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10 UNITED STATES DISTRICT COURT
11 SOUTHERN DISTRICT OF CALIFORNIA
12

13 QUOC ANH NGUYEN,
14

15 Petitioner,

16 v.

17 KRISTI NOEM, et al.,
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19 Respondents.
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Case No.: 25-cv-2792-LL-VET

**RESPONDENTS' RESPONSE IN
OPPOSITION TO PETITIONER'S
HABEAS PETITION AND
APPLICATION FOR
TEMPORARY RESTRAINING
ORDER**

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I. Introduction

Petitioner has filed a habeas petition and a motion for temporary restraining order. For the reasons set forth below, the Court should deny Petitioner’s request for interim relief and dismiss the petition.

II. Factual and Procedural Background

Petitioner is a citizen and national of Vietnam. *See* Exh. 1 at 1.¹ On September 14, 1982, Petitioner was admitted into the United States as a refugee. *Id.* at 3. On November 19, 1984, Petitioner’s status was adjusted, retroactive to the date of his admission, to lawful permanent resident. *Id.* On November 9, 1998, Petitioner was convicted of possession of methamphetamine. *See* Exh. 2 at 1. Based on the conviction, Petitioner was charged as removable from the United States and placed in removal proceedings. *See* Exh. 2 at 1. On January 11, 2000, an immigration judge granted Petitioner’s application for cancellation of removal under INA § 240A(a). Exh. 3. After the application for cancellation of removal was granted, Petitioner sustained additional criminal convictions for burglary: second degree, forgery, and possession of a controlled substance. *See* Exh. 1 at 2-3. Petitioner was once again placed in removal proceedings. *Id.* at 3. On March 18, 2007, an immigration judge ordered Petitioner removed to Vietnam. *See* Exh. 4. Petitioner was released from ICE custody under an Order of Supervision due to ICE’s inability to effect Petitioner’s removal in the foreseeable future. *See* Exh. 5.

On April 22, 2025, Immigration and Customs Enforcement (ICE) re-detained Petitioner to effect his removal to Vietnam. *See* Exh. 6 at 2. ICE is routinely obtaining travel documents (TD) from Vietnam and able to arrange travel itineraries to execute final orders of removal for Vietnamese citizens. Declaration of Hugo Llara-Ramirez (Llara Ramirez Decl.). ICE is working expeditiously to prepare and submit a TD request to effectuate Petitioner’s removal to Vietnam. Llara-Ramirez Decl. at ¶¶ 7-13. Once

¹ The attached exhibits are true copies, with redactions of private information, of documents obtained from ICE counsel.

1 Petitioner’s TD is obtained, ICE will arrange for his removal to Vietnam. *Id.* at ¶ 23.
2 ICE is not seeking to remove Petitioner to a third country. *Id.* at ¶ 7. According to the
3 declaring officer’s experience, “there is a high likelihood of Petitioner’s removal on or
4 before December 1, 2025.” *Id.* at ¶ 24.

5 III. Argument

6 A. Petitioner’s Claims Regarding Third Countries Are Unfounded

7 The Constitution limits federal judicial power to designated “cases” and
8 “controversies.” U.S. Const., Art. III, § 2; *SEC v. Medical Committee for Human Rights*,
9 404 U.S. 403, 407 (1972) (federal courts may only entertain matters that present a
10 “case” or “controversy” within the meaning of Article III). “Absent a real and
11 immediate threat of future injury there can be no case or controversy, and thus no Article
12 III standing for a party seeking injunctive relief.” *Wilson v. Brown*, No. 05-cv-1774-
13 BAS-MDD, 2015 WL 8515412, at *3 (S.D. Cal. Dec. 11, 2015) (citing *Friends of the*
14 *Earth, Inc. v. Laidlow Env’t Servs., Inc.*, 528 U.S. 167, 190 (2000) (“[I]n a lawsuit
15 brought to force compliance, it is the plaintiff’s burden to establish standing by
16 demonstrating that, if unchecked by the litigation, the defendant’s allegedly wrongful
17 behavior will likely occur or continue, and that the threatened injury if certainly
18 impending.”). At the “irreducible constitutional minimum,” standing requires that
19 Plaintiff demonstrate the following: (1) an injury in fact (2) that is fairly traceable to the
20 challenged action of the United States and (3) likely to be redressed by a favorable
21 decision. *See Lujan v. Defenders of Wildlife*, 504 U.S. 555, 560-61 (1992).

