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9  
10 **UNITED STATES DISTRICT COURT**  
11 **SOUTHERN DISTRICT OF CALIFORNIA**

10 VINCENTE ESTEBAN GUZMAN  
11 CORDOVA,

12 Petitioner,

13 v.

14 FERNANDO VALENZUELA, Assistant  
Field Office Director, San Diego Field  
15 Office, Imperial Regional Detention  
16 Facility; et al.,

17 Respondents.

Case No.: 25-cv-2426-BAS-DDL

**RESPONDENTS' RETURN TO  
HABEAS PETITION**

## I. INTRODUCTION

This Court should deny Petitioner's habeas petition for four reasons. First, this Court does not have jurisdiction to hear Petitioner's claims because he failed to name as a respondent the warden of the facility where he is detained. Second, Petitioner requests that this Court find his detention unlawful and order his release from Immigration and Customs Enforcement (ICE) custody. But as Petitioner's claims stem from the Department of Homeland Security's (DHS) decision to detain Petitioner pending removal proceedings, jurisdiction over his claims is barred under 8 U.S.C. § 1252. Third, Petitioner's Administrative Procedure Act (APA) claim is not properly sought through a habeas petition. And finally, Petitioner's claims fail on the merits. Respondents respectfully request that the Court deny Petitioner's requests for relief.

## II. FACTUAL BACKGROUND<sup>1</sup>

Petitioner is a native and citizen of Chile. ECF No. 1 at ¶ 2. In June 2024, Petitioner entered the United States from Mexico near Calexico, California, without being admitted, paroled, or inspected. Ex. 1. Petitioner was determined to be inadmissible under 8 U.S.C. § 1182(a)(6)(A)(i) as an immigrant present in the United States without being admitted or paroled, and was initially placed in expedited removal proceedings pursuant to 8 U.S.C. § 1225(b)(1). Ex. 1. On June 9, 2024, he was referred for an interview with an asylum officer with U.S. Citizenship and Immigration Services. Declaration of Concepcion Arredondo ("Arredondo Decl.") ¶ 6. The interview with the asylum officer resulted in a positive determination that Petitioner demonstrated credible fear of persecution or torture. Ex. 1.

On June 10, 2024, Petitioner was issued a Notice to Appear, charging Petitioner as inadmissible under 8 U.S.C. § 1182(a)(6)(A)(i), as an immigrant present in the United States without being admitted or paroled. Ex. 1. The filing of the Notice to

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<sup>1</sup> The attached exhibits are true copies, with redactions of private information, of documents obtained from ICE counsel.



1 Appear commenced full removal proceedings under 8 U.S.C. § 1229a, section 240 of  
2 the Immigration and Nationality Act (INA), also known as “240 proceedings.”  
3 Arredondo Decl. ¶ 8. Within his 240 proceedings, Petitioner has the opportunity to  
4 apply for relief from removal before an immigration judge, including asylum under  
5 8 U.S.C. § 1158, withholding of removal under 8 U.S.C. § 1231(b)(3), and relief under  
6 the Convention Against Torture. Arredondo Decl. ¶ 8.

7 Petitioner’s 240 proceedings remain ongoing. Petitioner was originally self-  
8 represented in his immigration proceedings, but he retained an attorney who entered an  
9 appearance in October 2024. Ex. 2; Arredondo Decl. ¶ 9. Petitioner’s attorney requested  
10 a continuance of the master calendar hearing to prepare Petitioner’s relief application.  
11 See Exs. 3, 4; Arredondo Decl. ¶ 9. Petitioner filed an application for asylum,  
12 withholding of removal, and Convention Against Torture on November 15, 2024.  
13 Arredondo Decl. ¶ 10. Petitioner’s master calendar hearing was continued to January  
14 2025, then February 2025 to allow his attorney to submit corroborating evidence and  
15 request parole. Exs. 5, 6. The immigration court scheduled an individual merits hearing  
16 in Petitioner’s 240 proceedings in April 2025 and set a deadline in March for both  
17 parties to file briefs. Ex. 6. Petitioner filed evidence and a pre-hearing statement in  
18 support of his relief application on March 27, 2025. Arredondo Decl. ¶ 13. In April,  
19 Petitioner’s attorney attempted to appear remotely for Petitioner’s hearing without first  
20 requesting leave of the court to do so. Arredondo Decl. ¶ 14. Accordingly, the  
21 immigration court continued that hearing to May 2025. Arredondo Decl. ¶ 14. Petitioner  
22 sought Special Immigrant Juvenile Status (SIJS), but to qualify he was required to have  
23 a state court declare him dependent and state it is not in his best interest to return to his  
24 home country. Arredondo Decl. ¶ 15; see 8 CFR § 204.11. As of October 2, Petitioner  
25 had not scheduled the state court guardianship hearing. Arredondo Decl. ¶ 15.

