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10 UNITED STATES DISTRICT COURT  
11 FOR THE NORTHERN DISTRICT OF  
12 CALIFORNIA

13 J.A.M.C.,  
14 Petitioner-Plaintiff,

15 v.

16 Sergio ALBARRAN, Acting Field Office Director  
17 of the San Francisco Immigration and Customs  
18 Enforcement Office

19 Todd M. LYONS, Acting Director, Immigration  
20 and Customs Enforcement, U.S. Department of  
21 Homeland Security;

22 Kristi NOEM, in her Official Capacity, Secretary,  
23 U.S. Department of Homeland Security; and

24 Pam BONDI, in her Official Capacity, Attorney  
25 General of the United States;

26 Respondents-Defendants.  
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Case No. 3:25-cv-09649

**REPLY TO RESPONDENTS'  
RESPONSE TO ORDER TO  
SHOW CAUSE**

Date: November 21, 2025

Time: 11:00 AM

Place: Courtroom 2, 17th Floor

Hon. William H. Orrick

## INTRODUCTION

Petitioner, J.A.M.C., by and through his undersigned counsel, hereby files his response to the Respondents' Response to Order to Show Cause.

Respondents argue that J.A.M.C. is an "applicant for admission" under 8 U.S.C. § 1225, subject to mandatory detention under 8 U.S.C. § 1225(b) when J.A.M.C. has been residing in the United States for over thirty years. He was released on bond in February of 2025. *See* ECF 2-3. Respondents assert that they have the *absolute* right to mandatorily detain J.A.M.C. without a pre-deprivation hearing under 8 U.S.C. § 1225(b)(1)(B)(ii), even though (1) Respondents released J.A.M.C. on bond; (2) Respondents placed J.A.M.C. in removal proceedings under 8 U.S.C. § 1229a(a)(1), Immigration and Nationality Act ("INA") § 240 proceedings; and, (3) J.A.M.C.'s 8 U.S.C. § 1229a(a)(1), INA § 240 proceedings are currently pending. ECF 2-3. Respondents admit that "on or around February 19, 2025, ICE Enforcement and Removal Operations ("ERO") placed Petitioner in custody pursuant to INA § 236(a)," 8 USC § 1226(a). ECF 14 at 34. But now Respondents seek to reverse course and claim that J.A.M.C. is suddenly detained under 8 U.S.C. § 1225. *Id.* at 33. *Pablo Sequen v. Kaiser*, No. 25-CV-06487-PCP, 2025 WL 2650637, at \*8 (N.D. Cal. Sept. 16, 2025) (concludes similarly situated petitioner is subject to 8 USC § 1226(a) and that a petitioner would retain a protected liberty interest even if detention is under 8 USC § 1225).

In addition, Respondents argue that *Matter of Sugay* permits ICE to redetermine or revoke bond, even when an Immigration Judge previously redetermined the bond, and that Petitioner's violations of the conditions of his participation in the Alternatives to Detention ("ATD") program would constitute such changed circumstances. ECF 14 \*9. *See Matter of Sugay*, 17 I&N Dec. 637, 639-40 (BIA 1981). However, *Matter of Sugay*'s facts are distinguishable and the procedural history supports J.A.M.C.'s due process interests. In *Matter of Sugay*, after the immigration

