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6 UNITED STATES DISTRICT COURT
7
8 SOUTHERN DISTRICT OF CALIFORNIA

9 BUNTY BUNTY,

10 Petitioner-Plaintiff,

11 v.

12 CHRISTOPHER J. LAROSE, Senior Warden,
Otay Mesa Detention Center, San Diego,
13 California;
14 JOSEPH FREDEN, Acting Field Office
Director, San Diego Office of Detention and
Removal, U.S. Immigrations and Customs
15 Enforcement; U.S. Department of
Homeland Security;
16 TODD M. LYONS, Acting Director,
Immigration and Customs Enforcement,
17 U.S. Department of Homeland Security;
18 SIRCE OWEN, Acting Director for Executive
Office for Immigration Review;
19 KRISTI NOEM, Secretary, U.S. Department
of Homeland Security;
20 PAM BONDI, Attorney General of the
United States;

21 Respondents-Defendants.

Case No.: '25CV3063 DMS DEB

Agency File No.: 

**PETITION FOR WRIT OF HABEAS CORPUS
AND ORDER TO SHOW CAUSE WITHIN
THREE DAYS; COMPLAINT FOR
DECLARATORY AND INJUNCTIVE RELIEF**

Challenge to Unlawful Incarceration
Under Color of Immigration Detention
Statutes; Request for Declaratory and
Injunctive Relief

1 Petitioner BUNTY BUNTY petitions this Court for a writ of habeas corpus
2 under 28 U.S.C. § 2241 to remedy Respondents’ detaining him unlawfully, and states
3 as follows:

4 **INTRODUCTION**

5
6 1. Petitioner, BUNTY BUNTY (“Mr. Bunty” or “Petitioner”), by and through his
7 undersigned counsel, hereby files this petition for writ of habeas corpus and
8 complaint for declaratory and injunctive relief to compel his immediate release from
9 immigration detention where he has been held by the U.S. Department of Homeland
10 Security (DHS) since being unlawfully re-detained on June 10, 2025, without first
11 being provided a due process hearing to determine whether his incarceration is
12 justified.

13
14 2. Petitioner further submits this habeas petition under 28 U.S.C. § 2241 for a
15 judicial check on Respondents’ administrative decisions to detain him under 8 U.S.C.
16 § 1225(b)(2), INA § 235(b)(2), despite the authority to do so in that Petitioner is
17 not an applicant for admission nor is he seeking admission. And because the
18 government purports to hold him under § 1225(b)(2), it has not provided him with
19 an individualized bond hearing to challenge his detention under 8 U.S.C. § 1226(a),
20 INA § 236(a), contravening his rights under the Immigration and Nationality Act
21 and the Fifth Amendment’s Due Process Clause.

22
23 3. Petitioner seeks declaratory and injunctive relief to compel his immediate
24 release from the immigration jail where he has been held by the U.S. Department of

1 Homeland Security (DHS) since being unlawfully re-detained on June 10, 2025,
2 without first being provided a due process hearing to determine whether his
3 incarceration is justified.

4 4. Absent review in this Court, no other neutral adjudicator will examine
5 Petitioner's plight: Respondents will continue to detain him in violation of the law
6 essentially indefinitely. Petitioner thus urges this Court to review the lawfulness of
7 his detention; declare that his detention under 8 U.S.C. § 1225(b)(2) is unlawful;
8 order either his immediate release or that, at a minimum, Respondents provide him
9 a bond hearing complying with the procedural requirements in *Singh v. Holder*, 638
10 F.3d 1196 (9th Cir. 2011).

12 5. Petitioner must be released from custody unless and until DHS proves to a
13 neutral adjudicator, by clear and convincing evidence, material changed
14 circumstances (including that he is a flight risk and/or a danger to the community)
15 that would justify cancelling Petitioner's conditional release issued by ICE on July
16 28, 2023.



18 6. The Due Process clause of the Fifth Amendment, as well as statutory and
19 regulatory authorities, require the government to provide noncitizens with notice
20 and a hearing prior to re-detention. Here Petitioner's rights were violated and
21 continue to be each day he is detained.

STATEMENT OF FACTS

1
2 7. Mr. Bunty Bunty (Petitioner) is an Indian citizen born to a Hindu family in
3 Panipat, Haryana, India. Petitioner is currently married to a U.S. citizen.

4 8. Petitioner began attending a Christian church at the invitation of his Christian
5 friend when Petitioner was in 11th grade.

6 9. Petitioner later converted from Hinduism to Christianity and in 2020, joined
7 the Peace and Glory Church in India and gradually became involved in their
8 volunteer activities. Shortly thereafter, Petitioner began experiencing threats about
9 his conversion to Christianity, including from his own relatives.
10

11 10. One day when Petitioner was leaving church, he was surrounded by
12 eight people who arrived in one car and one motorcycle. The car had a 
13  They threatened Petitioner for
14 converting to Christianity. They told Petitioner he should not have converted. They
15 started beating Petitioner with sticks and iron rods on his abdomen. The pain was
16 excruciating. Petitioner fell down on his right-hand elbow and could not stand up. A
17 large crowd gathered and threatened to call the police. This made the attackers
18 leave. Before leaving, they threatened Petitioner again. They said Petitioner should
19 return back to Hinduism or else it would not be good for him. Petitioner could not
20 get up properly and noticed a dark red mark on his stomach and scratches on his
21 right-hand elbow. One person took Petitioner to the hospital. The doctors found that
22 Petitioner's intestine had been severely injured requiring surgery. Petitioner was
23 admitted to the hospital for around 20 days.
24

1 11. Later, in January 2022, when Petitioner was in the market when seven
2 people claiming to be from [REDACTED] attacked him. One person held him
3 while the others beat him. They shouted "Jai Hindu" during the attack. They hit
4 Petitioner with their hands on his back and legs. A large crowd gathered and a police
5 van arrived. The police just took Petitioner to the station, and they called his father.
6 When Petitioner explained the situation, the police officer refused to take his
7 complaint because the attackers were from [REDACTED] Petitioner had blue
8 and red marks and swelling on his back and legs which required medical treatment.

10 12. In the meantime, one of Petitioner's uncles, who was a police officer and
11 a supporter of the [REDACTED] started calling his family and pressuring them to ask
12 Petitioner to revert to Hinduism. They also told Petitioner's parents to sprinkle
13 some Ganga jal (holy water) on him. Petitioner's uncle would say that he would not
14 let Petitioner bring shame to the family name and that [REDACTED] are not doing
15 anything wrong. Petitioner began receiving threatening phone calls, and these
16 ongoing threats scared his family. They suggested Petitioner move away for his
17 safety, which Petitioner heeded, and lived with his friend in Mumbai. Within a week,
18 Petitioner's friend received a threatening call. The caller knew Petitioner was
19 staying with him. Later that evening, Petitioner received a call threatening that they
20 knew his location and would kill both Petitioner and his friend. Petitioner left his
21 friend's house immediately and returned to his family since he had nowhere else to
22 go.
23
24

1 13. His life still in danger, Petitioner fled India and arrived in the United
2 States on July 28, 2023. Since Petitioner was determined to present neither a flight
3 risk nor a danger to the community, he was released on his own recognizance with
4 instructions to contact ICE to enroll for ICE monitoring, which Petitioner did.
5 Petitioner was issued a Notice to Appear before the San Francisco Immigration
6 Court. While in removal proceedings, Petitioner timely filed his asylum application
7 and was waiting for his court hearing.
8

9 14. Petitioner not only complied with all conditions of his release
10 documentation, but he also filed his asylum application within his one-year
11 deadline, requested and completed his biometrics, and applied for and received his
12 work permit (a REAL ID document). Petitioner has no criminal record.