22 Here, Respondents are not seeking to remove Petitioner to a third country and
23 instead are working to timely remove Petitioner to Vietnam. *See Llara-Ramirez Decl.*
24 at ¶ 7. As such, there is no controversy concerning third country resettlement for the
25 Court to resolve. Federal courts do not have jurisdiction “to give opinion upon moot
26 questions or abstract propositions, or to declare principles or rules of law which cannot
27 affect the matter in issue in the case before it.” *Church of Scientology of Cal. v. United*
28 *States*, 506 U.S. 9, 12 (1992). “A claim is moot if it has lost its character as a present,

1 live controversy.” *Rosemere Neighborhood Ass’n v. U.S. Env’t Prot. Agency*, 581 F.3d
2 1169, 1172-73 (9th Cir. 2009). The Court therefore lacks jurisdiction over Petitioner’s
3 claims concerning third country resettlement because there is no live case or
4 controversy. *See Powell v. McCormack*, 395 U.S. 486, 496 (1969); *see also Murphy v.*
5 *Hunt*, 455 U.S. 478, 481 (1982).

6 **B. Petitioner’s Claims and Requests are Barred by 8 U.S.C. § 1252**

7 Petitioner bears the burden of establishing that this Court has subject matter
8 jurisdiction over his claims. *See Ass’n of Am. Med. Coll. v. United States*, 217 F.3d 770,
9 778-79 (9th Cir. 2000); *Finley v. United States*, 490 U.S. 545, 547-48 (1989). As a
10 threshold matter, Petitioner’s claims are jurisdictionally barred under 8 U.S.C.
11 § 1252(g). Courts lack jurisdiction over any claim or cause of action arising from any
12 decision to commence or adjudicate removal proceedings or execute removal orders.
13 *See* 8 U.S.C. § 1252(g) (“Except as provided in this section and *notwithstanding any*
14 *other provision of law* (statutory or nonstatutory), *including section 2241 of Title 28, or*
15 *any other habeas corpus provision*, and sections 1361 and 1651 of such title, no court
16 shall have jurisdiction to hear any cause or claim by or on behalf of any alien arising
17 from the decision or action by the Attorney General to commence proceedings,
18 adjudicate cases, or *execute removal orders* against any alien under this chapter.”)
19 (emphasis added); *Reno v. Am.-Arab Anti-Discrimination Comm.*, 525 U.S. 471, 483
20 (1999) (“There was good reason for Congress to focus special attention upon, and make
21 special provision for, judicial review of the Attorney General’s discrete acts of
22 ‘commenc[ing] proceedings, adjudicat[ing] cases, [and] execut[ing] removal orders’—
23 which represent the initiation or prosecution of various stages in the deportation
24 process.”). In other words, § 1252(g) removes district court jurisdiction over “three
25 discrete actions that the Attorney may take: her ‘decision or action’ to ‘commence
26 proceedings, adjudicate cases, or execute removal orders.’” *Reno*, 525 U.S. at 482
27 (emphasis removed). Petitioner’s claims necessarily arise “from the decision or action
28 by the Attorney General to . . . execute removal orders,” over which Congress has

1 explicitly foreclosed district court jurisdiction. 8 U.S.C. § 1252(g). The Court should
2 deny the pending motion and dismiss this matter for lack of jurisdiction under 8 U.S.C.
3 § 1252.

4 **C. Petitioner Fails to Establish Entitlement to Interim Injunctive Relief**

5 Alternatively, Petitioner’s motion should be denied because he has not
6 established that he is entitled to interim injunctive relief. Petitioner cannot establish that
7 he is likely to succeed on the underlying merits, there is no showing of irreparable harm,
8 and the equities do not weigh in his favor.

