

1 **Sakda Xayakesone**

2 A# 

3 Otay Mesa Detention Center
4 P.O. Box 439049
5 San Diego, CA 92143-9049

6 Pro Se¹

7 **FILED**

8 Nov 04 2025

9 CLERK, U.S. DISTRICT COURT
10 SOUTHERN DISTRICT OF CALIFORNIA
11 BY *el Amín Cortez* DEPUTY

12 **UNITED STATES DISTRICT COURT**
13 **SOUTHERN DISTRICT OF CALIFORNIA**

14 SAKDA XAYAKESONE,

15 CIVIL CASE NO.: '25CV2995 JES BJW

16 Petitioner,

17 v.

18 KRISTI NOEM, Secretary of the
19 Department of Homeland Security,
20 PAMELA JO BONDI, Attorney General,
21 TODD M. LYONS, Acting Director,
22 Immigration and Customs Enforcement,
23 JESUS ROCHA, Acting Field Office
24 Director, San Diego Field Office,
25 CHRISTOPHER LAROSE, Warden at
26 Otay Mesa Detention Center,

27 Respondents.

28 **Notice of Motion
and
Memorandum of Law
in Support of
Temporary Restraining Order**

1 Mr. Xayakesone is filing this petition for a writ of habeas corpus and all associated documents with the assistance of the Federal Defenders of San Diego, Inc. That same counsel also assisted the petitioner in preparing and submitting his request for the appointment of counsel, which has been filed concurrently with this petition, and all other documents supporting the petition. Federal Defenders has consistently used this procedure in seeking appointment for immigration habeas cases. The Declaration of Kara Hartzler in Support of Appointment Motion attaches case examples.

Introduction

Petitioner Sakda Xayakesone (“Petitioner”) faces immediate irreparable harm: (1) revocation of his release on immigration supervision, despite ICE’s failure to follow its own revocation procedures; (2) indefinite immigration detention with no reasonable prospect of removal in the reasonably foreseeable future to the country designated by the immigration judge (“IJ”); and (3) potential removal to a third country never considered by an IJ. This Court should grant temporary relief to preserve the status quo.

Since he was ordered removed, Petitioner has spent about 21 years in the United States without the government being able to remove him to Laos. Yet on October 16, 2025, the government re-detained him. ICE gave him no opportunity to contest his re-detention, and there are no apparent changed circumstances justifying it. ICE does not appear to have a travel document in hand, and Laos has overwhelmingly declined to issue travel documents for deportees. Worse yet, in the likely case that ICE still proves unable to remove Petitioner to Laos, ICE's own policies allow ICE to remove him to a third country never before considered by the IJ in Petitioner's case, with either 6-to-24 hours' notice or no notice at all.

Petitioner is therefore facing both unlawful detention and a threat of removal to a dangerous third country without due process. The requested temporary restraining order (“TRO”) and injunction would preserve the status quo while Petitioner litigates these claims by (1) reinstating Petitioner’s release on supervision, and (2) prohibiting the government from removing him to a third country without an opportunity to file a motion to reopen with an IJ.

In granting this motion, this Court would not break new ground. Several courts have granted TROs or preliminary injunctions mandating release for post-final-removal-order immigrants like Petitioner. *See Phetsadakone v. Scott*, 2025 WL 2579569, at *6 (W.D. Wash. Sept. 5, 2025) (Laos); *Hoac v. Becerra*, No. 2:25-CV-01740-DC-JDP, 2025 WL 1993771, at *7 (E.D. Cal. July 16, 2025)

1 (Vietnam); *Phan v. Beccerra*, No. 2:25-CV-01757-DC-JDP, 2025 WL 1993735,
2 at *7 (E.D. Cal. July 16, 2025) (Vietnam); *Nguyen v. Scott*, No. 2:25-CV-01398,
3 2025 WL 2419288, at *29 (W.D. Wash. Aug. 21, 2025) (Vietnam). These courts
4 have determined that, for these long-term releasees, liberty is the status quo; and
5 only a return to that status quo can avert irreparable harm.

