

The Honorable Judge Martinez  
The Honorable Magistrate Judge Tsuchida

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UNITED STATES DISTRICT COURT FOR THE  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

MEHRAD GHASEDI,

Petitioner,

v.

CAMMILLA WAMSLEY, Seattle Field  
Office Director, Immigration and Customs  
Enforcement and Removal Operations  
("ICE/ERO"), TODD LYONS, Acting  
Director of Immigration Customs  
Enforcement ("ICE"), U.S. IMMIGRATION  
AND CUSTOMS ENFORCEMENT, KRISTI  
NOEM, Secretary of the Department of  
Homeland Security ("DHS"), U.S.  
DEPARTMENT OF HOMELAND  
SECURITY, PAMELA BONDI, Attorney  
General of the United States, and BRUCE  
SCOTT<sup>1</sup>, Warden, Northwest ICE Processing  
Center,

Respondents.

Case No. C25-1984-RSM-BAT

**FEDERAL RESPONDENTS'  
RETURN MEMORANDUM**

Noted for Consideration:  
November 7, 2025

<sup>1</sup> Bruce Scott is not a federal employee and is not represented by the undersigned in these proceedings. All other respondents, which are represented by the undersigned, are referred to as "Federal Respondents."

1 **I. INTRODUCTION**

2 This Court should deny Petitioner Mehrad Ghasedi’s Petition for a Writ of Habeas  
3 Corpus. Dkt. 1 (“Pet.”). Ghasedi challenges the lawfulness of his present post-order detention at  
4 the Northwest ICE Processing Center (“NWIPC”) as unlawful while he awaits the execution of a  
5 removal order whereby he will be returned to his home country of Iran. However, Ghasedi’s  
6 Petition fails to demonstrate that his present detention by U.S. Immigration and Customs  
7 Enforcement (“ICE”) has become “indefinite” and therefore unconstitutional. And,  
8 notwithstanding Ghasedi’s arguments to the contrary, the abstract possibility that USCIS might  
9 someday exercise its legal authority to remove him to a country other than Iran does not make  
10 his present detention unlawful. USCIS has no present plans to remove the Ghasedi to any  
11 country other than Iran and the Petitioner presents no evidence to the contrary. Ghasedi cannot  
12 show that his present detention is unlawful based on the purely hypothetical possibility that  
13 USCIS might someday decide to deport him to some third country and that he would have  
14 reasonable grounds and the incentive to administratively or judicially challenge that decision.

15 Accordingly, as supported by the Declaration of USCIS Deportation Officer Cristhian  
16 De Castro, the Government hereby submits this return to the Petition on file in this case. The  
17 Government does not believe that an evidentiary hearing is necessary.

18 **II. FACTUAL AND PROCEDURAL BACKGROUND**

19 **A. Detention Authorities and Removal Procedures**

20 The INA governs the detention and release of noncitizens during and following their  
21 removal proceedings. *See Johnson v. Guzman Chavez*, 594 U.S. 523, 527 (2021). The general  
22 detention periods are generally referred to as “pre-order” (meaning before the entry of a final  
23 order of removal) and, relevant here, “post-order” (meaning after the entry of a final order of  
24 removal). *Compare* 8 U.S.C. § 1226 (authorizing pre-order detention) with 8 U.S.C. § 1231(a)

1 (authorizing post-order detention).

2 When a final order of removal has been entered, a noncitizen enters a 90-day “removal  
3 period.” 8 U.S.C. § 1231(a)(1). Congress has directed that the Secretary of Homeland Security  
4 “shall remove the alien from the United States.” *Id.* To ensure a noncitizen’s presence for  
5 removal and to protect the community from dangerous noncitizens while removal is being  
6 effectuated, Congress mandated detention:

7 During the removal period, the [Secretary of Homeland Security] shall detain the  
8 alien. Under no circumstance during the removal period shall the [Secretary]  
9 release an alien who has been found inadmissible under section 1182(a)(2) or  
10 1182(a)(3)(B) of this title or deportable under section 1227(a)(2) or 1227(a)(4)(B)  
11 of this title.

12 8 U.S.C. § 1231(a)(2).

13 8 U.S.C. § 1231(a)(6) authorizes DHS to continue detention of noncitizens after the  
14 expiration of the removal period. Unlike Section 1231(a)(2), Section 1231(a)(6) does not  
15 mandate detention and does not place any temporal limit on the length of detention under that  
16 provision:

17 An alien ordered removed who is inadmissible under section 1182, removable  
18 under section 1227(a)(1)(C), 1227(a)(2), or 1227(a)(4) of this title or who has  
19 been determined by the [Secretary of Homeland Security] to be a risk to the  
20 community or unlikely to comply with the order of removal, may be detained  
21 beyond the removal period and, if released, shall be subject to the terms of  
22 supervision in paragraph (3).

23 8 U.S.C. § 1231(a)(6) (emphasis added).

