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UNITED STATES DISTRICT COURT

FOR THE CENTRAL DISTRICT OF CALIFORNIA

Pedro VASQUEZ PERDOMO; Carlos  
Alexander OSORTO; and Isaac VILLEGAS  
MOLINA; Jorge HERNANDEZ  
VIRAMONTES; Jason Brian GAVIDIA;  
LOS ANGELES WORKER CENTER  
NETWORK; UNITED FARM WORKERS;  
COALITION FOR HUMANE  
IMMIGRANT RIGHTS; IMMIGRANT  
DEFENDERS LAW CENTER,

Plaintiffs,

v.

Kristi NOEM, in her official capacity as  
Secretary, Department of Homeland  
Security; Todd M. LYONS, in his official  
capacity as

Case No.: 2:25-cv-05605-MEMF-SP

**PLAINTIFFS' REPLY ISO MOTION FOR  
CLASS CERTIFICATION**

Hon. Maame Ewusi-Mensah Frimpong

Date: September 24, 2025

Time: 9:00 a.m.

Courtroom: 8B

1 Acting Director, U.S. Immigration and  
2 Customs Enforcement; Rodney S. SCOTT,  
3 in his official capacity as Commissioner,  
4 U.S. Customs and Border Patrol; Michael W.  
5 BANKS, in his official capacity as Chief of  
6 U.S. Border Patrol; Kash PATEL, in his  
7 official capacity as Director, Federal Bureau  
8 of Investigation; Pam BONDI, in her official  
9 capacity as U.S. Attorney General; Ernesto  
10 SANTACRUZ JR., in his official capacity as  
11 Acting Field Office Director for Los  
12 Angeles, U.S. Immigration and Customs  
13 Enforcement; Eddy WANG, Special Agent  
14 in Charge for Los Angeles, Homeland  
Security Investigations, U.S. Immigration  
and Customs Enforcement; Gregory K.  
BOVINO, in his official capacity as Chief  
Patrol Agent for El Centro Sector of the U.S.  
Border Patrol; Jeffrey D. STALNAKER, in  
his official capacity as Acting Chief Patrol  
Agent, San Diego Sector of the U.S. Border  
Patrol; Akil DAVIS, in his official capacity  
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California,

15 Defendants.



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1 **I. INTRODUCTION**

2 Defendants' opposition does little more than repackage arguments already rejected by this  
3 Court and the Ninth Circuit. Rather than grappling with the record or Rule 23, Defendants ignore  
4 Plaintiffs' evidence and misread the controlling law.

5 Both this Court and the Ninth Circuit already have found that Plaintiffs face a real and  
6 immediate threat of future harm. ECF 87 ("TRO Order") at 34-35; *Vasquez Perdomo v. Noem*,  
7 2025 WL 2181709, at \*13-14 (9th Cir. Aug. 1, 2025). The preliminary injunction record only  
8 reinforces that finding. Further, the Ninth Circuit has rejected a freestanding ascertainability  
9 requirement, and even if there was such a requirement, the class definition here is more than  
10 sufficiently precise.

11 Plaintiffs have satisfied each of the Rule 23(a) prerequisites. Numerosity is readily  
12 established: Defendants' policy and practice of suspicionless stops based on broad profiles makes  
13 it implausible that fewer than 40 individuals have been or will be affected. On commonality,  
14 Defendants ignore this Court's finding of a District-wide policy and practice and focus instead on  
15 legally irrelevant individual variations. Defendants' arguments against typicality and adequacy are  
16 similarly unavailing, as Defendants identify no credible evidence that the named Plaintiffs' claims  
17 diverge from those of the Suspicionless Stop Class, or that they cannot adequately represent the  
18 class. The record demonstrates the opposite.

19 Courts routinely certify classes in these circumstances pursuant to Rule 23(b)(2)—  
20 including recently in *United Farm Workers v. Noem*, 2025 WL 1235525, at \*43 (E.D. Cal. Apr.  
21 29, 2025). There is no basis to delay certification of the Suspicionless Stops Class based on *CASA*  
22 *v. Trump* or the pending appeal. The Court should grant Plaintiffs' motion.