6 Several courts have likewise granted temporary restraining orders
7 preventing third-country removals without due process. *See, e.g., J.R. v. Bostock*,
8 25-cv-01161-JNW, 2025 WL 1810210 (W.D. Wash. Jun. 30, 2025); *Vaskanyan v.*
9 *Janecka*, 25-cv-01475-MRA-AS, 2025 WL 2014208 (C.D. Cal. Jun. 25, 2025);
10 *Ortega v. Kaiser*, 25-cv-05259-JST, 2025 WL 1771438 (N.D. Cal. June 26,
11 2025); *Hoac v. Becerra*, No. 2:25-CV-01740-DC-JDP, 2025 WL 1993771, at *7
12 (E.D. Cal. July 16, 2025); *Phan v. Beccerra*, No. 2:25-CV-01757-DC-JDP, 2025
13 WL 1993735, at *7 (E.D. Cal. July 16, 2025). Petitioner therefore respectfully
14 requests that this Court grant this TRO and injunction.

15 **Statement of Facts**

16 **I. In 2004, ICE tried and failed to remove Mr. Xayakesone because the
17 Laotian consulate refused to issue travel documents.**

18 Sakda Xayakesone and his family came to the United States in 1979 as
19 refugees from Laos. Exhibit A to habeas petition, “Xayakesone Declaration,” at
20 ¶ 1. Mr. Xayakesone became a lawful permanent resident and remained so until
21 2004, when he was ordered removed due to a drug-related conviction. *Id.* at ¶ 3.
22 After he was ordered removed, he was detained pending his removal for about
23 three months. *Id.* at ¶ 4. Since that time, Mr. Xayakesone has not violated his
24 supervision or been convicted of any new offenses. *Id.* But on October 16, 2025,
25 ICE arrested Mr. Xayakesone at his annual check in. *Id.* at ¶ 6.

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1 **II. The government is carrying out deportations to third countries**
2 **without providing sufficient notice and opportunity to be heard.**

3 When removable immigrants cannot be removed to their home country—
4 including Laotian immigrants—ICE has begun deporting those individuals to
5 third countries without adequate notice or a hearing. As explained in greater detail
6 in Petitioner’s habeas petition, the Administration has reportedly negotiated with
7 countries to have many of these deportees imprisoned in prisons, camps, or other
8 facilities. For example, the government paid El Salvador about \$5 million to
9 imprison more than 200 deported Venezuelans in a maximum-security prison
10 notorious for gross human rights abuses, known as CECOT. Edward Wong et al,
11 *Inside the Global Deal-Making Behind Trump’s Mass Deportations*, N.Y. Times,
12 June 25, 2025. In February, Panama and Costa Rica took in hundreds of deportees
13 from countries in Africa and Central Asia and imprisoned them in hotels, a jungle
14 camp, and a detention center. *Id.*; Vanessa Buschschluter, *Costa Rican court*
15 *orders release of migrants deported from U.S.*, BBC (Jun. 25, 2025). On July 4,
16 2025, ICE deported eight men to South Sudan. *See Wong, supra.* On July 15, ICE
17 deported five men to the tiny African nation of Eswatini, where they are
18 reportedly being held in solitary confinement. Gerald Imray, *3 Deported by US*
19 *held in African Prison Despite Completing Sentences, Lawyers Say*, PBS (Sept. 2,
20 2025). Many of these countries are known for human rights abuses or instability.
21 For instance, conditions in South Sudan are so extreme that the U.S. State
22 Department website warns Americans not to travel there, and if they do, to
23 prepare their will, make funeral arrangements, and appoint a hostage-taker
24 negotiator first. *See Wong, supra.*

25 On June 23 and July 3, 2025, in light of procedural arguments regarding the
26 viability of national class-wide relief rather than individual relief, the Supreme
27 Court issued a stay of a class-wide preliminary injunction issued in *D.V.D. v. U.S.*
28 *Department of Homeland Security*, No. CV 25-10676-BEM, 2025 WL 1142968,