9 In general, the showing required for a temporary restraining order is the same as
10 that required for a preliminary injunction. *See Stuhlberg Int’l Sales Co., Inc. v. John D.*
11 *Brush & Co., Inc.*, 240 F.3d 832, 839 (9th Cir. 2001). To prevail on a motion for a
12 temporary restraining order, a plaintiff must “establish that he is likely to succeed on
13 the merits, that he is likely to suffer irreparable harm in the absence of preliminary
14 relief, that the balance of equities tips in his favor, and that an injunction is in the public
15 interest.” *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008); *accord Nken v.*
16 *Holder*, 556 U.S. 418, 426 (2009). Plaintiffs must demonstrate a “substantial case for
17 relief on the merits.” *Leiva-Perez v. Holder*, 640 F.3d 962, 967–68 (9th Cir. 2011).
18 When “a plaintiff has failed to show the likelihood of success on the merits, we need
19 not consider the remaining three [*Winter* factors].” *Garcia v. Google, Inc.*, 786 F.3d
20 733, 740 (9th Cir. 2015).

21 The final two factors required for preliminary injunctive relief—balancing of the
22 harm to the opposing party and the public interest—merge when the government is the
23 opposing party. *See Nken*, 556 U.S. at 435. “Few interests can be more compelling than
24 a nation’s need to ensure its own security.” *Wayte v. United States*, 470 U.S. 598, 611
25 (1985).

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1 **1. No Likelihood of Success on the Merits**

2 Likelihood of success on the merits is a threshold issue. *See Garcia*, 786 F.3d at
3 740. Petitioner cannot establish that he is likely to succeed on the underlying merits of
4 his claims because he is properly detained under 8 U.S.C. § 1231(a).

5 **a. Petitioner’s Detention is Lawful and He Has Not Established**
6 **That There is No Significant Likelihood of Removal in the**
7 **Reasonably Foreseeable Future**

8 An alien ordered removed must be detained for 90 days pending the
9 government’s efforts to secure the alien’s removal through negotiations with foreign
10 governments. *See* 8 U.S.C. § 1231(a)(2) (the Attorney General “shall detain” the alien
11 during the 90-day removal period). The statute “limits an alien’s post-removal detention
12 to a period reasonably necessary to bring about the alien’s removal from the United
13 States” and does not permit “indefinite detention.” *Zadvydas v. Davis*, 533 U.S. 678,
14 689 (2001). The Supreme Court has held that a six-month period of post-removal
15 detention constitutes a “presumptively reasonable period of detention.” *Id.* at 683.
16 Release is not mandated after the expiration of the six-month period unless “there is no
17 significant likelihood of removal in the reasonably foreseeable future.” *Id.* at 701.

18 In *Zadvydas*, the Supreme Court held: “[T]he habeas court must ask whether the
19 detention in question exceeds a period reasonably necessary to secure removal. It should
20 measure reasonableness primarily in terms of the statute’s basic purpose, namely,
21 *assuring the alien’s presence at the moment of removal.*” *Id.* at 699 (emphasis added).
22 In so holding, the Court recognized that detention is presumptively reasonable pending
23 efforts to obtain travel documents, because the noncitizen’s assistance is needed to
24 obtain the travel documents, and a noncitizen who is subject to an imminent, executable
25 warrant of removal becomes a significant flight risk, especially if he or she is aware that
26 it is imminent.

27 The Court also held that the detention could exceed six months: “This 6-month
28 presumption, of course, does not mean that every alien not removed must be released

1 after six months. To the contrary, an alien may be held in confinement until it has been
2 determined that there is no significant likelihood of removal in the reasonably
3 foreseeable future.” *Id.* at 701. “After this 6-month period, once the alien provides good
4 reason to believe that there is no significant likelihood of removal in the reasonably
5 foreseeable future, the Government must respond with evidence sufficient to rebut that
6 showing and that the noncitizen has the initial burden of proving that removal is not
7 significantly likely.” *Id.* The Ninth Circuit has emphasized, “*Zadvydas* places the
8 burden on the alien to show, after a detention period of six months, that there is ‘good
9 reason to believe that there is no significant likelihood of removal in the reasonably
10 foreseeable future.’” *Pelich v. INS*, 329 F. 3d 1057, 1059 (9th Cir. 2003) (quoting
11 *Zadvydas*, 533 U.S. at 701); *see also Xi v. INS*, 298 F.3d 832, 840 (9th Cir. 2003).

12 Petitioner contends his removal is not reasonably foreseeable at this juncture,
13 given that (1) the government was unable to remove him to Vietnam eighteen years ago,
14 and instead released him on an OSUP; and (2) with his re-detention, he was not provided
15 an explanation for why he was re-detained or given travel documents. He also
16 complains of (3) alleged procedural deficiencies in his re-arrest—e.g., lack of a
17 revocation explanation or an informal interview. None of these arguments, however, is
18 sufficient to support his request for release from detention.