23 **II. ARGUMENT**

24 **A. The Stop/Arrest Plaintiffs Have Standing**

25 The record amply establishes that Defendants have an officially sanctioned policy and  
26 practice of conducting stops without individualized suspicion, based on broad, impermissible  
27 profiles, and that Plaintiffs are subject to it. *See also* ECF 140 ("Mot") at 4-7; ECF 128 at 16-18;  
28 ECF 163 ("PI Supplement") at 10 (detailing further evidence in support of standing); 163-2 (Third



Melendrez Decl.); 163-12 (Fourth Salas Decl.). Defendants do not engage with the record or offer anything new to change the standing analysis, and instead arbitrarily attempt to raise the bar on the showing Plaintiffs have to make. Defs.' Opp'n to Pls.' Mot. for Class Certification ("Opp."), ECF 159, at 7. But Defendants' assertions are contrary to governing law. *See Melendres v. Arpaio*, 784 F.3d 1254, 1262 (9th Cir. 2015) (in a class action, standing is satisfied if "at least one named class representative has Article III standing"). Moreover, Defendants' challenge to standing has already been rejected by this Court and the Ninth Circuit. Opp. at 1, 7; TRO Order at 34-35; *Vasquez Perdomo*, 2025 WL 2181709, at \*9-13 (finding that "all Plaintiffs—the individuals and associations—have established their standing to seek prospective equitable relief.")

**B. The Suspicionless Stops Class is Properly Ascertainable**

Defendants' argument about ascertainability rests on out-of-circuit cases. Opp. at 5. Ninth Circuit caselaw is clear that there is no standalone or heightened ascertainability requirement for class certification. *Briseno v. ConAgra Foods, Inc.*, 844 F.3d 1121, 1124 n.4 (9th Cir. 2017) ("ascertainability issues" are addressed through Rule 23's enumerated requirements).<sup>1</sup>

The proposed class is, in any event, sufficiently defined. Ascertaining membership for the Suspicionless Stop Class involves answering straightforward "factual question[s]" that require[] no . . . preliminary determination of liability," *Pena v. Taylor Farms Pacific, Inc.*, 305 F.R.D. 197, 213 (E.D. Cal. 2015)—namely: (1) was the person stopped by federal agents conducting immigration enforcement in this District since June 6, 2025, and (2) was the stop conducted pursuant to the agency's pattern or practice of not performing an individualized assessment of reasonable suspicion? As in *United Farm Workers*, the Suspicionless Stops class here "may be known *without* a determination of Defendants' liability on the claims in the issue." 2015 WL 1235525, at \*26-27 (certifying similarly defined suspicionless stops class).

<sup>1</sup> Even circuits that recognize a separate ascertainability requirement do not apply it to Rule 23(b)(2) classes, recognizing that such concerns are less relevant in actions seeking injunctive relief. *See, e.g., Cole v. City of Memphis*, 839 F.3d 530, 542 (6th Cir. 2016); *Shelton v. Bledsoe*, 775 F.3d 554, 563 (3d Cir. 2015); *Shook v. El Paso County*, 386 F.3d 963, 972 (10th Cir. 2004).

1 Contrary to Defendants' assertion, the Court need not conduct "mini-trials" or "individual  
2 inquiries under the Fourth Amendment" to determine class membership, Opp. at 6. Membership  
3 turns not on whether a court ultimately finds the stop unconstitutional, but on whether the person  
4 was subjected to the challenged conduct. *See* Mot at i (setting forth proposed class definition).

5 Defendants' argument that the class improperly includes individuals who "may never be  
6 stopped," Opp. at 7, is simply wrong. Being stopped is a prerequisite to class membership. That  
7 the class includes individuals stopped in the future does not defeat certification. *See e.g., A.B. v.*  
8 *Hawaii State Dep't of Educ.*, 30 F.4th 828, 838 (9th Cir. 2022) (explaining that a class's inclusion  
9 of future members "is not itself unusual or objectionable" and "makes joinder of every class  
10 member all the more impracticable"); *LaDuke v. Nelson*, 762 F.2d 1318, 1321-26 (9th Cir. 1985).