26 On October 6, 2025, a master calendar hearing was held, and the immigration  
27 judge issued an order providing Petitioner until November 19 to file any supplemental  
28 evidence, briefs, and amendments and providing DHS until November 19 to submit any

1 evidence and motions. Ex. 8. The immigration judge also scheduled Petitioner's  
2 individual merits hearing, on his applications for relief from removal, for December 3  
3 and specifically noted that the "[p]arties must be prepared to present their case and  
4 should not expect further continuances, absent good cause." Ex. 8.

5 While Petitioner's removal proceedings remain ongoing, he continues to be  
6 detained under 8 U.S.C. § 1225(b)(1)(B)(ii). *See Matter of M.S.*, 27 I&N Dec.  
7 509 (A.G. 2019); *see also* Arredondo Decl. ¶ 17.

8 On September 16, 2025, Petitioner commenced this case, seeking to have this  
9 Court order him released from ICE custody or order the immigration judge to provide  
10 him with a bond hearing.<sup>2</sup> *See generally* ECF No. 1. Subsequently, the Court issued an  
11 order requiring Respondents to file a response to Petitioner's petition. ECF No. 3.

### 12 III. ARGUMENT

#### 13 A. This Court does not have jurisdiction over the Petition.

14 At the outset, the Court should deny Petitioner's habeas petition because he has  
15 failed to name as a respondent the warden of the facility where he is detained. *See* 28  
16 U.S.C. § 2243 ("The writ, or order to show cause shall be directed to the person having  
17 custody of the person detained."). Petitioner's habeas claims challenge his current  
18 physical confinement. "[C]ore habeas petitioners challenging their present physical  
19 confinement [must] name their immediate custodian, the warden of the facility where  
20 they are detained, as the respondent to their petition." *Doe v. Garland*, 109 F. 4th 1188,  
21 1197 (9th Cir. 2024) (citing *Rumsfeld v. Padilla*, 542 U.S. 426, 435 (2004)). "[T]he  
22 Court cannot exercise jurisdiction over [Petitioner's] Petition so long as he fails to name  
23 as respondent the warden of the detention facility where he is being detained."  
24 *Mukhamadiev v. U.S. Dep't of Homeland Security*, No. 25-cv-1017-DMS-MSB, 2025

25  
26  
27 <sup>2</sup> To the extent Petitioner also seeks an order enjoining his relocation, ICE has agreed  
28 that Petitioner will not be moved out of the Southern District of California during the  
pendency of this matter.



1 WL 1208913, at \*3 (S.D. Cal. Apr. 25, 2025). As Petitioner has failed to name his  
2 immediate custodian, the petition should be dismissed for lack of jurisdiction.

3 **B. Petitioner’s claims and requested relief are barred by 8 U.S.C. § 1252.**

4 Further, the Court lacks jurisdiction to hear Petitioner’s claims, which stem from  
5 DHS’s decision to detain Petitioner pending removal proceedings. *See Ass’n of Am.*  
6 *Med. Coll.*, 217 F.3d at 778–79; *Finley*, 490 U.S. at 547–48. Petitioner brings his habeas  
7 action under 28 U.S.C. § 2241, but jurisdiction over his claims is barred under 8 U.S.C.  
8 § 1252(b)(9), § 1252(e), and § 1252(g).