19 As an initial matter, Petitioner mixes two different issues: (1) the agency’s reason
20 for revoking his release and his return to custody; and (2) whether his current detention
21 is unconstitutionally prolonged under the *Zadvydas* standard. The regulatory standard
22 for revocation—which is not the same as the constitutional standard—provides that
23 “The Service may revoke an alien’s release under this section and return the alien to
24 custody if, on account of changed circumstances, the Service determines that there is a
25 significant likelihood that the alien may be removed in the reasonably foreseeable
26 future.” 8 C.F.R. 241.13(i)(2). As discussed below, however, that is not the standard
27 governing whether detention is constitutional or not for purposes of a habeas claim.
28

1 Instead, whether Petitioner’s current detention is constitutional is governed by
2 the Supreme Court’s directives in *Zadvydas*. In that regard, Petitioner was detained on
3 April 14, 2025, therefore, at this time, Petitioner’s detention is in excess of the
4 presumptively constitutional period. However, it is important to emphasize how the
5 Supreme Court actually ruled in *Zadvydas*, and what the exact constitutional standard
6 is:

7 After this 6–month period, once the alien provides good reason to believe
8 that there is no significant likelihood of removal in the reasonably
9 foreseeable future, the Government must respond with evidence sufficient to
10 rebut that showing. And for detention to remain reasonable, as the period of
11 prior postremoval confinement grows, what counts as the “reasonably
12 foreseeable future” conversely would have to shrink. This 6–month
13 presumption, of course, does not mean that every alien not removed must be
14 released after six months. To the contrary, an alien may be held in
15 confinement until it has been determined that there is no significant
16 likelihood of removal in the reasonably foreseeable future.

17 *Zadvydas*, 533 U.S. at 701. Thus, the noncitizen “may be held in confinement until it
18 has been determined that there is ***no significant likelihood of removal in the reasonably***
19 ***foreseeable future.***” *Id.* (bold italic emphasis added).

20 Here, there is certainly a significant likelihood that Petitioner will be removed to
21 Vietnam in the reasonably foreseeable future. He was re-detained for removal in April
22 2025, after ICE had been successfully obtaining TDs for Vietnamese citizens who
23 immigrated to the United States before 1995 and removing them. Llara Decl. at ¶ 17.
24 ICE began to prepare Petitioner’s TD request soon after his re-detention and submitted
25 the completed request, including the documents like Petitioner’s Vietnamese birth
26 certificate that Vietnam requires to issue a TD. *Id.* at ¶¶ 7-13. ICE now expects to
27 receive Petitioner’s TD by the end of November 2025. *Id.* at ¶ 14. Once ICE receives
28 his TD, he can be removed promptly as ICE has routine flights to Vietnam. *Id.* at ¶¶ 21-
23. ICE has found that there is a significant likelihood of Petitioner’s removal to
Vietnam on or before December 1, 2025. *Id.* at ¶ 24. The fact that Petitioner has been
detained since April does not mean there is “no significant likelihood” that he will be

1 removed “in the reasonably foreseeable future.” To the contrary, it takes some amount
2 of time to remove people who are arrested pursuant to a final removal order—
3 particularly when courts order they *not* be removed for a preliminary length of time.
4 There is no bar against Petitioner’s removal to Vietnam, and the government is currently
5 arranging for that removal.

6 It is true that that eighteen years ago the government was not able to remove
7 Petitioner to Vietnam, as with other similarly situated individuals, because the prior
8 political relationship between the United States and Vietnam prevented their removals.
9 That produced significant litigation from detainees who argued that they could not be
10 removed to their home nations due to the lack of cooperation, and so their detentions
11 were indefinite. But that barrier to removal was removed. This issue was exhaustively
12 addressed in more recent litigation addressing detainees facing removal to Vietnam. In
13 2020, the *Trinh* court explained the then-current state of affairs:

14 The parties now agree that Vietnam does not maintain a blanket policy of
15 refusing to repatriate pre-1995 immigrants. ... Instead, Vietnam now
16 considers each request from ICE on a case-by-case basis. (*Id.*) ICE
17 frequently requests travel documents from Vietnam for pre-1995
18 immigrants, and Vietnam issues them in a non-negligible portion of cases.
19 Petitioners do not appear to dispute that once Vietnam issues a travel
20 document, removal becomes significantly likely, rendering class members
21 unable to meet their initial burden under *Zadvydas*.