1 judge's redetermination of bond, the respondent was: 1. ordered deported; 2. denied relief at a  
2 deportation hearing; 3. shown he had no fixed address, no stable employment, no close family  
3 ties; 4. had been convicted of murder in the Philippines and had fled while the case was on appeal;  
4 5. had been arrested in the United States for wielding a knife; 6. had jumped from a window to  
5 avoid apprehension by INS. *Id.* at 637. The BIA found that there was a sufficient change of  
6 circumstances to justify the District Director and ultimately the immigration judge to increase the  
7 bond amount. *Id.* at 637. Here, the allegations, namely, violating a zone boundary after asking for  
8 permission, are *de minimis* and do not establish flight risk or danger. And even in light of the  
9 finding of changed circumstances, there was due process in *Sugay*: there, an immigration judge  
10 had to uphold the district director's proposed increase in the bond amount. *Id.* at 638.<sup>1</sup> The  
11 government did not afford such due process here. See *Guillermo M. R. v. Kaiser*, No. 25-CV-  
12 05436-RFL, 2025 WL 1983677, at \*9 (N.D. Cal. July 17, 2025) ("absent evidence of urgent  
13 concerns, a *pre*-deprivation hearing is required to satisfy due process, particularly where an  
14 individual has been released on bond by an IJ").  
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18 Respondents' arguments are unpersuasive. First, the mandatory detention provision of 8  
19 U.S.C. § 1225(b) is inapplicable to J.A.M.C. He is an individual who has lived in the United  
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21 <sup>1</sup> *Matter of Sugay* states:

22 "As a result of the deportation order the District Director elected to revoke the  
23 respondent's release on \$20,000 bond and subsequently set bond at \$30,000. In his  
24 decision dated December 19, 1980, the immigration judge upheld this  
25 determination by means of an order that any change in the custody status of the  
26 respondent be denied. The judge based his decision on the following factors: the  
27 Service had presented a proper conviction record for the respondent; the respondent  
28 had been ordered deported from the United States; and his application for relief  
under section 243(h) had been denied. The judge concluded that the likelihood that  
the respondent would abscond was far greater than it had been at the prior bond  
redetermination hearing." *Sugay*, 17 I&N Dec.638.

1 States for over thirty years. When he was encountered by the Department of Homeland Security  
2 (“DHS”), he was granted a bond post-encounter and has since resided in the United States; thus,  
3 he is no longer “seeking admission” within the meaning of that provision. In fact, the  
4 government's contrary position that 8 U.S.C. § 1225(b) categorically authorizes mandatory  
5 detention for all noncitizens who were not lawfully admitted but have been present in the country  
6 after being released has been overwhelmingly rejected by district courts nationwide. *See Salcedo*  
7 *Aceros v Kaiser*, 2025 WL 2637503, at 8 (N.D. Cal. Sept. 12, 2025) (collecting cases).

9 In addition, Respondents’ arguments imply that J.A.M.C. has no rights under the U.S.  
10 Constitution. Their position defies the Fifth Amendment of the U.S. Constitution and well-  
11 established precedent from the U.S. Supreme Court, Circuit Courts of Appeal, and district courts.  
12 Respondents acknowledged that at least one case in the district recently rejected similar  
13 arguments to those set forth by Respondents. See ECF 14 at 20, citing to *See Salcedo Aceros v.*  
14 *Kaiser*, 3:25-cv-06924-EMC; see also *Ortega v. Bonnar*, 415 F. Supp. 3d 963, 970 (N.D. Cal.  
15 2019) (citing *Morrissey v. Brewer*, 408 U.S. 471, 482 (1972); *Gagnon v. Scarpelli*, 411 U.S. 778,  
16 782 (1973)); *Ramirez Clavijo v. Kaiser*, No. 25-CV-06248-BLF, 2025 WL 2419263 (N.D. Cal.  
17 Aug. 21, 2025); *Garcia v. Kaiser*, No. 4:25-cv-06916-YGR (N.D. Cal. Aug. 29, 2025);  
18 *Hernandez Nieves v. Kaiser*, *Jimenez* No. 25-CV-06921-LB, 2025 WL 2533110 (N.D. Cal. Sept.  
19 3, 2025); *Caicedo Hinestroza et al. v. Kaiser*, No. 25-CV-07559- JD, 2025 WL 2606983 (N.D.  
20 Cal. Sept. 9, 2025); *Pinchi v. Noem*, Slip Copy, 2025 WL 1853763 (N.D. Cal. July 4, 2025).