24 During the removal period, ICE is charged with attempting to effect removal of a  
noncitizen from the United States. 8 U.S.C. § 1231(a)(1). Although there is no statutory time  
limit on detention pursuant to Section 1231(a)(6), the Supreme Court has held that a noncitizen  
may be detained only “for a period reasonably necessary to bring about that [noncitizen’s]  
removal from the United States.” *Zadvydas v. Davis*, 533 U.S. 678, 689 (2001). The Supreme

1 Court has further identified six months as a presumptively reasonable time to bring about a  
2 noncitizen's removal. *Id.* at 701.

3 In this case, Ghasedi is the subject of an administrative order of removal that became  
4 final on March 24, 2021. Decl. of De Castro, ¶ 7. Accordingly, the removal period expired on  
5 June 22, 2021. 8 U.S.C. § 1231(a)(1)(B)(i). The “presumptively reasonable” six-month period  
6 would have expired on September 24, 2021. *Zadvydas*, 533 U.S. at 701. However, ICE released  
7 Ghasedi on an Order of Supervision on July 29, 2021. Decl. of De Castro, ¶ 10. From July 29,  
8 2021, until July 17, 2025, Ghasedi was not physically detained. However, on July 17, 2025,  
9 Ghasedi was re-detained and, thereafter, his Order of Supervision was revoked. *Id.* at ¶¶ 13-14.  
10 He is currently being detained at NWIPC while ICE is seeking to obtain a travel document from  
11 the Republic of Iran for Ghasedi's return to that country. *Id.* at ¶¶ 14-17.

12 **B. Petitioner Ghasedi<sup>2</sup>**

13 Ghasedi is a native and citizen of Iran. Decl. of De Castro, ¶ 3. He was admitted to the  
14 United States on March 6, 2001, as a conditional lawful permanent resident. *Id.* On May 5,  
15 2005, Ghasedi's status was adjusted to a lawful permanent resident, retroactive to March 6, 2001.  
16 *Id.*

17 On February 25, 2021, Ghasedi was arrested by ICE Enforcement and Removal  
18 Operations (“ERO”) in Portland, Oregon, and served with a Notice to Appear in removal  
19 proceedings before an immigration judge following his felony convictions in Lane County,  
20 Oregon, for Delivery of Heroin and Possession of Methamphetamine. *Id.* at ¶¶ 5-6.

21  
22 <sup>2</sup> While Ghasedi self-servingly asserts that he has fully cooperated with ICE and “reported to ICE as required,”  
23 dkt. # 1, ¶ 51, the record reflects that while on supervised release Ghasedi repeatedly violated the conditions of his  
24 release. Decl. of De Castro, ¶¶ 11-12. Indeed, when instructed to report on July 9, 2025, the Petitioner did not  
appear and multiple attempts to locate the Petitioner and make telephone contact with him were unsuccessful. *Id.* at  
¶ 13. Ghasedi only reported after ICE contacted his mother. *Id.* In addition, the Petitioner has not been fully  
cooperative in ICE's efforts to obtain a travel document. *Id.* at ¶ 12.

1 On March 24, 2021, an Immigration Judge (“IJ”), sustaining the INA Section  
2 237(a)(2)(B)(1) charge<sup>3</sup>, ordered Ghasedi removed to Iran, and Ghasedi waived appeal.<sup>4</sup> *Id.* at  
3 ¶ 7. Ghasedi was detained for purposes of removal until July 29, 2021, when he was released  
4 pursuant to an Order of Supervision. *Id.* at ¶ 10.

5 Based on a change of circumstances making the likelihood of Ghasedi’s removal to Iran  
6 reasonably foreseeable, the Petitioner was detained by ICE following a July 17, 2025 check in,  
7 and he remains detained while ICE is in the process of obtaining a travel document from the  
8 Republic of Iran in order to return him to that Country. *Id.* at ¶¶ 14-19. ICE has no present plan  
9 to remove the Petitioner to any country other than Iran. *Id.* at ¶ 20.

### 10 III. ARGUMENT

#### 11 I. Ghasedi’s Administrative Procedure Act claim must be dismissed for 12 lack of Subject Matter Jurisdiction.

13 Ghasedi seeks to challenge his re-detention on grounds that this was an “arbitrary and  
14 capricious” final agency action by Federal Respondents within the meaning of  
15 5 U.S.C. § 706(2)(A) of the Administrative Procedure Act (“APA”). The Court has no subject  
16 matter jurisdiction to hear this claim.

17 Where other adequate statutory remedies exist, the APA does not apply. *See* 5 U.S.C.  
18 § 704 (“Agency action made reviewable by statute and final agency action *for which there is no*

19  
20 <sup>3</sup> INA § 237(a)(2)(B)(i), 8 U.S.C. § 1227(a)(2)(B)(i) provides:

21 Any alien who at any time after admission has been convicted of a violation of (or a conspiracy or  
22 attempt to violate) any law or regulation of a State, the United States, or a foreign country relating  
to a controlled substance (as defined in section 802 of Title 21), other than a single offense  
involving possession for one’s own use of 30 grams or less of marijuana, is deportable.