20 *Trinh, supra*, 466 F. Supp. 3d at 1090.

21 Petitioner may complain that the government is still requesting his travel
22 documents after he filed his Petition and TRO Application—and that it did not already
23 obtain such documents before taking him back into detention. *Zadvydas* does not require
24 the government to pre-arrange a noncitizen’s removal travel before arresting them,
25 which would often be extremely difficult if not impossible. The constitutional standard
26 is whether there is “a significant likelihood of removal” in the “reasonably foreseeable
27 future”—not whether a removal will occur “imminently,” which Petitioner incorrectly
28 suggests as a heightened substitute standard. Indeed, this Court affirmatively ordered

1 that Petitioner *not be removed* pending resolution of the OSC; it would create a serious
2 jurisdictional conflict if the government had to prove it would “imminently” remove a
3 noncitizen who it had been ordered not to remove. The law does not require that “every
4 [noncitizen] not removed must be released after six months.” *Id.* Instead, the Supreme
5 Court was clear that the Constitution prevents only “indefinite” or “potentially
6 permanent” detention. *Id.* at 689–91.

7 Courts therefore properly deny *Zadvydas* claims under such circumstances. *See*
8 *Malkandi v. Mukasey*, 2008 WL 916974, at *1 (W.D. Wash. Apr. 2, 2008) (Martinez,
9 J.) (denying *Zadvydas* petition where petitioner had been detained more than 14 months
10 post-final order); *Nicia v. ICE Field Off. Dir.*, 2013 WL 2319402, at *3 (W.D. Wash.
11 May 28, 2013) (Martinez, J.) (holding petitioner “failed to satisfy his burden of showing
12 that there is no significant likelihood of his removal in the reasonably foreseeable
13 future” where he had been detained more than seven months post-final order).

14 That Petitioner does not yet have a specific date of anticipated removal does not
15 make his detention unconstitutionally indefinite. *See Diouf v. Mukasey*, 542 F.3d 1222,
16 1233 (9th Cir. 2008) (explaining that a demonstration of “no significant likelihood of
17 removal in the reasonably foreseeable future” would include a country’s refusal to
18 accept a noncitizen or that removal is barred by our own laws). On the contrary,
19 evidence of progress, even slow progress, in negotiating a petitioner’s repatriation will
20 satisfy *Zadvydas* until the petitioner’s detention grows unreasonably lengthy. *See, e.g.,*
21 *Sereke v. DHS*, Case No. 19-cv-1250-WQH-AGS, ECF No. 5 at *5 (S.D. Cal. Aug. 15,
22 2019) (slip op.) (“the record at this stage in the litigation does not support a finding that
23 there is no significant likelihood of Petitioner’s removal in the reasonably foreseeable
24 future.”); *Marquez v. Wolf*, Case No. 20-cv-1769-WQH-BLM, 2020 WL 6044080, at
25 *3 (S.D. Cal. Oct. 13, 2020) (denying petition because “Respondents have set forth
26 evidence that demonstrates progress and the reasons for the delay in Petitioner’s
27 removal”).

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1 **b. Petitioner’s Complaints About Procedural Deficiencies in His**
2 **Re-Detention Do Not Establish a Basis for Habeas Relief**

3 Additionally, Petitioner claims that the agency failed to comply with its
4 regulations revoking Petitioner’s Order of Supervision. ECF No. 1 at 8-10.

