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6 **UNITED STATES DISTRICT COURT**
SOUTHERN DISTRICT OF CALIFORNIA

8 SARAH BRUNO REYES,

9 *Petitioner,*

10 vs.

11 CHRISTOPHER LAROSE, Senior
Warden, Otay Mesa Detention Center,
12 et al.,

13 *Respondents.*

Case No.: 25-cv-02959-JLS-JLB

**TRAVERSE TO RESPONDENTS'
RETURN TO THE HABEAS
PETITION**

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15 **I. INTRODUCTION**

16 Petitioner Sarah Bruno Reyes, a 62-year-old transgender woman from Mexico, has
17 resided in the United States for over 18 years. On February 19, 2013, an Immigration
18 Judge granted her withholding of removal (WOR) to Mexico, permanently barring her
19 deportation to that country. For more than 12 years, she complied with ICE supervision.
20 On March 11, 2025, ICE re-detained her during a routine check-in, citing an erroneous
21 removal order despite her valid WOR. Respondents now concede they violated 8 C.F.R.

1 § 241.13(i)(3), fail to show removal is reasonably foreseeable under *Zadvydas v. Davis*,
2 533 U.S. 678 (2001), and ignore due process owed to long-term supervisees. Mrs. Bruno
3 Reyes is currently in the custody of Immigration and Customs Enforcement (“ICE”) at
4 the Otay Mesa Detention Center (“OMDC”) based on a removal order that cannot be
5 executed. Mrs. Bruno Reyes has no pending removal proceedings or judicial review in
6 her immigration case.

7 **II. RESPONDENTS CONCEDE VIOLATION OF 8 C.F.R. § 241.13(i)(3)**

8 Respondents concede they did not comply with 8 C.F.R. § 241.13(i)(3), which
9 requires written notice of revocation reasons, a prompt informal interview, and an
10 opportunity to contest facts before re-detention. Return at 4. This admission alone
11 warrants immediate release. The *Accardi* doctrine mandates that agencies follow their
12 own regulations. *United States ex rel. Accardi v. Shaughnessy*, 347 U.S. 260, 268 (1954).
13 The government’s “no prejudice” argument fails because the violation is the deprivation
14 of liberty after 12 years of compliance. *Brown v. Holder*, 763 F.3d 1141, 1148–50 (9th
15 Cir. 2014), requires prejudice only for harmless errors. *United States v. Tatoyan*, 474 F.3d
16 1174, 1178 (9th Cir. 2007), and *United States v. Barraza-Leon*, 575 F.2d 218, 221–22
17 (9th Cir. 1978), address non-fundamental agency errors, not liberty deprivations under
18 *Accardi*. Ms. Bruno Reyes received no process, no notice, no interview, no chance to
19 respond. ICE detained her mid-check-in, citing a removal order. This conceded violation
20 demands immediate relief.

III. NO SIGNIFICANT LIKELIHOOD OF REMOVAL UNDER ZADVYDAS

1 Respondents assert detention is authorized under 8 U.S.C. § 1231(a)(6) and that
2 removal is “reasonably foreseeable” through third-country efforts. Return at 2–3. This is
3 incorrect. Removal to Mexico is permanently barred by WOR. Third-country removal is
4 not reasonably foreseeable. Ms. Bruno Reyes’s detention now over 8 months since March
5 11, 2025 more than exceeds the 6-month presumptive limit in *Zadvydas v. Davis*, 533
6 U.S. 678, 701 (2001). The burden is on ICE to prove imminent removal. It cannot. On
7 March 14, 2025 ICE requested acceptance from Guatemala, El Salvador, and Ecuador on
8 which were all denied. Ramirez Decl. ¶¶ 6–9. There is no mention of the existence of any
9 travel documents in possession of ICE. ICE states that it “continues to seek to identify a
10 country where Petitioner may be removed” offering only vague ongoing efforts with no
11 specifics. ¶ 10. Generalized claims fail. *Singh v. Gonzales*, 448 F. Supp. 2d 1214, 1220
12 (W.D. Wash. 2006) (mere follow-up requests inadequate); *Chun Yat Ma v. Asher*, 2012
13 WL 1432229, at *4 (W.D. Wash. Apr. 25, 2012). “At some point in the future” is not
14 “reasonably foreseeable.” *Kong v. U.S.*, 62 F.4th 608, 619–20 (1st Cir. 2023). ICE’s
15 delays and denials prove indefinite detention.
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IV. DUE PROCESS VIOLATIONS

17 Due process applies to post-order supervisees. *Chhoeun v. Marin*, 442 F. Supp. 3d
18 1233, 1246 (C.D. Cal. 2020). The *Mathews v. Eldridge*, 424 U.S. 319, 332 (1976),
19 balance favors Ms. Bruno Reyes: (1) strong liberty interest after 12 years of compliance
20 and family support; (2) high risk of error without notice (no counsel, no documents, no
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1 goodbyes); (3) minimal government burden as advance notice prevents error without
2 hindering removal. Sudden detention mid-check-in shocks the conscience. Eight months
3 of detention severs her from her dependent family, causing emotional, financial, and
4 health crises. Harm is irreparable.

5 V. THIRD-COUNTRY REMOVAL VIOLATIONS

6 Respondents' reliance on 8 U.S.C. § 1231(b)(2)(E) for third-country removal is
7 misplaced. The statute requires a hierarchical process, and removal to a third country is
8 permissible only if removal to Mexico or other listed countries is "impracticable,
9 inadvisable, or impossible." Return at 3. But WOR makes removal to Mexico
10 permanently barred, not merely impracticable. ICE must still provide statutorily
11 compliant notice and a meaningful opportunity to raise fear-based claims before any
12 third-country removal. *Aden v. Nielsen*, 409 F. Supp. 3d 998, 1019 (W.D. Wash. 2019)
13 (requiring written notice of designated country and statutory basis); *Andriasian v. INS*,
14 180 F.3d 1033, 1041 (9th Cir. 1999) (last-minute notice violates due process). ICE must
15 prove the third country will accept the individual. *Himri v. Ashcroft*, 378 F.3d 932, 939
16 (9th Cir. 2004). The government's policy of providing only 6–24 hours' notice and no
17 fear hearings violates the INA, CAT, and due process.

18 VI. CONCLUSION

19 Respondents concede regulatory violations, fail their *Zadvydas* burden, and violate
20 due process. The Court should: (1) grant the writ and order immediate release under
21 supervision; (2) enjoin re-detention without pre-deprivation process; (3) prohibit third-

1 country removal without notice, hearings, and reopening; (4) award EAJA fees.


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3 Respectfully submitted this 14th day of November, 2025.

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Osvaldo A. Vargas
Pro Bono Attorney for Petitioner

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