

1 ERIC GRANT
United States Attorney
2 JASON HITT
Assistant United States Attorney
3 501 I Street, Suite 10-100
Sacramento, CA 95814
4 Telephone: (916) 554-2700
Facsimile: (916) 554-2900
5

6 Attorneys for Respondents

7
8 IN THE UNITED STATES DISTRICT COURT
9 EASTERN DISTRICT OF CALIFORNIA

10 ESTEBAN QUIROGA-CHAPARRO,
11 Petitioner,
12 v.
13 WARDEN OF THE GOLDEN STATE
ANNEX DETENTION FACILITY, ET AL.,
14 Respondents.
15

CASE NO. 1:25-CV-01731-AC

OPPOSITION TO MOTION FOR TEMPORARY
RESTRAINING ORDER

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17 Petitioner Esteban Quiroga-Chaparro filed a petition for writ of habeas corpus, ECF 1, and now
18 brings a motion for a temporary restraining order. *See* ECF 1, 9. This Court should deny the temporary
19 restraining order as to the petitioner because he is mandatorily detained pursuant to 8 U.S.C.
20 § 1225(b)(1). Each of the petitioner's arguments falls short of demonstrating a likelihood of success on
21 the merits or an entitlement to the requested release.

22 In accordance with the Court order, ECF 11, Respondents acknowledge that this Court has, in
23 similar circumstances, issued this relief in other cases, including *Amaya-Quinteros v. CoreCivic*, 1:25-
24 cv-1672 AC, 2025 WL 3687642 (E.D. Cal. Dec. 19, 2025); *Tenorio Rugama v. Chestnut*, 1:25-cv-1918
25 AC, 2025 WL 3707234 (E.D. Cal. Dec. 22, 2025), and other cases, as noted in the Court's Minute
26 Order. Here, Petitioner's claims largely align with those of earlier cases.
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I. BACKGROUND

As detailed in the government’s response to the petition for writ of habeas corpus, ECF 8, according to DHS Form I-213, on April 14, 2023, border patrol agents initially detained Petitioner Esteban Quiroga-Chaparro “in the brush in the Del Rio Sector area of operations.” See Exhibit 1 to Petition (“Pet.”), ECF 1-1, at 174. After determining he was unlawfully present, agents arrested him and transported him to a border patrol station for further processing. *Id.* On May 1, 2023, the DHS granted Petitioner a one-year discretionary period of parole. *Id.* at 213. By the agency’s own terms, this discretionary parole ended automatically “at the end of the one-year period” absent a further extension. *Id.* On October 22, 2025, ICE officers arrested the Petitioner at the San Francisco Intensive Supervision Appearance Program (ISAP) office. Exhibit 2 to Pet., ECF 1-2, at 2. According to ICE, Petitioner is mandatorily detained under 8 U.S.C. § 1225(b) because he is an applicant for admission who entered without inspection.

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II. PROCEDURAL BACKGROUND

Petitioner commenced this action on December 4, 2025, by filing a petition for writ of habeas corpus. ECF 1. On December 24, 2025, Petitioner filed a motion for a temporary restraining order. ECF 8. This Court issued a Minute Order on December 29, 2025, requiring a response by 5:00 p.m. on December 30, 2025. ECF 11. Undersigned counsel has reviewed the previous cases cited by this Court and acknowledges that, while here are some factual distinctions between the cases, the legal arguments advanced in this briefing are substantially the same as those advanced in previous cases before this Court.

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III. LEGAL BACKGROUND

A. The Standard for Temporary Restraining Orders.

Temporary restraining orders are governed by the same standard applicable to preliminary injunctions. See *Cal. Indep. Sys. Operator Corp. v. Reliant Energy Servs., Inc.*, 181 F. Supp. 2d 1111, 1126 (E.D. Cal. 2001). Preliminary injunctions are “never awarded as of right.” *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 24 (2008) (citation omitted). A party seeking a preliminary injunction faces a “difficult task” in showing that they are entitled to such an “extraordinary remedy.” *Earth Island Inst. v. Carlton*, 626 F.3d 462, 469 (9th Cir. 2010) (internal quotation omitted).