13 15. During a routine ICE check-in appointment on June 10, 2025, Petitioner
14 was re-detained without any notice or hearing and shortly thereafter, transferred to
15 the Otay Mesa Detention Center where he has been detained since.
16

17 16. While detained at the Otay Mesa Detention Center, Petitioner requested
18 a custody redetermination hearing before the Immigration Judge and on July, 18,
19 2025, the IJ declined to accept jurisdiction on the basis that all noncitizens who
20 entered without inspection are applicants for admission and are subject to
21 mandatory detention under Section 1225(b)(2).
22
23
24

1 17. Petitioner has now lived for over two years in the United States and has
2 married a U.S. citizen. He has had no encounters with the immigration system nor
3 the criminal justice system.

4 **CUSTODY**

5
6 18. Petitioner is currently in Respondents' legal and physical custody. They
7 are detaining him at the at the Otay Mesa Detention Center in San Diego, California.
8 CoreCivic, Inc., a Maryland corporation, operates that facility. He is under
9 Respondents' and their agents' direct control. Prior to his arrest and re-detention
10 Petitioner was not provided with a constitutionally and statutorily compliant bond
11 hearing.

12 **JURISDICTION**

13
14 19. This Court has jurisdiction under 28 U.S.C. § 2241; Art. I, § 9, cl. 2 of the
15 United States Constitution; and 28 U.S.C. § 1331, as Petitioner is presently in
16 Respondents' custody under the United States' color of authority, and such custody
17 violates the United States' Constitution, laws, or treaties. Its jurisdiction is not
18 limited by a petitioner's nationality, status as an immigrant, or any other
19 classification. *See Boumediene v. Bush*, 553 U.S. 723, 747 (2008). This Court may
20 grant relief under U.S. CONST. art. I, § 9, cl. 2; U.S. CONST. amends. V and VIII; 28 U.S.C.
21 §§ 1361 (mandamus), 1651 (All Writs Act), 2241 (habeas corpus).

1 22. Courts have long recognized the significance of the habeas statute in
2 protecting individuals from unlawful detention. The Great Writ has been referred to
3 as “perhaps the most important writ known to the constitutional law of England,
4 affording as it does a *swift* and imperative remedy in all cases of illegal restraint or
5 confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added).
6

7 23. Habeas corpus must remain a swift remedy. Importantly, “the statute
8 itself directs courts to give petitions for habeas corpus ‘special, preferential
9 consideration to insure expeditious hearing and determination.’” *Yong v. INS*, 208
10 F.3d 1116, 1120 (9th Cir. 2000) (internal citations omitted). The Ninth Circuit
11 warned against any action creating the perception “that courts are more concerned
12 with efficient trial management than with the vindication of constitutional rights.”
13

14 *Id.*

15 VENUE

16 24. Venue is properly before this Court pursuant to 28 U.S.C. § 1391(e)
17 because the Respondents are employees or officers of the United States, acting in
18 their official capacity; because a substantial part of the events or omissions giving
19 rise to the claim occur in San Diego County in the Southern District of California
20 where Petitioner is currently detained, and because there is no real property
21 involved in this action.
22

23 INTRADISTRICT ASSIGNMENT

1
2 25. The decision to re-arrest and re-detain Petitioner was made by the San
3 Francisco office of ICE, and until he was unlawfully re-detained by ICE, his case was
4 pending before the San Francisco Immigration Court, in San Francisco, California. He
5 was then transferred to Otay Mesa Detention Center in San Diego, California and
6 after he was detained, his hearing venue was changed to the Otay Mesa Immigration
7 Court, which assumed jurisdiction over his case.
8

9 **EXHAUSTION OF ADMINISTRATIVE REMEDIES**

10 26. In habeas claims, exhaustion of administrative remedies is prudential,
11 not jurisdictional. *Hernandez v. Sessions*, 872 F.3d 976, 988 (9th Cir. 2017). A court
12 may waive the prudential exhaustion requirement if “administrative remedies are
13 inadequate or not efficacious, pursuit of administrative remedies would be a futile
14 gesture, irreparable injury will result, or the administrative proceedings would be
15 void.” *Id.* (quoting *Laing v. Ashcroft*, 370 F.3d 994, 1000 (9th Cir. 2004) (citation
16 and quotation marks omitted)). Petitioner asserts that exhaustion should be waived
17 because administrative remedies are (1) futile and (2) his continued detention
18 results in irreparable harm.
19

20 27. Pursuant to the Board’s recent precedential decisions in *Matter of Q. Li*,
21 29 I&N Dec. 66 (BIA 2025) and *Matter of Yajure Hurtado*, 29 I&N Dec. 216 (BIA
22 2025), an immigration judge would not take jurisdiction over any custody
23 redetermination hearing. Per those decisions, contravening decades of law and
24

1 practice by Respondents, Petitioner is erroneously deemed an applicant for
2 admission ineligible for a bond hearing before an immigration judge (IJ).

3 28. No statutory exhaustion requirements apply to Petitioner's claim of
4 unlawful custody in violation of his due process rights, and there are no
5 administrative remedies that he needs to exhaust. *See Am.-Arab Anti-Discrimination*
6 *Comm. v. Reno*, 70 F.3d 1045, 1058 (9th Cir. 1995) (finding exhaustion to be a
7 "futile exercise because the agency does not have jurisdiction to review"
8 constitutional claims); *In re Indefinite Det. Cases*, 82 F. Supp. 2d 1098, 1099 (C.D.
9 Cal. 2000) (same).

