ail is basic to our system of law.” *Jennings*, 138 S. Ct. at 862 (Breyer, J.,  
16 dissenting) (internal quotation marks omitted). While the Supreme Court upheld the mandatory  
17 detention of a noncitizen under Section 1226(c) in *Demore*, it did so based on the petitioner’s  
18 concession of deportability and the Court’s understanding at the time that such detentions are  
19 typically “brief.” *Demore*, 538 U.S. at 522 n.6, 528. Where a noncitizen has been detained for a  
20 prolonged period or is pursuing a substantial defense to removal or claim to relief, due process  
21 requires an individualized determination that such a significant deprivation of liberty is  
22 warranted. *Id.* at 532 (Kennedy, J., concurring) (“[I]ndividualized determination as to his risk of  
23 flight and dangerousness” may be warranted “if the continued detention became unreasonable or  
24 unjustified”); *see also Jackson v. Indiana*, 406 U.S. 715, 733 (1972) (holding that detention  
25 beyond the “initial commitment” requires additional safeguards); *McNeil v. Dir., Patuxent Inst.*,  
26 407 U.S. 245, 249-50 (1972) (holding that “lesser safeguards may be appropriate” for “short-  
27 term confinement”); *Hutto v. Finney*, 437 U.S. 678, 685-86 (1978) (holding that, in the Eighth  
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1 Amendment context, “the length of confinement cannot be ignored in deciding whether [a]  
2 confinement meets constitutional standards”); *Reid v. Donelan*, 17 F.4th 1, 7 (1st Cir.  
3 2021) (holding that “the Due Process Clause imposes some form of reasonableness limitation  
4 upon the duration of detention” under section 1226(c)) (internal quotation marks omitted).

5  
6 **A. Detention That Exceeds Six Months Without A Bond Hearing Is Unconstitutional.**

7 27. Detention without a bond hearing is unconstitutional when it exceeds six months.  
8 *See Demore*, 538 U.S. at 529-30 (upholding only “brief” detentions under Section 1226(c),  
9 which last “roughly a month and a half in the vast majority of cases in which it is invoked, and  
10 about five months in the minority of cases in which the [noncitizen] chooses to appeal”);  
11 *Zadvydas*, 533 U.S. at 701 (“Congress previously doubted the constitutionality of detention for  
12 more than six months.”); *Rodriguez Diaz v. Garland*, 53 F.4th 1189, 1091 (9th Cir. 2022) (“[O]nce  
13 the [noncitizen] has been detained for approximately six months, continuing detention becomes  
14 prolonged” (cleaned up) (quoting *Diouf v. Napolitano*, 634 F.3d 1081, 1091 (9th Cir. 2011)));  
15 *Rodriguez v. Nielsen*, Case No. 18-CV-04187-TSH, 2019 WL 7491555, at \*6 (N.D. Cal. Jan. 7,  
16 2019) (“[D]etention becomes prolonged after six months and entitles [Petitioner] to a bond  
17 hearing”).

18 28. The recognition that six months is a substantial period of confinement—and is the  
19 time after which additional process is required to support continued incarceration—is deeply  
20 rooted in our legal tradition. With few exceptions, “in the late 18th century in America crimes  
21 triable without a jury were for the most part punishable by no more than a six-month prison  
22 term.” *Duncan v. Louisiana*, 391 U.S. 145, 161 & n.34 (1968). Consistent with this tradition, the  
23 Supreme Court has found six months to be the limit of confinement for a criminal offense that a  
24 federal court may impose without the protection afforded by jury trial. *Cheff v. Schnackenberg*,  
25 384 U.S. 373, 380 (1966) (plurality opinion). The Court has also looked to six months as a  
26 benchmark in other contexts involving civil detention. *See McNeil v. Dir., Patuxent Inst.*, 407  
27 U.S. 245, 249, 250-52 (1972) (recognizing six months as an outer limit for confinement without  
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1 individualized inquiry for civil commitment). The Court has likewise recognized the need for  
2 bright line constitutional rules in other areas of law. *See Maryland v. Shatzer*, 559 U.S. 98, 110  
3 (2010) (holding that 14 days must elapse following invocation of *Miranda* rights before re-  
4 interrogation is permitted); *Cnty. of Riverside v. McLaughlin*, 500 U.S. 44, 55-56 (1991) (holding  
5 that a probable cause hearing must take place within 48 hours of warrantless arrest).