1 “A plaintiff seeking a preliminary injunction must show that: (1) she is likely to succeed on the
2 merits, (2) she is likely to suffer irreparable harm in the absence of preliminary relief, (3) the balance of
3 equities tips in her favor, and (4) an injunction is in the public interest.” *Garcia v. Google, Inc.*, 786
4 F.3d 733, 740 (9th Cir. 2015) (internal quotation omitted). Alternatively, a plaintiff can show “serious
5 questions going to the merits and the balance of hardships tips sharply towards [plaintiffs], as long as the
6 second and third ... factors are satisfied.” *Disney Enters., Inc. v. VidAngel, Inc.*, 869 F.3d 848, 856 (9th
7 Cir. 2017).

8 The purpose of a preliminary injunction “is to preserve the status quo and the rights of the parties
9 until a final judgment issues in the cause.” *U.S. Philips Corp. v. KBC Bank N.V.*, 590 F.3d 1091, 1094
10 (9th Cir. 2010). A preliminary injunction may not be used to obtain “a preliminary adjudication on the
11 merits,” but only to preserve the status quo pending final judgment. *Sierra On-Line, Inc. v. Phoenix
12 Software, Inc.*, 739 F.2d 1415, 1422 (9th Cir. 1984).

13 **B. Statutory Framework for Expedited Removal Proceedings**

14 **1. Applicants for Admission**

15 The Immigration and Nationality Act (“INA”) defines an “applicant for admission” as an “alien
16 present in the United States who has not been admitted or who arrives in the United States (whether or
17 not at a designated port of arrival . . .).” 8 U.S.C. § 1225(a)(1); *Dep’t of Homeland Sec. v.
18 Thuraissigiam*, 591 U.S. 103, 140 (2020) (explaining that “an alien who tries to enter the country
19 illegally is treated as an ‘applicant for admission’” (citing INA § 235(a)(1)); *Matter of Lemus*, 25 I&N
20 Dec. 734, 743 (BIA 2012) (“Congress has defined the concept of an ‘applicant for admission’ in an
21 unconventional sense, to include not just those who are expressly seeking permission to enter, but also
22 those who are present in this country without having formally requested or received such permission”).
23 Under Section 212(a) of the INA, 8 U.S.C. § 1182(a), certain classes of noncitizens are inadmissible,
24 and therefore ineligible to be admitted to the United States, including those “present in the United States
25 without being admitted or paroled[.]” 8 U.S.C. § 1182(a)(6)(A)(i). However long one has been in this
26 country, a noncitizen who is present in the United States but has not been admitted “is treated as ‘an
27 applicant for admission.’” *Jennings v. Rodriguez*, 583 U.S. 281, 287 (2018).

1 **2. Detention Under 8 U.S.C. § 1225**

2 Section 1225 applies to “applicants for admission” to the United States, who are defined as
3 “alien[s] present in the United States who [have] not been admitted” or noncitizens “who arrive[] in the
4 United States,” whether or not at a designated port of arrival. 8 U.S.C. § 1225(a)(1). Applicants for
5 admission, including those present without being admitted or paroled (“PWAP”) may be removed from
6 the United States by, *inter alia*, expedited removal under 8 U.S.C. § 1225(b)(1) or removal proceedings
7 before an Immigration Judge under 8 U.S.C. § 1229a. These noncitizens “fall into one of two
8 categories, those covered by § 1225(b)(1) and those covered by § 1225(b)(2),” both of which are subject
9 to mandatory detention. *Jennings*, 583 U.S. at 287 (“[R]ead most naturally, §§ 1225(b)(1) and (b)(2)
10 mandate detention for applicants for admission until certain proceedings have concluded.”)