10
11 29. Exhausting administrative remedies here is futile because Respondents
12 contend Petitioner is subject to mandatory detention. As such, no request to release
13 Petitioner from custody would be considered by ICE. Moreover, Immigration Judges
14 in this district claim to have no jurisdiction to conduct a custody redetermination
15 hearing as to individuals procedurally situated like Petitioner. Indeed, in
16 contravention to the INA and long-standing precedent and practice, the Board of
17 Immigration Appeals and Attorney General have deemed no noncitizen eligible for
18 bond before an immigration judge (with the exception of noncitizens who entered
19 the U.S. on a visa). As such, any attempts to exhaust administrative remedies would
20 be entirely futile.
21
22
23
24

1 30. More importantly, every day that Petitioner remains detained causes
2 him harm that cannot be repaired. His continued detention puts his physical and
3 mental health at greater risk, further warranting a finding of irreparable harm and
4 the waiver of the prudential exhaustion requirement. The Court must consider this
5 in its irreparable harm analysis of the effects on Petitioner as her detention
6 continues. *See De Paz Sales v. Barr*, No. 19-CV-07221-KAW, 2020 WL 353465, at *4
7 (N.D. Cal. Jan. 21, 2020) (noting that the petitioner “continues to suffer significant
8 psychological effects from his detention, including anxiety caused by the threats of
9 other inmates and two suicide attempts,” in finding that petitioner would suffer
10 irreparable harm warranting waiver of exhaustion requirement).

11
12
13 31. Health concerns are one factor the Court should consider in its
14 irreparable harm analysis of the effects on Petitioner as his detention continues. *See*
15 *De Paz Sales v. Barr*, No. 19-CV-07221-KAW, 2020 WL 353465, at *4 (N.D. Cal. Jan.
16 21, 2020) (noting that the petitioner “continues to suffer significant psychological
17 effects from his detention, including anxiety caused by the threats of other inmates
18 and two suicide attempts,” in finding that petitioner would suffer irreparable harm
19 warranting waiver of exhaustion requirement).

20
21 **PARTIES**

22 32. Mr. Buntty Buntty (Petitioner) is an Indian citizen born to a Hindu family
23 in Panipat, Haryana, India. Petitioner is currently married to a U.S. citizen. Petitioner
24

1 arrived in the United States on July 28, 2023 after he fled India due to persecution.
2 on account of his conversion from Hinduism to Christianity.

3 33. Petitioner is currently in Respondents' legal and physical custody at the
4 Otay Mesa Detention Center in San Diego, California. CoreCivic, Inc., a Maryland
5 corporation, operates that facility.

6 34. Respondent JOSEPH FREDEN is the Acting Field Office Director of ICE in
7 San Diego, California and is named in his official capacity. ICE is the component of
8 DHS that is responsible for detaining and removing noncitizens according to
9 immigration law and oversees custody determinations. In his official capacity, he is
10 the legal custodian of Petitioner.
11

12 35. Respondent TODD M. LYONS is the Acting Director of ICE and is named
13 in his official capacity. Among other things, ICE is responsible for the administration
14 and enforcement of the immigration laws, including the removal of noncitizens. In
15 his official capacity as head of ICE, he is the legal custodian of Petitioner.
16

17 36. Respondent KRISTI NOEM is the Secretary of the DHS and is named in
18 her official capacity. DHS is the federal agency encompassing ICE, which is
19 responsible for the administration and enforcement of the INA and all other laws
20 relating to the immigration of noncitizens. In her capacity as Secretary, Respondent
21 Noem has responsibility for the administration and enforcement of the immigration
22 and naturalization laws pursuant to section 402 of the Homeland Security Act of
23 2002, 107 Pub. L. No. 296, 116 Stat. 2135 (Nov. 25, 2002); *see also* 8 U.S.C. §
24 1103(a). Respondent Noem is the ultimate legal custodian of Petitioner.

1 37. Respondent PAM BONDI is the Attorney General of the United States
2 and the most senior official in the U.S. Department of Justice (DOJ) and is named in
3 her official capacity. She has the authority to interpret the immigration laws and
4 adjudicate removal cases. The Attorney General delegates this responsibility to the
5 Executive Office for Immigration Review (EOIR), which administers the immigration
6 courts and the BIA.

7
8 38. Respondent Christopher LAROSE is the Warden of the Otay Mesa
9 Detention Center where Petitioner is being held. Respondent Christopher LaRose
10 oversees the day-to-day operations of the Otay Mesa Detention Center and acts at
11 the Direction of Respondents Freden, Lyons and Noem. Respondent Christopher
12 LaRose is a custodian of Petitioner and is named in their official capacity.

13 **LEGAL FRAMEWORK AND ANALYSIS**

14 39. The Due Process clause of the Constitution, Congress’s statutes and
15 implementing regulations as well as precedential decisions narrow DHS’s authority
16 to unilaterally revoke any noncitizen’s immigration bond or conditional parole and
17 re-arrest the noncitizen at any time, 8 U.S.C. § 1226(b); 8 C.F.R. § 236.1(c)(9).

18
19 40. ICE can release a noncitizen from custody after the noncitizen
20 “demonstrate[s] to the satisfaction of the officer that such release would not pose a
21 danger to property or persons” and that the noncitizen is “likely to appear for any
22 future proceeding.” § 1236.1(c)(8).3 “Release [therefore] reflects a determination
23 by the government that the noncitizen is not a danger to the community or a flight
24

1 risk.” *Saravia v. Sessions*, 280 F. Supp. 3d 1168, 1176 (N.D. Cal. 2017), aff’d sub nom.
2 *Saravia for A.H. v. Sessions*, 905 F.3d 1137 (9th Cir. 2018).

3 41. Petitioner was released from ICE custody with an order of supervision
4 on July 28, 2023 after considering his lack of criminal and immigration history and
5 determining he was neither a flight risk nor a danger to the community.
6

7 42. Respondents now purport to hold Petitioner under 8 U.S.C.
8 § 1225(b)(2) since June 10, 2025, despite lacking authority to hold him under §
9 1225(b)(2), and without giving him an individualized bail hearing before a neutral
10 adjudicator under § 1226(a). That violates Petitioner’s rights under the INA, the
11 APA and the Fifth Amendment’s Due Process Clause.
12

13 43. Petitioner was arrested and is detained despite the fact that
14 circumstances have not changed – let alone changed materially – justifying his re-
15 detention, and despite the fact that he is not an applicant for admission seeking
16 admission to the United States as required by Section 1225(b)(2). Instead,
17 Petitioner has been residing in the U.S. for over two years and as such is subject to
18 Section 1226(a).
19

20 **Statutory Framework Regarding Detention – Section 1225 and Section 1226**

21 44. The INA prescribes three basic forms of detention for the vast majority
22 of noncitizens in removal proceedings conducted pursuant to 8 U.S.C. § 1229a.

23 45. First, 8 U.S.C. § 1226 authorizes the detention of noncitizens in § 1229a
24 removal proceedings before an immigration judge (IJ). Individuals covered by §

1 1226(a) detention are generally entitled to a bond hearing at the outset of their
2 detention, see 8 C.F.R. §§ 1003.19(a), 1236.1(d), while certain noncitizens who have
3 been arrested, charged with, or convicted of certain crimes are subject to mandatory
4 detention. See 8 U.S.C. § 1226(c).

