

relief to obtain his release and prevent his unlawful removal to El Salvador. In support thereof, Petitioner states the following:

II. FACTUAL BACKGROUND

Petitioner is a sixty year old male native and citizen of El Salvador. He fled El Salvador on May 25, 2018 due to persecution and threats of violence against him and his family. He entered the United States without inspection on June 08, 2018 near Rio Grande City, Texas. He was subsequently entered into removal proceedings before the Houston Immigration Court. *See attached, Exhibit A: Petitioner's 2018 Notice to Appear.* Petitioner timely filed a Form I-589 Application for Asylum and for Withholding of Removal under the Convention Against Torture. *See attached, Exhibit B, Petitioner's Form I-589 Application for Asylum, stamped as received by the Immigration Court.*

On June 26, 2023, the Immigration Judge of the Houston Immigration Court closed Petitioner's removal proceedings by granting a joint motion to dismiss without prejudice, filed by both parties, without a final order of removal being issued against him. *See attached, Exhibit C, Order of Dismissal of Petitioner's Removal Proceedings.*

In August of 2025, Petitioner was detained in ICE custody and subsequently re-entered into removal proceedings before the Los Fresnos Immigration Court. *See attached, Exhibit D: Petitioner's 2025 Notice to Appear.* He currently remains in ICE/DHS custody at the Port Isabel Processing Center 27991 Buena Vista Blvd., Los Fresnos, Texas 78566. Petitioner requested custody and bond redetermination from the Los Fresnos Immigration Court, which was denied on October 1, 2025, citing lack of jurisdiction. The government has not been able to articulate any meaningful reason why Petitioner should continue to remain in detention pending

the outcome of his removal proceedings. He now submits the present Petition for Writ of Habeas Corpus to this Honorable Court, and respectfully requests the Court to order his immediate release.

III. LEGAL STANDARD

The standard for granting a temporary restraining order ("TRO") in the Fifth Circuit requires the petitioner to demonstrate:

- (1) a substantial likelihood of success on the merits;
 - (2) a substantial threat of irreparable injury if the injunction is not granted;
 - (3) that the threatened injury outweighs any harm the injunction may cause the government;
- and
- (4) that the injunction will not disserve the public interest.

Mississippi Power & Light Co. v. United Gas Pipe Line Co., 760 F.2d 618, 621 (5th Cir. 1985).

In the immigration habeas context, a TRO serves to preserve this Court's jurisdiction and prevent continued unlawful restraint of liberty in violation of the Constitution and federal law. See *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001).

IV. ARGUMENT

A. Petitioner Faces Immediate and Irreparable Harm from Continued Detention

Petitioner has been detained by ICE since mid-August of 2025, with no final order of removal having ever been issued against him in a removal proceeding, though he is subject to no form of mandatory detention. Petitioner has no criminal history and poses no risk to the community. See attached, Exhibit E: Certificate of Petitioner's Criminal Record Search. He has

demonstrated no conduct indicating that he is a threat to the United States or otherwise eligible for deportation.

Petitioner's bond proceedings were denied on October 1, 2025, by Immigration Judge Judge Frank T. Pimentel, who denied bond, citing lack of jurisdiction. As a result, Petitioner has no administrative avenue for release and remains indefinitely detained without judicial review—an ongoing deprivation of his most fundamental liberty interest.

Continued confinement of a noncitizen without lawful authority constitutes irreparable harm. *Zadvydas*, 533 U.S. at 690; *Demore v. Kim*, 538 U.S. 510, 529–30 (2003). Each additional day of unlawful detention deepens the constitutional injury and cannot be remedied by monetary damages. See *Jennings v. Rodriguez*, 583 U.S. 281 (2018). Petitioner's prolonged confinement also exacerbates his medical conditions, further establishing immediate and irreparable harm absent this Court's intervention.

B. Petitioner is Substantially Likely to Succeed on the Merits

Petitioner's detention is unlawful under 28 U.S.C. § 2241 because no final order of removal exists, and ICE has failed to justify his continued confinement. Under *Zadvydas*, detention authority under 8 U.S.C. § 1231(a) arises only after a removal order becomes final. In Petitioner's case, his initial removal proceedings before the Houston Immigration Court were terminated on June 26, 2023 without a final removal order being issued against him. He has now been placed in renewed removal proceedings, which remain pending before the Los Fresnon Immigration Court, and no final removal order has been issued against him. Accordingly, the government lacks statutory authority to detain him under § 1231(a).

The Fifth Circuit has recognized that immigration detention must be narrowly tailored and subject to constitutional limits. *Zadvydas v. Underdown*, 185 F.3d 279 (5th Cir. 1999), rev'd on other grounds, 533 U.S. 678 (2001). Absent a final removal order or individualized finding of necessity, detention becomes arbitrary and violates substantive due process. See *Reno v. Flores*, 507 U.S. 292, 302 (1993).

Petitioner poses no flight risk or danger to the community—she has no criminal record, has complied with all ICE reporting requirements, and possesses valid work authorization. ICE's failure to articulate any legitimate reason for her detention demonstrates that it is punitive, not regulatory, and therefore unconstitutional. *Zadvydas*, 533 U.S. at 690–91.

For these reasons, Petitioner is substantially likely to prevail on the merits of her habeas corpus petition and is entitled to immediate release.

