Jason Cole Decl. at ¶ 4 (Sept. 25, 2025). Petitioner was subsequently released from immigration custody on an Order of Supervision. See Ex. 1, I-213.¹ On August 25, 2025, Immigration and Customs Enforcement (ICE) re-detained Petitioner to effect his removal to Vietnam. Cole Decl. at ¶ 6. ICE is currently preparing a travel document (TD) request in order to effectuate Petitioner's removal. Id. at ¶ 8-9. ICE is routinely obtaining TDs from Vietnam and is able to arrange travel itineraries to execute final orders of removal for Vietnamese citizens. Id. at ¶ 11-14. Once Petitioner's TD is obtained, ICE will arrange for his removal to Vietnam. Id. at ¶ 15. ICE is not seeking to remove Petitioner to a third country and has agreed to keep Petitioner in this district during the pendency of this habeas matter. Id. at ¶ 7.

III. Argument

A. Petitioner's Claims Regarding Transfer and Third Countries Present No Case or Controversy

The Constitution limits federal judicial power to designated "cases" and "controversies." U.S. Const., Art. III, § 2; SEC v. Medical Committee for Human Rights, 404 U.S. 403, 407 (1972) (federal courts may only entertain matters that present a "case" or "controversy" within the meaning of Article III). "Absent a real and immediate threat of future injury there can be no case or controversy, and thus no Article III standing for a party seeking injunctive relief." Wilson v. Brown, No. 05-cv-1774-BAS-MDD, 2015 WL 8515412, at *3 (S.D. Cal. Dec. 11, 2015) (citing Friends of the Earth, Inc. v. Laidlow Env't Servs., Inc., 528 U.S. 167, 190 (2000) ("[I]n a lawsuit brought to force compliance, it is the plaintiff's burden to establish standing by demonstrating that, if unchecked by the litigation, the defendant's allegedly wrongful behavior will likely occur or continue, and that the threatened injury if certainly impending."). At the "irreducible constitutional minimum," standing requires that Plaintiff demonstrate the following: (1) an injury in fact (2) that is fairly traceable to the

¹ The attached exhibits are true copies, with redactions of private information, of documents obtained from ICE counsel.

challenged action of the United States and (3) likely to be redressed by a favorable decision. See Lujan v. Defenders of Wildlife, 504 U.S. 555, 560-61 (1992).

Here, Respondents are not seeking to remove Petitioner to a third country. *See* Cole Decl. at ¶7. As such, there is no controversy concerning transfer and third country resettlement for the Court to resolve. Federal courts do not have jurisdiction "to give opinion upon moot questions or abstract propositions, or to declare principles or rules of law which cannot affect the matter in issue in the case before it." *Church of Scientology of Cal. v. United States*, 506 U.S. 9, 12 (1992). "A claim is moot if it has lost its character as a present, live controversy." *Rosemere Neighborhood Ass'n v. U.S. Env't Prot. Agency*, 581 F.3d 1169, 1172-73 (9th Cir. 2009). The Court therefore lacks jurisdiction over Petitioner's claims concerning transfer and third country resettlement because there is no live case or controversy. *See Powell v. McCormack*, 395 U.S. 486, 496 (1969); *see also Murphy v. Hunt*, 455 U.S. 478, 481 (1982).

B. Petitioner's Claims and Requests are Barred by 8 U.S.C. § 1252

Petitioner bears the burden of establishing that this Court has subject matter jurisdiction over his claims. See Ass'n of Am. Med. Coll. v. United States, 217 F.3d 770, 778-79 (9th Cir. 2000); Finley v. United States, 490 U.S. 545, 547-48 (1989). As a threshold matter, Petitioner's claims are jurisdictionally barred under 8 U.S.C. § 1252(g). Courts lack jurisdiction over any claim or cause of action arising from any decision to commence or adjudicate removal proceedings or execute removal orders. See 8 U.S.C. § 1252(g) ("Except as provided in this section and notwithstanding any other provision of law (statutory or nonstatutory), including section 2241 of Title 28, or any other habeas corpus provision, and sections 1361 and 1651 of such title, no court shall have jurisdiction to hear any cause or claim by or on behalf of any alien arising from the decision or action by the Attorney General to commence proceedings, adjudicate cases, or execute removal orders against any alien under this chapter.") (emphasis added); Reno v. Am.-Arab Anti-Discrimination Comm., 525 U.S. 471, 483 (1999) ("There was good reason for Congress to focus special attention upon, and make

special provision for, judicial review of the Attorney General's discrete acts of "commenc[ing] proceedings, adjudicat[ing] cases, [and] execut[ing] removal orders"—which represent the initiation or prosecution of various stages in the deportation process."). Section 1252(g) removes district court jurisdiction over "three discrete actions that the Attorney may take: [his] 'decision or action' to 'commence proceedings, adjudicate cases, or execute removal orders." *Reno*, 525 U.S. at 482 (emphasis removed). Petitioner's claims necessarily arise "from the decision or action by the Attorney General to . . . execute removal orders," over which Congress has explicitly foreclosed district court jurisdiction. 8 U.S.C. § 1252(g). The Court should deny the pending motion and dismiss this matter for lack of jurisdiction under 8 U.S.C. § 1252.