11 **C. The Proposed Class Meets the Requirements of Rule 23(a)**

12 **1. The class is numerous, and joinder is impracticable**

13 Defendants misstate both the legal standard for numerosity and the nature of Plaintiffs'  
14 evidence. Rule 23(a)(1) requires only that Plaintiffs demonstrate the class is "so numerous that  
15 joinder of all members is impracticable." Courts typically find numerosity satisfied when the class  
16 has 40 or more members. Mot at 9-10. Plaintiffs readily meet this standard.

17 Plaintiffs' motion cites detailed eyewitness declarations describing over two dozen  
18 incidents, including at raids where multiple people were stopped, and video footage and media  
19 reports documenting additional suspicionless stops. Mot. at 10. Plaintiffs have now provided  
20 evidence of even more stops during raids at Home Depots and car washes since August 2,  
21 supported by additional declarations and videos. ECF 163 & 163-1 to 163-14. Plaintiffs have  
22 submitted a "mountain of evidence"—not speculation—that the number of individuals subjected  
23 to Defendants' unlawful policy or practice is sufficient to make joinder impracticable, especially  
24 when accounting for future, unknown class members. *See* Mot. at 11.

25 Contrary to Defendants' suggestion, Opp. at 8, Plaintiffs need not prove the exact number  
26 of class members to show numerosity. *See* Fed. R. Civ. P. 23(a)(1). Moreover, Plaintiffs' data  
27 indicates that the incidents Plaintiffs documented represent a mere fraction of the total number of  
28



1 unlawful stops. *See* ECF 140-15 (Blair Decl.) (showing hundreds of arrests per week).<sup>2</sup> *See also*  
2 Mot. at 10 (discussing relaxed standard for numerosity in cases seeking prospective relief).

3 **2. The class shares common questions of fact and law**

4 Defendants' opposition to commonality reduces to a disagreement over whether Plaintiffs  
5 have identified a policy or practice that gives rise to common questions of law or fact. Opp. at 8-9.  
6 Defendants insist that the answer is no, but fail to address the policy and practice Plaintiffs *have*  
7 identified and substantiated, i.e., that Defendants are conducting widespread detentive stops  
8 without individualized reasonable suspicion, relying instead on broad, impermissible profiles  
9 based on four factors, alone or in combination. Plaintiffs' challenge to this policy gives rise to  
10 common questions of law and fact capable of resolution "in one stroke." *See Wal-Mart Stores, Inc.*  
11 *v. Dukes*, 131 S. Ct. 2541m 2544-45; *see also* Mot. at pp. 13-14 (listing illustrative common  
12 questions of law and fact in this action).

13 Defendants protest that Plaintiffs have not identified a "directive" instructing agents to rely  
14 solely on the four profiling factors, Opp. at 11, but a written directive is not required. Plaintiffs can  
15 show commonality by demonstrating a pattern of unconstitutional conduct. *See Gonzalez v. ICE*,  
16 975 F.3d 788, 909 (9th Cir. 2020) (in a "civil-rights suit . . . commonality is satisfied where the  
17 lawsuit challenges a system-wide practice or policy that affects all of the putative class  
18 members"). The pattern here is not only widespread throughout the District, but officially  
19 sanctioned. *Cf. Armstrong v. Davis*, 275 F.3d 849, 861 (9th Cir. 2001) (no express policy is  
20 required to show a "pattern of officially sanctioned behavior, violative of . . . federal rights").<sup>3</sup>

21 Defendants also argue that factual differences among putative class members, such as an  
22 individual's immigration status or whether a stop led to arrest, undermine commonality. Opp. at 9.

23  
24 <sup>2</sup> Updated data reflects a sharp drop in field arrests after the TRO, signaling that many pre-TRO  
25 stops lacked individualized reasonable suspicion. Ex. 1, Second Declaration of Graeme Blair  
26 ("Second Blair Decl."), ¶ 8 & fig. 3 (showing arrests through July, with breakdowns by countries  
of origin, criminal history, and removal orders).

27 <sup>3</sup> Defendants' reliance on this Court's TRO Order, Opp. at 11 (citing TRO Order at 45 n. 33), is  
28 misplaced. The Court found that "[e]ven if there is no 'official' policy," the observed pattern of  
conduct supports the existence of a de facto policy being carried out. TRO Order at 45 n.33. The  
Court found that such de facto policy appeared to be officially authorized. TRO Order at 35.

