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8 **UNITED STATES DISTRICT COURT**
9 **NORTHERN DISTRICT OF CALIFORNIA**
10 **SAN FRANCISCO DIVISION**

11 JOSE IVAR PINEDA CAMPOS,

12 Petitioner,

13 v.

14 POLLY KAISER, Acting Field Office Director of
15 the San Francisco Immigration and Customs
16 Enforcement Office; TODD LYONS, Acting
17 Director of United States Immigration and Customs
18 Enforcement; KRISTI NOEM, Secretary of the
19 United States Department of Homeland Security,
20 PAMELA BONDI, Attorney General of the United
21 States, acting in their official capacities,

22 Respondents.

Case No. 3:25-cv-06920

**MEMORANDUM OF POINTS AND
AUTHORITIES IN SUPPORT OF
PETITIONER'S EX PARTE
MOTION FOR TEMPORARY
RESTRAINING ORDER**

TABLE OF CONTENTS

| | | |
|----|---|----|
| 1 | | |
| 2 | TABLE OF AUTHORITIES | 3 |
| 3 | INTRODUCTION | 7 |
| 4 | BACKGROUND | 9 |
| 5 | ARGUMENT | 11 |
| 6 | I. PETITIONER IS LIKELY TO SUCCEED ON THE MERITS..... | 11 |
| 7 | A. Petitioner's detention violates substantive due process because he is neither a flight | |
| 8 | risk nor a danger to the community..... | 11 |
| 9 | B. The government violated procedural due process by depriving Petitioner of the | |
| 10 | opportunity to contest his arrest and detention before a neutral decisionmaker. | 13 |
| 11 | II. PETITIONER WILL CONTINUE TO SUFFER SERIOUS AND IRREPARABLE | |
| 12 | INJURY ABSENT A TRO..... | 17 |
| 13 | III. THE BALANCE OF THE EQUITIES AND THE PUBLIC INTEREST WEIGH | |
| 14 | STRONGLY IN PETITIONER'S FAVOR..... | 18 |
| 15 | SECURITY | 18 |
| 16 | CONCLUSION | 19 |
| 17 | | |
| 18 | | |
| 19 | | |
| 20 | | |
| 21 | | |
| 22 | | |
| 23 | | |
| 24 | | |
| 25 | | |
| 26 | | |
| 27 | | |
| 28 | | |

TABLE OF AUTHORITIES

Other Authorities

| | |
|---|--------|
| <i>A.E. v. Andrews</i> , No. 1:25-cv-00107, 2025 WL 1424382 (E.D. Cal. May 16, 2025) | 15 |
| <i>All. for the Wild Rockies v. Cottrell</i> , 632 F.3d 1127 (9th Cir. 2011)..... | 11, 17 |
| <i>Baca v. Moreno Valley Unified Sch. Dist.</i> , 936 F. Supp. 719 (C.D. Cal. 1996) | 18 |
| <i>California v. Azar</i> , 911 F.3d 558 (9th Cir. 2018)..... | 18 |
| <i>Cnty. of Sacramento v. Lewis</i> , 523 U.S. 833 (1998) | 11 |
| <i>Demore v. Kim</i> , 538 U.S. 510 (2003) | 12 |
| <i>Diaz v. Kaiser</i> , No. 3:25-CV-05071, 2025 WL 1676854 (N.D. Cal. June 14, 2025) | 16, 18 |
| <i>Diep v. Wofford</i> , 2025 WL 6047444 (E.D. Cal. Feb. 25, 2025) | 15 |
| <i>Doe v. Becerra</i> , No. 2:25-CV-00647-DJC-DMC, 2025 WL 691664 (E.D. Cal. Mar. 3, 2025) | 15, 16 |
| <i>Doe v. Noem</i> , ___ F. Supp. 3d ___, 2025 WL 1141279 (W.D. Wash. Apr. 17, 2025) | 17 |
| <i>Env't Prot. Info. Ctr. v. Carlson</i> , 968 F.3d 985 (9th Cir. 2020)..... | 18 |
| <i>Gagnon v. Scarpelli</i> , 411 U.S. 778 (1973) | 13 |
| <i>Garcia v. Bondi</i> , No. 3:25-CV-05070, 2025 WL 1676855 (N.D. Cal. June 14, 2025) | 16 |
| <i>GoTo.com, Inc. v. Walt Disney Co.</i> , 202 F.3d 1199 (9th Cir. 2000)..... | 17 |
| <i>Hernandez v. Sessions</i> , 872 F.3d 976 (9th Cir. 2017)..... | passim |
| <i>Hurd v. D.C., Gov't</i> , 864 F.3d 671 (D.C. Cir. 2017) | 13 |