23 <sup>4</sup> Petitioner decries the fact that he is being “punish[ed]” a second time for violating the criminal laws of the United  
24 States relating to controlled substances “by stripping away his lawful permanent resident status and deporting him to  
Iran, a country he had left more than 20 years ago, where he has not maintained any meaningful ties.” Dkt. # 1,  
¶ 46. While the Petitioner may view this as an unjust consequence of his actions, it is entirely consistent with the  
will of Congress. (See footnote 3, *supra*.)

1 *other adequate remedy in a court* are subject to judicial review.”) (emphasis added). Simply put,  
2 “federal courts lack jurisdiction over APA challenges whenever Congress has provided another  
3 ‘adequate remedy.’” *Brem-Air Disposal v. Cohen*, 156 F.3d 1002, 1004 (9th Cir. 1998).

4 Because habeas corpus is a fully adequate remedy on a claim seeking redress for  
5 custodial detention that is alleged to be unlawful, relief is jurisdictionally unavailable under the  
6 APA. *See Trump v. J. G. G.*, 604 U.S. 670, 671 (2025) (vacating TROs based on the APA  
7 because Plaintiffs’ claims necessarily implied the invalidity of the Plaintiffs’ confinement and  
8 removal under the “Alien Enemies Act” and so had to be brought as habeas corpus claims in the  
9 jurisdiction of their confinement). As Justice Kavanaugh stated in his concurring opinion,  
10 “[e]specially given the history and precedent of using habeas corpus to review transfer claims,  
11 and given 5 U.S.C. § 704, which states that claims under the APA are not available when there is  
12 another ‘adequate remedy in a court,’ I agree with the Court that habeas corpus, not the APA, is  
13 the proper vehicle here.” *Id.* at 674; *cf. O’Banion v. Matevousian*, 835 Fed. App’x 347, 350  
14 (10th Cir. 2020) (holding that “habeas actions” provide an “adequate remedy” displacing APA  
15 review under Section 704); *and see Lucas v. Fed. Bureau of Prisons*, 2018 WL 3038496, at \*2  
16 (S.D.N.Y. June 19, 2018) (“Accordingly, because plaintiff could adequately remedy his  
17 conditions of confinement claim in a habeas corpus petition, the Court does not have jurisdiction  
18 to decide his APA claim.”).<sup>5</sup>

## 19 II. Ghasedi’s present detention is not unlawful

20 Posed correctly, the question is not whether the decision to re-detain Ghasedi was an  
21 “irrational” final agency action. Rather, the question for purposes of habeas corpus is whether  
22

23 <sup>5</sup> Moreover, to be reviewable under the APA an action must be a “final agency action,” which is to say that it is the  
24 “consummation of the agency’s decisionmaking process.” *See Bennett v. Spear*, 520 U.S. 154, 177–78 (1997).  
Administrative detention for purposes of executing a removal order is not within that category because it is only an  
intermediary step in the process. *See Gamez Lira v. Noem*, 2025 WL 2581710, at \*4 (D.N.M. Sep. 5, 2025).

1 Ghasedi's re-detention was a lawful federal action. Ghasedi's argument that he is being  
2 unlawfully detained rests on two premises. First, that "on information and belief," Federal  
3 Respondents decided to re-detain him based on "a blanket detention policy," and without any  
4 "individualized determination" of changed circumstances. Dkt. # 1, ¶¶ 70-72. In this respect,  
5 Ghasedi contends that the decision to detain him was unlawful because he does not pose a danger  
6 to the community. *Id.* at ¶¶ 82-86. Second, that he is *possibly* being detained for purposes of  
7 removal to an as yet unidentified third country where he would "have no family ties and would  
8 be at direct risk of torture." *Id.* at ¶¶ 73.<sup>6</sup>

9 The second ground is addressed later in this memorandum. As to the first ground,  
10 Ghasedi's arguments concentrate on self-serving representations that he poses no threat to the  
11 community. His memorandum makes only passing reference to the other recognized legitimate  
12 purpose for post-removal period detention, *i.e.*, to secure his removal.<sup>7</sup>

13 In *Zadvydas*, the Supreme Court analyzed whether the potentially open-ended duration of  
14 detention pursuant to 8 U.S.C. § 1231(a)(6) is constitutional. The Court read an implicit  
15 limitation of post-removal detention "to a period reasonably necessary to bring about that alien's  
16 removal from the United States." *Zadvydas*, 533 U.S. at 689. It was further specified that  
17 Section 1231(a)(6) does not permit indefinite detention. *Id.* Thus, "once removal is no longer  
18 reasonably foreseeable, continued detention is no longer authorized by statute." *Id.* at 699.

19 *Zadvydas* recognized that as the length of post-order detention grows, a sliding scale of  
20 burdens is applied to assess the continuing lawfulness of a noncitizen's post-order detention. *Id.*

21  
22 <sup>6</sup> The Petitioner also expresses an unsubstantiated concern that he will be victimized by "chain refolement"  
23 whereby he will be first sent to some random third country and that third country will deport him to Iran. Dkt. # 1 at  
24 ¶¶ 73-74. Because the Petitioners' hypothetical concern in this regard does not change the analysis, it is not  
separately addressed in this memorandum.