1 They do not. The challenged policy or pattern concerns the initiation of detentive stops, not the  
2 outcome. As in *United Farm Workers*, the question is not whether any individual stop was  
3 unconstitutional, but whether Defendants maintain a policy or pattern of relying on impermissible  
4 profiles rather than individualized reasonable suspicion. 2025 WL 1235525, at \*34. *See also*  
5 *Gonzalez v. I.C.E.*, 975 F.3d 788, at 809 (9th Cir. 2020) (commonality exists when proposed class  
6 “does not challenge whether [immigration agents] actually had probable cause” but instead the  
7 legality of the *procedures* used to evaluate the existence of reasonable suspicion); *Wal-Mart*  
8 *Stores, Inc. v. Dukes*, 564 U.S. 338, 350 (2011) (commonality satisfied when plaintiffs challenge a  
9 single unlawful practice applied to class members).

10 Courts have rejected arguments like the one Defendants make here, recognizing that  
11 factual variation does not defeat commonality in a challenge to a uniform practice. *See Melendres*,  
12 784 F.3d at 1262 (upholding certification despite factual variations in “where and how” stops  
13 occurred); *Kidd v. Mayorkas*, 343 F.R.D. 428, 439–40 (C.D. Cal. 2023) (certifying a class  
14 “challeng[ing] ICE’s policies or practices on a systemwide basis,” rejecting the argument that  
15 “factual differences across various ICE encounters” defeat typicality). The presence of U.S.  
16 citizens and noncitizens in the class underscores that Defendants apply their profiling-based  
17 suspicionless stop practice broadly and indiscriminately. That supports, rather than undermines,  
18 commonality. *See Armstrong*, 275 F.3d at 869 (commonality is satisfied where plaintiffs are  
19 “allegedly subjected to ‘the same, injurious course of conduct’”); *cf. Gonzalez*, 975 F.3d 788  
20 (challenge to immigration detainers involving U.S. citizen named plaintiff).

21 Defendants dismiss Plaintiffs’ declarations as merely “anecdotal,” Opp. at 9, but that  
22 characterization does not diminish their evidentiary value for class certification. Plaintiffs’ sworn  
23 declarations detail encounters with federal agents throughout the District reflecting the same core  
24 features: seizures based on impermissible profiling. *See Parsons v. Ryan*, 754 F.3d 657, 681–82  
25 (9th Cir. 2014) (“commonality is satisfied where the lawsuit challenges a system-wide practice or  
26 policy that affects all of the putative class members”). Under such circumstances, “individual  
27 factual differences” among class members “pose no obstacle to commonality” because they do not  
28 alter the fact that these accounts describe the same unlawful policy or practice. *Id.*



1                   **3.       The named Plaintiffs' claims are typical of the class**

2           The Ninth Circuit has made clear that typicality is a “permissive” standard and is satisfied  
3 “when each class member’s claim arises from the same course of events, and each class member  
4 makes *similar legal* arguments to prove the defendant’s liability”—not necessarily identical ones.  
5 *Armstrong*, 275 F.3d at 868 (emphasis added). Defendants improperly focus on variations in the  
6 injuries Plaintiffs suffered, differences in their factual circumstances, and immigration status to  
7 argue that the named Plaintiffs’ claims are not typical of the class. *See* Opp. at 10. But as the court  
8 explained in *Ellis v. Costco Wholesale Corp.*, “[t]ypicality refers to the nature of the claim or  
9 defense of the class representative, and not to the specific facts from which it arose[.]” 657 F.3d  
10 970, 984 (9th Cir. 2011). Like with commonality, typicality exists because the class  
11 representatives have been and are subject to the same unlawful practice as other members of the  
12 Suspicionless Stop Class. *How* that unlawful practice played out in their individual stops—or  
13 which specific injury results—does not defeat typicality. Defendants identify no concrete reason  
14 why Plaintiffs are differently situated from other class members with respect to the challenged  
15 policy; Plaintiffs’ claims are typical in the ways that Rule 23(a)(3) requires. Defendants’ assertion  
16 that Plaintiffs have not offered evidence establishing typicality ignores Plaintiffs’ ample record.  
17 *See supra* Part III.A-C(2).

