

UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF TEXAS  
HOUSTON DIVISION  
CIVIL No.

<b>JORGE LUIS MEZA YANEZ</b>	§
Petitioner	§
v.	§
GRANT DICKEY, in his official capacity as Co-Associate Warden of the Joe Corley Processing Center;	§
RAYMOND THOMPSON, in his official capacity as Co-Associate Warden of the Joe Corley Processing Center;	§
BRET BRADFORD, in his official capacity as Field Office Director of ICE Enforcement and Removal Operations Houston Field Office;	§
KRISTI NOEM, in her official capacity as Secretary of the Department of Homeland Security;	§
PAM BONDI, in her official capacity as Attorney General of the United States,	§
Respondents.	§

**PETITION FOR WRIT OF HABEAS CORPUS PURSUANT TO 28 U.S.C. § 2241  
AND COMPLAINT FOR INJUNCTIVE RELIEF**

TO THE HONORABLE UNITED STATES DISTRICT COURT:

The petitioner, Jorge Luis Meza Yanez (“Petitioner”), by and through undersigned counsel, respectfully petitions this Court for a writ of habeas corpus pursuant to 28 U.S.C. § 2241 and, in support thereof, states the following:

**I. PARTIES & CUSTODY**

1. Petitioner Jorge Luis Meza Yanez is currently detained at the Immigration and Customs Enforcement (“ICE”) Joe Corley Processing Center, located at 500 Hilbig Road, Conroe, TX 77301. He has been in ICE custody since October 6, 2025.
2. Respondent Grant Dickey, in his official capacity as Co-Associate Warden of the Joe Corley Processing Center, has refused to effect Petitioner’s release from unlawful custody at that facility.
3. Respondent Raymond Thompson, in his official capacity as Co-Associate Warden of the Joe Corley Processing Center, has refused to effect Petitioner’s release from unlawful custody at that facility.
4. Respondent Bret Bradford, in his official capacity as Director of the Houston Field Office of ICE Enforcement and Removal Operations, has refused to effect Petitioner’s release from unlawful custody at the Joe Corley Processing Center.
5. Respondent Kristi Noem, in her official capacity as Secretary of the United States Department of Homeland Security, has refused to exercise her authority to oversee her department’s ICE Enforcement and Removal Operations and thereby effect Petitioner’s release from unlawful custody at the Joe Corley Processing Center.
6. Respondent Pam Bondi, in her official capacity as Attorney General of the United States, has refused to exercise her authority to oversee her department’s ICE Enforcement and Removal Operations and thereby effect Petitioner’s release from unlawful custody at the Joe Corley Processing Center.

**II. JURISDICTION & VENUE**

7. This Court has jurisdiction pursuant to 28 U.S.C. § 2241 to issue writs of habeas corpus when the petitioner is in custody in violation of the Constitution or laws of the United States.
8. Venue is proper in this district because Petitioner is detained within this district.

**III. EXHAUSTION OF ADMINISTRATIVE REMEDIES**

9. Petitioner has exhausted his administrative remedies to the extent required by law.
10. Petitioner has fully cooperated with Respondents and has not delayed or obstructed his detention.
11. Petitioner has requested custody and bond redetermination from the Conroe Immigration Court. On November 11, 2025, the Court denied bond to Petitioner, citing lack of jurisdiction.
12. Petitioner's only remedy is by way of this judicial action.

**IV. FACTUAL AND PROCEDURAL BACKGROUND**

13. Petitioner is a 32-year-old male native and citizen of Mexico. *See attached*, Exhibit A: Petitioner's Identification. He first entered the United States without inspection on or about January 1, 2000, after fleeing Mexico to escape threats and violence directed against him. Petitioner fears that, if returned to Mexico, he would face serious harm and substantial risk of persecution or torture. *See attached*, Exhibit B: Bond Request Worksheet.

14. On October 6, 2025, Petitioner was detained by ICE officers and charged with being an alien present in the United States without being admitted or paroled. He was subsequently served with a Notice to appear and entered into removal proceedings before the Conroe Immigration Court. *See attached*, Exhibit C, Form I-862 Notice to Appear.
15. Following his arrest, Petitioner was processed and held at the Montgomery Processing Center, located at 806 Hilbig Road, Conroe, Texas 77301.
16. On October 13, 2025, Petitioner was transferred by ICE to the Joe Corley Processing Center, at 500 Hilbig Road, Conroe, Texas. *See attached*, Exhibit D, Form I-830E (Notice to EOIR: Alien Address).
17. Petitioner's removal proceedings are currently pending before the Conroe Immigration Court, where a scheduled master hearing is scheduled for December 17, 2025. *See attached*, Exhibit E, EOIR Automated Case Information.
18. The government has not been able to articulate any meaningful reason why Petitioner should continue to remain in detention pending the outcome of his removal proceedings.
19. Petitioner, through Counsel, now submits the present Petition for Writ of Habeas Corpus to this Honorable Court, and respectfully requests the Court to order Respondents to effect his immediate release.

