

UNITED STATES DISTRICT COURT
MIDDLE DISTRICT OF GEORGIA

ALEJANDRA ANDREINA DEL VALLE
PEREZ AVENDANO,

Petitioner,

v.

JOHN TSOUKARIS, Field Office Director of
Enforcement and Removal Operations,
ATLANTA Field Office, Immigration and
Customs Enforcement;
KRISTI NOEM, Secretary, U.S. Department of
Homeland Security; U.S. DEPARTMENT OF
HOMELAND SECURITY;
PAMELA BONDI, U.S. Attorney General;
EXECUTIVE OFFICE FOR IMMIGRATION
REVIEW;
JASON STREEVAL, Warden of STEWART
DETENTION CENTER,

Respondents.

Case No.

**PETITION FOR WRIT OF
HABEAS CORPUS**

INTRODUCTION

1. Petitioner ALEJANDRA ANDREINA DEL VALLE PEREZ AVENDANO is in the physical custody of Respondents at the STEWART DETENTION CENTER. She now faces unlawful detention because the Department of Homeland Security (DHS), in direct collaboration with the adjudicative body with jurisdiction over immigrants (the Executive Office of Immigration Review) (EOIR) have concluded Petitioner is subject to mandatory detention.

2. Petitioner is charged with, inter alia, having entered the United States without admission or inspection. *See* 8 U.S.C. § 1182(a)(6)(A)(i).

3. Based on this allegation in Petitioner's removal proceedings, DHS denied Petitioner release from immigration custody, consistent with a new DHS policy issued on July 8, 2025, instructing all Immigration and Customs Enforcement (ICE) employees to consider anyone inadmissible under § 1182(a)(6)(A)(i)—i.e., those who entered the United States without admission or inspection—to be subject to detention under 8 U.S.C. § 1225(b)(2)(A) and therefore ineligible to be released on bond.

4. Similarly, on September 5, 2025, the Board of Immigration Appeals (BIA or Board) issued a precedent decision, binding on all immigration judges, holding that an immigration judge has no authority to consider bond requests for any person who entered the United States without admission. *See Matter of Yajure Hurtado*, 29 I. & N. Dec. 216 (BIA 2025). The Board determined that such individuals are subject to detention under 8 U.S.C. § 1225(b)(2)(A) and therefore ineligible to be released on bond.

5. Petitioner's detention on this basis violates the plain language of the Immigration and Nationality Act. Section 1225(b)(2)(A) does not apply to individuals like Petitioner who previously entered and are now residing in the United States. Instead, such individuals are

1 subject to a different statute, § 1226(a), that allows for release on conditional parole or bond.
2 That statute expressly applies to people who, like Petitioner, are charged as inadmissible for
3 having entered the United States without inspection.

4 6. Respondents' new legal interpretation is plainly contrary to the statutory
5 framework and contrary to decades of agency practice applying § 1226(a) to people like
6 Petitioner.

7 7. More importantly, the Government itself has made an abrupt about-face on this
8 issue. Respondents should be judicially estopped from asserting their current interpretation of 8
9 U.S.C. § 1225(b)(2)(A), because they previously prevailed in litigation after asserting the
10 opposite interpretation. As explained in *New Hampshire v. Maine*, 532 U.S. 742 (2001), judicial
11 estoppel applies when a party assumes a position in a legal proceeding, succeeds in maintaining
12 that position, and then adopts a contrary position in a subsequent proceeding to gain an unfair
13 advantage. Here, Respondents previously, and successfully, argued that individuals who entered
14 the United States without inspection were subject to detention under § 1226(a), and not §
15 1225(b)(2)(A), and courts accepted that position. Respondents now reverse course and assert that
16 such individuals are subject to mandatory detention under § 1225(b)(2)(A), thereby denying
17 them bond hearings. This shift in legal position undermines the integrity of the judicial process
18 and imposes an unfair detriment on Petitioners who relied on the prior interpretation.
19 Accordingly, Respondents should be estopped from asserting this inconsistent position.