5 But even assuming the agency’s compliance with the relevant regulations fell
6 short, Petitioner has not established prejudice. *See Cmty. Legal Servs. in E. Palo Alto v.*
7 *United States Dep’t of Health & Hum. Servs.*, 780 F. Supp. 3d 897, 921 (N.D. Cal.
8 2025) (To establish an APA claim under the *Accardi* doctrine, Plaintiffs must show both
9 that (1) the Government violated its own regulations, and (2) Plaintiffs suffer substantial
10 prejudice as a result of that violation.”). At the time of his re-detention, Petitioner knew
11 he was subject to a final order of removal to Vietnam. *See* ECF No. 1-1 at ¶ 2. He also
12 knew, based on his Order of Supervision, that although he was released in 2007, ICE
13 would be continuing to make efforts to obtain a travel document to execute his removal
14 to Vietnam. *See* Exh. 5 at 2. And as illustrated above, because Respondents had, and
15 continue to have, an evidentiary basis to determine there is a significant likelihood that
16 Petitioner will be removed to Vietnam in the reasonably foreseeable future, any
17 challenge that Petitioner would have raised under the regulations would have failed.
18 *See, e.g., United States v. Barraza-Leon*, 575 F.2d 218, 221–22 (9th Cir. 1978) (holding
19 that even assuming that the judge had violated the rule by failing to inquire into the
20 alien’s background, any error was harmless because there was no showing that the
21 petitioner was qualified for relief from deportation).

22 Moreover, Petitioner does not have a protected liberty interest in remaining free
23 from detention where ICE has exercised its discretion under a valid removal order and
24 its regulatory authority. *See Moran v. U.S. Dep’t of Homeland Sec.*, 2020 WL 6083445,
25 at *9 (C.D. Cal. Aug. 21, 2020) (dismissing petitioners’ claim that § 241.4(l) was a
26 violation of their procedural due process rights and noting, “[Petitioners] fail to point to
27 any constitutional, statutory, or regulatory authority to support their contention that they
28 have a protected interest in remaining at liberty in the United States while they have

1 valid removal orders.”). “While the regulation provides the detainee some opportunity
2 to respond to the reasons for revocation, it provides no other procedural and no
3 meaningful substantive limit on this exercise of discretion as it allows revocation
4 ““when, in the opinion of the revoking official ... [t]he purposes of release have been
5 served ... [or] [t]he conduct of the alien, or *any other circumstance*, indicates that release
6 would no longer be appropriate.”” *Rodriguez v. Hayes*, 578 F.3d 1032, 1044 (9th Cir.
7 2009), *opinion amended and superseded*, 591 F.3d 1105 (9th Cir. 2010), citing §§
8 241.4(l)(2)(i), (iv) (emphasis in original).

9 It is unclear whether Petitioner’s conversations with ICE officers to date amount
10 to an informal interview, but even if they do not, the alleged lack of an interview does
11 not entitle Petitioner to release. In *Ahmad v. Whitaker*, for example, the government
12 revoked the petitioner’s release but did not provide him an informal interview. *Ahmad*
13 *v. Whitaker*, 2018 WL 6928540, at *6 (W.D. Wash. Dec. 4, 2018), *rep. & rec. adopted*,
14 2019 WL 95571 (W.D. Wash. Jan. 3, 2019). The petitioner argued the revocation of his
15 release was unlawful because, he contended, the federal regulations prohibited re-
16 detention without, among other things, an opportunity to be heard. *Id.* In rejecting his
17 claim, the court held that although the regulations called for an informal interview,
18 petitioner could not establish “any actionable injury from this violation of the
19 regulations” because the government had procured a travel document for the petitioner,
20 and his removable was reasonably foreseeable. *Id.* Similarly, in *Doe v. Smith*, the U.S.
21 District Court for the District of Massachusetts held that even if the ICE detainee
22 petitioner had not received a timely interview following her return to custody, there was
23 “no apparent reason why a violation of the regulation ... should result in release.” *Doe*
24 *v. Smith*, 2018 WL 4696748, at *9 (D. Mass. Oct. 1, 2018). The court elaborated, “[I]t
25 is difficult to see an actionable injury stemming from such a violation. Doe is not
26 challenging the underlying justification for the removal order.... Nor is this a situation
27 where a prompt interview might have led to her immediate release—for example, a case
28 of mistaken identity.” *Id.*

1 The same is true here. Whatever procedural deficiencies or delays may have
2 occurred, they do not warrant Petitioner’s release, and indeed could be cured by means
3 well short of release. He does not challenge his removal order, nor could he. ICE has
4 now provided Petitioner with Notice of Revocation of Removal. Ex. 7. ICE is preparing
5 Petitioner’s travel document request, and expects the removal of the Petitioner to
6 Vietnam to occur in the reasonably foreseeable future. *See* Llara-Ramirez Decl., ¶¶ 14-
7 24.