6  
7 **B. Even Absent A Bright-Line Six-Month Standard, An Individualized Bond  
Hearing Is Required When Detention Becomes Unreasonably Prolonged.**

8 29. Petitioner's detention, without *any* individualized review, is unreasonable under  
9 the *Mathews v. Eldridge* due process test. Alternatively, Petitioner prevails under the multi-factor  
10 reasonableness test the Third Circuit adopted in *German Santos v. Warden Pike Correctional  
11 Facility*, 965 F.3d 203, 211 (3d Cir. 2020).

12 30. Each year, thousands of noncitizens are incarcerated for lengthy periods pending  
13 the resolution of their removal proceedings. *See Jennings*, 138 S. Ct. at 860 (Breyer, J.,  
14 dissenting) (observing that class members, numbering in the thousands, had been detained "on  
15 average one year" and some had been detained for several years). For noncitizens who have  
16 some criminal history, their immigration detention often dwarfs the time spent in criminal  
17 custody, if any. *Id.* ("between one-half and two-thirds of the class served [criminal] sentences  
18 less than six months").

19 31. Petitioner faces severe hardships while detained by ICE. Petitioner is held in a  
20 locked down facility, with limited freedom of movement and access to Petitioner's family or  
21 support network: "[T]he circumstances of their detention are similar, so far as we can tell,  
22 to those in many prisons and jails." *Jennings*, 138 S. Ct. at 861 (Breyer, J., dissenting); *accord*  
23 *Chavez-Alvarez v. Warden York Cnty. Prison*, 783 F.3d 469, 478 (3d Cir. 2015); *Ngo v. INS*, 192  
24 F.3d 390, 397-98 (3d Cir. 1999); *Sopo v. U.S. Att'y Gen.*, 825 F.3d 1199, 1218, 1221 (11th Cir.  
25 2016). "And in some cases the conditions of their confinement are inappropriately poor"  
26 including, for example, "invasive procedures, substandard care, and mistreatment, *e.g.*,  
27 indiscriminate strip searches, long waits for medical care and hygiene products, and, in the case

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1 of one detainee, a multiday lock down for sharing a cup of coffee with another detainee.”  
2 *Jennings*, 138 S. Ct. at 861 (Breyer, J., dissenting) (citing Press Release, Off. of Inspector Gen.,  
3 Dept. of Homeland Sec., *DHS OIG Inspection Cites Concerns With Detainee Treatment and*  
4 *Care at ICE Detention Facilities* (Dec. 14, 2017)); *see also* Tom Dreisbach, *Government's own*  
5 *experts found 'barbaric' and 'negligent' conditions in ICE detention*, NPR (Aug. 16, 2023, 5:01  
6 AM) (reporting on the “‘negligent’ medical care (including mental health care), ‘unsafe and  
7 filthy’ conditions, racist abuse of detainees, inappropriate pepper-spraying of mentally ill  
8 detainees and other problems that, in some cases, contributed to detainee deaths” contained in  
9 inspection reports prepared by experts from the Department of Homeland Security’s Office for  
10 Civil Rights and Civil Liberties after examining detention facilities between 2017 and 2019).  
11 Individuals at Golden State Annex Detention Facility have described receiving food  
12 contaminated with insects (including cockroaches, flies, and spiders), hair, and other foreign  
13 objects. *See* California Collaborative for Immigrant Justice, *Starving for Justice: The Denial of*  
14 *Proper Nutrition in Immigration Detention*, at p. 7 (April 2022), available at  
15 [https://www.ccijjustice.org/files/ugd/733055\\_c43b1cbbdda341b894045940622a6dc3.pdf](https://www.ccijjustice.org/files/ugd/733055_c43b1cbbdda341b894045940622a6dc3.pdf). At  
16 Mesa Verde Detention Facility, over 80% of detained individuals who responded to one survey  
17 said they had received expired food. *Id.*