<sup>7</sup> See Dkt. # 1, p. 25, n.20.

1 at 701 (stating that “for detention to remain reasonable, as the period of post-removal  
2 confinement grows, what counts as the ‘reasonably foreseeable future’ conversely would have to  
3 shrink”). However, the Supreme Court determined that it is “presumptively reasonable” for the  
4 Government to detain a noncitizen for six months following entry of a final removal order, while  
5 it worked to remove the noncitizen from the United States. *Id.* at 701. Thus, the Supreme Court  
6 implicitly recognized that six months is the earliest point at which a noncitizen’s detention could  
7 raise constitutional issues. *Id.* Moreover, as the Supreme Court has noted, the six-month  
8 presumption “does not mean that every alien not removed must be released after six months. To  
9 the contrary, an alien may be held in confinement until it has been determined that there is no  
10 significant likelihood of removal in the reasonably foreseeable future.” *Id.*

11 While Ghasedi’s cumulative months in detention have exceeded the presumptively  
12 reasonable time period, this does not make his *present* detention indefinite. *Zadvydas* places the  
13 burden on a petitioner to come forward with evidence that there is “good reason to believe that  
14 there is no significant likelihood of removal in the reasonably foreseeable future.” *Pelich v.*  
15 *I.N.S.*, 329 F.3d 1057, 1059 (9th Cir. 2003) (*citing Zadvydas*). If the petitioner meets his  
16 evidentiary burden, the government must then introduce evidence to refute the petitioner’s  
17 assertion. *Id.*

18 Ghasedi has not carried his initial burden under *Zadvydas*. Petitioner’s showing consists  
19 only of a series of representations made on “information and belief” and a mistaken assumption  
20 of law. As relevant here, the Petitioner states that he is “informed and believes” that Federal  
21 Respondents have not obtained a valid travel document to deport him to Iran. Dkt. # 1, ¶ 71.  
22 Proceeding on that basis, he argues that “[w]ithout a valid travel document, it is not reasonably  
23 foreseeable to actually remove him to Iran at the present time.” *Id.*

24 Ghasedi does not cite any legal authority to support his argument that unless ICE has a

1 travel document “in hand,” removal is not substantially likely to occur in the reasonably  
2 foreseeable future as a matter of law. To the contrary, because Ghasedi is subject to an order of  
3 removal, ICE’s legal authority to detain him is clear. 8 U.S.C. § 1231(a)(6); *Zadvydas*, 533 U.S.  
4 at 683. Federal Respondents acknowledge that it may sometimes be necessary to release a  
5 detainee on supervision while attempting to procure a travel document. However, no authority  
6 cited by Petitioner *requires* ICE to have a travel document in-hand before detaining or re-  
7 detaining an individual who is subject to a removal order. To the contrary, “[i]n order to shift the  
8 burden to the Government, an alien must demonstrate that the circumstances of his status or the  
9 existence of the particular individual barriers to his repatriation to his country of origin are such  
10 that there is no significant likelihood of removal in the foreseeable future.” *Galtogbah v.*  
11 *Sessions*, 2019 WL 3766280, at \*2 (W.D. La. June 18, 2019), *report and recommendation*  
12 *adopted*, 2019 WL 3761637 (W.D. La. Aug. 8, 2019). Indeed, it is quite appropriate for USCIS  
13 to detain Ghasedi while in the process of obtaining a travel document, even if the process will  
14 take time. “[S]low progress in [the] removal process does not meet the burden under *Zadvydas*.”  
15 *Walcott v. Homeland Sec. (BICE)*, 2005 WL 3544342, at \*2 (D.N.J. Dec. 28, 2005) (*citing Khan*  
16 *v. Fasano*, 194 F. Supp. 2d 1134, 1137 (S.D. Cal. 2001); *and see Nasr v. Larocca*, 2016 WL  
17 3710200, at \*4 (C.D. Cal. June 1, 2016), *report and recommendation adopted*, 2016 WL  
18 3704675 (C.D. Cal. July 11, 2016) (*and cases cited*) (“Although Petitioner complains of delay,  
19 mere delay in the issuance of a travel document is insufficient to show that there is ‘no  
20 significant likelihood of removal in the reasonably foreseeable future,’ particularly where, as  
21 here, efforts to obtain the travel document are ongoing.”). While Ghasedi speculates that the  
22 time it will take to obtain a travel document for his removal from Iran will make his detention  
23 unlawful, such speculation is not sufficient to carry his burden under *Zadvydas*.

24 The fact that USCIS does not yet have a specific date for Ghasedi’s anticipated removal

1 also does not make his detention indefinite. *Diouf v. Mukasey* (“*Diouf I*”), 542 F.3d 1222, 1233  
2 (9th Cir. 2008). Detention becomes indefinite in situations where the country of removal refuses  
3 to accept the noncitizen or if removal is legally barred. *Id.* Ghasedi does not show that that is  
4 the situation here.