21 J.A.M.C. qualifies for a preliminary injunction because he demonstrated a likelihood of  
22 success in his Fifth Amendment claims and that he would suffer irreparable harm from  
23 unconstitutional detention. J.A.M.C. has shown that there are, at the very least, “serious  
24 questions” going to the merits of her claims, that he is likely to suffer irreparable harm in the  
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1 absence of preliminary injunctive relief, and that the balance of hardships tips sharply in his  
2 favor. *See Winter v. Natural Resources Defense Council, Inc.*, 555 U.S. 7, 20 (2008). The Court,  
3 therefore, should grant J.A.M.C.'s motion for a preliminary injunction

#### 4 ARGUMENT

##### 5 **I. The Court Should Grant the Preliminary Injunction**

###### 6 **A. J.A.M.C. is likely to succeed on the merits**

###### 7 **i. Respondents' alleged ISAP violations do not support the finding that J.A.M.C. 8 does not have a right to due process**

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10 Respondents argue that the J.A.M.C. has sporadically failed to comply with the terms of  
11 his GPS monitoring. ECF 14. Respondents state that, on November 7, 2025, Petitioner was  
12 brought to the attention of ERO during a scheduled immigration check-in appointment due to  
13 multiple ATD violations. ECF 14 \* 15, citing to Declaration of Deportation Officer Michael Silva  
14 ("Silva Decl.") ¶ 15. Respondents allege J.A.M.C. had "violated the conditions of his release on  
15 May 10, August 16, and August 19" after his GPS monitoring device indicated that, "on these  
16 dates, he violated a zone boundary." *Id.* J.A.M.C. recalls an instance where he requested  
17 permission to exceed the boundaries of his GPS monitoring. J.A.M.C. does not have access to his  
18 records, and the government has not provided them either.  
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21 In any event, any evidence of alleged compliance or non-compliance with monitoring  
22 requirements would be evidence for the neutral adjudicator to consider in a pre-deprivation  
23 hearing that comports with due process requirements. Here, there was no indication that  
24 Respondents complied with the due process requirement of showing that the detention was  
25 justified by either (1) dangerousness or (2) flight risk. *Zadvydas*, 533 U.S. at 690. The record here  
26 demonstrates the opposite: a. The government previously determined J.A.M.C. was not a danger  
27 to the community and that a \$10,000 bond would offset any flight risk; b. J.A.M.C. subsequently  
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1 validated that assessment by attending all of his court hearings and ICE appointments. Regardless,  
2 the fact “that the Government may believe it has a valid reason to detain Petitioner does not  
3 eliminate its obligation to effectuate the detention in a manner that comports with due process.”  
4 *See Ramirez Tesara v. Wamsley*, No. 2:25-CV-01723-MJP-TLF, 2025 WL 2637663, at \*4 (W.D.  
5 Wash. Sept. 12, 2025). Respondents did not seek to re-detain J.A.M.C. after his alleged ATD  
6 violation on August 19, 2025. This diminishes any argument that an arrest was so urgently  
7 necessary that it would override the government’s obligation to provide due process.  
8

9 Assuming *arguendo* that facts support the above allegations by Respondents, the question  
10 regarding flight risk is whether custody is reasonably necessary to secure a person’s appearance  
11 at immigration court hearings and related check-ins. *See Hernandez*, 872 F.3d at 990-91. Here,  
12 there is no basis to argue that J.A.M.C., who was arrested by Respondents *while appearing at a*  
13 *scheduled in-person ICE appointment and has never missed a court hearing*, is a flight risk.  
14 Finally, J.A.M.C. has a viable path to immigration relief and lawful permanent residence through  
15 his U visa petition; he is supported by family ties, access to legal counsel, which further mitigates  
16 any risk of flight. *See Padilla v. U.S. Immigr. and Customs Enf’t*, 704 F. Supp. 3d 1163, 1173  
17 (W.D. Wash. 2023) (holding that there is not a legitimate concern of flight risk where plaintiffs  
18 have bona fide asylum claims and desire to remain in the United States).  
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21 **ii. J.A.M.C. is not an applicant for admission under 8 U.S.C. § 1225(b)**