5
6 46. Second, the INA provides for mandatory detention of noncitizens
7 subject to an Expedited Removal order imposed pursuant to 8 U.S.C. § 1225(b)(1)
8 and for other noncitizen applicants for admission to the U.S. who are deemed not
9 clearly entitled to be admitted. See 8 U.S.C. § 1225(b)(2).

10
11 47. Last, the INA provides for detention of noncitizens who have been
12 ordered removed, including individuals in withholding-only proceedings. See 8
13 U.S.C. § 1231(a)–(b).

14
15 48. This case partly concerns the detention provisions at 8 U.S.C. §§ 1226(a)
and 1225(b)(2).

16
17 49. The detention provisions at § 1226(a) and § 1225(b)(2) were enacted
18 as part of the Illegal Immigration Reform and Immigrant Responsibility Act (IIRIRA)
19 of 1996, Pub. L. No. 104--208, Div. C, §§ 302–03, 110 Stat. 3009-546, 3009–582 to
20 3009–583, 3009–585. Section 1226(a) was most recently amended in early 2025 by
21 the Laken Riley Act, Pub. L. No. 119-1, 139 Stat. 3 (2025).

22
23 50. Following the enactment of the IIRIRA, EOIR drafted new regulations
24 applicable to proceedings before immigration judges explaining that, in general,

1 people who entered the country without inspection – also referred to as being
2 “present without admission” – were not considered detained under § 1225 and that
3 they were instead detained under § 1226(a). See Inspection and Expedited Removal
4 of Aliens; Detention and Removal of Aliens; Conduct of Removal Proceedings;
5 Asylum Procedures, 62 Fed. Reg. 10312, 10323 (Mar. 6, 1997).

6
7 51. Thus, in the decades that followed, most people who entered without
8 inspection and were placed in standard § 1229a removal proceedings received bond
9 hearings before IJs, unless their criminal history rendered them ineligible. That
10 practice was consistent with many more decades of prior practice, in which
11 noncitizens who were not deemed “arriving” were entitled to a custody hearing
12 before an IJ or other hearing officer. See 8 U.S.C. § 1252(a) (1994); see also H.R. Rep.
13 No. 104-469, pt. 1, at 229 (1996) (noting that § 1226(a) simply “restates” the
14 detention authority previously found at § 1252(a)).
15

16 52. This practice both pre- and post-enactment of IIRIRA is consistent with
17 the fact that noncitizens present within the United States – as opposed to
18 noncitizens at the border seeking admission – have constitutional rights. “[T]he Due
19 Process Clause applies to all ‘persons’ within the United States, including aliens,
20 whether their presence here is lawful, unlawful, temporary, or permanent.”
21 *Zadvydas v. Davis*, 533 U.S. 678, 693 (2001).
22
23
24

1 53. This year the Board issued two decisions abruptly departing from not
2 only the plain language of Sections 1225 and 1226 but also contravening decades of
3 practice as well as Ninth Circuit and Supreme Court precedent.

4 54. On May 15, 2025, the Board issued *Matter of Q Li*, 29 I&N Dec. 66 (BIA
5 2025) stating that an applicant for admission who is arrested and detained without
6 a warrant while arriving in the United States, whether or not at a port of entry, and
7 subsequently placed in removal proceedings is detained under 8 U.S.C. § 1225(b),
8 and is ineligible for any subsequent release on bond under 8 U.S.C. § 1226(a).

9 55. On September 5, 2025, the Board issued *Matter of Yajure Hurtado*, 29
10 I&N Dec. 216 (BIA 2025) stating that all noncitizens who entered without inspection
11 are applicants for admission and are subject to mandatory detention under Section
12 1225(b)(2).

13 56. The overwhelming majority of district courts across the country
14 (including this Court), however, have rejected the BIA's decisions in *Matter of Q Li*
15 and *Matter of Yajure Hurtado*. Courts have instead held that Section 1225 governs
16 detention of noncitizens who are at the border "seeking admission" to the United
17 States, while Section 1226 governs those within the United States.
18

19 57. Indeed, the Board's decisions in *Matter of Q Li* and *Matter of Yajure*
20 *Hurtado* conflict with not only the plain reading of Sections 1225 and 1226 but are
21 also contrary to Ninth Circuit and Supreme Court precedent.
22
23
24

1 58. The Supreme Court has explained that Section 1226 is the "default rule"
2 and "applies to aliens already present in the United States." *Jennings v. Rodriguez*,
3 583 U.S. 281, 288, 301 (2018). Moreover, section 1225(b) "applies primarily to
4 aliens seeking entry into the United States" and authorizes DHS to "detain an alien
5 without a warrant at the border." *Jennings*, 583 U.S. at 297, 302.

6
7 59. In *Torres v. Barr*, 976 F.3d 918, 926 (9th Cir. 2020), the en banc Court
8 held that "the phrase 'at the time of application for admission' ...refers to the
9 particular point in time when a noncitizen submits an application to physically enter
10 into the United States." 976 F.3d at 924. The Ninth Circuit held that "inadmissibility
11 must be measured at the point in time that an immigrant actually submits an
12 application for entry into the United States." *Torres v. Barr*, 976 F.3d at 923. Under
13 section 212(a)(7), a noncitizen only makes an application for admission when they
14 seek permission to physically enter the United States. *Id.* at 924.

15
16 60. In short, *Torres* clarified there is a temporal limitation to a classification
17 of applicant for admission. See *United States v. Gambino-Ruiz*, 91 F.4th 981, 989
18 (9th Cir. 2024) (stating that "Torres merely rejected the view that an alien remains
19 in a perpetual state of applying for admission").

20
21 61. In sum, Petitioner is not detained under Section 1225 because he is not
22 an applicant for admission per Supreme Court and Ninth Circuit precedent, nor is he
23 "seeking admission" to the United States. As such, he is subject to Section 1226(a).
24

1 This is consistent with the conditional release provided to Petitioner after he
2 entered without inspection and was released into the U.S. over two years ago.

3 **Materially Changed Circumstances – Right to a Hearing Prior to Re-incarceration.**

4
5 62. The Board of Immigration Appeals has clearly identified limits to DHS’s
6 authority to re-detain noncitizens: “where a previous bond determination has been
7 made by an immigration judge, no change should be made by [the DHS] absent a
8 change of circumstance,” a position adopted by the Ninth Circuit. *Matter of Sugay*,¹⁷
9 I. & N. Dec. 637, 640 (BIA 1981); *see also Panosyan v. Mayorkas*, 854 F. App’x 787,
10 788 (9th Cir. 2021)(“Thus, absent changed circumstances ... ICE cannot re-detain
11 Panosyan.”).

12
13 63. The government has further clarified in litigation that the showing of
14 changed circumstances applies “both where the prior bond determination was made
15 by an immigration judge *and* where the previous release decision was made by a
16 DHS officer.” *Saravia v. Barr*, 280 F. Supp. 3d at 1197 (emphasis added).