1 at *1, 3 (D. Mass. Apr. 18, 2025). That national injunction had required ICE to
2 follow the statutory and constitutional requirements before removing an
3 individual to a third country. *U.S. Dep’t of Homeland Sec. v. D.V.D.*, 145 S. Ct.
4 2153 (2025) (mem.); *id.*, No. 24A1153, 2025 WL 1832186 (U.S. July 3, 2025).
5 On July 9, 2025, ICE rescinded previous guidance meant to give immigrants a
6 “meaningful opportunity” to assert claims for protection under the Convention
7 Against Torture (CAT) before initiating removal to a third country” like the ones
8 just described. Exh. B to Habeas Petition.

9 Under the new guidance, ICE may remove any immigrant to a third country
10 “without the need for further procedures,” as long as—in the view of the State
11 Department—the United States has received “credible” “assurances” from that
12 country that deportees will not be persecuted or tortured. *Id.* at 1. If a country fails
13 to credibly promise not to persecute or torture releasees, ICE may still remove
14 immigrants there with minimal notice. *Id.* Ordinarily, ICE must provide 24 hours’
15 notice. But “[i]n exigent circumstances,” a removal may take place in as little as
16 six hours, “as long as the alien is provided reasonably means and opportunity to
17 speak with an attorney prior to the removal.” *Id.* Upon serving notice, ICE “will
18 not affirmatively ask whether the alien is afraid of being removed to the country
19 of removal.” *Id.* (emphasis original). Depending on whether immigrants assert a
20 credible fear, they will either be removed or screened by USCIS for withholding
21 or removal or Convention Against Torture (“CAT”) relief within 24 hours. *Id.* If
22 USCIS determines that an individual does not qualify, they will be removed there
23 despite asserting fear. *Id.*

24 Argument

25 To obtain a TRO, a plaintiff “must establish that he is likely to succeed on
26 the merits, that he is likely to suffer irreparable harm in the absence of preliminary
27 relief, that the balance of equities tips in his favor, and that an injunction is in the
28 public interest.” *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008);

1 *Stuhlbarg Int'l Sales Co. v. John D. Brush & Co.*, 240 F.3d 832, 839-40 & n.7
2 (9th Cir. 2001) (noting that a TRO and preliminary injunction involve
3 “substantially identical” analysis). A “variant[] of the same standard” is the
4 “sliding scale”: “if a plaintiff can only show that there are ‘serious questions
5 going to the merits—a lesser showing than likelihood of success on the merits—
6 then a preliminary injunction may still issue if the balance of hardships tips
7 sharply in the plaintiff’s favor, and the other two *Winter* factors are satisfied.”
8 *Immigrant Defenders Law Center v. Noem*, 145 F.4th 972, 986 (9th Cir. 2025)
9 (internal quotation marks omitted). Under this approach, the four *Winter* elements
10 are “balanced, so that a stronger showing of one element may offset a weaker
11 showing of another.” *All. for the Wild Rockies v. Cottrell*, 632 F.3d 1127, 1131
12 (9th Cir. 2011). A TRO may be granted where there are “‘serious questions going
13 to the merits’ and a hardship balance. . . tips sharply toward the plaintiff,” and so
14 long as the other *Winter* factors are met. *Id.* at 1132.

15 Here, this Court should issue a temporary restraining order and an
16 injunction because “immediate and irreparable injury . . . or damage” is occurring
17 and will continue in the absence of an order. Fed. R. Civ. P. 65(b). Not only have
18 Respondents re-detained Petitioner in violation of his due process, statutory, and
19 regulatory rights. ICE policy also allows them to remove him to a third country in
20 violation of his due process, statutory, and regulatory rights. This Court should
21 order Petitioner’s release and enjoin removal to a third country.
22

23 **I. Petitioner is likely to succeed on the merits, or at a minimum, raises
24 serious merits questions.**
25 **A. Petitioner is likely to succeed on the merits of his claim that ICE
26 violated its own regulations.**