20 8. Furthermore, The Government's own issuance of an I-220A placing Petitioner in
21 custody under 8 U.S.C. § 1226(a) reflects a discretionary, fact-based determination that
22 Petitioner was not subject to mandatory detention under § 1225(b)(2)(A). This quasi-judicial
23 decision was made by DHS at the outset of proceedings, based on the facts available to both
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parties and Petitioner’s own admissions. Critically, DHS itself alleged in the Notice to Appear that Petitioner “entered the United States without inspection and without parole or lawful admission,” a factual assertion that squarely contradicts the Government’s current position—adopted wholesale by the Board of Immigration Appeals—that Petitioner is ineligible to apply for bond before EOIR. This reversal undermines the integrity of the adjudicative process and triggers the principles of issue preclusion recognized in *B&B Hardware, Inc. v. Hargis Indus., Inc.*, 575 U.S. 138 (2015), which require courts to respect agency determinations when the ordinary elements of preclusion are met.

9. Accordingly, Petitioner seeks a writ of habeas corpus requiring that she be released unless Respondents provide a bond hearing under § 1226(a) within seven days.

JURISDICTION

10. Petitioner is in the physical custody of Respondents. Petitioner is detained at the STEWART DETENTION CENTER in LUMPKIN, GEORGIA.

11. This Court has jurisdiction under 28 U.S.C. § 2241(c)(5) (habeas corpus), 28 U.S.C. § 1331 (federal question), and Article I, section 9, clause 2 of the United States Constitution (the Suspension Clause).

12. This Court may grant relief pursuant to 28 U.S.C. § 2241, the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*, and the All Writs Act, 28 U.S.C. § 1651.

VENUE

13. Pursuant to *Braden v. 30th Judicial Circuit Court of Kentucky*, 410 U.S. 484, 493- 500 (1973), venue lies in the United States District Court for the MIDDLE DISTRICT OF GEORGIA, the judicial district in which Petitioner currently is detained.

1 14. Venue is also properly in this Court pursuant to 28 U.S.C. § 1391(e) because
2 Respondents are employees, officers, and agencies of the United States, and because a
3 substantial part of the events or omissions giving rise to the claims occurred in the
4 MIDDLE DISTRICT OF GEORGIA.

5
6 **REQUIREMENTS OF 28 U.S.C. § 2243**

7 15. The Court must grant the petition for writ of habeas corpus or order Respondents to show
8 cause “forthwith,” unless the petitioner is not entitled to relief. 28 U.S.C. § 2243. If an
9 order to show cause is issued, Respondents must file a return “within three days unless
10 for good cause additional time, not exceeding twenty days, is allowed.” *Id.*

11 16. Habeas corpus is “perhaps the most important writ known to the constitutional law . . .
12 affording as it does a *swift* and imperative remedy in all cases of illegal restraint or
13 confinement.” *Fay v. Noia*, 372 U.S. 391, 400 (1963) (emphasis added). “The application
14 for the writ usurps the attention and displaces the calendar of the judge or justice who
15 entertains it and receives prompt action from him within the four corners of the
16 application.” *Yong v. I.N.S.*, 208 F.3d 1116, 1120 (9th Cir. 2000) (citation omitted).

17 **PARTIES**

18 17. Petitioner ALEJANDRA ANDREINA DEL VALLE PEREZ AVENDANO is a citizen
19 of Venezuela who has been in immigration detention since the 15th of August , 2025.
20 After arresting Petitioner at her check-in in Charlotte, North Carolina, and transferring
21 her to Stewart Detention Center, ICE did not set bond and Petitioner is unable to obtain
22 review of her custody by an IJ, pursuant to the Board’s decision in *Matter of Yajure*
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24

1 *Hurtado*, 29 I. & N. Dec. 216 (BIA 2025). Due to this erroneous decision, it would be
2 futile for Petitioner to apply to EOIR without the intervention of this honorable Court.

3 18. Respondent JOHN TSOUKARIS is the Director of the Atlanta Field Office of ICE's
4 Enforcement and Removal Operations division; however, on information and belief, the
5 DHS is rotating their Field Office Director without publishing a schedule of rotation. As
6 such, JOHN TSOUKARIS or his unknown, unannounced provisional replacement is
7 Petitioner's immediate custodian and is responsible for Petitioner's detention and
8 removal. He or his acting counterpart is named in his or her official capacity.

9 19. Respondent Kristi Noem is the Secretary of the Department of Homeland Security. She is
10 responsible for the implementation and enforcement of the Immigration and Nationality
11 Act (INA), and oversees ICE, which is responsible for Petitioner's detention. Ms. Noem
12 has ultimate custodial authority over Petitioner and is sued in her official capacity.