C. Petitioner Fails to Establish Entitlement to Interim Injunctive Relief

Alternatively, Petitioner's motion should be denied because he has not established that he is entitled to interim injunctive relief. Petitioner cannot establish that he is likely to succeed on the underlying merits, there is no showing of irreparable harm, and the equities do not weigh in his favor. In general, the showing required for a temporary restraining order is the same as that required for a preliminary injunction. See Stuhlbarg Int'l Sales Co., Inc. v. John D. Brush & Co., Inc., 240 F.3d 832, 839 (9th Cir. 2001). To prevail on a motion for a temporary restraining order, a plaintiff must "establish that he is likely to succeed on the merits, that he is likely to suffer irreparable harm in the absence of preliminary relief, that the balance of equities tips in his favor, and that an injunction is in the public interest." Winter v. Nat. Res. Def. Council, Inc., 555 U.S. 7, 20 (2008); see Nken v. Holder, 556 U.S. 418, 426 (2009). Plaintiffs must demonstrate a "substantial case for relief on the merits." Leiva-Perez v. Holder, 640 F.3d 962, 967-68 (9th Cir. 2011). When "a plaintiff has failed to show the likelihood of success on the merits, we need not consider the remaining three [Winter factors]." Garcia v. Google, Inc., 786 F.3d 733, 740 (9th Cir. 2015).

The final two factors required for preliminary injunctive relief—balancing of the harm to the opposing party and the public interest—merge when the Government is the

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opposing party. See Nken, 556 U.S. at 435. The Supreme Court has specifically acknowledged that "[f]ew interests can be more compelling than a nation's need to ensure its own security." Wayte v. United States, 470 U.S. 598, 611 (1985); see also United States v. Brignoni-Ponce, 422 U.S. 873, 878-79 (1975); New Motor Vehicle Bd. v. Orrin W. Fox Co., 434 U.S. 1345, 1351 (1977); Blackie's House of Beef, Inc. v. Castillo, 659 F.2d 1211, 1220-21 (D.C. Cir. 1981); Maharaj v. Ashcroft, 295 F.3d 963, 966 (9th Cir. 2002) (movant seeking injunctive relief "must show either (1) a probability of success on the merits and the possibility of irreparable harm, or (2) that serious legal questions are raised and the balance of hardships tips sharply in the moving party's favor.") (quoting Andreiu v. Ashcroft, 253 F.3d 477, 483 (9th Cir. 2001)). Petitioner has a history of convictions, including for cruelty toward his wife, property damage, counterfeiting, theft, drug possession, and a valid Order of removal. See Ex. 1. He offers no rationale that would outweigh the Government's interest in effectuating his removal.

1. No Likelihood of Success on the Merits

Likelihood of success on the merits is a threshold issue. See Garcia, 786 F.3d at 740. Petitioner cannot establish that he is likely to succeed on the underlying merits of his claims because he is properly detained under 8 U.S.C. § 1231(a).

ICE's authority to detain, release, and re-detain noncitizens who are subject to a final order of removal is governed by 8 U.S.C. § 1231(a), which provides that "the Attorney General shall remove the alien from the United States within a period of 90 days," and "[i]f the alien does not leave or is not removed within the removal period, the alien, pending removal, shall be subject to supervision under regulations prescribed by the Attorney General." 8 U.S.C. §§ 1231(a)(1)(A), 1231(a)(3); see also 8 U.S.C. § 1231(a)(6). An Order of Supervision may be issued under 8 C.F.R. § 241.4, and the order may be revoked under section 241.4(1)(2)(iii) where "appropriate to enforce a removal order or to commence removal proceedings against an alien." See also 8 C.F.R. § 241.5 (Conditions of release after removal period). It is also provided in 8 C.F.R. § 241.13(i)(2) that the Order of Supervision may be revoked to effect a removal due to Here, ICE revoked Petitioner's Order of Supervision for the purpose of executing his final order of removal. *See* Exhibit 1; Cole Decl. at ¶¶ 5-6. Moreover, Respondents are working expeditiously to acquire the necessary travel document in order to effectuate Petitioner's removal to Vietnam. Petitioner has not met his burden of rebutting the presumptively reasonable period of detention.