27 The regulations set forth the procedures for someone who, like Petitioner, is
28 re-detained following a period of release. Under 8 C.F.R. § 241.4(l), ICE may re-
detain an immigrant on supervision only with an interview and a chance to contest

1 a re-detention. When an immigrant is specifically released after giving good
2 reason why they cannot be removed, additional regulations apply: ICE may
3 revoke a noncitizen's release and return them to ICE custody due to failure to
4 comply with conditions of release, 8 C.F.R. § 241.13(i)(1), or if, "on account of
5 changed circumstances," a noncitizen likely can be removed in the reasonably
6 foreseeable future. *Id.* § 241.13(i)(2).

7 The regulations further provide noncitizens with a chance to contest a re-
8 detention decision. ICE must "notif[y] [the person] of the reasons for revocation
9 of his or her release." *Id.* § 241.13(i)(3). ICE must then "conduct an initial
10 informal interview promptly" after re-detention "to afford the alien an opportunity
11 to respond to the reasons for revocation stated in the notification." *Id.* During the
12 interview, the person "may submit any evidence or information" showing that the
13 prerequisites to re-detention have not been met, and the interviewer must evaluate
14 "any contested facts." *Id.*

15 ICE is required to follow its own regulations. *United States ex rel. Accardi*
16 v. *Shaughnessy*, 347 U.S. 260, 268 (1954); *see Alcaraz v. INS*, 384 F.3d 1150,
17 1162 (9th Cir. 2004) ("The legal proposition that agencies may be required to
18 abide by certain internal policies is well-established."). A court may review a re-
19 detention decision for compliance with the regulations. *See Phan v. Beccerra*, No.
20 2:25-CV-01757, 2025 WL 1993735, at *3 (E.D. Cal. July 16, 2025); *Nguyen v.*
21 *Hyde*, No. 25-cv-11470-MJJ, 2025 WL 1725791, at *3 (D. Mass. June 20, 2025)
22 (citing *Kong v. United States*, 62 F.4th 608, 620 (1st Cir. 2023)).

23 None of the prerequisites to detention apply here. Since ICE last tried to
24 deport him in 2004, Petitioner has not violated the conditions of his release. And
25 there are no changed circumstances that justify re-detaining him. ICE already
26 tried—and failed—to remove Petitioner and has given Petitioner no indication
27 that agents have a travel document in hand for him. Of course, ICE may be
28 planning to renew their request for a travel document from Laos. But absent any

1 evidence for “why obtaining a travel document is more likely this time around[,]”
2 Respondents’ intent to eventually complete a travel document request for
3 Petitioner does not constitute a changed circumstance.” *Hoac v. Becerra*, No.
4 2:25-CV-01740-DC-JDP, 2025 WL 1993771, at *4 (E.D. Cal. July 16, 2025)
5 (citing *Liu v. Carter*, No. 25-3036-JWL, 2025 WL 1696526, at *2 (D. Kan. June
6 17, 2025)). Nor has Petitioner received an interview where he was able to respond
7 to the purported “reasons” for his revocation.

8 “[B]ecause officials did not properly revoke petitioner’s release pursuant to
9 the applicable regulations,” this Court will likely find that “petitioner is entitled to
10 his release” on an order of supervision. *Liu*, 2025 WL 1696526, at *3.

11 **B. Petitioner is likely to succeed on the merits of his claim that his
12 detention violates *Zadvydas*.**

13 In *Zadvydas v. Davis*, 533 U.S. 678 (2001), the Supreme Court considered
14 a problem affecting people like Mr. Xayakesone: Federal law requires ICE to
15 detain an immigrant during the “removal period,” which typically spans the first
16 90 days after the immigrant is ordered removed. 8 U.S.C. § 1231(a)(1)-(2). And
17 after that 90-day removal period expires, ICE may detain the migrant while
18 continuing to try to remove them. *Id.* § 1231(a)(6). If that subsection were
19 understood to allow for “indefinite, perhaps permanent, detention,” it would pose
20 “a serious constitutional threat.” *Zadvydas*, 533 U.S. at 699. In *Zadvydas*, the
21 Supreme Court avoided the constitutional concern by interpreting § 1231(a)(6) to
22 incorporate implicit limits. *Id.* at 689.