11 **3. Section 1225(b)(1)**

12 Congress established the expedited removal process in 8 U.S.C. § 1225 to ensure that the
13 Executive Branch could “expedite removal of aliens lacking a legal basis to remain in the United
14 States.” *Kucana v. Holder*, 558 U.S. 233, 249 (2010); *see also Thuraissigiam*, 591 U.S. at 106
15 (“[Congress] crafted a system for weeding out patently meritless claims and expeditiously removing the
16 aliens making such claims from the country.”). This provision authorizes immigration officers to order
17 certain inadmissible noncitizens “removed from the United States without further hearing or review.”
18 Section 1225(b)(1) applies to “arriving aliens” and “certain other” noncitizens “initially determined to
19 be inadmissible due to fraud, misrepresentation, or lack of valid documentation.” *Id.*; 8 U.S.C. §§
20 1225(b)(1)(A)(i), (iii). Section 1225(b)(1) allows for the expedited removal of any noncitizen
21 “described in” § 1225(b)(1)(A)(iii)(II), as designated by the Attorney General or Secretary of Homeland
22 Security—that is, any noncitizen not “admitted or paroled into the United States” and “physically
23 present” fewer than two years—who is inadmissible under § 1182(a)(7) at the time of “inspection.” *See*
24 8 U.S.C. § 1182(a)(7) (categorizing as inadmissible noncitizens without valid entry documents).
25 Whether that happens at a port of entry or after illegal entry is not relevant; what matters is whether,
26 when an officer inspects a noncitizen for admission under § 1225(a)(3), that noncitizen lacks entry
27 documents and so is subject to § 1182(a)(7). The Attorney General’s or Secretary’s authority to
28 “designate” classes of noncitizens as subject to expedited removal is subject to his or her “sole and

1 unreviewable discretion.” 8 U.S.C. § 1225(b)(1)(A)(iii); *see also American Immigration Lawyers Ass’n*
2 *v. Reno*, 199 F.3d 1352 (D.C. Cir. 2000) (upholding the expedited removal statute).

3 The Secretary (and earlier, the Attorney General) has designated categories of noncitizens for
4 expedited removal under § 1225(b)(1)(A)(iii) on five occasions; most recently, restoring the expedited
5 removal scope to “the fullest extent authorized by Congress.” *Designating Aliens for Expedited*
6 *Removal*, 90 Fed. Reg. 8139 (Jan. 24, 2025). The notice thus enables the U.S. Department of Homeland
7 Security (“DHS”) “to exercise the full scope of its statutory authority to place in expedited removal,
8 with limited exceptions, aliens determined to be inadmissible under [8 U.S.C. § 1182(a)(6)(C) or (a)(7)]
9 who have not been admitted or paroled into the United States and who have not affirmatively shown, to
10 the satisfaction of an immigration officer, that they have been physically present in the United States
11 continuously for the two-year period immediately preceding the date of the determination of
12 inadmissibility,” who were not otherwise covered by prior designations. *Id.* at 8139–40.

13 Expedited removal proceedings under § 1225(b)(1) include additional procedures if a noncitizen
14 indicates an intention to apply for asylum¹ or expresses a fear of persecution, torture, or return to the
15 noncitizen’s country. *See* 8 U.S.C. § 1225(b)(1)(A)(ii); 8 C.F.R. § 235.3(b)(4). In that situation, the
16 noncitizen is given a non-adversarial interview with an asylum officer, who determines whether the
17 noncitizen has a “credible fear of persecution” or torture. *Id.* §§ 1225(b)(1)(A)(ii), (b)(1)(B)(iii)(II),
18 (b)(1)(B)(iv), (v); *see also* 8 C.F.R. § 208.30; *Thuraissigiam*, 591 U.S. at 109–11 (describing the
19 credible fear process). The noncitizen may also pursue *de novo* review of that determination by an
20 immigration judge. 8 U.S.C. § 1225(b)(1)(B)(iii)(III); 8 C.F.R. §§ 1003.42(d), 1208.30(g). During the
21 credible fear process, a noncitizen may consult with an attorney or representative and engage an
22 interpreter. 8 C.F.R. § 208.30(d)(4), (5). However, a noncitizen subject to these procedures “shall be
23 detained pending a final determination of credible fear of persecution and, if found not to have such a
24 fear, until removed.” 8 U.S.C. § 1225(b)(1)(B)(iii)(IV).