18 32. The *Mathews* test for procedural due process claims balances: (1) the private  
19 interest threatened by governmental action; (2) the risk of erroneous deprivation of such interest  
20 and the value of additional or substitute safeguards; and (3) the government interest. *Mathews v.*  
21 *Eldridge*, 424 U.S. 319, 335 (1976); *see also Sho v. Current or Acting Field Off. Dir.*, No. 1:21-  
22 CV-01812 TLN AC, 2023 WL 4014649, at \*3 (E.D. Cal. June 15, 2023), *report and*  
23 *recommendation adopted*, No. 1:21-CV-1812-TLN-AC, 2023 WL 4109421 (E.D. Cal. June 21,  
24 2023) (applying *Mathews* factors to a habeas petitioner’s due process claims and collecting cases  
25 doing the same). Here, each factor weighs in Petitioner’s favor, requiring this Court to promptly  
26 hold a hearing to evaluate whether the government can justify their ongoing detention.

27 33. First, Petitioner indisputably has a weighty interest in their liberty, the core  
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1 private interest at stake here. *Zadvydas*, 533 U.S. at 690 (“Freedom from imprisonment. . . lies at  
2 the heart of the liberty [the Due Process Clause] protects.”). Petitioner, who is being held in  
3 “incarceration-like conditions,” has an overwhelming interest here, regardless of the length of his  
4 immigration detention, because “any length of detention implicates the same” fundamental  
5 rights. *Rajnish v. Jennings*, No. 3:20-cv-07819-WHO, 2020 WL 7626414, at \*6 (N.D. Cal. Dec.  
6 22, 2020).

7 34. Second, Petitioner will suffer the erroneous risk of deprivation of their liberty  
8 without an individualized evidentiary hearing. The risk of erroneous deprivation of their liberty  
9 is high, as they have been detained since September 2024 [escriba el mes y año en  
10 que comenzó su detención por ICE] without any evaluation of whether the government can  
11 justify detention under their individualized circumstances. “[T]he risk of an erroneous  
12 deprivation of liberty in the absence of a hearing before a neutral decisionmaker is substantial.”  
13 *Diouf*, 634 F.3d at 1092. Conversely, “the probable value of additional procedural safeguards—  
14 an individualized evaluation of the justification for his detention—is high, because Respondents  
15 have provided virtually no procedural safeguards at all.” *Jimenez v. Wolf*, No. 19-cv-07996-NC,  
16 2020 WL 510347, \*3 (N.D. Cal. Jan. 30, 2020) (granting habeas petition for person who had  
17 been detained for one year without a bond hearing).

18 35. Third, the government’s interest is very low in continuing to detain Petitioner  
19 without providing any neutral review. See *Mathews*, 424 U.S. at 335. The specific interest at  
20 stake here is not the government’s ability to continue to detain Petitioner, but rather the  
21 government’s ability to continue to detain them for months on end without any individualized  
22 review. See *Marroquin Ambriz v. Barr*, 420 F. Supp. 3d 953, 964 (N.D. Cal. 2019); *Henriquez v.*  
23 *Garland*, No. 5:22-CV-00869-EJD, 2022 WL 2132919, at \*5 (N.D. Cal. June 14, 2022). The  
24 cost of providing an individualized inquiry is minimal. See *Henriquez*, 2022 WL 2132919, at \*5.  
25 The government has repeatedly conceded this fact. See *Lopez Reyes v. Bonnar*, 362 F. Supp. 3d  
26 762, 777 (N.D. Cal. 2019); *Singh v. Barr*, 400 F. Supp. 3d 1005, 1021 (S.D. Cal. 2019);  
27 *Marroquin Ambriz*, 420 F. Supp. 3d at 964.