23 As an initial matter, *Zadvydas* held that detention is “presumptively
24 reasonable” for at least six months after the removal order becomes final. *Id.* at
25 701. This acts as a kind of grace period for effectuating removals. Following the
26 six-month grace period, courts must use a burden-shifting framework to decide
27 whether detention remains authorized. First, the petitioner must prove that there is
28 “good reason to believe that there is no significant likelihood of removal in the

1 reasonably foreseeable future." *Id.*

2 If he does so, the burden shifts to "the Government [to] respond with
3 evidence sufficient to rebut that showing." *Id.* Ultimately, then, the burden of
4 proof rests with the government: The government must prove that there is a
5 "significant likelihood of removal in the reasonably foreseeable future," or the
6 immigrant must be released. *Id.*

7 Here, Petitioner was ordered removed more than six months ago, as his
8 removal order became final in 2004. Xayakesone Dec. at ¶ 3. Thus, it is clear that
9 the *Zadvydas* grace period has ended.

10 There is also strong evidence that there is no "significant likelihood of
11 removal in the reasonably foreseeable future." *Zadvydas*, 533 U.S. at 701. Laos
12 refused to accept Mr. Xayakesone during the three months he was detained in
13 2004. Xayakesone Dec. at ¶ 4, 5. Nothing has changed since the last time ICE
14 attempted to deport him. And to date, there is no indication that ICE has obtained
15 a travel document.

16 Finally, Petitioner's criminal history cannot change this equation. Not only
17 has Petitioner proved that he poses no danger or flight risk, *Zadvydas* also
18 squarely prohibits ICE from indefinitely detaining immigrants because they pose
19 risks of danger or flight. 533 U.S. at 684–91.

20 Thus, this Court will likely find that Petitioner warrants *Zadvydas* relief.

21 **C. Petitioner is likely to succeed on the merits of his claim that he is
22 entitled to adequate notice and an opportunity to be heard prior
23 to any third country removal.**

24 Finally, Petitioner is likely to succeed on the merits of his claim that he
25 may not be removed to a third country absent adequate notice and an opportunity
26 to be heard. U.S. law enshrines protections against dangerous and life-threatening
27 removal decisions. By statute, the government is prohibited from removing an
28 immigrant to any third country where a person may be persecuted or tortured, a

1 form of protection known as withholding of removal. *See* 8 U.S.C.
2 § 1231(b)(3)(A). The government “may not remove [a noncitizen] to a country if
3 the Attorney General decides that the [noncitizen’s] life or freedom would be
4 threatened in that country because of the [noncitizen’s] race, religion, nationality,
5 membership in a particular social group, or political opinion.” *Id.*; *see also* 8
6 C.F.R. §§ 208.16, 1208.16. Withholding of removal is a mandatory protection.

7 Similarly, Congress codified protections in the CAT prohibiting the
8 government from removing a person to a country where they would be tortured.
9 *See* FARRA 2681-822 (codified as 8 U.S.C. § 1231 note) (“It shall be the policy
10 of the United States not to expel, extradite, or otherwise effect the involuntary
11 return of any person to a country in which there are substantial grounds for
12 believing the person would be in danger of being subjected to torture, regardless
13 of whether the person is physically present in the United States.”); 28 C.F.R.
14 § 200.1; *id.* §§ 208.16-208.18, 1208.16-1208.18.

15 To comport with due process, the government must provide notice of third
16 country removal and an opportunity to respond. Due process requires “written
17 notice of the country being designated” and “the statutory basis for the
18 designation, i.e., the applicable subsection of § 1231(b)(2).” *Aden v. Nielsen*, 409
19 F. Supp. 3d 998, 1019 (W.D. Wash. 2019); *accord D.V.D. v. U.S. Dep’t of*
20 *Homeland Sec.*, No. 25-cv-10676-BEM, 2025 WL 1453640, at *1 (D. Mass. May
21, 2025); *Andriasian v. INS*, 180 F.3d 1033, 1041 (9th Cir. 1999).