C. The Balance of Harms Favors Petitioner

The harm to Petitioner from continued unlawful detention—loss of liberty in a facility meant for criminal aliens, deterioration of health, and ongoing constitutional injury—vastly outweighs any administrative burden on the government in effecting her release under appropriate conditions. The government retains full authority to supervise Petitioner through reporting or monitoring conditions, rendering detention unnecessary to ensure appearance.

Where, as here, the government cannot articulate a lawful basis for custody, continued detention serves no legitimate purpose and inflicts disproportionate harm.

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D. The Public Interest Supports Immediate Release

The public interest is served by ensuring that government detention authority is exercised within constitutional and statutory bounds. Upholding due process and preventing unlawful imprisonment preserves confidence in the rule of law and the integrity of immigration proceedings.

Granting the requested relief promotes judicial economy by ensuring this Court can fully adjudicate the habeas petition without the case becoming moot due to prolonged or arbitrary detention.

V. CONCLUSION

Because Petitioner has shown (1) a substantial likelihood of success on the merits of his habeas claim; (2) irreparable harm from continued detention; (3) that the balance of equities strongly favors release; and (4) that release under appropriate safeguards serves the public interest, this Court should grant the temporary restraining order and order Petitioner's **immediate release from ICE custody under appropriate safeguards determined by DHS.**

VI. REQUEST FOR RELIEF

WHEREFORE, Petitioner respectfully requests that this Honorable Court **IMMEDIATELY** issue a temporary restraining order:

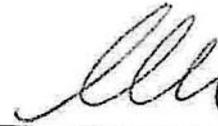
1. **Directing Respondents to immediately release Petitioner from custody;**
2. Restraining and enjoining Respondent, their agents, employees, and successors from removing Petitioner from the United States;
3. Directing Respondent to take all necessary steps to halt any removal preparations;
4. Requiring Respondent to notify all relevant personnel that Petitioner shall not be removed;
5. Set an expedited hearing on Petitioner's motion for preliminary injunction;
6. After hearing, issue a preliminary injunction maintaining the relief requested above during the pendency of this action;
7. Waive or set security in a nominal amount;
8. Award attorney's fees and costs; and
9. Grant such other relief as this Court deems just and proper.

VII. SECURITY AND NOTICE

Petitioner respectfully requests that the Court waive the security requirement under Fed. R. Civ. P. 65(c) due to her indigent status, or alternatively, set security in a nominal amount.

Petitioner has taken reasonably calculated steps to effect service of process on each of the Respondents named herein, and has provided them with copies of the present motion as described in the Certificate of Service, below.

Respectfully submitted,



Matthew Mendez
Attorney for Petitioner
State Bar No. 24098092
6300 Gulfton Street
Houston, Texas 77081
Tel. (346) 205-4343
matt@mendezlawoffice.com

CERTIFICATE OF EMERGENCY

I hereby certify that this motion seeks emergency relief due to Petitioner's imminent risk of removal, which would render her pending BIA appeal and habeas corpus petition moot and cause irreparable constitutional harm.

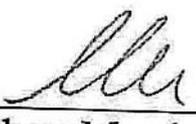


Matthew Mendez
Attorney for Petitioner

10/14/2025
Date

CERTIFICATE OF CONFERENCE

I hereby certify that due to the emergency nature of this motion and the imminent threat of removal, I have been unable to confer with opposing counsel regarding this motion.

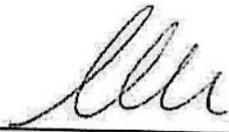


Matthew Mendez
Attorney for Petitioner

10/14/2025
Date

CERTIFICATE OF SERVICE

On October 14, 2025, Counsel for Plaintiff served a copy of the attached Complaint via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the Respondent, Miguel Vergara, in his Official Capacity as Field Office Director, of ICE Enforcement and Removal Operations, Harlingen Field Office, at (1) Office of the Field Office Director, Enforcement and Removal Operations, Harlingen Field Office, 1717 Zoy Street, Harlingen, Texas 78552, and (2) to the United States at Civil Process Clerk, U.S. Attorney's Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.



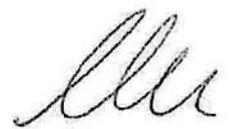
Matthew Mendez
Attorney for Petitioner

10/14/2025

Date

CERTIFICATE OF SERVICE

On October 14, 2025, Counsel for Plaintiff served a copy of the attached Complaint via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the Respondent, Kristi Noem, in her Official Capacity as Director of U.S. Department of Homeland Security, at (1) Office of General Counsel, U.S. Department of Homeland Security, 245 Murray Lane, SW, Mail Stop 0485, Washington, D.C. 20530; and (2) to the United States at Civil Process Clerk, U.S. Attorney's Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.



Matthew Mendez
Attorney for Petitioner

10/14/25

Date

CERTIFICATE OF SERVICE

On October 14, 2025, Counsel for Plaintiff served a copy of the attached Complaint via USPS Certified Mail, in compliance with Rule 4 of Federal Rules of Civil Procedure, upon the Respondent, Pam Bondi, in her Official Capacity as Attorney General of the United States, at (1) U.S. Attorney General, 950 Pennsylvania Avenue, NW, Washington, D.C. 20530-0001; and (2) to the Assistant Attorney General for Administration, U.S. Department of Justice, Justice Management Division, 950 Pennsylvania Avenue, NW, Room 1111, Washington, D.C. 20530; and (3) to the United States at Civil Process Clerk, U.S. Attorney's Office, 1000 Louisiana Street, Suite 2300, Houston, Texas 77002.



Matthew Mendez
Attorney for Petitioner

10/14/2025
Date