22 Respondents assert that J.A.M.C. is mandatorily detained during his removal proceedings  
23 under 8 U.S.C. § 1225(b)(1). See ECF 14. 8 U.S.C. § 1225(b)(1) lays out the expedited removal  
24 process applied to applicants for admission. The plain meaning of the term “seeking admission”  
25 or being an applicant for admission does not refer to individuals who have been in the country for  
26 a period of time. *See Valencia Zapata v. Kaiser*, No. 25-CV-07492-RFL, 2025 WL 2741654, at  
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1 \*10 (N.D. Cal. Sept. 26, 2025). J.A.M.C. has been living in the United States since 2008.  
2 Therefore, he cannot possibly be seeking admission at the moment. The government claims that  
3 J.A.M.C. is “subject to the mandatory detention framework of 8 U.S.C. § 1225(b)” but does not  
4 offer a reasoned explanation for such classification. J.A.M.C. maintains that, because he was  
5 released on an order of supervision and was placed into § 1229a removal proceedings, his detention  
6 is governed under the general provisions of 8 U.S.C. § 1226(a), because he is not subject to  
7 expedited removal proceedings. See *Martinez Hernandez v. Andrews*, No. 1:25-CV-01035 JLT  
8 HBK, 2025 WL 2495767, at \*6 (E.D. Cal. Aug. 28, 2025).

9  
10 Respondents’ arguments also rely on *Jennings v. Rodriguez*, 583 U.S. 281, 287 (2018)  
11 (“Read most naturally, §§ 1225(b)(1) and (b)(2) thus mandate detention of applicants for  
12 admission until certain proceedings have concluded.”). Respondents fail to acknowledge that  
13 *Jennings* was a statutory interpretation case, where the Supreme Court found that the statute (§  
14 1225(b)) did not grant bond hearings. It explicitly did not rule on the constitutional question and  
15 remanded it, stating, “we leave the Ninth Circuit’s constitutional holding to be resolved on remand”  
16 *Id.* at 284. *Jennings* therefore did not rule on the question of whether re-detention without a bond  
17 hearing violates due process, and it did not preclude as-applied challenges.

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20 **iii. Even if 8 U.S.C. § 1225(b)(1) proceedings applied here, this is a constitutional**  
21 **question, not a statutory one.**

22 The Due Process Clause of the Fifth Amendment guarantees that the government may not  
23 deprive any person of liberty without due process of law. See U.S. Const. amend. V. “Freedom  
24 from imprisonment -- from government custody, detention, or other forms of physical constraint -  
25 - lies at the heart of the liberty that Clause protects.” *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001).  
26 The guarantee applies in full force to “all persons” in the United States, including aliens, whether  
27 their presence here is lawful, unlawful, temporary, or permanent, and to “an alien subject to a final  
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1 deportation order.” *Id.* at 693. The due process required by the Fifth Amendment typically entails  
2 a pre-deprivation hearing. *See Zinermon v. Burch*, 494 U.S. 113, 127 (1990) (“the Constitution  
3 requires some kind of hearing *before* the State deprives a person of liberty or property” (emphasis  
4 in original)). *See Hinestroza v. Kaiser*, No. 25-CV-07559-JD, 2025 WL 2606983, at \*2 (N.D. Cal.  
5 Sept. 9, 2025). Therefore, regardless of the specific statute, the core issue is constitutional, not  
6 statutory. The Fifth Amendment protects the profound liberty interest of individuals who have  
7 been previously released from custody, placing a constitutional limit on the government’s authority  
8 to re-detain them without due process. Individuals released from custody, even conditionally,  
9 retain a profound liberty interest protected by the Fifth Amendment, which limits the government’s  
10 broad authority to detain. *See Morrissey v. Brewer*, 408 U.S. 471 (1972).