22 Due process also requires “ask[ing] the noncitizen whether he or she fears
23 persecution or harm upon removal to the designated country and memorialize in
24 writing the noncitizen’s response. This requirement ensures DHS will obtain the
25 necessary information from the noncitizen to comply with section 1231(b)(3) and
26 avoids [a dispute about what was said].” *Aden*, 409 F. Supp. 3d at 1019. “Failing
27 to notify individuals who are subject to deportation that they have the right to
28 apply for asylum in the United States and for withholding of deportation to the

1 country to which they will be deported violates both INS regulations and the
2 constitutional right to due process.” *Andriasian*, 180 F.3d at 1041.

3 If the noncitizen claims fear, measures must be taken to ensure that the
4 noncitizen can seek asylum, withholding, and relief under CAT before an
5 immigration judge in reopened removal proceedings. The amount and type of
6 notice must be “sufficient” to ensure that “given [a noncitizen’s] capacities and
7 circumstances, he would have a reasonable opportunity to raise and pursue his
8 claim for withholding of deportation.” *Aden*, 409 F. Supp. 3d at 1009
9 (citing *Mathews v. Eldridge*, 424 U.S. 319, 349 (1976) and *Kossov v. I.N.S.*, 132
10 F.3d 405, 408 (7th Cir. 1998)); cf. *D.V.D.*, 2025 WL 1453640, at *1 (requiring a
11 minimum of 15 days’ notice). “[L]ast minute” notice of the country of removal
12 will not suffice, *Andriasian*, 180 F.3d at 1041; accord *Najjar v. Lunch*, 630 Fed.
13 App’x 724 (9th Cir. 2016), and for good reason: To have a meaningful
14 opportunity to apply for fear-based protection, immigrants must have time to
15 prepare and present relevant arguments and evidence. Merely telling a person
16 where they may be sent, without giving them a chance to look into country
17 conditions, does not give them a meaningful chance to determine whether and
18 why they have a credible fear.

19 Respondents’ third country removal program skips over these statutory and
20 constitutional procedural protections. According to ICE’s July 7 guidance,
21 individuals can be removed to third countries “without the need for further
22 procedures,” so long as “the [U.S.] has received diplomatic assurances.” Exh. B to
23 Habeas Petition at 1. Petitioner is likely to succeed on the merits of his claim on
24 this fact alone, because the policy instructs officers to provide no notice or
25 opportunity to be heard. The same is true of the minimal procedures ICE offers
26 when no diplomatic assurances are present. The policy provides no meaningful
27 notice (6-24 hours), instructs officers *not* to ask about fear, and provides no actual
28 opportunity to see counsel and prepare a fear-based claim (6-24 hours), let alone

1 reopen removal proceedings.

2 Faced with similar arguments, several courts have recently granted
3 individual TROs against removal to third countries. *See J.R.*, 2025 WL 1810210;
4 *Vaskanyan*, 2025 WL 2014208; *Ortega*, 2025 WL 1771438; *Hoac*, 2025 WL
5 1993771, at *7; *Phan*, 2025 WL 1993735, at *7.

6 **II. Petitioner will suffer irreparable harm absent injunctive relief.**

7 Petitioner also meets the second factor, irreparable harm. “It is well
8 established that the deprivation of constitutional rights ‘unquestionably constitutes
9 irreparable injury.’” *Melendres v. Arpaio*, 695 F.3d 990, 1002 (9th Cir. 2012)
10 (quoting *Elrod v. Burns*, 427 U.S. 347, 373 (1976)). Where the “alleged
11 deprivation of a constitutional right is involved, most courts hold that no further
12 showing of irreparable injury is necessary.” *Warsoldier v. Woodford*, 418 F.3d
13 989, 1001-02 (9th Cir. 2005) (quoting 11A Charles Alan Wright et al., *Federal
14 Practice and Procedure*, § 2948.1 (2d ed. 2004)).