28

1           36. In sum, the *Mathews* factors establish that Petitioner is entitled to an evidentiary  
2 hearing before a neutral adjudicator. Unsurprisingly, courts applying these standards in this  
3 Circuit have repeatedly held that prolonged detention without a hearing before a neutral  
4 adjudicator violates procedural due process. *See, e.g., Romero Romero v. Wolf*, No. 20-CV-  
5 08031-TSH, 2021 WL 254435, at \*2, \*5 (N.D. Cal. Jan. 26, 2021) (holding that the petitioner’s  
6 detention of just over one year without a custody hearing was “not compatible with due process”  
7 and granting habeas); *Jimenez*, 2020 WL 510347, at \*1, \*2, \*4 (holding that the petitioner’s  
8 detention of just over one year without a custody hearing violated his due process rights and  
9 granting habeas); *Gonzalez v. Bonnar*, No. 18-CV-05321-JSC, 2019 WL 330906, at \*1, \*5 (N.D.  
10 Cal. Jan. 25, 2019) (holding that the petitioner’s detention for just over one year without a  
11 custody hearing violates his due process rights and granting habeas); *see also Singh v. Garland*,  
12 No. 1:23-cv-01043-EPG-HC, 2023 WL 5836048, at \*6 (E.D. Cal. 2023); *Sho v. Current or*  
13 *Acting Field Office Director*, No. 1:21-cv-01812-TLN-AC, 2023 WL 4014649 (E.D. Cal. 2023).  
14 This Court should so hold as well.

15           37. *Rodriguez Diaz v. Garland*, 53 F.4<sup>th</sup> 1189 (9th Cir. 2022), does not disturb this  
16 result. In *Rodriguez Diaz*, the Ninth Circuit applied the *Mathews* test to hold that the detention of  
17 a noncitizen detained under a different detention statute, 8 U.S.C. § 1226(a), did not violate  
18 procedural due process. 53 F.4<sup>th</sup> at 1195. Unlike Sections 1225(b) and 1226(c), § 1226(a)  
19 mandates that detained individuals receive an individualized bond hearing at the outset of  
20 detention and provides for further bond hearings upon a material change in circumstances. *See* 8  
21 C.F.R. § 1003.19(e). The panel’s decision in *Rodriguez Diaz* was predicated on the immediate  
22 and ongoing availability of this administrative process under § 1226(a). 53 F.4th at 1202  
23 (“Section 1226(a) and its implementing regulations provide extensive procedural protections that  
24 are unavailable under other detention provisions . . . .”). Unlike the petitioner in *Rodriguez Diaz*,  
25 Petitioner has no statutory access to individualized review of his detention.

26           38. Alternatively, courts that apply a reasonableness test have considered four non-  
27 exhaustive factors in determining whether detention is reasonable. *German Santos v. Warden*

1 *Pike Cnty. Corr. Facility*, 965 F.3d 203, 210-22 (3d Cir. 2020). The reasonableness inquiry is  
2 “highly fact-specific.” *Id.* at 210. “The most important factor is the duration of detention.” *Id.* at  
3 211; *see also Gonzalez v. Bonnar*, No. 18-CV-05321-JSC, 2019 WL 330906, at \*1, \*5 (N.D.  
4 Cal. Jan. 25, 2019) (concluding that the petitioner’s detention for just over one year without a  
5 custody hearing weighed strongly in favor of finding detention unreasonable, and violated his  
6 due process rights and granting habeas). Duration is evaluated along with “all the other  
7 circumstances,” including (1) whether detention is likely to continue, (2) reasons for the delay,  
8 and (3) whether the conditions of confinement are meaningfully different from criminal  
9 punishment. *Id.* at 211.