25 If the asylum officer or immigration judge does not find a credible fear, the noncitizen is
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27 ¹ Noncitizens must apply for asylum within one year of arriving in the United States, 8
28 U.S.C. § 1558(a)(2)(B), except if the noncitizen can demonstrate “extraordinary circumstances” that
justify moving that deadline. *Id.* § 1558(a)(2)(D).

1 “removed from the United States without further hearing or review.” 8 U.S.C. §§ 1225(b)(1)(B)(iii)(I),
2 (b)(1)(C); 1252(a)(2)(A)(iii), (e)(2); 8 C.F.R. §§ 1003.42(f), 1208.30(g)(2)(iv)(A). If the asylum officer
3 or immigration judge finds a credible fear, the noncitizen is generally placed in full removal proceedings
4 under 8 U.S.C. § 1229a, but remains subject to mandatory detention. *See* 8 C.F.R. § 208.30(f); 8 U.S.C.
5 § 1225(b)(1)(B)(iii)(IV).

6 Expedited removal under § 1225(b)(1) is a distinct statutory procedure from removal under
7 § 1229a. Section 1229(a) governs full removal proceedings initiated by a notice to appear and
8 conducted before an immigration judge, during which the noncitizen may apply for relief or protection.
9 By contrast, expedited removal under § 1225(b)(1) applies in narrower, statutorily defined
10 circumstances—typically to individuals apprehended at or near the border who lack valid entry
11 documents or commit fraud upon entry—and allows for their removal without a hearing before an
12 immigration judge, subject to limited exceptions. For these noncitizens, DHS has discretion to pursue
13 expedited removal under § 1225(b)(1) or § 1229a. *Matter of E-R-M- & L-R-M-*, 25 I&N Dec. 520, 524
14 (BIA 2011).

15 4. Section 1225(b)(2)

16 Section 1225(b)(2) is “broader” and “serves as a catchall provision.” *Jennings*, 583 U.S. at 287.
17 It “applies to all applicants for admission not covered by § 1225(b)(1).” *Id.* Under § 1225(b)(2), a
18 noncitizen “who is an applicant for admission” is subject to mandatory detention pending full removal
19 proceedings “if the examining immigration officer determines that [the] alien seeking admission is not
20 clearly and beyond a doubt entitled to be admitted.” 8 U.S.C. § 1225(b)(2)(A) (requiring that such
21 noncitizens “be detained for a proceeding under section 1229a of this title”); *Matter of Q. Li*, 29 I. & N.
22 Dec. 66, 68 (BIA 2025) (explaining that proceedings under section 1229a are “full removal proceedings
23 under section 240 of the INA”); *see also id.* (“[F]or aliens arriving in and seeking admission into the
24 United States who are placed directly in full removal proceedings, section 235(b)(2)(A) of the INA, 8
25 U.S.C. § 1225(b)(2)(A), mandates detention ‘until removal proceedings have concluded.’”) (citing
26 *Jennings*, 583 U.S. at 299). Still, DHS has the sole discretionary authority to temporarily release on
27 parole “any alien applying for admission to the United States” on a “case-by-case basis for urgent
28 humanitarian reasons or significant public benefit.” *Id.* § 1182(d)(5)(A); *see Biden v. Texas*, 597 U.S.

1 785, 806 (2022).