| | | |
|----|--|--------|
| 1 | <i>Index Newspapers LLC v. U.S. Marshals Serv.,</i> | |
| 2 | 977 F.3d 817 (9th Cir. 2020)..... | 18 |
| 3 | <i>Jackson v. Indiana,</i> | |
| 4 | 406 U.S. 715 (1972)..... | 12 |
| 5 | <i>Jimenez v. Wolf,</i> | |
| 6 | No. 19-cv-07996-NC, 2020 WL 510347 (N.D. Cal. Jan. 30, 2020)..... | 15 |
| 7 | <i>Johnson v. Ryan,</i> | |
| 8 | 55 F.4th 1167 (9th Cir. 2022)..... | 14 |
| 9 | <i>Jones v. Blanas,</i> | |
| 10 | 393 F.3d 918 (9th Cir. 2004)..... | 14 |
| 11 | <i>Jorge M. F. v. Wilkinson,</i> | |
| 12 | No. 21-CV-01434-JST, 2021 WL 783561 (N.D. Cal. Mar. 1, 2021) | 16, 18 |
| 13 | <i>Jorgensen v. Cassiday,</i> | |
| 14 | 320 F.3d 906 (9th Cir. 2003)..... | 18 |
| 15 | <i>Mahdawi v. Trump,</i> | |
| 16 | No. 2:25-CV-389, 2025 WL 1243135 (D. Vt. Apr. 30, 2025) | 12 |
| 17 | <i>Martinez v. Clark,</i> | |
| 18 | 124 F.4th 775 (9th Cir. 2024)..... | 15 |
| 19 | <i>Mathews v. Eldridge,</i> | |
| 20 | 424 U.S. 319 (1976)..... | 14 |
| 21 | <i>Melendres v. Arpaio,</i> | |
| 22 | 695 F.3d 990 (9th Cir. 2012)..... | 17 |
| 23 | <i>Morrissey v. Brewer,</i> | |
| 24 | 408 U.S. 471 (1972)..... | 13, 14 |
| 25 | <i>Nielsen v. Preap,</i> | |
| 26 | 586 U.S. 392 (2019)..... | 12 |
| 27 | <i>Nozzi v. Hous. Auth. of City of Los Angeles,</i> | |
| 28 | 806 F.3d 1178 (9th Cir. 2015)..... | 14 |
| | <i>Ortega v. Bonnar,</i> | |
| | 415 F. Supp. 3d 963 (N.D. Cal. 2019) | 14, 16 |
| | <i>Padilla v. Immigr. & Customs Enf't,</i> | |
| | 953 F.3d 1134 (9th Cir. 2020)..... | 18 |
| | <i>Padilla v. U.S. Immigr. and Customs Enf't,</i> | |
| | 704 F. Supp. 3d 1163 (W.D. Wash. 2023)..... | 13 |

| | | |
|----|---|---------------|
| 1 | <i>People of State of Cal. ex rel. Van De Kamp v. Tahoe Reg'l Plan. Agency,</i> | |
| 2 | 766 F.2d 1319 (9th Cir. 1985)..... | 18 |
| 3 | <i>Romero v. Kaiser,</i> | |
| 4 | No. 22-CV-02508-TSH, 2022 WL 1443250 (N.D. Cal. May 6, 2022) | 16 |
| 5 | <i>Rosales-Mireles v. United States,</i> | |
| 6 | 585 U.S. 129 (2018)..... | 17 |
| 7 | <i>Saravia v. Sessions,</i> | |
| 8 | 280 F. Supp. 3d 1168 (N.D. Cal. 2017) | 12 |
| 9 | <i>Singh v. Holder,</i> | |
| 10 | 638 F.3d 1196 (9th Cir. 2011)..... | 15 |
| 11 | <i>Stuhlbarg Int'l Sales Co. v. John D. Brush & Co.,</i> | |
| 12 | 240 F.3d 832 (9th Cir. 2001)..... | 11 |
| 13 | <i>Valdez v. Joyce,</i> | |
| 14 | No. 25 CIV. 4627 (GBD), 2025 WL 1707737 (S.D.N.Y. June 18, 2025)..... | 16, 17 |
| 15 | <i>Vargas v. Jennings,</i> | |
| 16 | No. 20-CV-5785-PJH, 2020 WL 5074312 (N.D. Cal. Aug. 23, 2020)..... | 16 |
| 17 | <i>Warsoldier v. Woodford,</i> | |
| 18 | 418 F.3d 989 (9th Cir. 2005)..... | 17 |
| 19 | <i>Winter v. Nat. Res. Def. Council, Inc.,</i> | |
| 20 | 555 U.S. 7 (2008)..... | 11 |
| 21 | <i>Wolff v. McDonnell,</i> | |
| 22 | 418 U.S. 539 (1974)..... | 11 |
| 23 | <i>Young v. Harper,</i> | |
| 24 | 520 U.S. 143 (1997)..... | 13 |
| 25 | <i>Zadvydas v. Davis,</i> | |
| 26 | 533 U.S. 678 (2001)..... | 8, 11, 12, 13 |
| 27 | <i>Zinerman v. Burch,</i> | |
| 28 | 494 U.S. 113 (1990)..... | 13 |
| | Statutes | |
| | 8 U.S.C. § 1101(a)(27)(J)..... | 8 |
| | 8 U.S.C. § 1182(a)(6)(A)(i)..... | 8 |
| | 8 U.S.C. § 1255(h)(1)-(2)..... | 8 |
| | Regulations | |