18                   **4.       The proposed class representatives and class counsel will fairly and**  
19                   **adequately protect the interests of the class**

20           Contrary to Defendants’ unsupported assertions, Opp. at 10-11, Plaintiffs’ motion  
21 demonstrates that each named Plaintiff is well-suited to represent the Suspicionless Stops Class  
22 under Rule 23(a)(4). Organizational Plaintiffs, LAWCN, UFW, and CHIRLA, have members<sup>4</sup>  
23  
24

25 <sup>4</sup> Defendants argue that the use of pseudonyms renders the evidence about members inadequate.  
26 Opp. at 11. But this misunderstands the role of the organizational Plaintiffs. Their members are  
27 not seeking to serve as class representatives, and wish to remain anonymous due to concerns about  
28 privacy, harassment, and retaliation. This does not defeat associational standing, which permits  
organizations to protect the rights of their members without requiring individual members to  
participate directly as parties in litigation. *Vasquez Perdomo*, 2025 WL 2181709, at \*11  
(discussing cases).

1 affected by the challenged policy and practice,<sup>5</sup> and a strong track record of advocating on behalf  
2 of immigrant communities. Indeed, CHIRLA has previously served as a class representative in a  
3 similar class actions involving Fourth Amendment claims against ICE. *See, e.g., Osny-Sorto-*  
4 *Vasquez Kidd v. Chad T. Wolf*, 2:20-cv-03512-ODW (JPRx) (C.D. Cal. Apr. 16, 2020). The  
5 individual Plaintiffs have each experienced suspicionless stops under Defendants' challenged  
6 policy, and submitted declarations describing those encounters in specific terms. ECF 128-7  
7 (Vasquez Perdomo Decl.), 128-8 (Villegas Molina Decl.), 45-4 (Hernandez Viramontes Decl.),  
8 45-9 (Gavidia Decl.). All proposed class representatives' declarations reflect a clear awareness of  
9 the harm suffered, the claims at issue, and affirm their commitment to the responsibilities of  
10 serving as class representatives. ECF 140-7 (Vasquez Perdomo Decl.); ECF 140-8 (Villegas  
11 Molina Decl.); ECF 140-9 (Hernandez Viramontes Decl.); ECF 140-10 (Gavidia Decl.); ECF 140-  
12 11 (Gudino Decl.); ECF 140-13 (Strater Decl.); ECF 140-14 (Salas Decl.).

13 Defendants ignore Plaintiffs' evidence and argue that the proposed class representatives  
14 are inadequate simply because one portion of their declarations uses similar language. But the fact  
15 that they use similar language when describing their representative duties is irrelevant. *See e.g., In*  
16 *re Packaged Seafood Prods. Antitrust Litig.*, 332 F.R.D. 308, 330 (S.D. Cal. 2019) (a general  
17 understanding of the nature of the claims and a representative's general responsibilities "is  
18 sufficient for purposes of adequacy[.]"). The similarity simply reflects the consistent application of  
19 the legal standard for adequacy, not a lack of comprehension of Plaintiffs' responsibilities as class  
20 representatives or their commitment.

21  
22  
23  
24 <sup>5</sup> Defendants' claim that "several organizations" fail to show they have members in the District.  
25 Opp. at 11. But this grossly mischaracterizes the record. Defendants point to UFW's declaration  
26 but that declaration expressly confirms that UFW has members in the District. ECF 140-13  
27 (Strater Decl.), ¶¶ 6, 22-23, 29-38. LAWCN and CHIRLA also clearly state that each organization  
28 has members who live and are impacted by the challenged policy and practice within the District.  
See ECF 45-12 (Gudino Decl.), ¶¶ 13-28 (LAWCN discussing its member organizations and  
members); ECF 140-11 (Second Gudino Decl.), ¶¶ 5-12 (discussing impacted members within the  
District); ECF 128-11 (Second Salas Decl.), ¶ 2 (CHIRLA discussing that more than 49,000  
members are located within this District).