13 20. Respondent Department of Homeland Security (DHS) is the federal agency responsible
14 for implementing and enforcing the INA, including the detention and removal of
15 noncitizens.

16 21. Respondent Pamela Bondi is the Attorney General of the United States. She is
17 responsible for the Department of Justice, of which the Executive Office for Immigration
18 Review and the immigration court system it operates is a component agency. She is sued
19 in her official capacity.

20 22. Respondent Executive Office for Immigration Review (EOIR) is the federal agency
21 responsible for implementing and enforcing the INA in removal proceedings, including
22 for custody redeterminations in bond hearings.

1 23. Respondent, Warden Jason Streevalis, is employed by the private, for-profit detention
2 corporation contracted by the Government as an agent to confine immigrants at Stewart
3 Detention Center, where Petitioner is detained. He has immediate physical custody of
4 Petitioner. He is sued in his official capacity.

5 **LEGAL FRAMEWORK**

6 24. The INA prescribes three basic forms of detention for the vast majority of noncitizens in
7 removal proceedings.

8 25. First, 8 U.S.C. § 1226 authorizes the detention of noncitizens in standard removal
9 proceedings before an IJ. *See* 8 U.S.C. § 1229a. Individuals in § 1226(a) detention are
10 generally entitled to a bond hearing at the outset of their detention, *see* 8 C.F.R. §§
11 1003.19(a), 1236.1(d), while noncitizens who have been arrested, charged with, or
12 convicted of certain crimes are subject to mandatory detention, *see* 8 U.S.C. § 1226(c).

13 26. Second, the INA provides for mandatory detention of noncitizens subject to expedited
14 removal under 8 U.S.C. § 1225(b)(1) and for other recent arrivals seeking admission
15 referred to under § 1225(b)(2).

16 27. Last, the INA also provides for detention of noncitizens who have been ordered removed,
17 including individuals in withholding-only proceedings, *see* 8 U.S.C. § 1231(a)–(b).

18 28. This case concerns the detention provisions at §§ 1226(a) and 1225(b)(2).

19 29. The detention provisions at § 1226(a) and § 1225(b)(2) were enacted as part of the Illegal
20 Immigration Reform and Immigrant Responsibility Act (IIRIRA) of 1996, Pub. L. No.
21 104–208, Div. C, §§ 302–03, 110 Stat. 3009–546, 3009–582 to 3009–583, 3009–585.
22 Section 1226(a) was most recently amended earlier this year by the Laken Riley Act,
23 Pub. L. No. 119–1, 139 Stat. 3 (2025).

1 30. Following the enactment of the IIRIRA, EOIR drafted new regulations explaining that, in
2 general, people who entered the country without inspection were not considered detained
3 under § 1225 and that they were instead detained under § 1226(a). *See* Inspection and
4 Expedited Removal of Aliens; Detention and Removal of Aliens; Conduct of Removal
5 Proceedings; Asylum Procedures, 62 Fed. Reg. 10312, 10323 (Mar. 6, 1997).

6 31. Thus, in the decades that followed, most people who entered without inspection and were
7 placed in standard removal proceedings received bond hearings, unless their criminal
8 history rendered them ineligible pursuant to 8 U.S.C. § 1226(c). That practice was
9 consistent with many more decades of prior practice, in which noncitizens who were not
10 deemed “arriving” were entitled to a custody hearing before an IJ or other hearing officer.
11 *See* 8 U.S.C. § 1252(a) (1994); *see also* H.R. Rep. No. 104-469, pt. 1, at 229 (1996)
12 (noting that § 1226(a) simply “restates” the detention authority previously found at §
13 1252(a)).

14 32. In *Jennings v. Rodriguez*, the Department of Homeland Security (DHS) explicitly
15 acknowledged that individuals who have already entered the United States and are not
16 apprehended within 100 miles of the border or within 14 days of entry are subject to
17 discretionary detention under 8 U.S.C. § 1226(a), not mandatory detention under §
18 1225(b). During oral argument on November 30, 2016, then–Solicitor General Ian
19 Gershengorn stated: “If they are not detained within 100 miles of the border or within 14
20 days... then they are under 1226(a) and not 1226(c)” and further clarified, in response to
21 a question concerning “an alien who has come into the United States illegally without
22 being admitted [and] who takes up residence 50 miles from the border,” the Government
23 responded, “The answer is they are held under 1226(a) and that they get a bond
24