9 In general, courts lack jurisdiction to review a decision to commence or  
10 adjudicate removal proceedings or execute removal orders. *See* 8 U.S.C. § 1252(g)  
11 (“[N]o court shall have jurisdiction to hear any cause or claim by or on behalf of any  
12 alien arising from the decision or action by the Attorney General to commence  
13 proceedings, adjudicate cases, or execute removal orders.”); *Limpin v. United States*,  
14 828 Fed. App’x 429 (9th Cir. 2020) (holding district court properly dismissed under  
15 8 U.S.C. § 1252(g) “because claims stemming from the decision to arrest and detain an  
16 alien at the commencement of removal proceedings are not within any court’s  
17 jurisdiction”). In other words, § 1252(g) removes district court jurisdiction over “three  
18 discrete actions that the Attorney may take: her ‘decision or action’ to ‘commence  
19 proceedings, adjudicate cases, or execute removal orders.’” *Reno v. Am.-Arab*  
20 *Anti-Discrimination Comm.*, 525 U.S. 471, 483 (1999) (emphasis removed).  
21 Petitioner’s claims necessarily arise “from the decision or action by the Attorney  
22 General to commence proceedings [and] adjudicate cases,” over which Congress has  
23 explicitly foreclosed district court jurisdiction. 8 U.S.C. § 1252(g).

24 Section 1252(g) also bars district courts from hearing challenges to the *method*  
25 by which the government chooses to commence removal proceedings, including the  
26 decision to detain a noncitizen pending removal. *See Alvarez v. ICE*, 818 F.3d 1194,  
27 1203 (11th Cir. 2016) (“By its plain terms, [§ 1252(g)] bars us from questioning ICE’s  
28

1 discretionary decisions to commence removal” and also to review “ICE’s decision to  
2 take [the plaintiff] into custody to detain him during removal proceedings.”).

3 Other courts have held, “[f]or the purposes of § 1252, the Attorney General  
4 commences proceedings against an alien when the alien is issued a Notice to Appear  
5 before an immigration court.” *Herrera-Correra v. United States*,  
6 No. 08-2941 DSF (JCx), 2008 WL 11336833, at \*3 (C.D. Cal. Sept. 11, 2008). “The  
7 Attorney General may arrest the alien against whom proceedings are commenced and  
8 detain that individual until the conclusion of those proceedings.” *Id.* at \*3. “Thus, an  
9 alien’s detention throughout this process arises from the Attorney General’s decision to  
10 commence proceedings” and review of claims arising from such detention is barred  
11 under § 1252(g). *Id.* (citing *Sissoko v. Rocha*, 509 F.3d 947, 949 (9th Cir. 2007)); *Wang*  
12 *v. United States*, No. CV 10-0389 SVW (RCX), 2010 WL 11463156, at \*6 (C.D. Cal.  
13 Aug. 18, 2010); 8 U.S.C. § 1252(g).

14 Moreover, under 8 U.S.C. § 1252(b)(9), “[j]udicial review of all questions of law  
15 and fact . . . arising from any action taken or proceeding brought to remove an alien  
16 from the United States under this subchapter shall be available only in judicial review  
17 of a final order under this section.” Further, judicial review of a final order is available  
18 only through “a petition for review filed with an appropriate court of appeals.”  
19 8 U.S.C. § 1252(a)(5). The Supreme Court has made clear that § 1252(b)(9) is “the  
20 unmistakable ‘zipper’ clause,” channeling “judicial review of all” “decisions and  
21 actions leading up to or consequent upon final orders of deportation,” including  
22 “non-final order[s],” into proceedings before a court of appeals. *Reno*, 525 U.S. at 483,  
23 485; see *J.E.F.M. v. Lynch*, 837 F.3d 1026, 1031 (9th Cir. 2016) (noting § 1252(b)(9)  
24 is “breathhtaking in scope and vise-like in grip and therefore swallows up virtually all  
25 claims that are tied to removal proceedings”). “Taken together, § 1252(a)(5) and  
26 § 1252(b)(9) mean that *any* issue—whether legal or factual—arising from *any* removal-  
27 related activity can be reviewed *only* through the [petition for review] PFR process.”  
28 *J.E.F.M.*, 837 F.3d at 1031; see *id.* at 1035 (“[Sections] 1252(a)(5) and [(b)(9)] channel



1 review of all claims, including policies-and-practices challenges . . . whenever they  
2 ‘arise from’ removal proceedings.”).