**D. The Suspicionless Stops Class Meets the Requirements of Rule 23(b)(2)**

Defendants ignore controlling authority showing that courts routinely certify classes in cases such as this one and that this is a prototypical Rule 23(b)(2) case. *See* Mot. at 2 (collecting cases); *Parsons*, 754 F.3d at 686 (“the primary role of [Rule 23(b)(2)] has always been the certification of civil rights class actions”) (quoting *Amchem Prods., Inc. v. Windsor*, 521 U.S. 519, 614 (1997)). The Rule is designed for cases where “the conduct is such that it can be enjoined or declared unlawful only as to all of the class members or as to none of them.” *Wal-Mart Stores*, 564 U.S. at 360. Because Defendants’ policy and practice apply generally to all class members, a single injunction—even one containing multiple parts—would provide relief to the entire class. *See* Part C(2); Mot. at 18. The type of relief Plaintiffs seek in this case constitutes precisely the kind of “indivisible” relief contemplated by Rule 23(b)(2).

Defendants are wrong that differences in the impact of their unlawful policy or practice among class members impedes class certification. As discussed in Parts III.B and III.C(2), *supra*, answering questions common to the class will (or will not) lead to indivisible relief. Because there is no predominance requirement under Rule 23(b)(2), courts ask only “whether the party opposing the class has acted or refused to act on grounds that apply generally to the class.” *Parsons*, 754 F.3d at 688. Therefore, provided that the defendant engaged in conduct that “appli[ed] generally to the proposed class[,]” certification under Rule 23(b)(2) is proper where “each of the certified . . . policies and practices may not affect every member of the proposed class . . . in exactly the same way.” *Id.*; *see id.* at 689 (where systemic policies and practices placed “every inmate in [Arizona Department of Corrections] custody in peril” and defendants’ deliberate indifference to “resulting risk of serious harm” applied generally to proposed class); *see also Gibson v. Local 40, Supercargoes & Checkers*, 543 F.2d 1259, 1264 (9th Cir. 1976). Defendants’ policy and practice of stopping individuals without individualized suspicion based on broad, impermissible profiles applies by definition to each class member.

Defendants fail to engage with Plaintiffs’ authority demonstrating that courts routinely certify Rule 23(b)(2) classes in Fourth Amendment actions. *See* Mot. at 18-20; *Ortega-Melendres v. Arpaio*, 836 F. Supp. 2d 959, 990–91 (D. Ariz. 2011) ((b)(2) class proper where plaintiffs

sought injunctive and declaratory relief against sheriff's vehicle stop practices, including on Fourth Amendment grounds); *see also Amchem Prods.*, 521 U.S. at 614 (“[c]ivil rights cases against parties charged with unlawful, class-based discrimination are prime examples” of (b)(2) class actions). Defendants’ reliance on *Black Lives Matter L.A. v. City of Los Angeles*, 113 F.4th 1249, 1258–62 (9th Cir. 2024) and *Portis v. City of Chicago*, 613 F.3d 702, 705 (7th Cir. 2010) is unconvincing: the plaintiffs in each case sought certification of a Fourth Amendment Rule 23(b)(3) class (where the predominance requirement applies), not a Rule 23(b)(2) class. And in *Shook v. Bd. of Cnty. Comm’rs*, 543 F.3d 597, 604 (10th Cir. 2008), the court denied certification because the requested injunctive relief would require changes that turned on individualized medical need and treatment determinations, and such relief was therefore not “indivisible.” That is distinguishable from the case here.<sup>6</sup>

Finally, Defendants’ concern that class members may be improperly precluded from subsequent litigation is unfounded. Opp. at 11-12. Although traditional principles of res judicata and collateral estoppel naturally apply, this class poses no greater preclusion risk than any other, and, as Defendants’ own authority demonstrates, *id.* (citing *Cooper v. Fed. Rsrv. Bank of Richmond*, 467 U.S. 867, 874 (1984); *Taylor v. Sturgell*, 553 U.S. 880, 892 (2008)), courts are perfectly capable of hearing claims from class members that rest on distinct facts and legal theories.