13 Respondents assert that J.A.M.C. lacks any constitutional due process rights. ECF 14. For  
14 the reasons stated *supra*, the Respondents’ position misapprehends the law. The government’s  
15 reliance on *Landon v. Plasencia*, 459 U.S. 21, 32 (1982); *Shaughnessy v. United States ex rel.*  
16 *Mezei*, 345 U.S. 206, 212 (1953) and *DHS v. Thuraissigiam*, 591 U.S. 103, 139–40 (2020) is also  
17 misplaced. Those cases dealt with admission into the United States and individuals currently  
18 stopped at the border, not with the unlawful re-detention of an individual who is already inside  
19 the United States. Other cases relied upon by the government, namely *Barrera-Echavarria v.*  
20 *Rison*, *infra*, and *Angov v. Lynch*, *infra*, equally fail to support their arguments. ECF 14. *Barrera-*  
21 *Echavarria v. Rison*, *infra*, deals with an individual detained under 8 U.S.C. § 1231, which  
22 pertains to noncitizens who were previously ordered removed. ECF 11. The text on page 1450 of  
23 *Barrera-Echavarria*, *infra*, refers to “excludable aliens,” who are detained under a different  
24 statutory authority than the Petitioner here, who has never been ordered deported from the United  
25 States. *Barrera-Echavarria v. Rison*, 44 F.3d 1441, 1450 (9th Cir. 1995). *Barrera-Echavarria v.*  
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1 *Rison, infra*, has been superseded by statute, as Respondents admitted and as stated in *Rodriguez*  
2 *v. Robbins*, 715 F.3d 1127, 1140-41 (9th Cir. 2013). *Angov v. Lynch, infra*, deals with whether  
3 the admission of certain documents violated an “arriving alien’s” statutory and constitutional  
4 rights, which is distinguishable from the case at hand, which is regarding the deprivation of  
5 liberty. *Angov v. Lynch*, 788 F.3d 893, 897 (9th Cir. 2015).

6  
7 ICE’s power to re-arrest a noncitizen who is at liberty following a release from custody is  
8 constrained by the demands of due process. *See Hernandez v. Sessions*, 872 F.3d 976, 981 (9th  
9 Cir. 2017) (“the government’s discretion to incarcerate non-citizens is always constrained by the  
10 requirements of due process”). *See also Gagnon v. Scarpelli*, 411 U.S. 778, 782 (1973) (Due  
11 Process requires pre-deprivation hearing before revocation of probation); *Morrissey*, 408 U.S. at  
12 482 (same, in the parole context). J.A.M.C.’s release on bond and ties to his community provide  
13 him with a protected liberty interest. *See Ortega v. Bonnar*, 415 F. Supp. 3d 963 (N.D. Cal. Nov.  
14 22, 2019)

15  
16 To comply with substantive due process, a sufficient purpose must justify the  
17 government’s deprivation of an individual’s liberty. Therefore, immigration detention, which is  
18 “civil, not criminal,” and “nonpunitive in purpose and effect,” must be justified by either  
19 (1) dangerousness or (2) flight risk. *Zadvydas*, 533 U.S. at 690; *see Hernandez*, 872 F.3d at 994  
20 (“[T]he government has no legitimate interest in detaining individuals who have been determined  
21 not to be a danger to the community and whose appearance at future immigration proceedings  
22 can be reasonably ensured by a lesser bond or alternative conditions.”). When these rationales are  
23 absent, immigration detention serves no legitimate government purpose and becomes  
24 impermissibly punitive, violating a person’s substantive due process rights. *See Jackson v.*  
25 *Indiana*, 406 U.S. 715, 738 (1972) (detention must have a “reasonable relation” to the  
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1 government's interests in preventing flight and danger); *see also Mahdawi v. Trump*, No. 2:25-  
2 CV-389, 2025 WL 1243135, at \*11 (D. Vt. Apr. 30, 2025) (ordering release from custody after  
3 finding petitioner may "succeed on her Fifth Amendment claim if he demonstrates *either* that the  
4 government acted with a punitive purpose *or* that it lacks any legitimate reason to detain him").  
5 As explained *supra*, Respondents have not made such a showing here.

6  
7 The government also cites *Rodriguez Diaz v. Garland*, 53 F.4th 1189 (9th Cir. 2022), a  
8 distinguishable case. Unlike the petitioner in *Rodriguez Diaz*, J.A.M.C. was released on a bond.