3 Critically, “1252(b)(9) is a judicial channeling provision, not a claim-barring  
4 one.” *Aguilar v. ICE*, 510 F.3d 1, 11 (1st Cir. 2007). Indeed, 8 U.S.C. § 1252(a)(2)(D)  
5 provides that “[n]othing . . . in any other provision of this chapter . . . shall be construed  
6 as precluding review of constitutional claims or questions of law raised upon a petition  
7 for review filed with an appropriate court of appeals in accordance with this section.”  
8 *See also Ajlani v. Chertoff*, 545 F.3d 229, 235 (2d Cir. 2008) (“[J]urisdiction to review  
9 such claims is vested exclusively in the courts of appeals[.]”). The petition-for-review  
10 process before the court of appeals ensures that aliens have a proper forum for claims  
11 arising from their immigration proceedings and “receive their day in court.” *J.E.F.M.*,  
12 837 F.3d at 1031–32 (internal quotations omitted); *see also Rosario v. Holder*,  
13 627 F.3d 58, 61 (2d Cir. 2010) (“The REAL ID Act of 2005 amended the [INA] to  
14 obviate . . . Suspension Clause concerns” by permitting judicial review of  
15 “nondiscretionary” determinations by the Board of Immigration Appeals and “all  
16 constitutional claims or questions of law”). These provisions divest district courts of  
17 jurisdiction to review both direct and indirect challenges to removal orders, including  
18 decisions to detain for purposes of removal or for proceedings. *See Jennings v.*  
19 *Rodriguez*, 583 U.S. 281, 294–95 (2018) (stating section 1252(b)(9) includes challenges  
20 to the “decision to detain [an alien] in the first place or to seek removal”).

21 Here, Petitioner’s claims stem from his detention during removal proceedings.  
22 But that detention arises from DHS’s decision to commence such proceedings against  
23 him. *See, e.g., Valecia-Meja v. United States*, No. 08-2943 CAS (PJWz), 2008 WL  
24 4286979, at \*4 (C.D. Cal. Sept. 15, 2008) (“The decision to detain plaintiff until his  
25 hearing before the Immigration Judge arose from this decision to commence  
26 proceedings.”); *Wang*, 2010 WL 11463156, at \*6.

27 Thus, as Petitioner’s claims arise from the decision to commence proceedings,  
28 this Court lacks jurisdiction under 8 U.S.C. § 1252.

1           **C. Petitioner’s APA claim is improper under habeas jurisdiction.**

2           Notwithstanding the lack of jurisdiction, the APA does not provide an avenue for  
3 relief in this case.

4           The APA places limits on when agency action is subject to judicial review.  
5 “Agency action made reviewable by statute and final agency action for which there is  
6 no other adequate remedy in a court are subject to judicial review.” 5 U.S.C. § 704;  
7 *Navajo Nation v. Dep’t of the Interior*, 876 F.3d 1144, 1171 (9th Cir. 2017). Reviewable  
8 “agency action” is defined to include “the whole or a part of an agency rule, order,  
9 license, sanction, relief, or the equivalent or denial thereof, or failure to act.” 5 U.S.C.  
10 § 551(13). “While this definition is ‘expansive,’ federal courts ‘have long recognized  
11 that the term [agency action] is not so all-encompassing as to authorize . . . judicial  
12 review over everything done by an administrative agency.’” *Wild Fish Conservancy v.*  
13 *Jewell*, 730 F.3d 791, 800–01 (9th Cir. 2013) (quoting *Fund for Animals, Inc. v. U.S.*  
14 *Bureau of Land Management*, 460 F.3d 13, 19 (D.C. Cir. 2006)).

15           Here, it is not altogether clear what final agency action Petitioner seeks review  
16 over. And importantly, habeas relief is available to challenge only the legality or  
17 duration of confinement. *Pinson*, 69 F.4th at 1067; *see also Flores-Miramontes*, 212  
18 F.3d at 1140 (“For purposes of immigration law, at least, ‘judicial review’ refers to  
19 petitions for review of agency actions, which are governed by the Administrative  
20 Procedure Act, while habeas corpus refers to habeas petitions brought directly in district  
21 court to challenge illegal confinement.”).

22           The Court should therefore reject Petitioner’s APA claim because it is beyond  
23 the scope of habeas jurisdiction.

24           **D. Petitioner’s claims fail on the merits.**

25                 ***a. Petitioner is lawfully detained.***

26           Even assuming the Court has jurisdiction over his petition, which the Court does  
27 not, Petitioner has not stated a statutory violation or a Fifth Amendment due process  
28 violation. Petitioner is subject to mandatory detention under 8 U.S.C. § 1225(b)(1).