#### **E. CASA Does Not Preclude Certification**

Defendants’ convoluted argument that certification is precluded by *CASA*, Opp. at 13, is undermined by the opinion itself. *CASA* says nothing about whether a class may be certified under Rule 23 in a case such as this. There was no certified class in *CASA*. *CASA v. Trump*, 145 S.Ct. 2540 (2025). If anything, *CASA* supports certification here. *CASA* underscores the significance of

<sup>6</sup> Defendants’ other (out-of-circuit) authority is inapposite. In *Berni v. Barilla S.p.A.*, 964 F.3d 141, 146 (2d Cir. 2020) plaintiffs were “a group of past purchasers of a product” seeking to certify a b(2) class for injunctive relief, where not all class members would benefit from the injunction. And in *Brown v. Kelly*, 609 F.3d 467, 482 (2d Cir. 2010), the court addressed the propriety of a defendant b(2) class and, finding it improper, also decertified a plaintiff class offered “only as part of a bilateral action seeking equitable relief against a statewide class of defendants.”



1 the Rule 23 procedure and requirements—which, as demonstrated by Plaintiffs’ motion, Plaintiffs  
2 have adhered to here.

3 Defendants’ assertions to the contrary notwithstanding, Opp. at 13-15, Plaintiffs do not  
4 seek a universal injunction. The relief requested is tailored to the harms suffered by the putative  
5 class members within the District. Even Defendants acknowledge this fact, conceding that the  
6 requested relief would restrain Defendants only “in the District.” Opp. at 13. Defendants’ vague  
7 appeal to “equitable principles” supposedly flowing from *CASA* finds no support in the text. The  
8 Court reiterated a familiar equitable rule: that an injunction should offer complete relief to the  
9 parties before the Court. That is what Plaintiffs seek. Nothing in *CASA* suggests that classwide  
10 relief is improper when Rule 23’s requirements are satisfied.

11 **F. Class Certification Should Not be Deferred Pending Appeal**

12 The Court should reject Defendants’ invitation to postpone class certification based on a  
13 pending appeal of the Court’s TRO. Indeed, Defendants seem to concede that the Court has  
14 jurisdiction to consider class certification while the appeal is pending. *See* Mot. at 9. While they  
15 suggest that rulings at the Supreme Court and Ninth Circuit may “bear . . . on the viability of  
16 Plaintiffs’ claims,” Opp. at 15, they ignore that class certification does not require the Court to  
17 make a determination of the merits of Plaintiffs’ claims. *See Amgen Inc. v. Connecticut Ret. Plans*  
18 *& Tr. Funds*, 568 U.S. 455, 465-66 (2013); *Wal-Mart Stores*, 131 S. Ct. at 2552 n.6. Moreover,  
19 Defendants have not challenged Plaintiffs’ evidence of a policy and practice on appeal. Postponing  
20 certification pending appeal would only unjustifiably delay adjudication of the issue, contrary to  
21 Rule 1’s directive to secure the “just, speedy, and inexpensive determination of every action and  
22 proceeding.”

23 **III. CONCLUSION**

24 For the foregoing reasons, Plaintiffs respectfully request that the Court proceed to certify  
25 the proposed Suspicionless Stop Class and appoint the Stop/Arrest Plaintiffs’ counsel as class  
26 counsel.

1 Dated: August 28, 2025

Respectfully submitted,

2 ACLU FOUNDATION OF  
3 SOUTHERN CALIFORNIA

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Stephanie Padilla

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14 *Counsel for Stop/Arrest Plaintiffs*



**LR 11-6.2 Certificate of Compliance**

The undersigned counsel certifies that this filing is ten (10) pages, which complies with  
this Court's standing order.

Date: August 28, 2025

ACLU FOUNDATION OF  
SOUTHERN CALIFORNIA

By: Stephanie Padilla  
Stephanie Padilla

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17 UNITED STATES DISTRICT COURT  
18  
19 FOR THE CENTRAL DISTRICT OF CALIFORNIA

20 Pedro VASQUEZ PERDOMO; Carlos  
21 Alexander OSORTO; and Isaac VILLEGAS  
22 MOLINA; Jorge HERNANDEZ  
23 VIRAMONTES; Jason Brian GAVIDIA;  
24 LOS ANGELES WORKER CENTER  
25 NETWORK; UNITED FARM WORKERS;  
26 COALITION FOR HUMANE  
27 IMMIGRANT RIGHTS; IMMIGRANT  
28 DEFENDERS LAW CENTER,

Plaintiffs,

v.