2 **5. Detention Under 8 U.S.C. § 1226(a)**

3 Section 1226(a) provides for the arrest and detention of noncitizens “pending a decision on
4 whether the alien is to be removed from the United States.” 8 U.S.C. § 1226(a). Under § 1226(a), DHS
5 may, in its discretion, detain a noncitizen during his removal proceedings, release him on bond, or
6 release him on conditional parole.² By regulation, immigration officers can release a noncitizen if he
7 demonstrates that he “would not pose a danger to property or persons” and “is likely to appear for any
8 future proceeding.” 8 C.F.R. § 236.1(c)(8). A noncitizen can also request a custody redetermination
9 (*i.e.*, a bond hearing) by an immigration judge at any time before a final order of removal is issued. *See*
10 8 U.S.C. § 1226(a); 8 C.F.R. §§ 236.1(d)(1), 1236.1(d)(1), 1003.19. At a custody redetermination, the
11 immigration judge may continue detention or release the noncitizen on bond or conditional parole. 8
12 U.S.C. § 1226(a); 8 C.F.R. § 1236.1(d)(1). Immigration judges have broad discretion in deciding
13 whether to release a noncitizen on bond. *In re Guerra*, 24 I. & N. Dec. 37, 39–40 (BIA 2006) (listing
14 nine factors for immigration judges to consider).

15 Until recently, the government interpreted Section 1226(a) to be an available detention authority
16 for noncitizens PWAP placed directly in full removal proceedings under Section 1229a. *See, e.g.*,
17 *Ortega-Cervantes*, 501 F.3d at 1116. In view of legal developments, the government has determined
18 that this interpretation was incorrect, and that Section 1225 is the sole applicable immigration detention
19 authority for *all* applicants for admission. *See Jennings*, 583 U.S. at 297 (“Read most naturally,
20 §§ 1225(b)(1) and (b)(2) thus mandate detention of applicants for admission until certain proceedings
21 have concluded”).

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27 ² Being “conditionally paroled under the authority of § 1226(a)” is distinct from being
28 “paroled into the United States under the authority of § 1182(d)(5)(A).” *Ortega-Cervantes v. Gonzales*,
501 F.3d 1111, 1116 (9th Cir. 2007) (holding that because release on “conditional parole” under §
1226(a) is not a parole, the alien was not eligible for adjustment of status under § 1255(a)).

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IV. ANALYSIS

A. Petitioner Cannot Meet the High Bar for Injunctive Relief

1. Under the Plain Text of 8 U.S.C. § 1225, Petitioner Must Be Detained Pending the Outcome of His Removal Proceeding

Petitioner is a noncitizen subject to expedited removal because he entered the country unlawfully on the same day that border patrol agents apprehended him and determined him to be inadmissible. *See* 8 U.S.C. § 1225(b)(1)(A)(i). As a noncitizen PWAP, subject to the mandatory detention framework of § 1225(b), Petitioner is not entitled to custody redetermination hearings by immigration judges or pre-deprivation hearings before re-detention. *Jennings*, 583 U.S. at 297 (“neither § 1225(b)(1) nor § 1225(b)(2) says anything whatsoever about bond hearings”).

Just as Petitioner is not entitled to custody redeterminations by statute, his release is not otherwise authorized by statute. *Jennings*, 583 U.S. at 297 (“[R]ead most naturally, §§ 1225(b)(1) and (b)(2) mandate detention for applicants for admission until certain proceedings have concluded.”); *see also Matter of Q. Li*, 29 I & N. Dec. at 69 (“[A]n applicant for admission who is arrested and detained without a warrant while arriving in the United States, whether or not at a port of entry, and subsequently placed in removal proceedings is detained under section 235(b) of the INA, 8 U.S.C. § 1225(b), and is ineligible for any subsequent release on bond under section 236(a) of the INA, 8 U.S.C. § 1226(a).”).

Agents re-detained Petitioner while his full removal proceeding was still pending – *i.e.*, before the immigration court decided DHS’s motion to dismiss those proceedings. Therefore, Petitioner’s detention is proper under § 1225(b), because he is an applicant for admission who is not “clearly and beyond doubt” entitled to admission. *See Pena*, 2025 WL 2108913, at *1 (D. Mass. July 28, 2025) (“[§ 1225] authorizes the detention of any alien who 1) is ‘an applicant for admission’ to the country and 2) is ‘not clearly and beyond doubt entitled to be admitted.’” (citing 8 U.S.C. § 1225(b)(2)(A)).³

2. The *Mathews* Factors Do Not Mandate a Remedy

The Supreme Court has never used the multi-factor “balancing test” of *Mathews v. Eldridge*, 424

³ Respondents acknowledge that multiple district courts and this Court disagree with their interpretation of § 1225 as relevant here. *See Romero v. Hyde*, 2025 WL 2403827 (D. Mass. August 19, 2025) (collecting cases); *Amaya-Quinteros*, 2025 WL 3687642, at *10.