5 More to the point, while Iran may not move with sufficient alacrity for Ghasedi’s  
6 purposes in acting on ICE’s request for a travel document, that also is not the measure of  
7 indefinite detention. *Estenor v. Holder*, 2011 WL 5572596, at \*3 (W.D. Mich. Oct. 24, 2011),  
8 *adopted*, 2011 WL 5589279 (W.D. Mich. Nov. 16, 2011) (“Mere delay by the foreign  
9 government in issuing travel documents, despite reasonable efforts by United States authorities  
10 to secure them, does not satisfy a detainee’s burden under *Zadvydas* to provide good reason to  
11 believe that there is no significant likelihood of removal in the reasonably foreseeable future.”)  
12 (citation omitted).

13 In summary, the Government has a significant legitimate interest in Ghasedi’s continued  
14 detention to ensure that he will be present at the time of removal. Petitioner has come forward  
15 with no evidence establishing that there is “no significant likelihood of removal in the reasonably  
16 foreseeable future.” *Zadvydas*, 533 U.S. at 771 (*emphasis added*). Thus, under *Zadvydas*, the  
17 burden has not shifted to Federal Respondents to show otherwise. *Barenbov v. Att’y Gen. of*  
18 *U.S.*, 160 F. App’x 258, 261 n.3 (3d Cir. 2005) (“Only then does the burden shift to the  
19 Government, which ‘must respond with evidence sufficient to rebut that showing.’”) (*quoting*  
20 *Zadvydas*). Because Ghasedi fails to show that there is no substantial likelihood that ICE will be  
21 able to remove him to Iran in the reasonably foreseeable future, it cannot be said that his  
22 detention has become indefinite and unlawful. Accordingly, an order requiring his release from  
23 custody is not justified and Ghasedi’s petition should be denied.

1                   **III. Ghasedi’s speculation that ICE might remove him to a third country**  
2                   **does not make his present detention unlawful**

3                   Although there is no evidence that Federal Respondents have any present interest in  
4 removing Ghasedi to any country aside from Iran, and, indeed, the opposite is true, he asserts  
5 that his present detention is unlawful because he fears that ICE might be planning to remove him  
6 to a third country. This unsubstantiated concern is the basis for a number of Petitioner’s  
7 arguments. However, because the only evidence in the record is that ICE has no present  
8 intention of removing the Petitioner to any country other than Iran, and he concedes that removal  
9 to Iran would be lawful, Petitioner’s arguments concerning third country removal provide no  
10 basis for an order releasing him from detention pursuant to his habeas corpus petition.

11                   Ghasedi’s numerous arguments regarding third country removal are addressed here even  
12 though he has not shown that ICE intends to remove him to a third country. Ghasedi does not  
13 contest that it is within the authority of Federal Respondents to remove him to a third country  
14 under the conditions set forth in 8 U.S.C. § 1231(b)(2)(E)(vii). However, he asserts that a third  
15 country can only be designated by an IJ in “reopened removal proceedings.” *Id.* at ¶ 77 (*citing*  
16 *Himri v. Ashcroft*, 378 F.3d 932, 939 (9th Cir. 2004)). The point of this contention seems to be  
17 that the necessity for such proceedings will engender delay in his eventual removal making his  
18 removal not “reasonably foreseeable.” *Id.* at ¶ 100.

19                   Ghasedi is incorrect. Nowhere in *Himri* does the Court hold that a third country  
20 designation can only be made by an IJ in removal proceedings and, indeed, the contrary is true.  
21 “After immigration court proceedings have ended, ‘DHS retains the authority to remove the alien  
22 to any other country authorized by the statute.’” *Ibarra-Perez v. United States*, 2025 WL  
23 2461663, at \*5 (9th Cir. Aug. 27, 2025) (*quoting Johnson v. Guzman Chavez*, 594 U.S. 523, 536  
24 (2021)). Thus. “[i]f DHS is unable to remove the alien to the specified or alternative country or

1 countries, the order of the [IJ] does not limit the authority of [DHS] to remove the alien to any  
2 other country as permitted by [§ 1231(b)].” *Id.* (internal quotation omitted).

3 Second, the Petitioner argues that *if* removal to a third country is contemplated, “his  
4 Section 240 proceedings must be reopened so that he may present his CAT case to the IJ.”  
5 Dkt. # 78. This also is not accurate under current USCIS policy. To reiterate, Federal  
6 Respondents are not presently planning to remove the Petitioner to any other country besides  
7 Iran. Decl. of De Castro, ¶ 20. That said, under USCIS’ current removal policy, removal to a  
8 third country that is willing to accept the Petitioner could occur relatively quickly. In normal  
9 cases, removal should occur within 24 hours after the third country agrees to accept the alien and  
10 a Notice of Removal is served on the alien. *See Y.T.D. v. Andrews*, 2025 WL 2675760, at \*\*9-  
11 10 (E.D. Cal. Sept. 18, 2025) (outlining USCIS’s current third country removal policy).  
12 However, because Federal Respondents are not presently contemplating removal to any other  
13 country than Iran and thus have not designated a third country for removal, the issue simply is  
14 not ripe for adjudication. *See Johnson*, 594 U.S. at 536 (noting that the question of withholding  
15 removal is “country specific.”)