10 39. As noted, Petitioner has been detained for a substantial length of time, *supra* ¶ 20  
11 and Petitioner’s detention is likely to continue as Petitioner asserts their right to seek  
12 immigration relief, *supra* ¶ 19. Noncitizens should not be punished for pursuing “legitimate  
13 proceedings” to seek relief. *See Masood v. Barr*, No. 19-CV-07623-JD, 2020 WL 95633, at \*3  
14 (N.D. Cal. Jan. 8, 2020) (“[I]t ill suits the United States to suggest that [Petitioner] could shorten  
15 his detention by giving up these rights and abandoning his asylum application.”). Thus, courts  
16 should not count a continuance against the noncitizen when they obtained it in good faith to  
17 prepare their removal case, including efforts to obtain counsel. *See Hernandez Gomez*, 2023 WL  
18 2802230, at \*4 (“The duration and frequency of these requests [for continuances] do not  
19 diminish his significant liberty interest in his release or his irreparable injury of continued  
20 detention without a bond hearing.”). Moreover, Petitioner’s confinement and experiences at a  
21 facility operated by a private, for-profit prison contractor, demonstrate that their conditions of  
22 confinement are not meaningfully different from those of criminal punishment. *See supra* ¶¶ 10,  
23 24, 32.

24 **C. At Any Hearing, The Government Must Justify Ongoing Detention By Clear  
25 And Convincing Evidence.**

26 40. At a bond hearing, due process requires certain minimum protections to ensure  
27 that a noncitizen’s detention is warranted: the government must bear the burden of proof by  
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1 clear and convincing evidence to justify continued detention, taking into consideration available  
2 alternatives to detention; and, if the government cannot meet its burden, the noncitizen's ability  
3 to pay a bond must be considered in determining the appropriate conditions of release.

4 41. To justify prolonged immigration detention, the government must bear the  
5 burden of proof by clear and convincing evidence that the noncitizen is a danger or flight risk.  
6 *See Singh v. Holder*, 638 F.3d 1196, 1203 (9th Cir. 2011); *Aleman Gonzalez v. Barr*, 955 F.3d  
7 762, 781 (9th Cir. 2020), *rev'd on other grounds by Garland v. Aleman Gonzalez*, 142 S. Ct.  
8 2057, 213 L. Ed. 2d 102 (2022) (“*Jennings’s* rejection of layering [the clear and convincing  
9 burden of proof standard] onto § 1226(a) as a matter of statutory construction cannot . . .  
10 undercut our constitutional due process holding in *Singh*.”); *Sho*, 2023 WL 4014649, at \*5  
11 (applying *Singh* and holding that the government shall bear the burden in a constitutionally  
12 required bond hearing to remedy detention under a different statutory provision); *Singh*, 2023  
13 WL 5836048, at \*9 (same); *Doe v. Garland*, No. 3:22-CV-03759-JD, 2023 WL 1934509, at \*2  
14 (N.D. Cal. Jan. 10, 2023) (same); *Pham v. Becerra*, No. 23-CV-01288-CRB, 2023 WL  
15 2744397, at \*7 (N.D. Cal. Mar. 31, 2023) (same); *Hernandez Gomez v. Becerra*, No. 23-CV-  
16 01330-WHO, 2023 WL 2802230, at \*4 (N.D. Cal. Apr. 4, 2023) (same); *Martinez Leiva v.*  
17 *Becerra*, No. 23-CV-02027-CRB, 2023 WL 3688097, at \*9 (N.D. Cal. May 26, 2023); *I.E.S. v.*  
18 *Becerra*, No. 23-CV-03783-BLF, 2023 WL 6317617, at \*10 (N.D. Cal. Sept. 27, 2023) (same);  
19 *Singh Grewal v. Becerra*, No. 23-CV-03621-JCS, 2023 WL 6519272, at \*8 (N.D. Cal. Oct. 4,  
20 2023) (same); *Gomez v. Becerra*, No. 23-CV-03724-JCS, 2023 WL 6232236, at \*9 (N.D. Cal.  
21 Sept. 25, 2023) (same); *Henriquez v. Garland*, No. 23-CV-01025-AMO, 2023 WL 6226374, at  
22 \*4 (N.D. Cal. Sept. 25, 2023) (same); *Rodriguez Picazo v. Garland*, No. 23-CV-02529-AMO,  
23 2023 WL 5352897, at \*7 (N.D. Cal. Aug. 21, 2023) (same).