| | | |
|----|---|----|
| 1 | 8 C.F.R. § 239.2(a)(7), (c)..... | 10 |
| 2 | Other Authorities | |
| 3 | Arelis R. Hernández & Maria Sacchetti, <i>Immigrant Arrests at Courthouses Signal New Tactic in</i> | |
| 4 | <i>Trump's Deportation Push</i> , Wash. Post, May 23, 2025..... | 10 |
| 5 | Hamed Aleaziz, Luis Ferré-Sadurní, & Miriam Jordan, <i>How ICE is Seeking to Ramp Up</i> | |
| 6 | <i>Deportations Through Courthouse Arrests</i> , N.Y. Times, May 30, 2025..... | 10 |
| 7 | In re Geo Group, Inc., Cal. Occupational Safety and Health Appeals Bd., Inspection No. | |
| 8 | 1609228, <i>Decision After Reconsideration</i> , Jan. 10, 2025 | 15 |
| 9 | Joshua Goodman and Gisela Saloman, <i>ICE Agents Wait in Hallways of Immigration Court as</i> | |
| 10 | <i>Trump Seeks to Deliver on Mass Arrest Pledge</i> , LA Times, May 22, 2025 | 9 |
| 11 | Margaret Kadifia, <i>Immigrants Fearful as ICE Nabs at Least 15 in S.F., Including Toddler,</i> | |
| 12 | <i>Mission Local</i> , June 5, 2025 | 10 |
| 13 | Sarah Ravani, <i>ICE Arrests Two More at S.F. Immigration Court, Advocates Say</i> , S.F. Chron., | |
| 14 | June 12, 2025 | 10 |
| 15 | Tomoki Chien, <i>Undercover ICE Agents Begin Making Arrests at SF Immigration Court</i> , S.F. | |
| 16 | <i>Standard</i> , May 27, 2025 | 10 |
| 17 | U.S. Dep't of Homeland Sec. Off.of Inspector Gen., OIG 24-23, <i>Final Report: Results of an</i> | |
| 18 | <i>Unannounced Inspection of ICE's Golden State Annex in McFarland, California</i> (Apr. 18, | |
| 19 | 2024) | 15 |

INTRODUCTION

Petitioner Jose Ivar Pineda Campos went to the San Francisco Immigration Court on August 15, 2025, expecting a routine master calendar hearing in which he would discuss his case with the immigration judge and schedule further proceedings on his pending asylum application. So he was surprised when, during the hearing, the Department of Homeland Security (“DHS”) lawyer orally moved to dismiss his case altogether. The Immigration Judge did not grant the motion to dismiss. Instead, the Judge gave Petitioner time to respond and set a further hearing for November 7, 2025. Minutes after Petitioner exited the courtroom, a group of DHS agents arrested him before he could leave the courthouse.

Nothing about Petitioner’s immigration case justified this arrest and detention. When Petitioner first entered the country in April 2024, federal immigration officers released him within days on his own recognizance and with no ankle shackle or intrusive supervision conditions. The government thus necessarily determined that he did not pose a flight risk or danger to the community—let alone one warranting detention. Since then, Petitioner’s exemplary conduct has only confirmed the government’s prediction. He attended every court hearing and check-in. He filed an application for asylum, withholding of removal, and protection under the Convention Against Torture. He obtained a work permit. He has never been arrested in the United States.

None of this mattered to the government. Rather than determining that Petitioner posed a flight risk or danger to the community, federal immigration agents arrested him pursuant to a new, sweeping, and unlawful policy targeting people for arrest at immigration courthouses for the purpose of placing them in expedited-removal proceedings. This enforcement campaign is specifically intended to increase ICE arrest numbers to satisfy internal agency quotas.

Petitioner’s summary arrest and indefinite detention flout the Constitution. The *only* legitimate interests that civil immigration detention serves are mitigating flight risk and preventing danger to the community. When those interests are absent, the Fifth Amendment’s Due Process Clause squarely prohibits detention. Additionally, by summarily arresting and detaining Petitioner without making any affirmative showing of changed circumstances, the government violated Petitioner’s procedural due process rights. At the very least, he was

1 constitutionally entitled to a hearing before a neutral decisionmaker at which the government
2 should have justified his detention.

3 As a result of his arrest and detention, Petitioner is suffering irreparable and ongoing harm.
4 The unconstitutional deprivation of “physical liberty” “unquestionably constitutes irreparable
5 injury.” *Hernandez v. Sessions*, 872 F.3d 976, 994-95 (9th Cir. 2017). Indeed, “[f]reedom from
6 imprisonment—from government custody, detention, or other forms of physical restraint—lies at
7 the heart of the liberty that [the Due Process] Clause protects.” *Zadvydas v. Davis*, 533 U.S. 678,
8 690 (2001). Petitioner also faces numerous additional irreparable harms due to his detention. He
9 was ripped from his life and community. He can no longer support his two young children in
10 Nicaragua, who rely on him. He is currently being subject to the same type of arbitrary detention
11 he fled Nicaragua to escape from.

12 In light of this irreparable harm, and because he is likely to succeed on the merits of his
13 due process claims, Petitioner respectfully requests that this Court issue a temporary restraining
14 order (“TRO”) immediately releasing from him from custody and enjoining the government from
15 re-arresting him absent the opportunity to contest that arrest at a hearing before a neutral decision
16 maker. Since DHS started this new policy, Courts in this circuit have regularly granted *ex parte*
17 TROs when confronted with substantially identical facts and legal issues. At least five courts in
18 this circuit have recently granted the exact relief Petitioner seeks. *See Garro Pinchi v. Noem*, 2025
19 WL 1853763, *4 (N.D. Cal. July 4, 2025), *converted to preliminary injunction at* __ F. Supp. 3d
20 __, 2025 WL 2084921 (N.D. Cal. July 24, 2025); *Valera Chuquillanqui v. Kaiser*, No. 3:25-cv-
21 06320 (N.D. Cal. July 29, 2025) (*ex parte* TRO); *Pablo Sequen v. Kaiser*, No. 5:25-cv-06487
22 (N.D. Cal. Aug. 1, 2025) (*ex parte* TRO); *Ruiz Otero v. Kaiser*, No. 5:25-cv-06536 (N.D. Cal.
23 Aug. 3, 2025) (*ex parte* TRO); *Singh v. Andrews*, 2025 WL 1918679, *10 (E.D. Cal. July 11,
24 2025) (granting preliminary injunction). To maintain this Court’s jurisdiction, the Court should
25 also prohibit the government from transferring Petitioner out of this District and removing her
26 from the country until these proceedings have concluded.