9 Contrary to the Respondents' position, several federal district courts in California have  
10 repeatedly recognized that the demands of due process and the limitations on DHS's authority to  
11 revoke a noncitizen's release from custody, as set out in DHS's stated practice and *Matter of Sugay*,  
12 17 I&N Dec. 637, 639-40 (BIA 1981) both require a pre-deprivation hearing for a noncitizen on  
13 bond, like J.A.M.C., *before* ICE re-detains him. *See, e.g., Meza v. Bonnar*, 2018 WL 2554572  
14 (N.D. Cal. June 4, 2018); *Ortega*, 415 F. Supp. 3d at 963; *Vargas v. Jennings*, No. 20-CV-5785-  
15 PJH, 2020 WL 5074312, at \*3 (N.D. Cal. Aug. 23, 2020); *Jorge M. F. v. Wilkinson*, No. 21-CV-  
16 01434-JST, 2021 WL 783561, at \*2 (N.D. Cal. Mar. 1, 2021); *Romero v. Kaiser*, No. 22-cv-02508-  
17 TSH, 2022 WL 1443250, at \*3-4 (N.D. Cal. May 6, 2022) (Petitioner would suffer irreparable  
18 harm if re-detained, and required notice and a hearing before any re-detention); *Enamorado v.*  
19 *Kaiser*, No. 25-CV-04072-NW, 2025 WL 1382859, at \*3 (N.D. Cal. May 12, 2025) (temporary  
20 injunction warranted preventing re-arrest at plaintiff's ICE interview when he had been on bond  
21 for more than five years). *See also Doe v. Becerra*, at \*4 (holding the Constitution requires a  
22 hearing before any re-arrest); *Arzate v. Andrews*, Slip Copy, 2025 WL 2230521 (E.D. Cal. Aug.  
23 4, 2025) (The court found Mr. Arzate was likely to succeed on her claim that her re-detention  
24 without a new bond hearing violated the Due Process Clause; the court enjoined the government  
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1 from re-detaining him without first providing a bond hearing where it must prove by clear and  
2 convincing evidence that he is a flight risk or a danger to the community); *Pinchi v. Noem*, Slip  
3 Copy, 2025 WL 1853763 (N.D. Cal. July 4, 2025).

4 Further, the Supreme Court has recognized that noncitizens may bring as-applied  
5 challenges to detention, including so-called “mandatory” detention. *Demore v. Kim*, 538 U.S. 510,  
6 532-33 (2003) (Kennedy, J., concurring) (“Were there to be an unreasonable delay by the INS in  
7 pursuing and completing deportation proceedings, it could become necessary then to inquire  
8 whether the detention is not to facilitate deportation, or to protect against risk of flight or  
9 dangerousness, but to incarcerate for other reasons.”); *Nielsen v. Preap*, 586 U.S. 392, 420 (2019)  
10 (“Our decision today on the meaning of [§ 1226(c)] does not foreclose as-applied challenges, that  
11 is, constitutional challenges to applications of the statute as we have now read it.”).

12  
13  
14 J.A.M.C. has been out of custody for over one year, during which time she has established  
15 himself as an exemplary resident and a valuable asset to her community. Therefore, the court  
16 should follow its own recent, persuasive precedents, and release J.A.M.C.

17  
18 The proper remedy for this due process violation is a return to the *status quo ante*. The  
19 inception of his current detention was unlawful, and a return to the *status quo* requires J.A.M.C.’s  
20 freedom.