**V. LEGAL FRAMEWORK FOR RELIEF SOUGHT**

20. Under U.S. Code 28 § 2241, writs of habeas corpus may be granted by the district courts on behalf of a prisoner in several instances, including when they are (1) "in custody under

or by the authority of the United States or is committed for trial before some court thereof," (3) "in custody in violation of the Constitution or laws and treaties of the United States," and (4) when they, "being a citizen of a foreign state and domiciled therein [are] in custody for an act done or omitted under any alleged right, title, authority, privilege, protection, or exemption claimed under the commission, order or sanction of any foreign state, or under color thereof, the validity and effect of which depend upon the law of nations[.]"

21. Courts have consistently recognized "habeas corpus as an appropriate vehicle through which noncitizens may challenge the fact of their civil immigration detention." *Vazquez Barrera v. Wolf*, 455 F. Supp. 3d 330, 336 (S.D. Tex. 2020) (citing *Zadvydas v. Davis*, 533 U.S. at 688 (ruling on merits of habeas petition challenging validity of indefinite mandatory detention)).

## VI. CLAIMS FOR RELIEF

### COUNT ONE:

RESPONDENTS HAVE UNLAWFULLY DETAINED PETITIONER  
IN VIOLATION OF THE IMMIGRATION AND NATURALIZATION ACT.

22. Petitioner alleges and incorporates by reference paragraphs 1 through 21 above.

23. Petitioner is currently in removal proceedings before the Conroe Immigration Court, and there has been no final order of removal issued against him. Respondents lack statutory authority to detain him while his removal proceedings are pending, and no removal order has been issued.

24. Petitioner poses no risk of danger to the community. In the twenty-five years since Petitioner came to the United States, he has never been charged with a crime, nor has he

demonstrated any conduct whatsoever indicating that he is a threat to the United States or otherwise eligible for deportation.

25. Therefore, **Petitioner merits immediate release** because there has been no final order of removal issued against him, and the government cannot articulate any meaningful reason why he should continue to remain in detention while his removal proceedings are pending.

**COUNT TWO:**

**RESPONDENTS HAVE UNLAWFULLY DETAINED PETITIONER  
IN VIOLATION OF CONSTITUTIONAL DUE PROCESS**

26. Petitioner alleges and incorporates by reference paragraphs 1 through 25 above.

27. Petitioner's continued detention violates his right to substantive and procedural due process guaranteed by the Fifth Amendment to the U.S. Constitution.

28. Petitioner is unlawfully in custody pursuant to INA § 241(a)(6), 8 U.S.C. § 1231(a)(6) (2018) ("Section 241"). Under *Zadvydas*, that provision prohibits the indefinite detention of noncitizens who (i) cannot be repatriated in the reasonably foreseeable future, and (ii) pose no threat to the community. Any such detention is unconstitutional. *See Zadvydas*, 533 U.S. at 689, emphasis added ("In our view, the statute [Section 241], read in light of the Constitution's demands, limits an alien's post-removal-period detention to a period reasonably necessary to bring about that alien's removal from the United States. It does not permit indefinite detention.").

29. The Fifth Amendment's Due Process Clause prohibits the government from detaining individuals without legal authority.

30. Under 8 U.S.C. § 1231(a)(1), detention during the removal period is only authorized after a removal order becomes "final."
31. As stated above, Petitioner's removal proceedings remain pending. The removal order is not final and cannot serve as a basis for continued detention.
32. Furthermore, under *Zadvydas*, a non-citizen petitioner is not barred from seeking a writ of habeas corpus as relief for indefinite detention when there has been no final order issued. *See Zadvydas*, 533 U.S. at 688 ("The aliens here, however, do not seek review of the Attorney General's exercise of discretion; rather, they challenge the extent of the Attorney General's authority under the post-removal-period detention statute. And the extent of that authority is not a matter of discretion . . . [therefore we] conclude habeas corpus proceedings remain available. . . .").
33. Therefore, this petition is not barred, as the Petitioner is not seeking to collaterally attack the final removal order, because there is no final order yet issued by the Court.
34. Petitioner's continued detention lacks statutory authority and violates his right to substantive due process under the Constitution. Therefore, he should be immediately released from custody.