BACKGROUND

Petitioner is a 30-year-old man from Nicaragua. Petitioner's Habeas Petition ("Pet.") ¶ 11. He fled Nicaragua because he feared the Nicaraguan government would imprison and torture him on account of his participation in anti-government strikes and protests. Declaration of P.F. Gonzalez Montes De Oca ("Gonzalez Montes De Oca Declaration") ¶ 8.

Petitioner arrived in the United States in April 2024. Pet. ¶ 48. He was briefly detained by federal agents after entering the United States. *Id.* Determining that he was not a flight risk or a danger to the community, the agents released Petitioner on his own recognizance with a notice to appear for removal proceedings in immigration court. *Id.*

Petitioner went to live in South San Francisco, California. *Id.* ¶ 49. He applied for asylum in December 2025. *Id.* ¶ 50. He received employment authorization. *Id.* He attended all of his immigration court hearings and ICE check-ins. *Id.* ¶ 51.

On August 15, 2025, as the government told him to do, Petitioner went to San Francisco Immigration Court for a routine hearing before Immigration Judge Joseph Park, where the government orally moved to dismiss his case. Pet. ¶ 52; Declaration of Diana Mariscal ("Mariscal Dec.") ¶¶ 2–3. IJ Park did not grant the motion to dismiss. Mariscal Dec. ¶ 5. Instead, the Judge gave Petitioner time to respond and set a further hearing for November 7, 2025. *Id.*

Minutes after Petitioner exited the courtroom, a group of ICE agents arrested him before he could leave the courthouse. *Id.* ¶ 7. They did not present warrants, nor did they provide any explanation for why he was being arrested. *Id.* ¶ 8.

Petitioner's arrest did not have anything to do with his individual case. Instead, it is part of a new, nationwide DHS strategy of sweeping up people who attend their immigration court hearings, detaining them, and seeking to re-route them to fast-track deportations.¹ Since mid-May, DHS has implemented a coordinated practice of immigration detention to strip people like Petitioner of their substantive and procedural rights and pressure them into deportation. DHS is aggressively pursuing this arrest and detention campaign at courthouses throughout the country,

¹ Joshua Goodman and Gisela Saloman, *ICE Agents Wait in Hallways of Immigration Court as Trump Seeks to Deliver on Mass Arrest Pledge*, LA Times, May 22, 2025, <https://www.latimes.com/world-nation/story/2025-05-22/ice-agents-wait-in-hallways-of-immigration-court-as-trump-seeks-to-deliver-on-mass-arrest-pledge>.

1 including Northern California. At the San Francisco Immigration Court, where Petitioner was
 2 arrested, dozens of people have been arrested in the last month after attending their routine
 3 immigration hearings.²

4 This “coordinated operation” is “aimed at dramatically accelerating deportations” by
 5 arresting people at the courthouse and placing them into expedited removal.³ The first step of the
 6 operation typically takes place inside the immigration court. When people arrive in court for their
 7 master calendar hearings, DHS attorneys orally file a motion to dismiss the proceedings—without
 8 any notice to the affected individual. Although DHS regulations do not permit such motions to
 9 dismiss absent a showing that the “[c]ircumstances of the case have changed,” 8 C.F.R. §
 10 239.2(a)(7), (c), DHS attorneys are not conducting any case-specific analysis of changed
 11 circumstances before filing these motions to dismiss.

12 The next step takes place outside the courtroom. ICE officers, in consultation with DHS
 13 attorneys and officials, station themselves in courthouse waiting rooms, hallways, and elevator
 14 banks. When an individual exits their immigration hearings, ICE officers—typically masked and
 15 in plainclothes—immediately arrest the person and detain them. The officers execute these arrests
 16 regardless of how the IJ rules on the government’s motion to dismiss. Once the person is detained,
 17 DHS attorneys often unilaterally transfer venue to a “detained” immigration court where they renew
 18 their motion to dismiss and seek to place individuals in expedited removal. That is what happened
 19 to Petitioner here. Mariscal Dec. ¶ 7. A group of ICE agents arrested Petitioner immediately after
 20 he left the courtroom. *Id.*

22 ² Sarah Ravani, *ICE Arrests Two More at S.F. Immigration Court, Advocates Say*, S.F. Chron.,
 23 June 12, 2025, <https://www.sfchronicle.com/bayarea/article/sf-immigration-court-arrests-20374755.php>; Margaret Kadifia, *Immigrants Fearful as ICE Nabs at Least 15 in S.F., Including Toddler*, Mission Local, June 5, 2025, <https://missionlocal.org/2025/06/ice-arrest-san-francisco-toddler/>; Tomoki Chien, *Undercover ICE Agents Begin Making Arrests at SF Immigration Court*, S.F. Standard, May 27, 2025, <https://sfstandard.com/2025/05/27/undercover-ice-agents-make-arrests-san-francisco-court/>.

26 ³ Arelis R. Hernández & Maria Sacchetti, *Immigrant Arrests at Courthouses Signal New Tactic in Trump’s Deportation Push*, Wash. Post, May 23, 2025,
 27 <https://www.washingtonpost.com/immigration/2025/05/23/immigration-court-arrests-ice-trump/>;
 28 see also Hamed Aleaziz, Luis Ferré-Sadurní, & Miriam Jordan, *How ICE is Seeking to Ramp Up Deportations Through Courthouse Arrests*, N.Y. Times, May 30, 2025,
<https://www.nytimes.com/2025/05/30/us/politics/ice-courthouse-arrests.html> (updated June 1, 2025).