1 hearing...” Transcript of Oral Argument at 7–8, *Jennings v. Rodriguez*, 583 U.S. ____
2 (2018) (No. 15-1204). DHS reiterated that such individuals “would be held under
3 1226(a)” and cited the administrative record to support that position. *Id.* These statements
4 reflect DHS’s prior litigation stance that § 1226(a) governs detention for noncitizens who
5 have entered and are residing in the United States, a position directly contrary to the
6 agency’s current interpretation applying § 1225(b)(2)(A) to such individuals. Having
7 prevailed in *Jennings* after taking this position, they should be estopped from taking the
8 contrary position now simply because their political or litigation interests have changed.
9 Estoppel in this case is necessary to preserve the predictability inherent in the rule of law
10 and due process under the Fifth Amendment, as well as to protect the integrity of the
11 judicial system.

12 33. On July 8, 2025, ICE, “in coordination with” DOJ, announced a new policy that rejected
13 well-established understanding of the statutory framework and reversed decades of
14 practice.

15 34. The new policy, entitled “Interim Guidance Regarding Detention Authority for
16 Applicants for Admission,”¹ claims that all persons who entered the United States
17 without inspection shall now be subject to mandatory detention provision under §
18 1225(b)(2)(A). The policy applies regardless of when a person is apprehended, and
19 affects those who have resided in the United States for months, years, and even decades.

20 35. On September 5, 2025, the BIA adopted this same position in a published decision,
21 *Matter of Yajure Hurtado*. There, the Board held that all noncitizens who entered the
22

23 _____
24 ¹ Available at <https://www.aila.org/library/ice-memo-interim-guidance-regarding-detention-authority-for-applications-for-admission>.

1 United States without admission or parole are subject to detention under § 1225(b)(2)(A)
2 and are ineligible for IJ bond hearings.

3 36. Since Respondents adopted their new policies, several federal courts have rejected their
4 new interpretation of the INA's detention authorities. Courts have likewise rejected
5 *Matter of Yajure Hurtado*, which adopts the same reading of the statute as ICE.

6 37. Even before ICE or the BIA introduced these nationwide policies, IJs in the Tacoma,
7 Washington, immigration court stopped providing bond hearings for persons who entered
8 the United States without inspection and who have since resided here. There, the U.S.
9 District Court in the Western District of Washington found that such a reading of the INA
10 is likely unlawful and that § 1226(a), not § 1225(b), applies to noncitizens who are not
11 apprehended upon arrival to the United States. *Rodriguez Vazquez v. Bostock*, 779 F.
12 Supp. 3d 1239 (W.D. Wash. 2025).

13 38. A growing number of federal courts have rejected ICE and EOIR's expanded
14 interpretation of the Immigration and Nationality Act's detention provisions. These
15 courts have consistently held that § 1226(a), not § 1225(b)(2), governs the detention
16 authority applicable in these cases. For example, courts in Massachusetts, Arizona, New
17 York, Minnesota, California, and Nebraska have reached this conclusion. See: *Gomes v.*
18 *Hyde*, No. 1:25-CV-11571-JEK (D. Mass. July 7, 2025); *Rosado v. Figueroa*, No. CV
19 25-02157 PHX DLR (CDB) (D. Ariz. Aug. 11, 2025); *Lopez Benitez v. Francis*, No. 25
20 CIV. 5937 (DEH) (S.D.N.Y. Aug. 13, 2025); *Maldonado v. Olson*, No. 0:25-cv-03142-
21 SRN-SGE (D. Minn. Aug. 15, 2025); *Romero v. Hyde*, No. 25-11631-BEM (D. Mass.
22 Aug. 19, 2025); *Ramirez Clavijo v. Kaiser*, No. 25-CV-06248-BLF (N.D. Cal. Aug. 21,
23 2025); *Palma Perez v. Berg*, No. 8:25CV494 (D. Neb. Sept. 3, 2025).

1 39. These decisions reflect a clear judicial consensus that the government’s reliance on §
2 1225(b)(2) is misplaced in cases involving those whose immigration status lawfully falls
3 under § 1226(a).

4 40. Courts have uniformly rejected DHS’s and EOIR’s new interpretation because it defies
5 the INA. As the *Rodriguez Vazquez* court and others have explained, the plain text of the
6 statutory provisions demonstrates that § 1226(a), not § 1225(b), applies to people like
7 Petitioner.