17
18 64. Further, DHS has in practice limited its authority and “generally only re-
19 arrests [noncitizens] pursuant to § 1226(b) after a *material* change in
20 circumstances,” not just any changed circumstances. *Id.* (quoting Defs.’ Second Supp.
21 Br. at 1, Dkt. No. 90) (emphasis added).

22
23 65. Guidance from *Matter of Sugay* and DHS practice alone —that ICE
24 should not re-arrest a noncitizen absent changed circumstances— are insufficient to

1 protect Petitioner’s weighty interest in his freedom from detention. Federal district
2 courts in California have repeatedly recognized that the demands of due process and
3 the limitations on DHS’s authority to revoke a noncitizen’s bond or parole require a
4 pre-deprivation hearing for a noncitizen on bond, like Petitioner, before ICE re-
5 detains him, to comport with the Due Process clause of the Constitution. *See, e.g.,*
6 *Meza v. Bonnar*, 2018 WL 2554572 (N.D. Cal. June 4, 2018); *Ortega v. Bonnar*, 415 F.
7 Supp. 3d 963 (N.D. Cal. 2019); *Vargas v. Jennings*, No. 20-CV-5785-PJH, 2020 WL
8 5074312, at *3 (N.D. Cal. Aug. 23, 2020); *Jorge M. F. v. Wilkinson*, No. 21-CV-01434-
9 JST, 2021 WL 783561, at *2 (N.D. Cal. Mar. 1, 2021)

11 66. Just in the last few months, several federal courts in California have
12 agreed that immigration re-detention after being released in the community
13 warrants a hearing. *See Diaz v. Kaiser*, No. 3:25-CV-05071, 2025 WL 1676854 (N.D.
14 Cal. June 14, 2025); *Singh v. Andrews*, No. 1:25-CV-00801, 2025 WL 1918679 (E.D.
15 Cal. July 11, 2025); *Pinchi v. Noem*, --- F. Supp. 3d ----, ----, No. 5:25-cv-05632-
16 PCP, 2025 WL 2084921 (N.D. Cal. July 24, 2025); *Victor Amado Rodriguez-Flores v.*
17 *F. Semaia et al.*, No. CV 25-6900 JGB (JCX), 2025 WL 2684181 (C.D. Cal. Aug. 14,
18 2025).

19 67. It follows that prior to re-detaining Petitioner who had previously been
20 released pursuant to 8 U.S.C. § 1226(b), DHS should have provided him with a pre-
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1 detention hearing and notice of such hearing at which DHS had the burden of
2 proving that Petitioner’s conditional parole should be canceled.

3 68. Instead, Respondents unlawfully re-arrested and re-detained Petitioner
4 without having an immigration judge or a neutral adjudicator assess whether
5 circumstances have materially changed since his release on own recognizance on
6 July 28, 2023, such that detention would now be warranted.

7
8 **Petitioner’s due process rights**

9 69. The government cannot deprive any person of “life, liberty, or property,
10 without due process of law[.]” U.S. Const. Amend. V. Due process extends to “all
11 ‘persons’ within the United States, including [non-citizens], whether their presence
12 here is lawful, unlawful, temporary, or permanent.” *Zadvydas v. Davis*, 533 U.S. 678,
13 693 (2001).

14
15 **A. Petitioner’s Liberty Interest is protected**

16 70. “Freedom from imprisonment—from government custody, detention,
17 or other forms of physical restraint—lies at the heart of the liberty that [the Due
18 Process] Clause protects.” *Zadvydas*, 533 U.S. at 690.

19
20 71. A continued liberty interest also exists where an individual was
21 detained and is subsequently released, even if conditionally released and even when
22 an initial decision to detain or release the individual is discretionary. *Morrissey v.*
23 *Brewer*, 408 U.S. 471, 481-82 (1972). “[S]ubject to the conditions of his parole, [a
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1 parolee] can be gainfully employed and is free to be with family and friends and to
2 form the other enduring attachments of normal life.” *Id.* at 482. The parolee relies
3 “on at least an implicit promise that parole will be revoked only if he fails to live up
4 to the parole conditions.” *Id.* The Court explained that “the liberty of a parolee,
5 although indeterminate, includes many of the core values of unqualified liberty and
6 its termination inflicts a grievous loss on the parolee and often others.” *Id.* In turn,
7 “[b]y whatever name, the liberty is valuable and must be seen within the protection
8 of the [Fifth] Amendment.” *Morrissey*, 408 U.S. at 482; *see also Young v. Harper*, 520
9 U.S. 143, 152 (1997) (holding that individuals placed in a pre-parole program
10 created to reduce prison overcrowding have a protected liberty interest requiring
11 pre-deprivation process); *Gagnon v. Scarpelli*, 411 U.S. 778, 781-82 (1973) (holding
12 that individuals released on felony probation have a protected liberty interest
13 requiring pre-deprivation process).

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16 72. As the First Circuit has explained, when analyzing the issue of whether a
17 specific conditional release rises to the level of a protected liberty interest, “[c]ourts
18 have resolved the issue by comparing the specific conditional release in the case
19 before them with the liberty interest in parole as characterized by *Morrissey*.”
20 *Gonzalez-Fuentes v. Molina*, 607 F.3d 864, 887 (1st Cir. 2010) (internal quotation
21 marks and citation omitted). *See also, e.g., Hurd v. District of Columbia*, 864 F.3d
22 671, 683 (D.C. Cir. 2017) (“a person who is in fact free of physical confinement—
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1 even if that freedom is lawfully revocable—has a liberty interest that entitles him to
2 constitutional due process before he is re-incarcerated”) (citing *Young*, 520 U.S. at
3 152, *Gagnon*, 411 U.S. at 782, and *Morrissey*, 408 U.S. at 482).

4
5 73. The protectable liberty interest created by conditional parole also
6 applies to immigration detention. “[T]he government’s discretion to incarcerate
7 non-citizens is always constrained by the requirements of due process.” *Hernandez*
8 *v. Sessions*, 872 F.3d 976, 981 (9th Cir. 2017). “Just as people on preparole, parole,
9 and probation status have a liberty interest, so too does [a noncitizen released from
10 immigration detention] have a liberty interest in remaining out of custody on
11 bond.”). *Ortega v. Bonnar*, 415 F. Supp. 3d 963, 969 (N.D. Cal. 2019). Even where “a
12 decision-making process involves discretion does not prevent an individual from
13 having a protectable liberty interest.” *Id.* at 970 (N.D. Cal. 2019); *Romero v. Kaiser*,
14 No. 22-cv-02508, 2022 WL 1443250, at *2 (N.D. Cal. May 6, 2022).

15
16 74. The protected liberty interest is even more substantial when balancing
17 the nonpunitive purpose of immigration detention against the “irreparable harms
18 imposed on anyone subject to immigration detention,” including “subpar medical
19 and psychiatric care in ICE detention facilities, the economic burdens imposed on
20 detainees and their families as a result of detention, and the collateral harms to
21 children of detainees whose parents are detained.” *Hernandez v. Sessions*, 872 F.3d
22 976, 995 (9th Cir. 2017).