Petitioner suffers serious and ongoing harm every day he remains in detention. Prior to his detention, Petitioner was living in South San Francisco, California, supporting his two children in Nicaragua. Pet. ¶¶ 49, 57. He is a law-abiding person and has come to the U.S. seeking safety and protection. Gonzalez Montes De Oca Dec. ¶ 8.

ARGUMENT

To warrant a TRO, a movant must show (1) they are “likely to succeed on the merits,” (2) they are “likely to suffer irreparable harm in the absence of preliminary relief,” (3) “the balance of equities tips in [their] favor,” and that (4) “an injunction is in the public interest.” *All. for the Wild Rockies v. Cottrell*, 632 F.3d 1127, 1131 (9th Cir. 2011) (quoting *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008)); see *Stuhlbarg Int’l Sales Co. v. John D. Brush & Co.*, 240 F.3d 832, 839 n.7 (9th Cir. 2001) (noting the analysis for issuing a temporary restraining order and a preliminary injunction is substantially the same). Even if the movant raises only “serious questions” as to the merits of their claims, the court can grant relief if the balance of hardships tips “sharply” in their favor. *All. for the Wild Rockies*, 632 F.3d at 1135. All factors here weigh decisively in Petitioner’s favor.

I. PETITIONER IS LIKELY TO SUCCEED ON THE MERITS.

A. Petitioner’s detention violates substantive due process because he is neither a flight risk nor a danger to the community.

The Due Process Clause applies to “all ‘persons’ within the United States, including [noncitizens], whether their presence here is lawful, unlawful, temporary, or permanent.” *Zadvydas*, 533 U.S. at 693. “The touchstone of due process is protection of the individual against arbitrary action of government,” *Wolff v. McDonnell*, 418 U.S. 539, 558 (1974), including “the exercise of power without any reasonable justification in the service of a legitimate government objective,” *Cnty. of Sacramento v. Lewis*, 523 U.S. 833, 846 (1998). “Freedom from imprisonment—from government custody, detention, or other forms of physical restraint—lies at the heart of the liberty that Clause protects.” *Zadvydas*, 533 U.S. at 690.

To comply with substantive due process, the government’s deprivation of an individual’s liberty must be justified by a sufficient purpose. Therefore, immigration detention, which is “civil,

1 not criminal,” and “nonpunitive in purpose and effect,” must be justified by either
2 (1) dangerousness or (2) flight risk. *Zadvydas*, 533 U.S. at 690; *see Hernandez*, 872 F.3d at 994
3 (“[T]he government has no legitimate interest in detaining individuals who have been determined
4 not to be a danger to the community and whose appearance at future immigration proceedings can
5 be reasonably ensured by a lesser bond or alternative conditions.”). When these rationales are
6 absent, immigration detention serves no legitimate government purpose and becomes
7 impermissibly punitive, violating a person’s substantive due process rights. *See Jackson v. Indiana*,
8 406 U.S. 715, 738 (1972) (detention must have a “reasonable relation” to the government’s interests
9 in preventing flight and danger); *see also Mahdawi v. Trump*, No. 2:25-CV-389, 2025 WL
10 1243135, at *11 (D. Vt. Apr. 30, 2025) (ordering release from custody after finding petitioner may
11 “succeed on his Fifth Amendment claim if he demonstrates *either* that the government acted with
12 a punitive purpose *or* that it lacks any legitimate reason to detain him”).

13 The Supreme Court has recognized that noncitizens may bring as-applied challenges to
14 detention, including so-called “mandatory” detention. *Demore v. Kim*, 538 U.S. 510, 532-33 (2003)
15 (Kennedy, J., concurring) (“Were there to be an unreasonable delay by the INS in pursuing and
16 completing deportation proceedings, it could become necessary then to inquire whether the
17 detention is not to facilitate deportation, or to protect against risk of flight or dangerousness, but to
18 incarcerate for other reasons.”); *Nielsen v. Preap*, 586 U.S. 392, 420 (2019) (“Our decision today
19 on the meaning of [§ 1226(c)] does not foreclose as-applied challenges—that is, constitutional
20 challenges to applications of the statute as we have now read it.”).

21 Petitioner, who is diligently pursuing his immigration case, is neither a danger nor a flight
22 risk. Therefore, his detention is both punitive and not justified by a legitimate purpose, violating
23 his substantive due process rights. Indeed, when Respondents chose to release Petitioner from
24 custody in 2024, that decision represented their finding that he was neither dangerous nor a flight
25 risk. *See Saravia v. Sessions*, 280 F. Supp. 3d 1168, 1176 (N.D. Cal. 2017), *aff’d sub nom. Saravia*
26 *for A.H. v. Sessions*, 905 F.3d 1137 (9th Cir. 2018) (“Release reflects a determination by the
27 government that the noncitizen is not a danger to the community or a flight risk.”). Nothing has
28 transpired since to disturb that finding.

1 First, because Petitioner has had no intervening criminal history or arrests since his release,
2 there is no credible argument that he is a danger to the community.

3 Second, as to flight risk, the question is whether custody is reasonably necessary to secure
4 a person's appearance at immigration court hearings and related check-ins. *See Hernandez*, 872
5 F.3d at 990-91. There is no basis to argue that Petitioner, who was arrested by Respondents *while*
6 *appearing in immigration court* for a master calendar hearing, is a flight risk. He has diligently
7 attended all of his immigration court hearings and ICE check-ins. Moreover, Petitioner has a viable
8 path toward immigration relief and a pathway to lawful permanent residence, further mitigating
9 any risk of flight. *See Padilla v. U.S. Immigr. and Customs Enf't*, 704 F. Supp. 3d 1163, 1173 (W.D.
10 Wash. 2023) (holding that there is not a legitimate concern of flight risk where plaintiffs have bona
11 fide asylum claims and desire to remain in the United States). At the time of his arrest, Petitioner
12 had filed applications for asylum, withholding of removal, and relief under the Convention Against
13 Torture. He has every intention of continuing to pursue his applications for immigration relief.