8 41. Indeed, according to the I-220A, Release on Recognizance document issued to
9 Respondent upon her encounter with Government officials, as well as the DHS’s own
10 factual allegations contained in the Notice to Appear, the DHS themselves determined
11 that Petitioner had entered the U.S. under the INA and thus falls under § 1226(a), not §
12 1225(b).

13 42. Section 1226(a) applies by default to all persons “pending a decision on whether the
14 [noncitizen] is to be removed from the United States.” These removal hearings are held
15 under § 1229a, to “decid[e] the inadmissibility or deportability of a[] [noncitizen].”

16 43. The text of § 1226 also explicitly applies to people charged as being inadmissible,
17 including those who entered without inspection. *See* 8 U.S.C. § 1226(c)(1)(E).
18 Subparagraph (E)’s reference to such people makes clear that, by default, such people are
19 afforded a bond hearing under subsection (a). As the *Rodriguez Vazquez* court explained,
20 “[w]hen Congress creates ‘specific exceptions’ to a statute’s applicability, it ‘proves’ that
21 absent those exceptions, the statute generally applies.” *Rodriguez Vazquez*, 779 F. Supp.
22 3d at 1257 (citing *Shady Grove Orthopedic Assocs., P.A. v. Allstate Ins. Co.*, 559 U.S.
23 393, 400 (2010)); *see also* *Gomes*, 2025 WL 1869299, at *7.

1 44. Section 1226 therefore leaves no doubt that it applies to people who face charges of being
2 inadmissible to the United States, including those who are present without admission or
3 parole.

4 45. By contrast, § 1225(b) applies to people arriving at U.S. ports of entry or who recently
5 entered the United States and were not free to mingle with the general population after
6 being free from official restraint. The statute’s entire framework is premised on
7 inspections at the border of people who are “seeking admission” to the United States. 8
8 U.S.C. § 1225(b)(2)(A). Indeed, the Supreme Court has explained that this mandatory
9 detention scheme applies “at the Nation’s borders and ports of entry, where the
10 Government must determine whether a[] [noncitizen] seeking to enter the country is
11 admissible.” *Jennings v. Rodriguez*, 583 U.S. 281, 287 (2018).

12 46. Accordingly, the mandatory detention provision of § 1225(b)(2)(A) does not apply to
13 people like Petitioner, who were encountered at the border and released after a quasi-
14 judicial determination by an immigration official on a form I-220A that Respondent falls
15 under the discretionary arrest provision of § 1226(a) as an uninspected entrant. The
16 Government’s own issuance of an I-220A placing Petitioner in custody under 8 U.S.C. §
17 1226(a) reflects a discretionary, fact-based determination that Petitioner was not subject
18 to mandatory detention under § 1225(b)(2)(A). This quasi-judicial decision was made by
19 DHS at the outset of proceedings, based on the facts available to both parties and
20 Petitioner’s own admissions. Critically, DHS itself alleged in the Notice to Appear that
21 Petitioner “entered the United States without inspection and without parole or lawful
22 admission,” a factual assertion that squarely contradicts the Government’s current
23 position—adopted wholesale by the Board of Immigration Appeals—that Petitioner is
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ineligible to apply for bond before EOIR. This reversal undermines the integrity of the adjudicative process and triggers the principles of issue preclusion recognized in *B&B Hardware, Inc. v. Hargis Indus., Inc.*, 575 U.S. 138 (2015), which require courts to respect agency determinations when the ordinary elements of preclusion are met.

47. It has been the settled practice for decades for immigration officials to issue an I-220A, or an Order of Release on Recognizance, to those who encounter immigration officials at or near the border. The issuance of an I-220A under § 236 is not a ministerial act but a formal adjudication of custody status, reflecting DHS’s determination that the individual falls under the discretionary detention framework of § 236 rather than the mandatory detention provisions of § 235(b). The Supreme Court has “long favored application of the common law doctrines of collateral estoppel (as to issues) and res judicata (as to claims) to those determinations of administrative bodies that have attained finality.” *Astoria Fed. Sav. & Loan Ass’n v. Solimino*, 501 U.S. 104, 108 (1991) (citing *United States v. Utah Constr. & Mining Co.*, 384 U.S. 394, 422 (1966)). As the Court explained in *Utah Construction*, “[w]hen an administrative agency is acting in a judicial capacity and resolves disputed issues of fact properly before it which the parties have had an adequate opportunity to litigate, the courts have not hesitated to apply res judicata to enforce repose.” 384 U.S. at 422. This presumption applies because “Congress is understood to legislate against a background of common-law adjudicatory principles.” *Astoria*, 501 U.S. at 108 (citing *Briscoe v. LaHue*, 460 U.S. 325 (1983); *Isbrandtsen Co. v. Johnson*, 343 U.S. 779, 783 (1952)). Accordingly, DHS’s prior § 236 determination—memorialized in the I-220A—constitutes a binding judgment for purposes of collateral estoppel and cannot be disturbed absent materially changed circumstances or new facts.