24 42. Where the Supreme Court has permitted civil detention in other contexts, it has  
25 relied on the fact that the Government bore the burden of proof by at least clear and convincing  
26 evidence. *See United States v. Salerno*, 481 U.S. 739, 750, 752 (1987) (upholding pre-trial  
27 detention after a “full-blown adversary hearing” requiring “clear and convincing evidence” and  
28

1 “a neutral decisionmaker”); *Foucha v. Louisiana*, 504 U.S. 71, 81-83 (1992) (striking down  
2 civil detention scheme that placed burden on the detainee); *Zadvydas*, 533 U.S. at 692 (finding  
3 post-final-order custody review procedures deficient because, *inter alia*, they placed burden on  
4 detainee).

5 43. The requirement that the government bear the burden of proof by clear and  
6 convincing evidence is also supported by application of the three-factor balancing test from  
7 *Mathews v. Eldridge*, 424 U.S. 319, 335 (1976). First, “an individual’s private interest in  
8 ‘freedom from prolonged detention’ is ‘unquestionably substantial.’” *See Rodriguez Diaz*, 53  
9 F.4th at 1207 (citing *Singh*, 638 F.3d at 1208). Second, the risk of error is great where the  
10 government is represented by trained attorneys and detained noncitizens are often unrepresented  
11 and may lack English proficiency. *See Santosky v. Kramer*, 455 U.S. 745, 763 (1982) (requiring  
12 clear and convincing evidence at parental termination proceedings because “numerous factors  
13 combine to magnify the risk of erroneous factfinding” including that “parents subject to  
14 termination proceedings are often poor, uneducated, or members of minority groups” and “[t]he  
15 State’s attorney usually will be expert on the issues contested”). Moreover, detained noncitizens  
16 are incarcerated in prison-like conditions that severely hamper their ability to obtain legal  
17 assistance, gather evidence, and prepare for a bond hearing. *See supra* ¶ 32. Third, placing the  
18 burden on the government imposes minimal cost or inconvenience to it, as the government has  
19 access to the noncitizen’s immigration records and other information that it can use to make its  
20 case for continued detention.

21 **D. Due Process Requires Consideration Of Alternatives To Detention.**

22 44. Due process also requires consideration of alternatives to detention. The primary  
23 purpose of immigration detention is to ensure a noncitizen’s appearance during civil removal  
24 proceedings. *Zadvydas*, 533 U.S. at 697. Detention is not reasonably related to this purpose if  
25 there are alternative conditions of release that could mitigate risk of flight. *See Bell v. Wolfish*,  
26 441 U.S. 520, 538–39 (1979) (civil pretrial detention may be unconstitutionally punitive if it is  
27 excessive in relation to its legitimate purpose). ICE’s alternatives to detention program—the  
28

1 Intensive Supervision Appearance Program—has achieved extraordinary success in ensuring  
2 appearance at removal proceedings, reaching compliance rates close to 100 percent. *Hernandez*  
3 *v. Sessions*, 872 F.3d 976, 991 (9th Cir. 2017) (observing that ISAP “resulted in a 99%  
4 attendance rate at all EOIR hearings and a 95% attendance rate at final hearings”). Thus,  
5 alternatives to detention must be considered in determining whether prolonged incarceration is  
6 warranted.