1 “To determine whether Congress has authorized [a petitioner’s] detention, we  
2 must first identify the statutory provision that purports to confer such authority on the  
3 Attorney General.” *Prieto-Romero v. Clark*, 534 F.3d 1053, 1057 (9th Cir. 2008).  
4 Section 1225 applies to “applicants for admission,” who are defined as “alien[s] present  
5 in the United States who [have] not been admitted” or “who arrive[] in the United  
6 States.” 8 U.S.C. § 1225(a)(1). Applicants for admission “fall into one of two  
7 categories, those covered by § 1225(b)(1) and those covered by § 1225(b)(2).”  
8 *Jennings*, 583 U.S. at 287. Section 1225(b)(1) applies to arriving aliens and “certain  
9 other” aliens “initially determined to be inadmissible due to fraud, misrepresentation,  
10 or lack of valid document.” *Id.*; 8 U.S.C. § 1225(b)(1)(A)(i), (iii). Though not relevant  
11 here, § 1225(b)(2) is “broader” and “serves as a catchall provision.” *Jennings*,  
12 583 U.S. at 287. In this statutory scheme, DHS has the sole discretionary authority to  
13 temporarily release on parole “any alien applying for admission to the United States”  
14 on a “case-by-case basis for urgent humanitarian reasons or significant public benefit.”  
15 *Id.* § 1182(d)(5)(A); see *Biden v. Texas*, 597 U.S. 785, 806 (2022).

16 In *Jennings*, the Supreme Court evaluated the proper interpretation of  
17 8 U.S.C. § 1225(b) and stated that “[r]ead most naturally, §§ 1225(b)(1) and (b)(2) []  
18 mandate detention of applicants for admission until certain proceedings have  
19 concluded.” 583 U.S. at 297. The Court noted that neither § 1225(b)(1) nor § 1225(b)(2)  
20 “impose[] any limit on the length of detention” and “neither § 1225(b)(1) nor  
21 § 1225(b)(2) say[] anything whatsoever about bond hearings.” *Id.* The Court added that  
22 the sole means of release for noncitizens detained under §§ 1225(b)(1) or (b)(2) prior  
23 to removal from the United States is temporary parole at the discretion of the Attorney  
24 General under 8 U.S.C. § 1182(d)(5). *Id.* at 300. The Court observed that because aliens  
25 held under § 1225(b) may be paroled for “urgent humanitarian reasons or significant  
26 public benefit,” “[t]hat express exception to detention implies that there are no *other*  
27 circumstances under which aliens detained under 1225(b) may be released.” *Id.*  
28 (citations and internal quotation omitted) (emphasis in the original). Courts thus may

1 not validly draw additional procedural limitations “out of thin air.” *Id.* at 312. The  
2 Supreme Court concluded: “In sum, §§ 1225(b)(1) and (b)(2) mandate detention of  
3 [noncitizens] throughout the completion of applicable proceedings.” *Id.* at 302.