An alien ordered removed must be detained for 90 days pending the government's efforts to secure the alien's removal through negotiations with foreign governments. See 8 U.S.C. § 1231(a)(2) (the Attorney General "shall detain" the alien during the 90-day removal period); see also Zadvydas v. Davis, 533 U.S. 678, 683 (2001). The statute "limits an alien's post-removal detention to a period reasonably necessary to bring about the alien's removal from the United States" and does not permit "indefinite detention." Zadvydas, 533 U.S. at 689. The Supreme Court has held that a six-month period of post-removal detention constitutes a "presumptively reasonable period of detention." Id. at 683; see also Clark v. Martinez, 543 U.S. 371, 377 (2005) ("[T]he presumptive period during which the detention of an alien is reasonably necessary to effectuate his removal is six months..."); Lema v. INS, 341 F.3d 853, 856 (9th Cir. 2003). Release is not mandated after the expiration of the six-month period unless "there is no significant likelihood of removal in the reasonably foreseeable future." Zadvydas, 533 U.S. at 701; see also Clark, 543 U.S. at 377.

In Zadvydas, the Supreme Court held that "the habeas court must ask whether the detention in question exceeds a period reasonably necessary to secure removal. It should measure reasonableness primarily in terms of the statute's basic purpose, namely, assuring the alien's presence at the moment of removal." Zadvydas v. Davis, 533 U.S. at 699 (emphasis added). The Court in Zadvydas therefore recognized that detention is presumptively reasonable pending efforts to obtain travel documents, because the noncitizen's assistance is needed to obtain the travel documents, and a noncitizen who

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is subject to an imminent, executable warrant of removal becomes a significant flight risk, especially if he or she is aware that it is imminent.

The Court in Zadvydas also held that the detention could exceed six months: "This 6-month presumption, of course, does not mean that every alien not removed must be released after six months. To the contrary, an alien may be held in confinement until it has been determined that there is no significant likelihood of removal in the reasonably foreseeable future." Id. at 701. "After this 6-month period, once the alien provides good reason to believe that there is no significant likelihood of removal in the reasonably foreseeable future, the Government must respond with evidence sufficient to rebut that showing and that the noncitizen has the initial burden of proving that removal is not significantly likely." Id.

In recent cases involving re-detention to effect removal, courts have recognized that ICE has a presumptively reasonable period of six months to obtain travel documents. See Ghamelian v. Baker, No. SAG-25-02106, 2025 WL 2049981, at *4 (D. Md. July 22, 2025) ("The government is entitled to its six-month presumptive period before Petitioner's continued § 1231(a)(6) detention poses a constitutional issue"); Guerra-Castro v. Parra, No. 25-cv-22487-GAYLES, 2025 WL 1984300, at *4 (S.D. Fla. July 17, 2025) ("The Court finds that the Petition is premature because Petitioner has not been detained for more than six months. Petitioner has been in detention since May 29, 2025; therefore, his two-month detention is lawful under Zadvydas."); Grigorian v. Bondi, No. 25-CV-22914-RAR, 2025 WL 1895479, at *8 (S.D. Fla. July 8, 2025) ("Because Grigorian has been in custody for fifteen days, his detention does not violate the implicit six-month period read into the post-removal-period detention statute under Zadvydas."). Cf. Nhean v. Brott, No. CV 17-28 (PAM/FLN), 2017 WL 2437268, at *2 (D. Minn. May 2, 2017), report and recommendation adopted, No. CV 17-28 (PAM/FLN), 2017 WL 2437246 (D. Minn. June 5, 2017) ("Nhean's 90-day removal period began to run on October 12, 2010, when his removal order became final, and he was released after 91 days of custody to supervised release on January 11, 2011.

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Nhean was transferred back into ICE custody on August 26, 2016. Nhean's detention was presumptively reasonable for an additional 90 days (six months in total)"), cited in Sied v. Nielsen, No. 17-CV-06785-LB, 2018 WL 1876907, at *6 (N.D. Cal. Apr. 19, 2018); Farah v. INS, No. Civ. 02-4725(DSD/RLE), 2003 WL 221809, at *5 (D. Minn. Jan. 29, 2013) (holding that when the government releases a noncitizen and then revokes the release based on changed circumstances, "the revocation would merely restart the 90-day removal period, not necessarily the presumptively reasonable six-month detention period under Zadvydas").