1 75. “[R]elease from ICE custody constitute[s] an ‘implied promise’ that [the
2 noncitizen’s] liberty would not be revoked unless she ‘fail[s] to live up to the
3 conditions of her release.’ The regulatory framework makes clear that those
4 conditions [a]re that [the noncitizen] remain[s] neither a danger to the community
5 nor a flight risk. *Pinchi v. Noem*, --- F. Supp. 3d ----, ----, No. 5:25-cv-05632-PCP,
6 2025 WL 2084921, at *8 (N.D. Cal. July 24, 2025) (citing *Morrissey*, 408 U.S. at 482).
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8 76. A noncitizen released from custody pending removal proceedings
9 therefore has a protected liberty interest in remaining out of custody. *See Diaz v.*
10 *Kaiser*, No. 3:25-CV-05071, 2025 WL 1676854 (N.D. Cal. June 14, 2025); *Romero v.*
11 *Kaiser*, No. 22-cv-02508, 2022 WL 1443250, at *2 (N.D. Cal. May 6, 2022); *see also*
12 *Ramirez Clavijo v. Kaiser*, 25-cv-06248-BLF, at 6 (N.D. Cal. Aug. 21, 2025)(gathering
13 cases).
14

15 77. Petitioner has a substantial liberty interest in not being detained. He
16 suffers from heart conditions as well as psychological distress symptoms and needs
17 daily medications. He has family in the United States and has worked to support
18 them throughout the years. Most importantly, he has not engaged in any criminal
19 activity and has not violated the terms of his conditional parole since his release in
20 2023.
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1 **B. Petitioner’s Liberty Interest Mandated a Hearing Before any Re-Arrest and**
2 **Revocation of Parole**

3 78. “Adequate, or due, process depends upon the nature of the interest
4 affected. The more important the interest and the greater the effect of its
5 impairment, the greater the procedural safeguards the [government] must provide
6 to satisfy due process.” *Haygood v. Younger*, 769 F.2d 1350, 1355-56 (9th Cir. 1985)
7 (en banc) (citing *Morrissey*, 408 U.S. at 481-82). This Court must “balance
8 [Petitioner’s] liberty interest against the [government’s] interest in the efficient
9 administration of” its immigration laws in order to determine what process he is
10 owed to ensure that ICE does not unconstitutionally deprive him of his liberty. *Id.* at
11 1357.
12

13 79. The three-factor *Mathews* test (adopted by the Court of Appeals for the
14 Ninth Circuit, *see Rodriguez Diaz v. Garland*, 53 F.4th 1189, 1206–07 (9th Cir.
15 2022)), helps the Court assess adequate safeguards: “[F]irst, the private interest
16 that will be affected by the official action; second, the risk of an erroneous
17 deprivation of such interest through the procedures used, and the probative value, if
18 any, of additional or substitute procedural safeguards; and finally the government’s
19 interest, including the function involved and the fiscal and administrative burdens
20 that the additional or substitute procedural requirements would entail.” *Mathews v.*
21 *Eldridge*, 424 U.S. 319, 335 (1976).
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1 80. The Due Process Clause typically requires a hearing of some sort before
2 the government may deprive a person of liberty. *Zinermon v. Burch*, 494 U.S. 113,
3 127 (1990) (*see also United States v. Raya-Vaca*, 771 F.3d 1195, 1204 (9th Cir.
4 2014) (“Due process always requires, at a minimum, notice and an opportunity to
5 respond.”). Post-deprivation remedies may satisfy the requirements of due process
6 only in a “special case” where they are “the only remedies the State could be
7 expected to provide” and where “one of the variables in the *Mathews* equation—the
8 value of post deprivation safeguards—is negligible in preventing the kind of
9 deprivation at issue” such that “the State cannot be required constitutionally to do
10 the impossible by providing post deprivation process.” *Zinermon*, 494 U.S. at 985.

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13 **1. Petitioner has a substantial liberty interest in staying out of detention**

14 81. An individual's interest in not being detained is “the most elemental of
15 liberty interests[.]” *Hamdi v. Rumsfeld*, 542 U.S. 507, 529, 124 S.Ct. 2633, 159
16 L.Ed.2d 578 (2004). “Freedom from bodily restraint has always been at the core of
17 the liberty protected by the Due Process Clause.” *Foucha v. Louisiana*, 504 U.S. 71,
18 80 (1992). This liberty interest also exists where ICE decides to unilaterally nullify
19 its own prior parole decision and take away his physical freedom, *i.e.*, his
20 “constitutionally protected interest in avoiding physical restraint.” *Singh v. Holder*,
21 638 F.3d 1196, 1203 (9th Cir. 2011) (internal quotation omitted). Courts have
22 routinely agreed that “a petitioner’s interest in remaining out of custody as
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1 'substantial.'" *Rodriguez-Flores v. Semaia*, No. 2:25-CV-06900, at *5 (C.D. Cal. Aug.
2 14, 2025) (citing *Diaz v. Kaiser*, No. 3:25-CV-05071, 2025 WL 1676854 (N.D. Cal.
3 June 14, 2025)). The longer the individual has been released, the more important
4 his liberty interest grows. *Morrissey v. Brewer*, 408 U.S. 471, 482 (1972).

5
6 **2. There is a risk of erroneous deprivation that the additional procedural
7 safeguard of a pre-detention hearing would help protect against.**

8 82. Even if the Government believes "it has a valid reason" to re-detain
9 noncitizens, it "does not eliminate its obligation to effectuate the detention in a
10 manner that comports with due process." *Guillermo M.R. v. Kaiser*, --- F. Supp. 3d ---,
11 ---, ---, No. 25-cv-05436-RFL, 2025 WL 1983677, at *7 (N.D. Cal. July 17, 2025)
12 (finding "undeniably stark" risk of erroneous deprivation where the Government
13 contends that "notwithstanding a neutral arbiter's determination that Petitioner
14 should be released, ICE is entitled to unilaterally terminate the IJ's order by re-
15 detaining Petitioner without a hearing for at least six months, based on ICE's own
16 determination in its sole discretion that additional conditions of release unilaterally
17 set by ICE had been violated"); *see also Singh v. Andrews*, No. 1:25-CV-00801, 2025
18 WL 1918679 (E.D. Cal. July 11, 2025).