4 As to the Fifth Amendment, the only due process rights Petitioner has are those  
5 rights statutorily afforded by Congress. *See Dep’t of Homeland Sec. v. Thuraissigiam*,  
6 591 U.S. 103, 139 (collecting cases); 8 U.S.C. § 1225(b)(1)(B)(iii)(IV); *Landon v.*  
7 *Plasencia*, 459 U.S. 21, 32 (1982) (“This Court has long held that an alien seeking initial  
8 admission to the United States requests a privilege and has no constitutional rights  
9 regarding [his] application, for the power to admit or exclude aliens is a sovereign  
10 prerogative.”) (citations omitted); *see generally I.N.S. v. Lopez-Mendoza*,  
11 468 U.S. 1032, 1038 (1984) (“Consistent with the civil nature of the proceeding,  
12 various protections that apply in the context of a criminal trial do not apply in a  
13 deportation hearing.”). In *Thuraissigiam*, the Supreme Court addressed the due process  
14 rights of inadmissible arriving noncitizens and stated that such individuals have no due  
15 process rights “other than those afforded by statute.” *Thuraissigiam*, 591 U.S. at 107;  
16 *id.* at 140 (“[A]n alien in respondent’s position has only those rights regarding  
17 admission that Congress has provided by statute.”). The Supreme Court noted that its  
18 determination was supported by “more than a century of precedent.” *Id.* at 138 (citing  
19 *Nishimura Ekiu v. United States*, 142 U.S. 651, 660 (1892); *U.S. ex rel. Knauff v.*  
20 *Shaughnessy*, 338 U.S. 537, 544 (1950); *Shaughnessy v. United States ex rel. Mezei*,  
21 345 U.S. 206, 212 (1953); *Landon*, 459 U.S. at 32); *Rauda v. Jennings*, 8 F.4th 1050,  
22 1058 (9th Cir. 2021) (“Congress has already balanced the amount of due process  
23 available to petitioners with the executive’s prerogative to remove individuals, and we  
24 decline to expand judicial review beyond the parameters set by Congress.”); *Mendoza-*  
25 *Linares v. Garland*, No. 21-cv-1169-BEN (AHG), 2024 WL 3316306, at \*2 (S.D. Cal.  
26 June 10, 2024) (“[T]he Court finds that Petitioner has no Fifth Amendment right to a  
27 bond hearing pending his removal proceedings. The only due process due an alien  
28 seeking admission to the United States is ‘those rights regarding admission that



1 Congress has provided by statute.” (quoting *Thuraissigiam*, 591 U.S. at 140)); *Zelaya-*  
2 *Gonzalez v. Matuszewski*, No. 23-CV-151 JLS (KSC), 2023 WL 3103811, at \*4 (S.D.  
3 Cal. Apr. 25, 2023) (“Binding Ninth Circuit and Supreme Court precedents are clear  
4 that Petitioner lacks any rights beyond those conferred by statute, and no statute entitles  
5 Petitioner to a bond hearing.”).

6 Here, Petitioner’s removal proceedings are ongoing, and thus, he continues to be  
7 subject to mandatory detention under 8 U.S.C. § 1225(b)(1)(B)(ii). As the statutory  
8 authority Petitioner is detained under does not afford him a right to a determination by  
9 this Court as to whether his release is warranted nor a right to a bond hearing before an  
10 immigration judge, the Court should reject his claim that his detention violates the  
11 Fifth Amendment’s Due Process Clause and deny his requested relief.  
12 See *Thuraissigiam*, 591 U.S. at 107, 140; *Mezei*, 345 U.S. at 212; *Guerrier v. Garland*,  
13 18 F. 4th 304, 310 (9th Cir. 2021).

14 Accordingly, as Petitioner is detained pursuant to 8 U.S.C. § 1225(b)(1)(B)(ii),  
15 Petitioner’s claims fail on the merits.

16 ***b. Petitioner’s mandatory detention is not unreasonably prolonged.***

17 Even if the Court infers a constitutional right against prolonged mandatory  
18 detention, Petitioner’s claims still fail. Under the 6-factor balancing test discussed in  
19 *Kydyrali v. Wolf*, 499 F. Supp. 3d 768 (S.D. Cal. 2020), the test weighs in Respondents’  
20 favor.

21 *Kydyrali* involved a habeas petitioner’s claim that his detention of more than  
22 27 months was unreasonably prolonged. In addressing the claim, Judge Battaglia  
23 applied the following 6 factors: (1) total length of detention to date; (2) likely duration  
24 of future detention; (3) conditions of detention; (4) delays in the removal proceedings  
25 caused by the detainee; (5) delays in the removal proceedings caused by the  
26 government; and (6) the likelihood that the removal proceedings will result in a final  
27 order of removal. *Kydyrali*, 499 F. Supp. 3d at 773 (citing *Banda v. McAleenan*, 385  
28 F. Supp. 3d 1099, 1106 (W.D. Wash. 2019)). If the Court considers this balancing test,

1 the Court should nevertheless reject Petitioner's assertion that his detention has been  
2 unreasonably prolonged.