14 In sum, Petitioner's actions since Respondents first released him confirm that he is neither
15 a danger nor flight risk. Indeed, his ongoing compliance compels the conclusion that he is even *less*
16 of a danger or flight risk than when he was originally released. Accordingly, Petitioner's ongoing
17 detention is unconstitutional, and substantive due process principles require his immediate release.

18 **B. The government violated procedural due process by depriving Petitioner of the**
19 **opportunity to contest his arrest and detention before a neutral decisionmaker.**

20 Noncitizens living in the United States like Petitioner have a protected liberty interest in
21 their ongoing freedom from confinement. *See Zadvydas*, 533 U.S. at 690. The Supreme Court
22 "usually has held that the Constitution requires some kind of a hearing *before* the State deprives
23 a person of liberty or property." *Zinerman v. Burch*, 494 U.S. 113, 127 (1990). This is so even in
24 cases where that freedom is lawfully revocable. *See Hurd v. D.C., Gov't*, 864 F.3d 671, 683 (D.C.
25 Cir. 2017) (citing *Young v. Harper*, 520 U.S. 143, 152 (1997) (holding that re-detention after pre-
26 parole conditional supervision requires pre-deprivation hearing)); *Gagnon v. Scarpelli*, 411 U.S.
27 778, 782 (1973) (holding the same, in probation context); *Morrissey v. Brewer*, 408 U.S. 471, 482
28 (1972) (same, in parole context).

1 Accordingly, the Supreme Court has repeatedly held that individuals released from
2 custody on bond, parole, or other forms of conditional release have a protected interest in their
3 ongoing liberty, because “[t]he parolee has relied on at least an implicit promise that parole will
4 be revoked only if he fails to live up to the parole conditions.” *Morrissey*, 408 U.S. at 482. “By
5 whatever name, the[ir] liberty is valuable and must be seen within the protection of the [Due
6 Process Clause].” *Id.* This liberty interest also applies to noncitizens, including those who have
7 been conditionally released from immigration custody. *See Ortega v. Bonnar*, 415 F. Supp. 3d
8 963, 970 (N.D. Cal. 2019). Petitioner thus has a protected liberty interest in his freedom from
9 physical custody.

10 Once a petitioner has established a protected liberty interest, as Petitioner has done here,
11 courts in this circuit apply the *Mathews* test to determine what procedural protections are due. *See*
12 *Johnson v. Ryan*, 55 F.4th 1167, 1179-80 (9th Cir. 2022) (citing *Mathews v. Eldridge*, 424 U.S.
13 319, 335 (1976)). Under that test, the court weighs: (1) the private interest affected; (2) the risk
14 of erroneous deprivation and probable value of procedural safeguards; and (3) the government’s
15 interest. *Id.* In this case, the factors weigh heavily in favor of releasing Petitioner and prohibiting
16 his re-detention without a custody hearing at which the government bears the burden of proof.

17 *First*, the private interest affected in this case is profound. When considering this factor,
18 courts look to “the degree of potential deprivation.” *Nozzi v. Hous. Auth. of City of Los Angeles*,
19 806 F.3d 1178, 1193 (9th Cir. 2015) (citing *Mathews*, 424 U.S. at 341). The degree of deprivation
20 here is high. Petitioner has been completely deprived of his physical liberty. Petitioner’s detention
21 has ripped from him the “free[dom] to be with family and friends and to form the . . . enduring
22 attachments of normal life.” *Morrissey*, 408 U.S. at 482. Cutting someone off from the “core
23 values of unqualified liberty”—for Petitioner, who is fleeing a repressive government, creates a
24 “grievous loss.” *Id.* Moreover, because Petitioner faces *civil detention*, “his liberty interest is
25 arguably greater than the interest of the parolees in *Morrissey*.” *See Ortega*, 415 F. Supp. 3d at
26 970. As someone in civil detention, therefore, “it stands to reason that [Petitioner] is entitled to
27 protections at least as great as those afforded to a[n] . . . individual . . . accused but not convicted
28 of a crime.” *See Jones v. Blanas*, 393 F.3d 918, 932 (9th Cir. 2004).

1 *Second*, “the risk of an erroneous deprivation [of liberty] is high” where, as here, “[the
2 petitioner] has not received any bond or custody redetermination hearing.” *A.E. v. Andrews*, No.
3 1:25-cv-00107, 2025 WL 1424382, at *5 (E.D. Cal. May 16, 2025) (quoting *Jimenez v. Wolf*, No.
4 19-cv-07996-NC, 2020 WL 510347, at *3 (N.D. Cal. Jan. 30, 2020)); *see also Diep v. Wofford*,
5 No. 1:24-cv-01238, 2025 WL 6047444, at *5 (E.D. Cal. Feb. 25, 2025). Respondents grabbed
6 Petitioner by surprise as he left his immigration court hearing, detaining him with no notice and
7 no opportunity to contest his re-detention before a neutral arbiter. In such circumstances, when
8 Respondents have provided *no* procedural safeguards, “the probable value of additional
9 procedural safeguards, i.e., a bond hearing, is high.” *A.E.*, 2025 WL 1424382, at *5. This is
10 especially true here, where there is no change in Petitioner’s circumstances suggesting that
11 Petitioner now poses a flight risk or danger to the community. His re-detention instead appears to
12 be motivated instead by Respondents’ new arrest quotas and practice of leveraging detention to
13 secure dismissal of ongoing proceedings under Section 240 of the Immigration and Nationality
14 Act, to initiate expedited removal. Pet. ¶¶ 35–46. Neither constitutes a lawful justification to re-
15 detain a person who does not pose a flight risk or danger to the community.