21  
22 **B. J.A.M.C. has established the requisite Irreparable Harm**

23 The government claims that there was no irreparable harm. The government seeks to disturb  
24 the well-established precedent under *Hernandez*, 872 F.3d at 976, where the Ninth Circuit held  
25 that the conditions experienced in immigration detention constitute irreparable harm. Detainees  
26 in ICE custody are held in “prison-like conditions.” *Preap v. Johnson*, 831 F.3d 1193, 1195 (9th  
27 Cir. 2016). As the Supreme Court has explained, “[t]he time spent in jail awaiting trial has a  
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1 detrimental impact on the individual. It often means loss of a job; it disrupts family life; and it  
2 enforces idleness.” *Barker v. Wingo*, 407 U.S. 514, 532-33 (1972); accord *Nat’l Ctr. for*  
3 *Immigrants Rights, Inc. v. I.N.S.*, 743 F.2d 1365, 1369 (9th Cir. 1984). Moreover, the Ninth  
4 Circuit has recognized in “concrete terms the irreparable harms imposed on anyone subject to  
5 immigration detention,” including “subpar medical and psychiatric care in ICE detention  
6 facilities, the economic burdens imposed on detainees and their families as a result of detention,  
7 and the collateral harms to children of detainees whose parents are detained.” *Hernandez*, 872  
8 F.3d at 995.

10 **C. Balance of interests/public interest**

11 When “the impact of an injunction reaches beyond the parties, carrying with it a potential  
12 for public consequences, the public interest will be relevant to whether the district court grants  
13 the preliminary injunction.” *Hernandez*, 872 F.3d at 996 (quoting *Stormans, Inc. v. Selecky*, 586  
14 F.3d 1109, 1139 (9th Cir. 2009)). “[I]n addition to [evaluating] the potential hardships facing  
15 Plaintiff[ ] in the absence of the injunction, the court may consider ... the indirect hardship to their  
16 friends and family members.’ ” *Id.* (quoting *Golden Gate Rest. Ass’n v. City & Cty. of San*  
17 *Francisco*, 512 F.3d 1112, 1126 (9th Cir. 2008). Finally, the Ninth Circuit has recognized that  
18 “neither equity nor the public’s interest is furthered by allowing violations of federal law to  
19 continue.” *Galvez v. Jaddou*, 52 F.4th 821, 832 (9th Cir. 2022) (holding that the district court did  
20 not abuse its discretion in weighing the balance of hardships in favor of plaintiffs who credibly  
21 alleged that the government was violating the INA). The government argues that there is a  
22 significant interest in exercising its enforcement authority. However, as shown *supra*, the  
23 government’s interest in detention “without a bond hearing” is outweighed by J.A.M.C.’s liberty  
24 interest. *Abdul-Samed v. Warden*, 2025 WL 2099343, at \*8 (E.D. Cal. July 25, 2025).



1 The hardships faced by J.A.M.C., his community, and the public interest in granting injunctive  
2 relief weigh strongly in his favor. Here, the balance of equities “tips sharply towards” J.A.M.C.

3 **D. Should the Court Order a Bond Hearing, the Burden is on the Government**  
4

5 When there is a substantial liberty interest at stake, the government should have the burden  
6 of proof by clear and convincing evidence that an individual is a flight risk or danger before  
7 depriving the individual of that liberty. The Ninth Circuit has also held that an individual's private  
8 interest in “freedom from prolonged detention” is “unquestionably substantial.” *See Diep v.*  
9 *Wofford*, No. 1:24-CV-01238-SKO (HC), 2025 WL 604744, at \*4 (E.D. Cal. Feb. 25, 2025),  
10 quoting *Singh v. Holder*, 638 F.3d 1196, 1208 (9th Cir. 2011).  
11