16 Additionally, the Petitioner claims that as a member of the plaintiff class certified in  
17 *D.V.D. v. DHS*, No. 25-cv-10676 (D. Mass.), he is entitled to benefit from the elaborate structure  
18 of due process set forth in the preliminary injunction in that case. Dkt. #1, ¶ 63. He is incorrect.

19 In *D.V.D.*, three plaintiffs instituted a putative class action suit in the U.S. District Court  
20 for the District of Massachusetts challenging their third country removals. *D.V.D. v. DHS*,  
21 No. 25-cv-10676 (D. Mass.). On March 28, 2025, that court entered a TRO enjoining DHS and  
22 others from “[r]emoving any individual subject to a final order of removal from the United States  
23 to a third country, *i.e.*, a country other than the country designated for removal in immigration  
24 proceedings” unless certain conditions were met. *D.V.D. v. U.S. Dep’t of Homeland Sec.*,

1 2025 WL 942948, at \*1 (D. Mass. Mar. 28, 2025). On April 18, 2025, the District Court in  
2 *D.V.D.* issued an order granting the plaintiffs’ motions for class certification and a preliminary  
3 injunction. *D.V.D. v. U.S. Dep’t of Homeland Sec.*, 778 F. Supp. 3d 355, 394 (D. Mass. 2025).  
4 A class was certified pursuant to Rule 23(b)(2) of the Federal Rules of Civil Procedure without a  
5 provision for an opt out. *See id.* at 386. The preliminary injunction was national in effect and  
6 established certain procedures that DHS was required to follow before removing an alien with a  
7 final order of removal to a third country. Specifically, the class in *D.V.D.* is defined as:

8 All individuals who have a final removal order issued in proceedings under  
9 Section 240, 241(a)(5), or 238(b) of the INA (including withholding-only  
10 proceedings) who DHS has deported or will deport on or after February 18, 2025,  
11 to a country (a) not previously designated as the country or alternative country of  
removal, and (b) not identified in writing in the prior proceedings as a country to  
which the individual would be removed.

12 *Id.* at 378.

13 On May 21, 2025, the District Court issued an order containing the following summary  
14 and clarification of its Preliminary Injunction:

15 All removals to third countries, *i.e.*, removal to a country other than the country or  
16 countries designated during immigration proceedings as the country of removal  
on the non-citizen’s order of removal, *see* 8 U.S.C. § 1231(b)(1)(C), must be  
17 preceded by written notice to both the non-citizen and the non-citizen’s counsel in  
a language the non-citizen can understand. Dkt. 64 at 46–47. Following notice,  
18 the individual must be given a meaningful opportunity, and a minimum of ten  
days, to raise a fear-based claim for CAT protection prior to removal. *See id.* If  
19 the non-citizen demonstrates “reasonable fear” of removal to the third country,  
Defendants must move to reopen the non-citizen’s immigration proceedings. *Id.*  
20 If the non-citizen is not found to have demonstrated a “reasonable fear” of  
removal to the third country, Defendants must provide a meaningful opportunity,  
21 and a minimum of fifteen days, for the non-citizen to seek reopening of their  
immigration proceedings. *Id.*

22 *D.V.D. v. U.S. Dep’t of Homeland Sec.*, 2025 WL 1453640, at \*1 (D. Mass. May 21, 2025).

23 On June 23, 2025, the United States Supreme Court stayed the District of Massachusetts’  
24 preliminary injunction pending appeal in the First Circuit Court of Appeals. *Dep’t of Homeland*