16 Because the private interest in freedom from immigration detention is substantial, due
17 process also requires that in cases like this one, the government bears the burden of proving “by
18 clear and convincing evidence that the [noncitizen] is a flight risk or danger to the community.”
19 *Singh v. Holder*, 638 F.3d 1196, 1203-04 (9th Cir. 2011); *see Martinez v. Clark*, 124 F.4th 775,
20 785-86 (9th Cir. 2024) (holding that government properly bore burden by clear and convincing
21 evidence in court-ordered bond hearing); *Doe v. Becerra*, No. 2:25-CV-00647-DJC-DMC, 2025
22 WL 691664, at *8 (E.D. Cal. Mar. 3, 2025) (ordering pre-deprivation bond hearing in which
23 government bears burden by clear and convincing evidence).

24 *Third*, the government’s interest in detaining Petitioner without first providing notice and
25 submitting to a custody hearing is minimal. Immigration courts routinely conduct custody
26 hearings, which impose a “minimal” cost to the government. *See Doe*, 2025 WL 691664, at *6;
27 *A.E.*, 2025 WL 1424382, at *5. Petitioner has an impeccable record of attending his immigration
28 proceedings; there is no reason to believe that between the date of his release and his custody

1 hearing, his compliance will change. Indeed, courts regularly hold that the government's interest
 2 in re-detention without a custody hearing is low when the petitioner "has long complied with his
 3 reporting requirements." *Diaz v. Kaiser*, No. 3:25-CV-05071, 2025 WL 1676854, at *3-*4 (N.D.
 4 Cal. June 14, 2025) (granting TRO prohibiting re-detention of noncitizen without a pre-
 5 deprivation bond hearing); *Jorge M. F. v. Wilkinson*, No. 21-CV-01434-JST, 2021 WL 783561,
 6 at *3-*4 (N.D. Cal. Mar. 1, 2021) (same); *Ortega*, 415 F. Supp. 3d at 970 (granting habeas petition
 7 ordering the same); *see also Valdez v. Joyce*, No. 25 CIV. 4627 (GBD), 2025 WL 1707737, at *4-
 8 *5 (S.D.N.Y. June 18, 2025) (granting habeas petition and immediately releasing petitioner who
 9 had been detained without process, who had "voluntarily attended his scheduled immigration
 10 court proceedings" and "established ties" through his work and volunteering with the church).

11 In similar cases, courts in this Circuit regularly hold that re-detaining noncitizens without
 12 a pre-deprivation hearing in which the government bears the burden of proof violates due process,
 13 and grant the emergency relief Petitioner seeks here. *See Garro Pinchi v. Noem*, ___ F. Supp. 3d
 14 ___, 2025 WL 2084921, at *7 (converting TRO requiring release of asylum seeker arrested at him
 15 immigration court hearing into preliminary injunction prohibiting the government from re-
 16 detaining he without a hearing); *Valera Chuquillanqui v. Kaiser*, No. 3:25-cv-06320 (N.D. Cal.
 17 July 29, 2025) (granting *ex parte* TRO); *Pablo Sequen v. Kaiser*, No. 5:25-cv-06487 (N.D. Cal.
 18 Aug. 1, 2025) (granting *ex parte* TRO); *Ruiz Otero v. Kaiser*, No. 5:25-cv-06536 (N.D. Cal. Aug.
 19 3, 2025) (granting *ex parte* TRO); *Singh v. Andrews*, 2025 WL 1918679, *8-10 (E.D. Cal. July
 20 11, 2025) (granting PI); *Doe*, 2025 WL 691664, at *8 (granting TRO over one month after
 21 petitioner's initial detention); *see also, e.g., Diaz*, 2025 WL 1676854, at *3-*4; *Garcia v. Bondi*,
 22 No. 3:25-CV-05070, 2025 WL 1676855, at *3 (N.D. Cal. June 14, 2025); *Jorge M. F.*, 2021 WL
 23 783561, at *4; *Romero v. Kaiser*, No. 22-CV-02508-TSH, 2022 WL 1443250, at *4 (N.D. Cal.
 24 May 6, 2022); *Vargas v. Jennings*, No. 20-CV-5785-PJH, 2020 WL 5074312, at *4 (N.D. Cal.
 25 Aug. 23, 2020).

26 In short, Respondents violated Petitioner's due process rights when they detained him
 27 without notice and without a custody hearing before a neutral arbiter. Here, only an order releasing
 28 Petitioner and enjoining re-detention—unless Respondents provide Petitioner with a custody

1 hearing where the government bears the burden of proof—would return the parties to the “last
2 uncontested status which preceded the pending controversy.” *Doe v. Noem*, __ F. Supp. 3d __,
3 2025 WL 1141279, at *9 (W.D. Wash. Apr. 17, 2025) (quoting *GoTo.com, Inc. v. Walt Disney*
4 *Co.*, 202 F.3d 1199, 1210 (9th Cir. 2000)); *see also Valdez*, 2025 WL 1707737, at *4-*5 (ordering
5 petitioner’s immediate release as remedy for procedural due process violation).