7 45. Due process likewise requires consideration of a noncitizen’s ability to pay a  
8 bond. “Detention of an indigent ‘for inability to post money bail’ is impermissible if the  
9 individual’s ‘appearance at trial could reasonably be assured by one of the alternate forms of  
10 release.’” *Hernandez*, 872 F.3d at 990 (quoting *Pugh v. Rainwater*, 572 F.2d 1053, 1058 (5th  
11 Cir. 1978) (en banc)). Therefore, when determining the appropriate conditions of release for  
12 people detained for immigration purposes, due process requires “consideration of financial  
13 circumstances and alternative conditions of release.” *Id.*; see also *Martinez v. Clark*, 36 F.4th  
14 1219, 1231 (9th Cir. 2022) (“While the government had a legitimate interest in protecting the  
15 public and ensuring the appearance of noncitizens in immigration proceedings, we held [in  
16 *Hernandez*] that detaining an indigent alien without consideration of financial circumstances  
17 and alternative release conditions was ‘unlikely to result’ in a bond determination ‘reasonably  
18 related to the government’s legitimate interests.’ (citation omitted).”).

19 **CLAIM FOR RELIEF**

20 **VIOLATION OF THE DUE PROCESS CLAUSE OF THE FIFTH AMENDMENT TO**  
21 **THE U.S. CONSTITUTION**

22 46. Petitioner re-alleges and incorporates by reference the paragraphs above.

23 47. The Due Process Clause of the Fifth Amendment forbids the government from  
24 depriving any “person” of liberty “without due process of law.” U.S. Const. amend. V.

25 48. To justify Petitioner’s ongoing prolonged detention, due process requires that the  
26 government establish, at an individualized hearing before a neutral decisionmaker, that  
27 Petitioner’s detention is justified by clear and convincing evidence of flight risk or danger,  
28

1 taking into account whether alternatives to detention could sufficiently mitigate that risk.

2 49. For these reasons, Petitioner's ongoing prolonged detention without a hearing  
3 violates due process.


4 **PRAYER FOR RELIEF**

5 WHEREFORE, Petitioner respectfully requests that this Court:

- 6 1) Assume jurisdiction over this matter;
- 7 2) Issue a Writ of Habeas Corpus, hold a hearing before this Court if warranted,  
8 determine that Petitioner's detention is not justified because the government has  
9 not established by clear and convincing evidence that Petitioner presents a risk of  
10 flight or danger in light of available alternatives to detention, and order  
11 Petitioner's release (with appropriate conditions of supervision if necessary),  
12 taking into account Petitioner's ability to pay a bond;
- 13 3) In the alternative, issue a Writ of Habeas Corpus and order Petitioner's release  
14 within 30 days unless Respondents schedule a hearing before an immigration  
15 judge where: (1) to continue detention, the government must establish by clear  
16 and convincing evidence that Petitioner presents a risk of flight or danger, even  
17 after consideration of alternatives to detention that could mitigate any risk that  
18 Petitioner's release would present; and (2) if the government cannot meet its  
19 burden, the immigration judge order Petitioner's release on appropriate  
20 conditions of supervision, taking into account Petitioner's ability to pay a bond;
- 21 4) Issue a declaration that Petitioner's ongoing prolonged detention violates the Due  
22 Process Clause of the Fifth Amendment;
- 23 5) Award Petitioner his costs and reasonable attorneys' fees in this action as  
24 provided for by the Equal Access to Justice Act, 28 U.S.C. § 2412; and
- 25 6) Grant such further relief as the Court deems just and proper.
- 26  
27  
28

1 12-02-2025  
2 Date [Fecha]

JAIMÉ ORLANDO, PADILLA GARCIA  
Printed Name [Nombre Impreso]

3   
4 Signature [Firma]

5  
6 Detained in ICE Custody at: [check one / marque uno]

- 7
- 8  Mesa Verde Detention Facility, 425 Golden State Ave, Bakersfield, CA 93301
  - 9  Golden State Annex, 611 Frontage Road, McFarland, CA 93250
  - 10  California City Detention Facility, 22844 Virginia Boulevard, California City,  
11 CA 93505
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