3 First, Petitioner's approximate 16-month detention should not favor granting his  
4 release. The length of detention in *Kydyrali* was 27 months, almost a year longer than  
5 Petitioner's detention. *See Kydyrali*, 499 F. Supp. 3d at 773. This duration does not  
6 justify habeas relief. *See Prieto-Romero v. Clark*, 534 F. 3d 1053, 1065 (9th Cir. 2008)  
7 (finding no constitutional violation in detention of more than three years under  
8 § 1226(a)); *Yagao v. Figueroa*, No. 17-CV-2224-AJB-MDD, 2019 WL 1429582, at \*1  
9 (S.D. Cal. Mar. 29, 2019) (affording petitioner another bond hearing after 42 months  
10 of detention under § 1226(c) pending removal proceedings). Notably, "the length of  
11 detention . . . is the most important factor." *Banda*, 385 F. Supp. 3d at 1118. In short,  
12 the period of Petitioner's detention is reasonable.

13 Second, in light of Petitioner's individual merits hearing in front of the  
14 immigration judge scheduled for December 3, 2025, Respondents expect the  
15 immigration judge will issue a determination in Petitioner's removal proceedings  
16 resulting in either a final order of removal or a grant of relief and withholding of  
17 removal. Therefore, the likely length of future detention, two months, is minimal. This  
18 factor weighs in Respondents' favor.

19 Third, as to the conditions of confinement, this factor is neutral as the record  
20 does not evidence any constitutional concerns regarding the conditions of confinement.

21 The fourth and fifth factors (delays in the removal proceedings caused by  
22 Petitioner and the government) weighs slightly in favor of Respondents, or are neutral.  
23 The majority of the delays in Petitioner's removal proceedings are attributable to  
24 Petitioner.<sup>3</sup> Petitioner retained an attorney, who asked for continuances to review the  
25 case and file an application for relief from removal. Petitioner's attorney also tried to  
26

27 <sup>3</sup> Petitioner alleges there has been some delay on the side of the government because the  
28 case was reassigned to a new immigration judge. *See* ECF No 1 at ¶ 48. The record does  
reflect that the immigration court continued Petitioner's master calendar hearing.



1 appear for a hearing remotely without leave of the court, resulting in another  
2 continuance. All together, these occurrences have resulted in some delays in the  
3 proceedings; however, Petitioner's removal proceedings are progressing and are  
4 scheduled for a final merits hearing this December.

5 The sixth and final factor is neutral. Whether Petitioner's relief applications will  
6 be granted or whether the immigration judge will issue a final order of removal is  
7 speculation.

8 On balance, even if the Court were to consider the 6-factor balancing test applied  
9 in *Kydyrali*, Petitioner's 16-month detention is not unreasonably prolonged.

10 **IV. CONCLUSION**

11 For the foregoing reasons, Respondents respectfully request that the Court deny  
12 the Petition and dismiss this action.

13 DATED: October 15, 2025

Respectfully submitted,

14 ADAM GORDON

15 United States Attorney

16 s/ Kelly A. Reis

17 KELLY A. REIS

18 Assistant United States Attorney

19 Attorneys for Respondents  
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8 **UNITED STATES DISTRICT COURT**  
9 **SOUTHERN DISTRICT OF CALIFORNIA**

10 VINCENTE ESTEBAN GUZMAN  
CORDOVA,

11 Petitioner,

12 v.

13 FERNANDO VALENZUELA, Assistant  
14 Field Office Director, San Diego Field  
Office, Imperial Regional Detention  
15 Facility; et al.,

16 Respondents.  
17

Case No. 25-cv-2426-BAS-DDL

**DECLARATION OF  
CONCEPCION ARREDONDO**

18 I, Concepcion Arredondo, pursuant to 28 U.S.C. § 1746, hereby declare under  
19 penalty of perjury that the following statements are true and correct, to the best of my  
20 knowledge, information, and belief:

21 1. I am currently employed by the U.S. Department of Homeland Security  
22 (DHS), U.S. Immigration and Customs Enforcement (ICE), Enforcement and Removal  
23 Operations (ERO), as a Supervisory Detention and Deportation Officer (SDDO)  
24 assigned to the Calexico suboffice of the ICE ERO San Diego Field Office.

25 2. I have been employed by ICE as a law enforcement officer since October  
26 of 2006, and serving as a Supervisory Detention and Deportation Officer since  
27 September of 2015. I currently remain serving in that position. As an SDDO, I am  
28



1 responsible for, among other things, supervising the daily operation of ICE ERO  
2 deportation officers assigned to the Calexico suboffice of the ICE ERO San Diego Field  
3 Office, and ensuring that those officers comply with all relevant laws, regulations, and  
4 policies.