## VII. REQUEST FOR RELIEF

WHEREFORE, Petitioner Jorge Luis Meza Yanez respectfully requests that this Honorable Court **IMMEDIATELY** issue a temporary restraining order:

1. Directing Respondents to immediately release Petitioner from custody;

2. Restraining and enjoining Respondent, their agents, employees, and successors from removing Petitioner from the United States;
3. Directing Respondent to take all necessary steps to halt any removal preparations;
4. Requiring Respondent to notify all relevant personnel that Petitioner shall not be removed;
5. Set an expedited hearing on Petitioner's motion for preliminary injunction;
6. After hearing, issue a preliminary injunction maintaining the relief requested above during the pendency of this action;
7. Waive or set security in a nominal amount;
8. Award attorney's fees and costs; and
9. Grant such other relief as this Court deems just and proper.

Respectfully submitted,

/s/ Matthew Mendez

Matthew Mendez  
Attorney for Petitioner  
State Bar No. 24098092  
6300 Gulfton Street  
Houston, Texas 77081  
Tel. (346) 205-4343  
[matt@mendezlawoffice.com](mailto:matt@mendezlawoffice.com)

**PETITIONER VERIFICATION**

Petitioner is currently detained in ICE custody, and has authorized Counsel, Matthew Mendez, to verify, on his behalf, that the facts stated therein are true and correct to the best of his knowledge and belief.

*/s/ Matthew Mendez*

11/25/2025

Matthew Mendez

Date

Attorney for Petitioner

**CERTIFICATE OF SERVICE**

On November 25, 2025, Counsel for Petitioner served a copy of the attached Petition via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the **Respondent, Grant Dickey, in his official capacity as Co-Associate Warden of the Joe Corley Processing Center**; at the Immigration and Customs Enforcement (“ICE”) Joe Corley Processing Center, located at Office of the Warden, 500 Hilbig Road, Conroe, Texas 77301.

*/s/ Matthew Mendez*

11/25/2025

Matthew Mendez

Date

Attorney for Petitioner

**CERTIFICATE OF SERVICE**

On November 25, 2025, Counsel for Petitioner served a copy of the attached Petition via USPS Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the **Respondent, Raymond Thompson, in his Official Capacity as Co-Associate Warden of the Joe Corley Processing Center**, at (1) Office of the Warden, 500 Hilbig Road, Conroe, Texas 77301, and (2) to the United States at Civil Process Clerk, U.S. Attorney’s Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.

*/s/ Matthew Mendez*

11/25/2025

Matthew Mendez

Date

Attorney for Petitioner

**CERTIFICATE OF SERVICE**

On November 25, 2025, Counsel for Petitioner served a copy of the attached Petition via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the **Respondent, Bret Bradford, in his Official Capacity as Field Office Director, of ICE Enforcement and Removal Operations Houston Field Office**, at (1) Office of the Field Office Director, Enforcement and Removal Operations, Houston Field Office, 126 Northpoint Drive, Houston, Texas 77060, and (2) to the United States at Civil Process Clerk, U.S. Attorney's Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.

/s/ Matthew Mendez  
Matthew Mendez  
Attorney for Petitioner

11/25/2025  
Date

**CERTIFICATE OF SERVICE**

On November 25, 2025, Counsel for Petitioner served a copy of the attached Petition via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the **Respondent, Kristi Noem, in her Official Capacity as Director of U.S. Department of Homeland Security**, at (1) Office of General Counsel, U.S. Department of Homeland Security, 245 Murray Lane, SW, Mail Stop 0485, Washington, D.C. 20530; and (2) to the United States at Civil Process Clerk, U.S. Attorney's Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.

/s/ Matthew Mendez  
Matthew Mendez  
Attorney for Petitioner

11/25/2025  
Date

**CERTIFICATE OF SERVICE**

On November 25, 2025, Counsel for Petitioner served a copy of the attached Petition via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the **Respondent, Pam Bondi, in her Official Capacity as Attorney General of the United States**, at (1) U.S. Attorney General, 950 Pennsylvania Avenue, NW, Washington, D.C. 20530-0001; and (2) to the Assistant Attorney General for Administration, U.S. Department of Justice, Justice Management Division, 950 Pennsylvania Avenue, NW, Room 1111, Washington, D.C. 20530; and (3) to the United States at Civil Process Clerk, U.S. Attorney's Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.

/s/ Matthew Mendez

Matthew Mendez  
Attorney for Petitioner

11/25/2025

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Date