Apart from the fact that the period of presumptive reasonableness has not yet elapsed, Petitioner cannot show that there is no significant likelihood of removal in the reasonably foreseeable future. ICE has been able to receive travel documentation on behalf of aliens from Vietnam and there are flights there every month. Decl. at ¶ 14. On August 29, 2025, ICE located a copy of petitioner's Vietnamese birth certificate and criminal history and forwarded the birth certificate for translation. Decl. at ¶ 10. On September 8, 2025, ICE submitted a travel documentation request and are awaiting documentation. Once ICE receives the TD, it will begin efforts to secure a flight itinerary for Petitioner. ICE's confidence in effecting Petitioner's removal to Vietnam is based on their current ability to do so. [Cole Declaration at ¶¶ 8-10, 15.]. Last fiscal year, ICE removed 58 Vietnamese citizens to Vietnam. See ICE Fiscal Year 2024 Annual Report, at 102 https://www.ice.gov/doclib/eoy/iceAnnualReportFY2024.pdf (ICE removed 58 Vietnamese citizens in FY 2024). In contrast, this fiscal year (as of September 18, 2025), ICE has removed 587 Vietnamese citizens to Vietnam, with a flight going to the country every month. [Cole Declaration at ¶¶ 14.]

Further, Petitioner's case does not implicate the impossibility of repatriation in Zadvydas. Zadvydas was stateless, and both countries to which he could have been deported (the country where he was born and the country of which his parents were citizens) refused to accept him because he was not a citizen. See id., at 684. The deportation of the other petitioner in Zadvydas, Ma, was prevented, because there was

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no repatriation agreement at that time between the United States and Cambodia. *Id.* at 685. Here, Petitioner is a Vietnamese citizen, ICE is able to obtain travel documents from Vietnam and is also able to remove Vietnamese citizens. ICE is actively working to effect Petitioner's removal and his detention is not unconstitutionally indefinite.

On this record, Petitioner cannot sustain his burden, and it would be premature to reach that conclusion before permitting ICE an opportunity to complete its diligent efforts to effectuate his removal. "[E]vidence of progress, albeit slow progress, in negotiating a petitioner's repatriation will satisfy Zadvydas until the petitioner's detention grows unreasonably lengthy." Kim v. Ashcroft, Case No. 02cv1524-J (LAB) slip op., at 7 (S.D. Cal. June 2, 2003) (finding that petitioner's one-year and four-month detention does not violate Zadvydas given respondent's production of evidence showing governments' negotiations are in progress and there is reason to believe that removal is likely in the foreseeable future) [Exs. 26-34.]; see also Sereke v. DHS, Case No. 19cv1250 WQH AGS, ECF No. 5 at *5 (S.D. Cal. Aug. 15, 2019) ("the record at this stage in the litigation does not support a finding that there is no significant likelihood of Petitioner's removal in the reasonably foreseeable future.") [Exs. 35-39.]; Marguez v. Wolf, Case No. 20-cv-1769-WQH-BLM, 2020 WL 6044080 at *3 (denying petition because "Respondents have set forth evidence that demonstrates progress and the reasons for the delay in Petitioner's removal"). Accordingly, Petitioner cannot show entitlement to relief.

2. Irreparable Harm Has Not Been Shown

To prevail on his request for interim injunctive relief, Petitioner must demonstrate "immediate threatened injury." *Caribbean Marine Services Co., Inc. v. Baldrige*, 844 F.2d 668, 674 (9th Cir. 1988) (citing *Los Angeles Memorial Coliseum Commission v. National Football League*, 634 F.2d 1197, 1201 (9th Cir. 1980)). Merely showing a "possibility" of irreparable harm is insufficient. *See Winter*, 555 U.S. at 22. And detention alone is not an irreparable injury. *See Reyes v. Wolf*, No. C20-0377JLR, 2021 WL 662659, at *3 (W.D. Wash. Feb. 19, 2021), *aff'd sub nom. Diaz Reyes v. Mayorkas*,

No. 21-35142, 2021 WL 3082403 (9th Cir. July 21, 2021). Further, "[i]ssuing a preliminary injunction based only on a possibility of irreparable harm is inconsistent with [the Supreme Court's] characterization of injunctive relief as an extraordinary remedy that may only be awarded upon a clear showing that the plaintiff is entitled to such relief." *Winter*, 555 U.S. at 22. Here, because Petitioner's alleged harm "is essentially inherent in detention, the Court cannot weigh this strongly in favor of" Petitioner. *Lopez Reyes v. Bonnar*, No 18-cv-07429-SK, 2018 WL 747861 at *10 (N.D. Cal. Dec. 24, 2018).