FACTS

48. Petitioner has resided in the United States since September 11 2021 and currently resides physically in Lumpkin, Georgia, where she is detained.

49. Upon her entry into the United States, the DHS released respondent into the country with an I-220A form *Order of Release on Recognizance*, or “OREC,” which found that Respondent was detained and released under INA 236, formally documenting that she was arrested, placed in removal proceedings, and released pursuant to INA § 236 (see OREC, Exhibit 4). The OREC expressly states that respondent’s release was conditioned on compliance with § 236 and related regulations.

50. The DHS filed a Notice to Appear with EOIR alleging that Petitioner entered the United States without inspection. (see Exhibit 3, Notice to Appear, or “NTA”).

51. On or about August 15 2025 in Charlotte, North Carolina, Petitioner was arrested when she appeared for a scheduled check-in with immigration authorities. Petitioner is now detained at the Stewart Detention Center. (See I-213, ICE Report)

52. DHS placed Petitioner in removal proceedings before the Stewart Immigration Court pursuant to 8 U.S.C. § 1229a. ICE has charged Petitioner with, *inter alia*, being inadmissible under 8 U.S.C. § 1182(a)(6)(A)(i) as someone who entered the United States without inspection.

53. Alejandra Del Valle Pérez Avendaño’s detention has inflicted profound harm on her U.S. citizen family, particularly her two young children, who are experiencing emotional and developmental hardship in her absence. As emphasized by ourBRIDGE for Kids, a Charlotte-based nonprofit that supports immigrant and refugee families, Alejandra is a devoted mother and wife whose presence is essential to her children’s well-being and

1 stability. The organization underscores that deportation would cause lasting trauma and
2 grief, not only within her household but also across the broader community that values her
3 contributions. Her case exemplifies the urgent need to consider family unity and the best
4 interests of U.S. citizen children in detention decisions. The support letter affirms that
5 Alejandra's continued presence in Charlotte is not only vital to her family but also to the
6 community that stands ready to welcome her back

7 54. Following Petitioner's arrest and transfer to STEWART DETENTION CENTER, ICE
8 issued a custody determination to continue Petitioner's detention without an opportunity to
9 post bond or be released on other conditions.

10 55. On August 21, 2025, Petitioner submitted a bond request to Stewart Immigration Court.

11 The case was classified as a Bond Matter, separate from her pending removal
12 proceedings initiated by a charging document dated November 6, 2021. The Immigration
13 Judge issued a decision on August 28, 2025, finding no jurisdiction over the bond
14 request, despite the fact that the DHS had previously released the Respondent under
15 section 236 of the INA.

16 56. Pursuant to *Matter of Yajure Hurtado*, the immigration judge is unable to consider
17 Petitioner's bond request, and her unlawful detention cannot be litigated before that body,
18 who collaborated with the DHS – who is a party to these contested proceedings – to adopt
19 the DHS position wholesale, because such efforts would be futile.

20 57. As a result, Petitioner remains in detention. Without relief from this court, she face the
21 prospect of months, or even years, in immigration custody, separated from her family and
22 community.

23 CLAIMS FOR RELIEF

COUNT I
Violation of the INA

58. Petitioner incorporates by reference the allegations of fact set forth in the preceding paragraphs.

59. The mandatory detention provision at 8 U.S.C. § 1225(b)(2) does not apply to all noncitizens residing in the United States who are subject to the grounds of inadmissibility. As relevant here, it does not apply to those who received an I-220A and who were subsequently accused by DHS of having “entered” the United States. Those actions by DHS, followed by the Petitioner’s concession to those charges before EOIR, represent a quasi-judicial determination by an agency which precludes further litigation of the issue unless new, material, and previously unavailable facts emerge. Such noncitizens continue to be detained under § 1226(a), unless they are subject to § 1225(b)(1), § 1226(c), or § 1231.