15 Here, the potential irreparable harm to Petitioner is even more concrete.
16 “Unlawful detention certainly constitutes ‘extreme or very serious damage, and
17 that damage is not compensable in damages.’” *Hernandez v. Sessions*, 872 F.3d
18 976, 999 (9th Cir. 2017). Third-country deportations pose that risk and more.
19 Recent third-country deportees have been held, indefinitely and without charge, in
20 hazardous foreign prisons. *See Wong et al., supra*. They have been subjected to
21 solitary confinement. *See Imray, supra*. They have been removed to countries so
22 unstable that the U.S. government recommends making a will and appointing a
23 hostage negotiator before traveling to them. *See Wong, supra*. These and other
24 threats to Petitioner’s health and life independently constitute irreparable harm.
25

26 **III. The balance of hardships and the public interest weigh heavily in
27 petitioner’s favor.**

28 The final two factors for a TRO—the balance of hardships and public
interest—“merge when the Government is the opposing party.” *Nken v. Holder*,

1 556 U.S. 418, 435 (2009). That balance tips decidedly in Petitioner's favor. On
2 the one hand, the government "cannot reasonably assert that it is harmed in any
3 legally cognizable sense" by being compelled to follow the law. *Zepeda v. I.N.S.*,
4 753 F.2d 719, 727 (9th Cir. 1983). Moreover, it is always in the public interest to
5 prevent violations of the U.S. Constitution and ensure the rule of law. *See Nken*,
6 556 U.S. at 436 (describing public interest in preventing noncitizens "from being
7 wrongfully removed, particularly to countries where they are likely to face
8 substantial harm"); *Moreno Galvez v. Cuccinelli*, 387 F. Supp. 3d 1208, 1218
9 (W.D. Wash. 2019) (when government's treatment "is inconsistent with federal
10 law, . . . the balance of hardships and public interest factors weigh in favor of a
11 preliminary injunction."). On the other hand, Petitioner faces weighty hardships:
12 unlawful, indefinite detention and removal to a third country where he is likely to
13 suffer imprisonment or serious harm. The balance of equities thus favors
14 preventing the violation of "requirements of federal law," *Arizona Dream Act
Coal. v. Brewer*, 757 F.3d 1053, 1069 (9th Cir. 2014), by granting emergency
15 relief to protect against unlawful detention and unlawful third country removal.
16

17 **IV. Petitioner gave the government notice of this TRO, and the TRO should
remain in place throughout habeas litigation.**

18 Upon filing this motion, proposed counsel emailed Janet Cabral, from the
19 United States Attorney's Office, notice of this request for a temporary restraining
20 and all the filings associated with it. Additionally, Petitioner requests that this
21 TRO and injunction remain in place until the habeas petition is decided. Fed. R.
22 Civ. Pro. 65(b)(2). Good cause exists, because the same considerations will
23 continue to warrant injunctive relief throughout this litigation, and habeas
24 petitions must be adjudicated promptly. *See In re Habeas Corpus Cases*, 216
25 F.R.D. 52 (E.D.N.Y. 2003). A proposed order is attached.
26

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1 Conclusion
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4 For those reasons, Petitioner requests that this Court issue a temporary
5 restraining order.
6

7 DATED: 11-1-25

8 Respectfully submitted,
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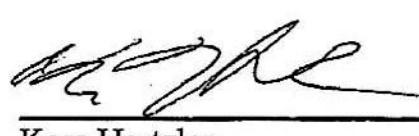
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11 Sakda Xayakesone
12 Petitioner
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PROOF OF SERVICE

I, the undersigned, caused to be served the within Motion for a Temporary Restraining Order by email to:

U.S. Attorney's Office, Southern District of California
Civil Division
880 Front Street
Suite 6253
San Diego, CA 92101

Date: 11-4-25



Kara Hartzler