12 J.A.M.C. has established a substantial liberty interest at stake. In addition, because there  
13 is a high risk of erroneous deprivation, and the government's interest is low, “the Due Process  
14 Clause requires a pre-deprivation bond hearing where the government bears the burden of proving  
15 by clear and convincing evidence that the petitioner is a flight risk or danger to the community.”  
16 *See Singh v. Andrews*, at \*9. Numerous district courts have reached a similar conclusion. *Id.*,  
17 citing to *Pinchi*, 2025 WL 1853763, at \*3–4; *Ortega*, 415 F. Supp. 3d at 970; *Doe*, 2025 WL  
18 691664, at \*6; *Diaz v. Kaiser*, No. 3:25-cv-05071, 2025 WL 1676854, at \*2 (N.D. Cal. June 14,  
19 2025); *Garcia*, 2025 WL 1676855, at \*3; *Romero v. Kaiser* at \*4 (N.D. Cal. May 6, 2022); *Vargas*  
20 *v. Jennings* at \*4. The government rests on the argument that Section 1225(b)(2) “mandate[s]  
21 detention of applicants for admission until certain proceedings have concluded,” which is purely  
22 a legal question. *Id.* Because the government has no evidence not does the government claim that  
23 J.A.M.C. poses a risk of flight or poses a danger to the community, the appropriate remedy here  
24 is J.A.M.C.’s immediate release. *Ortiz Donis v. Chestnut*, No. 1:25-CV-01228-JLT-SAB, 2025  
25 WL 2879514, at \*15 (E.D. Cal. Oct. 9, 2025) (“Because the government has no evidence that Mr.  
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Ortiz poses a risk of flight or poses a danger to the community, Mr. Ortiz **SHALL** be released **IMMEDIATELY** from DHS custody. DHS **SHALL NOT** impose any additional restrictions on him, such as electronic monitoring, unless that is determined to be necessary at a later custody hearing.”); *See also J.C.L.A. v. WOFFORD et al*, No. 1:25-CV-01310-KES-EPG (HC), 2025 WL 2959250, at \*8 (E.D. Cal. Oct. 17, 2025)<sup>2</sup> (Petitioner's immediate release is required to return him to the *status quo ante* - “the last uncontested status which preceded the pending controversy” citing to *Pinchi*, 2025 WL 1853763, at \*3; *Kuzmenko v. Phillips*, No. 2:25-cv-00663-DJC-AC, 2025 WL 779743, at \*2 (E.D. Cal. Mar. 10, 2025); *see also Valdez v. Joyce*, 25 Civ. 4627, 2025 WL 1707737, at \*5 (S.D.N.Y. June 18, 2025) (ordering immediate release of unlawfully detained noncitizen); *Ercelik v. Hyde*, No. 1:25-CV-11007-AK, 2025 WL 1361543, at \*15–16 (D. Mass. May 8, 2025) (same); *Günaydin v. Trump*, No. 25-CV-01151, 2025 WL 1459154, at \*10–11 (D. Minn. May 21, 2025) (same)).

J.A.M.C. also requests that no security be required in connection with his release. *See Zest Anchors, LLC v. Geryon Ventures, LLC*, 2022 WL 16838806, at \*4 (S.D. Cal. Nov. 9,

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<sup>2</sup> *J.C.L.A.*, No. 1:25-CV-01310-KES-EPG (HC) states:

Respondents do not argue that petitioner's two late check-ins mean that he is a flight risk or danger to the community. *See* Doc. 12. Rather, respondents assert that ICE arrested petitioner for those two technical violations. . . Given the time he spent at liberty following her initial release from detention upon a determination that he was not a flight risk or danger, as well as the government's implicit promise that any custody redetermination would be based on those same criteria, petitioner has a protected “interest in remaining at liberty unless [he] no longer meets those criteria.” *Espinoza v. Kaiser*, No. 1:25-CV-01101 JLT SKO, 2025 WL 2581185, at \*13 (E.D. Cal. Sept. 5, 2025) (quoting *Pinchi v. Noem*, No. 5:25-CV-05632-PCP, 2025 WL 2084921, at \*4 (N.D. Cal. July 24, 2025)).<sup>7</sup> If respondents believe that petitioner's two late check-ins mean that he is a flight risk, they can make that argument at any future bond hearing. *J.C.L.A.*, No. 1:25-CV-01310-KES-EPG \* 4.

1 2022) (“[T]he party affected by the injunction bears the obligation of presenting evidence that a  
2 bond is needed.”).

3 **CONCLUSION**

4 For the foregoing reasons, J.A.M.C. respectfully requests that the Court grants a  
5 Preliminary Injunction.  
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8 Dated: November 18, 2025

9 Respectfully submitted,  
10 /s/ Natalia Santanna  
11 Natalia Vieira Santanna  
12 Attorney for Petitioner-Plaintiff  
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