5 3. This declaration is based upon my personal knowledge and experience as  
6 a law enforcement officer and information provided to me in my official capacity as a  
7 SDDO for the Calexico suboffice of the ICE ERO San Diego Field Office, as well as  
8 my review of government databases and documentation relating to Petitioner Vincente  
9 Esteban Guzman Cordova (Petitioner).

10 4. Petitioner is a native and citizen of Chile. In June 2024, Petitioner entered  
11 the United States from Mexico near Calexico, California, without being admitted,  
12 paroled, or inspected.

13 5. Petitioner was determined to be inadmissible under 8 U.S.C.  
14 § 1182(a)(6)(A)(i) as an immigrant present in the United States without being admitted  
15 or paroled, and was initially placed in expedited removal proceedings pursuant to  
16 8 U.S.C. § 1225(b)(1).

17 6. On June 9, 2024, Petitioner was referred for an interview with an asylum  
18 officer with U.S. Citizenship and Immigration Services. The interview with the asylum  
19 officer resulted in a positive determination.

20 7. On June 10, 2024, Petitioner was issued a Notice to Appear, charging  
21 Petitioner as inadmissible under 8 U.S.C. § 1182(a)(6)(A)(i), as an immigrant present  
22 in the United States without being admitted or paroled.

23 8. The filing of the Notice to Appear commenced full removal proceedings  
24 under 8 U.S.C. § 1229a, section 240 of the Immigration and Nationality Act (INA), also  
25 known as “240 proceedings.” Within his 240 proceedings, Petitioner has the  
26 opportunity to apply for relief from removal before an immigration judge, including  
27 asylum under 8 U.S.C. § 1158, withholding of removal under 8 U.S.C. § 1231(b)(3),  
28 and relief under the Convention Against Torture.

1           9.     Petitioner was originally self-represented in his immigration proceedings,  
2 but he retained an attorney who entered an appearance in October 2024. Petitioner's  
3 attorney requested a continuance of the master calendar hearing to prepare Petitioner's  
4 relief application.

5           10.    Petitioner filed an application for asylum, withholding of removal, and  
6 Convention Against Torture on November 15, 2024.

7           11.    Petitioner's master calendar hearing was continued to January 2025, then  
8 February 2025 at his attorney's request to allow Petitioner to submit corroborating  
9 evidence for his application for asylum and request parole.

10          12.    The immigration court scheduled an individual merits hearing in  
11 Petitioner's 240 proceedings in April 2025 and set a deadline in March for both parties  
12 to file briefs.

13          13.    Petitioner filed evidence and a pre-hearing statement in support of his relief  
14 application on March 27, 2025.

15          14.    In April, Petitioner's attorney attempted to appear remotely for Petitioner's  
16 hearing without first requesting leave of the court to do so. The immigration court  
17 continued that hearing to May 2025.

18          15.    Petitioner sought Special Immigrant Juvenile Status (SIJS), but to qualify  
19 he was required to have a state court declare him dependent and state it is not in his best  
20 interest to return to his home country. As of October 2, 2025, Petitioner had not  
21 scheduled the state court guardianship hearing.

22          16.    On October 6, 2025, a master calendar hearing was held and the  
23 immigration judge issued an order providing Petitioner until November 19 to file any  
24 supplemental evidence, briefs, and amendments and providing DHS until November 19  
25 to submit any evidence and motions. The immigration judge also scheduled Petitioner's  
26 individual merits hearing, on his applications for relief from removal, for December 3  
27 and specifically noted that the "[p]arties must be prepared to present their case and  
28 should not expect further continuances, absent good cause."



1 17. While Petitioner's removal proceedings remain ongoing, he continues to  
2 be detained under 8 U.S.C. § 1225(b)(1)(B)(ii). *See Matter of M.S.*, 27 I&N Dec. 509  
3 (A.G. 2019).

4 I declare under penalty of perjury of the laws of the United States of America that  
5 the foregoing is true and correct.

6 Executed this 15th day of October 2025.

7 CONCEPCION  
8 ARREDONDO  
Digitally signed by  
CONCEPCION ARREDONDO  
Date: 2025.10.15 13:31:32  
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9 Concepcion Arredondo  
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