1 U.S. 319, 335 (1976), in addressing due process claims raised by noncitizens held in civil immigration
2 detention, despite multiple opportunities to do so since *Mathews* was decided in 1976. *See Rodriguez*
3 *Diaz v. Garland*, 53 F.4th 1189, 1206 (9th Cir. 2022) (“[T]he Supreme Court when confronted with
4 constitutional challenges to immigration detention has not resolved them through express application of
5 *Mathews*.”) (citations omitted); *id.* at 1214 (“In resolving familiar immigration-detention challenges, the
6 Supreme Court has not relied on the *Mathews* framework.”) (Bumatay, J., concurring). Nor has the
7 Ninth Circuit embraced the *Mathews* test. While leaving open the question of whether the *Mathews* test
8 applies to a constitutional challenge to immigration detention, *see Rodriguez Diaz*, 53 F.4th at 1207, the
9 Ninth Circuit has emphasized that “*Mathews* remains a flexible test that can and must account for the
10 heightened governmental interest in the immigration detention context.” *Id.* at 1206.

11 In *Mathews*, the Supreme Court explained that “[p]rocedural due process imposes constraints on
12 governmental decisions which deprive individuals of ‘liberty’ or ‘property’ interests within the meaning
13 of the Due Process Clause of the Fifth or Fourteenth Amendment.” 424 U.S. at 332. Yet noncitizens
14 subject to expedited removal like Petitioners, who were not admitted or paroled into the country, nor
15 physically present for at least two years on the date of inspection — as a class — lack any liberty
16 interest in avoiding removal or to certain additional procedures. 8 U.S.C. § 1225(b)(1)(A)(iii)(II). As to
17 such noncitizens, “[w]hatever the procedure authorized by Congress . . . is due process.” *United States*
18 *ex rel. Knauff v. Shaughnessy*, 338 U.S. 537, 544 (1950); *accord Thuraissigiam*, 591 U.S. at 138–139
19 (“This rule would be meaningless if it became inoperative as soon as an arriving alien set foot on U.S.
20 soil.”); *Landon v. Plasencia*, 459 U.S. 21, 32 (1982) (“[A]n alien seeking initial admission to the United
21 States requests a privilege and has no constitutional rights regarding his application, for the power to
22 admit or exclude aliens is a sovereign prerogative”); *Knauff*, 338 U.S. at 542 (“At the outset we wish to
23 point out that an alien who seeks admission to this country may not do so under any claim of right).

24 Thus, noncitizens amenable to expedited removal cannot assert a protected property or liberty
25 interest in additional procedures not provided by the statute, 8 U.S.C. § 1225. *See Dave v. Ashcroft*, 363
26 F.3d 649, 653 (7th Cir. 2004). Instead, those noncitizens — including Petitioner — have “only those
27 rights regarding admission that Congress has provided by statute.” *Thuraissigiam*, 591 U.S. at 140.
28 Petitioners are entitled only to the protections set forth by statute, and “the Due Process Clause provides

1 nothing more.” *Thuraissigiam*, 591 U.S. at 140.

2 Respondent acknowledges that this Court has applied the *Mathews* factors in similar
3 circumstances. *Amaya-Quinteros*, 2025 WL 3687642, at *11; *Tenorio Rugama*, 2025 WL 3707234, at
4 *5. In considering the *Mathews* factors, this Court has held that Petitioner’s interest in remaining free
5 from imprisonment is substantial, and the risk of erroneous deprivation is considerable. *Amaya-*
6 *Quinteros*, 2025 WL 3687642, at *11; *Tenorio Rugama*, 2025 WL 3707234, at *5. The government
7 contends that these harms are “essentially inherent in detention,” and therefore “the Court cannot weigh
8 this strongly in favor of” Petitioner. *Lopez Reyes v. Bonnar*, No 18-cv-07429-SK, 2018 WL 7474861 at
9 *10 (N.D. Cal. Dec. 24, 2018). Further, any alleged harm from the fact of detention alone is insufficient
10 because “detention during deportation proceedings [is] a constitutionally valid aspect of the deportation
11 process.” *Demore v. Kim*, 538 U.S. 510, 523 (2003); *see also Reno v. Flores*, 507 U.S. 292, 306 (1993);
12 *Carlson v. Landon*, 342 U.S. 524, 538 (1952).