1 *Sec. v. D.V.D.*, \_\_\_ U.S. \_\_\_, 145 S. Ct. 2153 (2025).<sup>8</sup>

2 Because the Supreme Court stayed the preliminary injunction issued by the District Court  
3 in *D.V.D.*, thereby allowing USCIS' current procedures to remain in effect, the preliminary relief  
4 granted by the District Court in *D.V.D.*, and specifically the due process procedures to which  
5 Ghasedi claims to be entitled, and that are the basis for his second argument that his present  
6 detention in ICE custody is unlawful, do not apply. To the extent, that the Petitioner seeks to  
7 compel an entitlement to such due process in the event of a removal to a third country, as a  
8 *D.V.D.* class member, he must seek such relief through the proceeding in the District of  
9 Massachusetts as he is bound by the proceedings that have already occurred in that case. He is  
10 not entitled to take a second bite of the apple here. *See, e.g. Sanchez v. Bondi*, 2025 WL  
11 2550646, at \*2 (D. Colo. Aug. 20, 2025) (petitioners' claims were foreclosed from individual  
12 assertion based on *D.V.D.*'s class certification order); *Ghamelian v. Baker*, 2025 WL 2049981, at  
13 \*3 (D. Md. July 22, 2025), *reconsideration denied*, 2025 WL 2074155 (D. Md. July 23, 2025)  
14 ("In light of Plaintiff's apparent class membership, claims relating to his potential third country  
15 removal are more appropriately resolved in the *D.V.D.* case and will not be addressed in this  
16 Court.") (footnote omitted); *Tanha v. Warden*, 2025 WL 2062181, at \*5 (D. Md. July 22, 2025)  
17 (matters pertaining to Petitioner's removal destination are more properly addressed by the  
18 District of Massachusetts) *compare Nguyen v. Scott*, 2025 WL 2419288, at \*25 (W.D. Wash.  
19 Aug. 21, 2025) (claim for stay of removal to third country on ground that Administration's third  
20 country removal policy was unconstitutionally punitive was not precluded by Supreme Court's  
21 stay in *D.V.D.* because that specific claim was not before the district court in *D.V.D.*).

22 \_\_\_\_\_  
23 <sup>8</sup> Later that same day, the District Court ordered that, notwithstanding the Supreme Court's stay, its remedial order  
24 granting relief to the eight individual class members DHS sought to remove to South Sudan remained in effect.  
Order, *D.V.D.* (Dkt. # 176). On the Government's subsequent motion to the Supreme Court for clarification of its  
prior order, the Supreme Court held that its prior order applied to the eight individual aliens, clearing the way for  
their removal to South Sudan. *Dep't of Homeland Sec. v. D. V. D.*, \_\_\_ U.S. \_\_\_, 145 S. Ct. 2627, 2629 (2025).

1 Accordingly, the Petitioner's efforts to secure his release by relying on the preliminary  
2 injunction issued in *D.V.D.* should be rejected. The Supreme Court stayed that preliminary  
3 injunction and, as a *D.V.D.* plaintiff class member, he is bound by the Supreme Court's ruling.  
4 He may not have a second bite of the apple by seeking the same relief individually in this action.

5 **IV. Ghasedi has not demonstrated an entitlement to injunctive relief**

6 Ghasedi's petition requests that Federal Respondents be ordered to release him from  
7 custody. That is the ordinary form of relief available in habeas proceedings. But Ghasedi's  
8 Petition here seeks injunctive relief well in excess of a straightforward release from custody.  
9 The Petitioner asks the Court to "[e]njoin Respondents from designating a third country for  
10 Petitioner's removal without reopening Petitioner's removal proceedings so that an Immigration  
11 Judge can make the designation in the first instance and adjudicate Petitioner's application under  
12 the Convention Against Torture as to that country, if any." Pet. at pp. 31-32.<sup>9</sup>

13 While immediate physical release is not the only remedy available under the federal writ  
14 of habeas corpus, Ghasedi is still required to demonstrate an entitlement to a preliminary  
15 injunction under the standards set forth in *Winter v. Natural Resources Defense Council*,  
16 555 U.S. 7, 20 (2008). First, as a member of the plaintiff class in *D.V.D.*, he is bound by the  
17 proceedings in that case the same as all other class members. The plaintiff class in *D.V.D.*, of  
18 which Ghasedi is a member, sought an injunction precluding their removal to a third country  
19 unless they were first afforded essentially the same process that Ghasedi asks the Court to order  
20 here. The Supreme Court's stay of the preliminary injunction entered in that case is both  
21 precedent and the result is binding on Ghasedi here by virtue of his status as a member of the  
22  
23

24 <sup>9</sup> The Petitioner also asks for essentially the same thing in the form of declaratory relief. *Id.*

1 *D.V.D.* plaintiff class.<sup>10</sup> Following *D.V.D.*, this Court should not grant Ghasedi the same relief  
 2 that was already denied him as a member of the plaintiff class in *D.V.D.*

3 Additionally, courts recognize that members of class action lawsuits should not be  
 4 permitted to bring separate actions where they seek to re-litigate individually issues that were  
 5 raised in the class action. See *Wynn v. Vilsack*, 2021 WL 7501821, at \*3 (M.D. Fla. Dec. 7,  
 6 2021) (collecting cases) (“Multiple courts of appeal have approved the practice of staying a case,  
 7 or dismissing it without prejudice, on the ground that the plaintiff is a member of a parallel class  
 8 action.”) (internal quotations omitted). This prevents class members from avoiding the binding  
 9 results of the class action. *Goff v. Menke*, 672 F.2d 702, 704 (8th Cir. 1982).