6 * * * * *

7 For the foregoing reasons, Petitioner is likely to succeed on the merits of his claims. But
8 even if the Court disagrees, he presents at least “serious question[s] going to the merits,” alongside
9 a “balance of hardships” tipping decidedly in their favor. *All. for the Wild Rockies*, 632 F.3d at
10 1135. Indeed, the constitutional concerns delineated above are of the weightiest order and beyond
11 colorable. This Court should therefore enter the requested TRO.

12 **II. PETITIONER WILL CONTINUE TO SUFFER SERIOUS AND IRREPARABLE**
13 **INJURY ABSENT A TRO.**

14 Without a temporary restraining order, Petitioner will suffer immense irreparable injury.
15 Indeed, he faces such injury every day he remains in detention in violation of his Fifth Amendment
16 rights. “It is well established that the deprivation of constitutional rights ‘unquestionably
17 constitutes irreparable injury.’” *Hernandez*, 872 F.3d at 994-95 (citing *Melendres v. Arpaio*, 695
18 F.3d 990, 1002 (9th Cir. 2012)). “When an alleged deprivation of a constitutional right is involved,
19 most courts hold that no further showing of irreparable injury is necessary.” *Warsoldier v.*
20 *Woodford*, 418 F.3d 989, 1001-02 (9th Cir. 2005) (internal quotation marks omitted). And the
21 unlawful deprivation of physical liberty is the quintessential irreparable harm. *See Hernandez*,
22 872 F.3d at 994 (holding that plaintiffs were irreparably harmed “by virtue of the fact that they
23 [we]re likely to be unconstitutionally detained for an indeterminate period of time”); *see also*,
24 *e.g., Rosales-Mireles v. United States*, 585 U.S. 129, 139 (2018) (recognizing that “[a]ny amount
25 of actual jail time is significant, and has exceptionally severe consequences for the incarcerated
26 individual” (cleaned up)).

27 As a result of his arrest and detention, Petitioner is also suffering additional ongoing
28 irreparable harms. He was ripped from his life and community and can no longer support his two

1 young children in Nicaragua.

2 **III. THE BALANCE OF THE EQUITIES AND THE PUBLIC INTEREST WEIGH**
3 **STRONGLY IN PETITIONER'S FAVOR.**

4 When the government is the party opposing the request for emergency relief, the balance
5 of the equities and the public interest merge. *Env't Prot. Info. Ctr. v. Carlson*, 968 F.3d 985, 991
6 (9th Cir. 2020) (citing *California v. Azar*, 911 F.3d 558, 581 (9th Cir. 2018)). Here, the balance
7 of equities overwhelmingly favors Petitioner, who faces irreparable injury in the form of ongoing
8 constitutional violations and continued additional suffering if the TRO is not granted. *See* Section
9 II, *supra*; *Hernandez*, 872 F.3d at 996 (when “[f]aced with ... preventable human suffering, ...
10 the balance of hardships tips decidedly in plaintiffs’ favor”) (internal citation omitted).

11 The public interest likewise weighs strongly in Petitioner’s favor. As another California
12 district court recently concluded, “[t]he public has a strong interest in upholding procedural
13 protections against unlawful detention, and the Ninth Circuit has recognized that the costs to the
14 public of immigration detention are staggering.” *Diaz*, 2025 WL 1676854, at *3 (citing *Jorge M.*
15 *F.*, 2021 WL 783561, at *3). More fundamentally, “[i]t is always in the public interest to prevent
16 the violation of a party’s constitutional rights.” *Index Newspapers LLC v. U.S. Marshals Serv.*,
17 977 F.3d 817, 838 (9th Cir. 2020) (citing *Padilla v. Immigr. & Customs Enf’t*, 953 F.3d 1134,
18 1147-48 (9th Cir. 2020) (internal quotation marks omitted)).

19 **SECURITY**

20 No security is necessary here. Courts “may dispense with the filing of a bond when,” as
21 here, “there is no realistic likelihood of harm to the defendant from enjoining his or her conduct.”
22 *Jorgensen v. Cassidy*, 320 F.3d 906, 919 (9th Cir. 2003). It is also proper to waive the bond
23 requirement in cases raising constitutional claims, because “to require a bond would have a negative
24 impact on plaintiff’s constitutional rights, as well as the constitutional rights of other members of
25 the public.” *Baca v. Moreno Valley Unified Sch. Dist.*, 936 F. Supp. 719, 738 (C.D. Cal. 1996).
26 Finally, Plaintiff’s showing of a high likelihood of success on the merits supports the court’s
27 waiving of bond in this case. *See, e.g., People of State of Cal. ex rel. Van De Kamp v. Tahoe Reg’l*
28 *Plan. Agency*, 766 F.2d 1319, 1326 (9th Cir.), *amended*, 775 F.2d 998 (9th Cir. 1985).

CONCLUSION

For the foregoing reasons, Petitioner respectfully requests the Court grant a TRO to restore the *status quo ante* that (1) immediately releases him from Respondents' custody without electronic monitoring and enjoins Respondents from re-detaining him absent further order of this Court; (2) in the alternative, immediately releases him from Respondents' custody and enjoins Respondents from re-detaining him unless they demonstrate at a pre-deprivation bond hearing, by clear and convincing evidence, that Petitioner is a flight risk or danger to the community such that his physical custody is required; and (3) prohibits the government from transferring him out of this District and/or removing him from the country until these habeas proceedings have concluded.

Respectfully submitted,

Date: August 16, 2025

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