13 As to the second and third *Mathews* factors, when the government is a party, the balance of
14 equities and public interest merge. *Drakes Bay Oyster Co. v. Jewell*, 747 F.3d 1073, 1092 (9th Cir.
15 2014) (citing *Nken v. Holder*, 556 U.S. 418, 435 (2009)). Where a moving party only raises “serious
16 questions going to the merits,” the balance of hardships must “tip sharply” in her favor. *All. for Wild*
17 *Rockies v. Cottrell*, 632 F.3d 1127, 1134–35 (9th Cir. 2011) (quoting *The Lands Council v. McNair*, 537
18 F.3d 981, 987 (9th Cir. 2008)).

19 Here, the government has a compelling interest in the steady enforcement of its immigration
20 laws. *See, e.g., Demore*, 538 U.S. at 523; *Stormans, Inc. v. Selecky*, 586 F.3d 1109, 1140 (9th Cir. 2009)
21 (holding that the court “should give due weight to the serious consideration of the public interest” in
22 enacted laws); *see also Ubiquity Press Inc. v. Baran*, No 8:20-cv-01809-JLS-DFM, 2020 WL 8172983,
23 at *4 (C.D. Cal. Dec. 20, 2020) (explaining that “the public interest in the United States’ enforcement of
24 its immigration laws is high”); *United States v. Arango*, CV 09-178 TUC DCB, 2015 WL 11120855, at
25 2 (D. Ariz. Jan. 7, 2015) (finding that “the Government’s interest in enforcing immigration laws is
26 enormous”). Indeed, the government “suffers a form of irreparable injury” “[a]ny time [it] is enjoined
27 by a court from effectuating statutes enacted by representatives of its people.” *Maryland v. King*, 567
28 U.S. 1301, 1303 (2012) (Roberts, C.J., in chambers) (citation omitted).

1 Petitioner’s claimed harms cannot outweigh the public interest in the application of the law,
2 particularly since courts “should pay particular regard for the public consequences in employing the
3 extraordinary remedy of injunction.” *Weinberger v. Romero-Barcelo*, 456 U.S. 305, 312 (1982)
4 (citation omitted). Recognizing the availability of a preliminary injunction under these circumstances
5 would permit any noncitizen subject to expedited removal to obtain additional review, circumventing the
6 comprehensive statutory scheme that Congress enacted. That statutory scheme — and judicial authority
7 upholding it — likewise favors the government. While it is “always in the public interest to protect
8 constitutional rights,” if, as here, a petitioner has not shown a likelihood of success on the merits of her
9 claim, that public interest does not outweigh the competing public interest in enforcement of existing
10 laws. *See Preminger v. Principi*, 422 F.3d 815, 826 (9th Cir. 2005). The public and governmental
11 interest in applying the established procedures for noncitizens subject to expedited removal, including
12 their lawful, mandatory detention, *see* 8 U.S.C. § 1225(b); *Jennings*, 583 U.S. at 297, is significant.

13 **V. WAIVER OF HEARING**

14 The United States waives a hearing and respectfully requests that the Court rule on the filed
15 submissions.

16 **VI. CONCLUSION**

17 For the foregoing reasons, the government respectfully requests that the Court deny Petitioner’s
18 motion for a temporary restraining order.

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20 Dated: December 30, 2025

ERIC GRANT
United States Attorney

21
22 By: /s/ Jason Hitt
23 JASON HITT
Assistant United States Attorney