8 **2. Irreparable Harm Has Not Been Shown**

9 To prevail on his request for interim injunctive relief, Petitioner must demonstrate
10 “immediate threatened injury.” *Caribbean Marine Services Co., Inc. v. Baldrige*, 844
11 F.2d 668, 674 (9th Cir. 1988) (citing *Los Angeles Memorial Coliseum Commission v.*
12 *National Football League*, 634 F.2d 1197, 1201 (9th Cir. 1980)). Merely showing a
13 “possibility” of irreparable harm is insufficient. *See Winter*, 555 U.S. at 22. And
14 detention alone is not an irreparable injury. *See Reyes v. Wolf*, No. C20-0377JLR, 2021
15 WL 662659, at *3 (W.D. Wash. Feb. 19, 2021), *aff’d sub nom. Diaz Reyes v. Mayorkas*,
16 No. 21-35142, 2021 WL 3082403 (9th Cir. July 21, 2021). Further, “[i]ssuing a
17 preliminary injunction based only on a possibility of irreparable harm is inconsistent
18 with [the Supreme Court’s] characterization of injunctive relief as an extraordinary
19 remedy that may only be awarded upon a clear showing that the plaintiff is entitled to
20 such relief.” *Winter*, 555 U.S. at 22.

21 Petitioner suggests that being subjected to unjustified detention itself constitutes
22 irreparable injury.² But this argument “begs the constitutional questions presented in
23 [his] petition by assuming that [P]etitioner has suffered a constitutional injury.” *Cortez*
24 *v. Nielsen*, 2019 WL 1508458, at *3 (N.D. Cal. Apr. 5, 2019). Moreover, Petitioner’s
25 “loss of liberty” is “common to all [noncitizens] seeking review of their custody or bond
26

27 _____
28 ² Detention is different than removal. But a removal is also not an inherently
irreparable injury. *See Nken v. Holder*, 556 U.S. 418, 435 (2009).

1 determinations.” See *Resendiz v. Holder*, 2012 WL 5451162, at *5 (N.D. Cal. Nov. 7,
2 2012). He faces the same alleged irreparable harm as any habeas corpus petitioner in
3 immigration custody, and he has not shown extraordinary circumstances warranting a
4 mandatory preliminary injunction.

5 Importantly, the purpose of civil detention is facilitating removal and the
6 government is working to timely remove Petitioner. Here, because Petitioner’s alleged
7 harm “is essentially inherent in detention, the Court cannot weigh this strongly in favor
8 of Petitioner.” *Lopez Reyes v. Bonnar*, No. 18-CV-07429-SK, 2018 WL 7474861, at
9 *10 (N.D. Cal. Dec. 24, 2018).

10 **3. Balance of Equities Does Not Tip in Petitioners’ Favor**

11 It is well settled that “the public interest in enforcement of the immigration laws
12 is significant.” *Blackie’s House of Beef, Inc. v. Castillo*, 659 F.2d 1211, 1221 (D.C. Cir.
13 1981) (collecting cases); see *Nken*, 556 U.S. at 436 (“There is always a public interest
14 in prompt execution of removal orders: The continued presence of an alien lawfully
15 deemed removable undermines the streamlined removal proceedings IIRIRA
16 established, and permits and prolongs a continuing violation of United States law.”)
17 (simplified). And ultimately, “the balance of the relative equities ‘may depend to a large
18 extent upon the determination of the [movant’s] prospects of success.’” *Tiznado-Reyna*
19 *v. Kane*, Case No. C 12-1159-PHX-SRB (SPL), 2012 WL 12882387, at * 4 (D. Ariz.
20 Dec. 13, 2012) (quoting *Hilton v. Braunskill*, 481 U.S. 770, 778 (1987)).

21 Here, as explained above, Petitioner cannot succeed on the merits of his claims
22 and the public interest in the prompt execution of removal orders is significant. The
23 balancing of equities and the public interest thus weighs heavily against granting
24 equitable relief in this case.

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V. CONCLUSION

For the foregoing reasons, Respondents respectfully request that the Court deny the application for a temporary restraining order and dismiss the habeas petition.

DATED: October 28, 2025

ADAM GORDON
United States Attorney

s/ Laura C. Sambataro
LAURA C. SAMBATARO
Assistant United States Attorney

Attorneys for Respondents

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