10 This is also the rule in this Circuit. A district court may properly dismiss an individual  
 11 complaint where the plaintiff is a member in a class action, to the extent the individual action  
 12 duplicates the claims and seeks the same relief as the class action. *Pride v. Correa*, 719 F.3d  
 13 1130, 1133 (9th Cir. 2013) (discussing *Crawford v. Bell*, 599 F.2d 890, 892 (9th Cir. 1979)).  
 14 Such a dismissal is within the court’s discretion based on its inherent power to control its own  
 15 docket. *Crawford*, 599 F.2d at 893. But it is “imperative to avoid concurrent litigation in more  
 16 than one forum whenever consistent with the rights of the parties.” *Id.*; see *Frost v. Symington*,  
 17 197 F.3d 348, 359 (9th Cir. 1999) (“To the extent that a class action involving the same issues  
 18 raised by [plaintiff] is currently pending . . . [he] may have to bring all of his related claims for  
 19

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20 <sup>10</sup> This is true even though the two orders in *D.V.D* were entered on requests for interim relief. A grant of interim  
 21 relief “squarely control[s]” like cases and binds lower courts as a matter of vertical *stare decisis*. *Trump v. Boyle*,  
 22 \_\_\_ U. S. \_\_\_, 145 S. Ct. 2653, 2654 (2025). Even though a decision regarding interim relief is not necessarily  
 23 “conclusive as to the merits,” *id.* at 2654, its “reasoning—its *ratio decidendi*”—carries precedential weight, *Nat’l*  
 24 *Institutes of Health v. Am. Pub. Health Ass’n*, \_\_\_ U.S. \_\_\_, 145 S. Ct. 2658, 2663-2664 (2025) (Gorsuch, J., and  
 Kavanaugh, J., concurring in part and dissenting in part) (quoting *Ramos v. Louisiana*, 590 U.S. 83, 104 (2020)). See  
 also *Bucklew v. Precythe*, 587 U.S. 119, 136 (2019) (“[J]ust as binding as [a] holding is the reasoning underlying  
 it.”). “[E]ven probabilistic holdings—such as *California*’s top-line conclusion that ‘the Government is likely to  
 succeed in showing the District Court lacked jurisdiction to order the payment of money under the APA,’ must  
 ‘inform how a [lower] court’ proceeds ‘in like cases.’” 2025 WL 2415669, at \*4 (Gorsuch, J., and Kavanaugh, J.,  
 concurring in part and dissenting in part) (internal citations omitted).

1 equitable relief . . . through . . . class counsel.”).

2 This Court should decline to exercise jurisdiction over Ghasedi’s third country removal  
3 claim as a matter of comity because the District of Massachusetts has certified a class action that  
4 includes the same claim Petitioner is pursuing here. *Pacesetter Systems, Inc. v. Medtronic, Inc.*,  
5 678 F.2d 93, 94-95 (9th Cir. 1982) (“There is a generally recognized doctrine of federal comity  
6 which permits a district court to decline jurisdiction over an action when a complaint involving  
7 the same parties and issues has already been filed in another district.”).

8 Those problems aside, Ghasedi’s request should be denied because he makes no effort to  
9 meet the standards required of him to obtain preliminary relief. It is not sufficient for a party  
10 seeking a preliminary injunction to show that irreparable harm is merely “possible.” *Winter*,  
11 555 U.S. 22. A showing of speculative injury is not sufficient for a preliminary injunction --  
12 there must be more than an unfounded fear on the part of the applicant. *See Janvey v. Alguire*,  
13 647 F.3d 585, 600 (5th Cir. 2011). Here, Ghasedi seeks an injunction based only on his  
14 unfounded fear that ICE will try to remove him to an unknown third country that will torture him  
15 under circumstances and not afford him proper due process before doing so. This speculation  
16 does not establish the necessary likelihood necessary for the Court to grant the extraordinary  
17 remedy of a preliminary injunction. Ghasedi has not shown that the irreparable injury he fears is  
18 “likely in the absence of an injunction.” *Winter*, 555 U.S. 22. His request for injunctive relief  
19 should be denied.<sup>11</sup>

20  
21  
22 <sup>11</sup> Ghasedi’s request for declaratory relief should also be denied. The Declaratory Judgment Act does not grant  
23 litigants an absolute right to a legal determination. *United States v. State of Wash.*, 759 F.2d 1353, 1356 (9th Cir.  
24 1985). And a court may exercise its discretion to refuse to grant declaratory relief because the state of the record is  
inadequate to support the extent of relief sought. *Id.* Declaratory relief should be denied when it will neither serve a  
useful purpose in clarifying and settling the legal relations in issue nor terminate the proceedings and afford relief  
from the uncertainty and controversy faced by the parties. *Id.* at 1357. Here, because Ghasedi’s prayer for  
declaratory relief rest on a host of unknowns, not the least of which is whether third country removal will occur at  
all, the relief should be denied.

1 **CONCLUSION**

2 For the foregoing reasons, Federal Respondents respectfully requests that this Court deny  
3 the Petition.

4 **CERTIFICATION**

5 I certify that this memorandum contains 5,848 words, in compliance with Local Civil  
6 Rule LCR 7(e)(2).

7 DATED this 29th day of October, 2025.

8 Respectfully submitted,

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10 *s/ Brian C. Kipnis*

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