19
20 83. Where the petitioner "has not received any bond or custody ... hearing,
21 the risk of an erroneous deprivation [of liberty] is high because neither the
22 government nor [Petitioner] has had an opportunity to determine whether there is
23 any valid basis for her detention." *Pinchi v. Noem*, --- F. Supp. 3d ---, ---, No.
24

1 5:25-cv-05632-PCP, 2025 WL 2084921, at *8 (N.D. Cal. July 24, 2025) (citation
2 omitted). A pre-detention hearing significantly decreases that risk because the
3 government has to prove to a neutral adjudicator by clear and convincing evidence
4 that circumstances have materially changed to justify re-detention, and a hearing is
5 likelier to produce accurate determinations regarding factual disputes, such as
6 whether a certain occurrence constitutes a “changed circumstance.” *See*
7 *Chalkboard, Inc. v. Brandt*, 902 F.2d 1375, 1381 (9th Cir.1989) (when “delicate
8 judgments depending on credibility of witnesses and assessment of conditions not
9 subject to measurement” are at issue, the “risk of error is considerable when just
10 determinations are made after hearing only one side”).
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13 84. Further, the risk of an erroneous deprivation of liberty under *Mathews*
14 can be decreased where a neutral decisionmaker, rather than ICE alone, makes
15 custody determinations. *Diouf v. Napolitano* (“*Diouf II*”), 634 F.3d 1081, 1091-92
16 (9th Cir. 2011); *see also Castro-Cortez v. INS*, 239 F.3d 1037, 1049 (9th Cir.
17 2001), *abrogated on other grounds by Fernandez-Vargas v. Gonzales*, 548 U.S. 30
18 (2006) (“A neutral judge is one of the most basic due process protections.”)
19

20 85. Any argument that noncitizens can request a custody determination
21 hearing once re-detained goes against the due process safeguards envisioned in the
22 Constitution, because such hearing happens after the fact and cannot prevent an
23 erroneous deprivation of liberty. *Domingo v. Kaiser*, No. 25-cv-05893 (RFL), 2025
24

1 WL 1940179, at *3 (N.D. Cal. July 14, 2025) (“Even if Petitioner-Plaintiff received a
2 prompt post-detention bond hearing under 8 U.S.C. § 1226(a) and was released at
3 that point, he will have already suffered the harm that is the subject of his motion:
4 that is, his potentially erroneous detention.”). Further, custody determination
5 hearings are routinely conducted in immigration court and this is not a “special
6 case” that warrants post-deprivation remedies because other remedies are
7 impractical the way it was in *Zinermon*.

8
9 86. Consequently ICE was required to provide Petitioner with notice and a
10 hearing *prior* to any re-incarceration and revocation of his conditional parole. *See*
11 *Morrissey*, 408 U.S. at 481-82; *Haygood*, 769 F.2d at 1355-56; *Jones*, 393 F.3d at
12 932; *Zinermon*, 494 U.S. at 985; *see also Youngberg v. Romeo*, 457 U.S. 307, 321-24
13 (1982); *Lynch v. Baxley*, 744 F.2d 1452 (11th Cir. 1984) (holding that individuals
14 awaiting involuntary civil commitment proceedings may not constitutionally be
15 held in jail pending the determination as to whether they can ultimately be
16 recommitted). Under *Mathews*, “the balance weighs heavily in favor of [Petitioner’s]
17 liberty” and required a pre-deprivation hearing before a neutral adjudicator, which
18 ICE failed to provide.

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21 87. Further, immigration detention is civil (as opposed to criminal), and its
22 primary purpose is to ensure a noncitizen’s appearance during removal proceedings
23 and protect against danger to the community; it cannot be punitive. *Zadvydus v.*
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1 *Davis*, 533 U.S. 678, 690, 697 (2001). Due process thus also requires consideration
2 of alternatives to detention at any custody redetermination hearing that may occur,
3 and where alternatives to detention that could mitigate risk of flight exist, detention
4 is not warranted. *See Bell v. Wolfish*, 441 U.S. 520, 538 (1979). In fact here
5
6 Petitioner was released with an order of recognizance conditional parole and has
7 since then complied with the conditions of his release.

8 **3. The government’s interest in detaining Petitioner is minimal, and in fact the**
9 **procedural requirements of a hearing would promote judicial and**
10 **administrative efficiency given the government’s limited resources**

11 88. The efficient allocation of the government’s limited fiscal resources
12 further supports holding a hearing prior to re-detaining noncitizens. The “fiscal and
13 administrative burdens” as a result of the due process safeguard are nonexistent.
14 *See Mathews v. Eldridge*, 424 U.S. 319, 334-35 (1976). Indeed, the Ninth Circuit has
15 long recognized that “[t]he costs to the public of immigration detention are
16 ‘staggering,’” *Hernandez v. Sessions*, 872 F.3d 976, 996 (9th Cir. 2017); *Diaz*, 2025
17 WL 1676854, at *3. In 2017 – with inflation numbers are likely higher today–
18 immigration detention cost “\$158 each day per detainee, amounting to a total daily
19 cost of \$6.5 million.” *Hernandez*, 872 F.3d at 996. On the other hand, “[i]n
20 immigration court, custody hearings are routine and impose a minimal cost.” *Pinchi*
21 *v. Noem*, --- F. Supp. 3d ----, ----, No. 5:25-cv-05632-PCP, 2025 WL 2084921, at
22 *10 (N.D. Cal. July 24, 2025) (citing *Singh v. Andrews*, No. 1:25-CV-00801, 2025 WL
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1 1918679, at *8 (E.D. Cal. July 11, 2025)). The cost of re-detaining an immigrant who
2 was previously released “pending any bond hearing would significantly exceed the
3 cost of providing [the immigrant] with a pre-detention hearing.” *Pinchi*, 2025 WL
4 2084921, at *10.

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6 89. ICE’s new policy to make a minimum number of arrests each day under
7 the new administration¹ does not constitute a material change in circumstances and
8 cannot stand to replace regulations enacted by Congress that allow the release of
9 noncitizens in the first place. It is “arbitrary, capricious [and] an abuse of discretion”
10 “in excess of statutory jurisdiction, authority, or limitations, or short of statutory
11 right.” 5 U.S.C. § 706(2)(A)-(C). Even if the government “ultimately demonstrates to
12 a neutral decisionmaker by clear and convincing evidence that her detention is
13 necessary to prevent danger to the community or flight,” then the only potential
14 injury the government faces is a short delay in detaining” Petitioner. *Pinchi*, 2025
15 WL 2084921, at *12. “Faced with ... a conflict between minimally costly procedures
16 and preventable human suffering, [the Court has] little difficulty concluding that the
17 balance of hardships tips decidedly in plaintiff[’s] favor.” (internal citations
18 omitted). *Id.*

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21 90. Consequently the government’s interest in keeping Petitioner in
22 detention without a due process hearing is outweighed by Petitioner’s significant
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24 ¹ See “Trump officials issue quotas to ICE officers to ramp up arrests,” *Washington Post* (January 26, 2025),
available at: <https://www.washingtonpost.com/immigration/2025/01/26/ice-arrests-raids-trump-quota/>.