3. Balance of Equities Does Not Tip in Petitioners' Favor

It is well settled that the public interest in enforcement of the United States' immigration laws is significant. See, e.g., United States v. Martinez-Fuerte, 428 U.S. 543, 551-58 (1976); Blackie's House of Beef, 659 F.2d at 1221 ("The Supreme Court has recognized that the public interest in enforcement of the immigration laws is significant.") (citing cases); see also Nken, 556 U.S. at 435 ("There is always a public interest in prompt execution of removal orders: The continued presence of an alien lawfully deemed removable undermines the streamlined removal proceedings IIRIRA established, and permits and prolongs a continuing violation of United States law.") (internal quotation omitted). Moreover, "[u]ltimately the balance of the relative equities 'may depend to a large extent upon the determination of the [movant's] prospects of success." Tiznado-Reyna v. Kane, Case No. CV 12-1159-PHX-SRB (SPL), 2012 WL 12882387, at * 4 (D. Ariz. Dec. 13, 2012) (quoting Hilton v. Braunskill, 481 U.S. 770, 778 (1987)). Here, as explained above, Petitioner cannot succeed on the merits of his claims. The balancing of equities and the public interest weigh heavily against granting Petitioner equitable relief.

V. CONCLUSION

For the foregoing reasons, Respondents respectfully request that the Court deny the application for a temporary restraining order and dismiss this action for lack of a basis for the habeas claims.

C	ase 3:25-cv-02436-RBM-MMP	Document 7 of 11	Filed 09/25/25	PageID.108	Page 11
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1	DATED: September 25.	2025	Despectfully sub	mittad	
2	DATED. September 23.	, 2023	Respectfully sub		
3 4			ADAM GORDON United States Attorney		
5			s/Juliet M. Keen	e	_
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	Opposition to TRO and Habeas Pet	tition	11	25-cv-02436	S-RBM-MMP

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- 2. I have been employed by ICE as a law enforcement officer since September 28, 2020, serving as a Deportation Officer since September 28, 2020. I currently remain serving in that position. As a DO, my responsibilities include case management of individuals detained by ICE at the Otay Mesa Detention Center in Otay Mesa, California.
- 3. This declaration is based upon my personal knowledge and experience as a law enforcement officer and information provided to me in my official capacity as a DO in the Otay Mesa suboffice of the ICE ERO San Diego Field Office, as well as my review of government databases and documentation relating to Petitioner Hai Kim Thai (Petitioner).
 - 4. On September 22, 2009, Petitioner was ordered removed to Vietnam.
- 5. Petitioner was released from ICE custody under an Order of Supervision because ICE was unable to obtain a travel document.
- 6. On August 25, 2025, ICE re-detained Petitioner to execute his removal order to Vietnam.
 - 7. ICE is not seeking to remove Petitioner to a third country.
- 8. To effectuate Petitioner's removal to Vietnam, ERO must acquire a travel document and schedule a flight for Petitioner. Since Petitioner's re-detention, ERO has worked expeditiously to effectuate Petitioner's removal to Vietnam. These removal efforts remain ongoing.
- 9. ERO has been diligently preparing a travel document (TD) request to send to the Vietnam embassy, which requires a TD application in Vietnamese.
- 10. ERO has obtained Petitioner's Vietnamese birth certificate and has sent the documents necessary for the TD request to be translated to Vietnamese. The translation process takes approximately a week. Once received, ERO can submit the TD request that same day. The TD packet will then be forwarded to the Vietnam embassy, at which point Vietnam has thirty days to issue the travel document.
- Based on my experience and having reviewed the progress of Petitioner's TD request, there is a high likelihood of removal to Vietnam in the near future. I am aware of no barrier to the consulate's issuance of a travel document for Petitioner.

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- including those who, like Petitioner, entered the United States before 1995.
- 13. Compared to fiscal year 2024, where ICE removed 58 Vietnamese citizens, ICE has removed 587 Vietnamese citizens to Vietnam this fiscal year (as of September 18, 2025).
 - 14. ICE has flights to Vietnam scheduled every month, including one next month.
- 15. Once a travel document is issued for Petitioner, his removal can be effected promptly.

I declare under penalty of perjury of the laws of the United States of America that the foregoing is true and correct.

Executed this 25th day of September 2025.

JASON N COLE Digitally signed by JASON N COLE Date: 2025.09.25 15:49:40 -07'00'

Jason Cole Deportation Officer San Diego Field Office