60. The application of § 1225(b)(2) to Petitioner unlawfully mandates her continued detention and violates the INA.

COUNT II
Violation of the Bond Regulations

61. Petitioner incorporates by reference the allegations of fact set forth in preceding paragraphs.

62. In 1997, after Congress amended the INA through IIRIRA, EOIR and the then-Immigration and Naturalization Service issued an interim rule to interpret and apply IIRIRA. Specifically, under the heading of “Apprehension, Custody, and Detention of [Noncitizens],” the agencies explained that “[d]espite being applicants for admission, [noncitizens] who are present without having been admitted or paroled (formerly referred

1 to as [noncitizens] who entered without inspection) will be eligible for bond and bond
2 redetermination.” 62 Fed. Reg. at 10323 (emphasis added). The agencies thus made clear
3 that individuals who had entered without inspection were eligible for consideration for
4 bond and bond hearings before IJs under 8 U.S.C. § 1226 and its implementing
5 regulations.

6 63. Nonetheless, pursuant to *Matter of Yajure Hurtado*, EOIR has a policy and practice of
7 applying § 1225(b)(2) to individual like Petitioner.

8 64. The application of § 1225(b)(2) to Petitioner unlawfully mandates her continued
9 detention and violates 8 C.F.R. §§ 236.1, 1236.1, and 1003.19.

10 **COUNT III**
11 **Violation of Due Process**

12 65. Petitioner repeats, re-alleges, and incorporates by reference each and every allegation in
13 the preceding paragraphs as if fully set forth herein.

14 66. The government may not deprive a person of life, liberty, or property without due process
15 of law. U.S. Const. amend. V. “Freedom from imprisonment—from government custody,
16 detention, or other forms of physical restraint—lies at the heart of the liberty that the
17 Clause protects.” *Zadvydas v. Davis*, 533 U.S. 678, 690 (2001).

18 67. Petitioner has a fundamental interest in liberty and being free from official restraint.

19 68. The government’s detention of Petitioner without a bond redetermination hearing to
20 determine whether he is a flight risk or danger to others violates [his/her/their] right to
21 due process.

22 **Judicial Estoppel**

23 69. Petitioner repeats, re-alleges, and incorporates by reference each and every allegation in
24 the preceding paragraphs as if fully set forth herein.

1 70. The Government is judicially estopped from asserting that Petitioner is subject to
2 mandatory detention under 8 U.S.C. § 1225(b)(2)(A). In prior litigation,
3 including *Jennings v. Rodriguez*, the Government successfully argued that individuals who
4 entered without inspection and were not apprehended near the border or within 14 days
5 were subject to discretionary detention under § 1226(a), not mandatory detention under §
6 1225(b)(2)(A). See *Jennings v. Rodriguez*, No. 15-1204, Tr. of Oral Arg. at 7–8 (Nov. 30,
7 2016). Courts accepted that position. Now, the Government reverses course and asserts the
8 opposite interpretation to deny bond hearings. Under *New Hampshire v. Maine*, 532 U.S.
9 742 (2001), judicial estoppel applies where a party assumes a position, prevails, and then
10 adopts a contrary position to gain an unfair advantage. The Government’s reversal
11 undermines the integrity of the judicial process and prejudices Petitioners who relied on
12 the prior interpretation.

13 14 **PRAYER FOR RELIEF**

15 WHEREFORE, Petitioner prays that this Court grant the following relief:

- 16 a. Assume jurisdiction over this matter;
- 17 b. Order that Petitioner shall not be transferred outside the Middle District of
18 Georgia while this habeas petition is pending;
- 19 c. Issue an Order to Show Cause ordering Respondents to show cause why this
20 Petition should not be granted within three days;
- 21 d. Issue a Writ of Habeas Corpus requiring that Respondents release Petitioner or, in
22 the alternative, provide Petitioner with a bond hearing pursuant to 8 U.S.C. §
23 1226(a) within seven days;

- 1 e. Declare that Petitioner’s detention is unlawful;
- 2 f. Award Petitioner attorney’s fees and costs under the Equal Access to Justice Act
- 3 (“EAJA”), as amended, 28 U.S.C. § 2412, and on any other basis justified under
- 4 law; and
- 5 g. Grant any other and further relief that this Court deems just and proper.

6 DATED this 26th day of September, 2025.

7 **/s/ Joshua McCall, Esq.**

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