1 private interest in his liberty. The scale tips sharply in favor of releasing Petitioner
2 from custody unless and until the government demonstrates by clear and
3 convincing evidence that he is a flight risk or danger to the community. It becomes
4 abundantly clear that the *Mathews* test favors Petitioner when the Court considers
5 that the process Petitioner seeks—release from custody pending notice and a
6 hearing regarding whether his bond should be revoked and, if so, whether a new
7 bond amount should be set—is a standard course of action for the government. In
8 the alternative, providing Petitioner with a hearing before this Court (or a neutral
9 decisionmaker) to determine whether there is clear and convincing evidence that
10 Petitioner is a flight risk or danger to the community would impose only a *de*
11 *minimis* burden on the government, because the government routinely provides this
12 sort of hearing to detained individuals like Petitioner.
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15
16 **FIRST CAUSE OF ACTION**

17 **Statutory Violation - Petitioners' Detention is in Violation of 8 U.S.C. § 1226(a)-(b)**

18 91. Petitioner re-alleges and incorporates by reference, as if fully set forth
19 herein, the allegations in the paragraphs above.

20 92. Respondents lack statutory authority to detain Petitioner under 8 U.S.C.
21 § 1225(b)(2), because that statute requires that the individual be an applicant for
22 admission and seeking admission to the U.S.
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1 93. As Petitioner does not meet these criteria, his detention must be
2 governed by 8 U.S.C. § 1226(a) which provides discretionary detention authority
3 and requires ICE to make an individualized custody determination.

4 94. Under § 1226(a), individuals may be detained as a matter of discretion,
5 released on their own recognizance, or released on bond of at least \$1,500.
6

7 95. Respondents' failure to apply the correct statutory framework violates
8 the INA and exceeds the government's detention authority.

9 96. Thus, Petitioner respectfully requests that this Court order his release
10 from detention under 8 U.S.C. § 1226(a), INA § 236(a), for the duration of his
11 removal proceedings under 8 U.S.C. § 1229a, INA § 240. Alternatively, he requests
12 that this Court order a constitutionally adequate bond hearing complying with the
13 procedural requirements in *Singh*.
14

15 **SECOND CLAIM FOR RELIEF**

16 **Due Process**
17 **U.S. Const. amend. V**

18 97. Petitioner incorporates by reference the allegations of fact set forth in
19 the preceding paragraphs.

20 98. Petitioner's continued detention without any bond hearing violates his
21 right to due process under the Fifth Amendment.
22

23 99. The Government may not deprive a person of life, liberty, or property
24 without due process of law. U.S. Const. amend. V. "Freedom from imprisonment—

1 from government custody, detention, or other forms of physical restraint—lies at
2 the heart of the liberty that the Clause protects.” *Zadvydas v. Davis*, 533 U.S. 678,
3 690 (2001).

4 100. Petitioner has a vested liberty interest in his conditional release. Due
5 Process does not permit the government to strip him of that liberty without a
6 hearing before this Court. *See Morrissey v. Brewer*, 408 U.S. 471, 487-88 (1972).

7 101. Petitioner’s re-arrest without a hearing violated the Constitution both
8 substantively, because Respondents have no valid interest in detaining him since
9 circumstances have not changed, and procedurally, because he was not provided
10 with a pre-detention hearing.
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13 THIRD CLAIM FOR RELIEF

14 **Petitioner’s Detention Violates the Administrative Procedure Act, 5 U.S.C. § 706(2) 97**

15 102. Petitioners incorporate by reference the allegations of fact set forth in
16 the preceding paragraphs.
17

18 103. Under the Administrative Procedures Act (“APA”), an agency must act in
19 a manner that is not arbitrary or capricious. See 5 U.S.C. § 706(2)(A) (directing
20 courts to “hold unlawful and set aside agency action” that is arbitrary and
21 capricious); *Dep’t of Com. v. New York*, 139 S. Ct. 2551, 2569 (2019) (requiring an
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1 agency to articulate a “satisfactory explanation” for its action, “including a rational
2 connection between the facts found and the choice made”).

3 104. A court must “hold unlawful and set aside agency action” that is
4 “arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with
5 the law,” that is “contrary to constitutional right [or] power,” or that is “in excess of
6 statutory jurisdiction, authority, or limitations, or short of statutory right.” 5 U.S.C. §
7 706(2)(A)-(C).
8

9 105. Respondents’ detention of Petitioner pursuant to § 1225(b)(2) is
10 arbitrary and capricious. Respondents’ detention of Petitioner violates the INA and
11 the Fifth Amendments. Respondents do not have statutory authority under §
12 1225(b)(2) to detain Petitioner. Respondents’ re-detention of Petitioner pursuant
13 to ICE’s new policy and quotas is in direct contradiction with Congress’s intent when
14 enacting regulations and the INA, and long-established case law. 8 U.S.C. § 1226(b);
15 8 C.F.R. § 236.1(c)(9); *Matter of Sugay*, 17 I&N Dec. 647, 640 (BIA 1981).
16

17 106. Petitioner’s detention is arbitrary, capricious, an abuse of discretion,
18 violative of the Constitution, and without statutory authority in violation of 5 U.S.C. §
19 706(2).
20

21 **PRAYER FOR RELIEF**

22 WHEREFORE, the Petitioner prays that this Court grant the following relief:

- 23 (1) Assume jurisdiction over this matter;
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- (2) Issue the writ of habeas corpus and order Respondents to show cause, within three days of Petitioner’s filing this petition, why the relief he seeks should not be granted; and set a hearing on this matter within five days of Respondents’ return on the order to show cause (*see* 28 U.S.C. § 2243);
- (3) Enjoin Respondents from transferring Petitioner outside the jurisdiction of the Southern District of California pending the resolution of this case;
- (4) Issue a Writ of Habeas Corpus requiring Respondents to release Petitioner on the conditions of his prior conditional parole;
- (5) Alternatively conduct an immediate bond hearing before this Court where DHS bears the burden of justifying Petitioner’s continued detention by clear and convincing evidence and the Court takes into consideration alternatives to detention and Petitioner’s ability to pay a bond;
- (6) Alternatively, order an immediate bond hearing before a neutral decisionmaker where DHS bears the burden of justifying Petitioner’s continued detention by clear and convincing evidence and where alternatives to detention and Petitioner’s ability to pay a bond are considered;

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(7) Award reasonable costs and attorney fees under the Equal Access to Justice Act (“EAJA”), as amended, 28 U.S.C. § 2412, and on any other basis justified under law;

(8) Grant such further relief as the Court deems just and proper.

Dated: November 9, 2025

Respectfully submitted,

By: /s/ Bashir Ghazialam
Bashir Ghazialam
Attorneys for Petitioner

VERIFICATION PURSUANT TO 28 U.S.C. 2242

I am submitting this verification on behalf of the Petitioner because I am one of Petitioner’s attorneys. I have discussed with the Petitioner the events described in the Petition. Based on those discussions, I hereby verify that the factual statements made in the attached Petition for Writ of Habeas Corpus are true and correct to the best of my knowledge.

Executed on this November 9, 2025, in San Diego, California.

/s/ Bashir Ghazialam
Bashir Ghazialam
Attorney for Petitioner