Kristi NOEM, in her official capacity as  
Secretary, Department of Homeland  
Security; Todd M. LYONS, in his official  
capacity as

Case No.: 2:25-cv-05605-MEMF-SP

**DECLARATION OF GRAEME BLAIR,  
PH.D. IN SUPPORT OF MOTION FOR  
CLASS CERTIFICATION**

Hon. Maame Ewusi-Mensah Frimpong

Date: September 24, 2025  
Time: 9:00 a.m.  
Courtroom: 8B

1 Acting Director, U.S. Immigration and  
2 Customs Enforcement; Rodney S. SCOTT,  
3 in his official capacity as Commissioner,  
4 U.S. Customs and Border Patrol; Michael W.  
5 BANKS, in his official capacity as Chief of  
6 U.S. Border Patrol; Kash PATEL, in his  
7 official capacity as Director, Federal Bureau  
8 of Investigation; Pam BONDI, in her official  
9 capacity as U.S. Attorney General; Ernesto  
10 SANTACRUZ JR., in his official capacity as  
11 Acting Field Office Director for Los  
12 Angeles, U.S. Immigration and Customs  
13 Enforcement; Eddy WANG, Special Agent  
14 in Charge for Los Angeles, Homeland  
15 Security Investigations, U.S. Immigration  
16 and Customs Enforcement; Gregory K.  
17 BOVINO, in his official capacity as Chief  
18 Patrol Agent for El Centro Sector of the U.S.  
19 Border Patrol; Jeffrey D. STALNAKER, in  
20 his official capacity as Acting Chief Patrol  
21 Agent, San Diego Sector of the U.S. Border  
22 Patrol; Akil DAVIS, in his official capacity  
23 as Assistant Director in Charge, Los Angeles  
24 Office, Federal Bureau of Investigation; Bilal  
25 A. ESSAYLI, in his official capacity as U.S.  
26 Attorney for the Central District of  
27 California,

28  
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\* Admitted pro hac vice

1 I, Graeme Blair, declare:

2 1. I make this declaration from my personal knowledge and, if called to testify to  
3 these facts, could and would do so competently.

4 2. I am an Associate Professor of Political Science and Faculty Affiliate of the  
5 Department of Statistics and the California Center for Population Research at the University of  
6 California–Los Angeles. I study how to reduce violence and how to make social science more  
7 credible, ethical, and useful. I teach courses on research design and data analysis for  
8 undergraduates and Ph.D. students. My book, *Research Design in the Social Sciences*, was  
9 published by Princeton University Press in 2023, and my book *Crime, Insecurity, and Community*  
10 *Policing* was published by Cambridge University Press in 2024. I received a Ph.D. in politics  
11 from Princeton University and a B.A. in political science from Reed College. I am a recipient of  
12 the Leamer-Rosenthal Prize in Open Social Science.

13 3. I am the Deputy Director of the Deportation Data Project. The project collects and  
14 posts public, anonymized U.S. government immigration enforcement datasets. The group uses the  
15 Freedom of Information Act to gather datasets directly from the government, and also posts  
16 datasets that the government has posted proactively or in response to others' requests. The data  
17 have been used by scholars and journalists to inform the public about changing immigration  
18 enforcement policies not reflected in publicly-available agency documents, resulting in hundreds  
19 of stories in the media in 2025.

20 4. For the information I provide in this declaration, I draw on the late July 2025  
21 release of data from Immigrations and Customs Enforcement (ICE), and in particular the table it  
22 provided of administrative arrests. They represent the most up-to-date publicly-accessible data at  
23 the individual level on ICE's arrest patterns. The data were produced in response to a FOIA  
24 request filed by the Center for Immigration Law and Policy at UCLA Law School in May 2024  
25 and a lawsuit filed by the Center, *Center for Immigration Law and Policy v. ICE*, in December  
26 2024 after the data were not provided in a timely way. The data are available on the project web  
27 site at [deportationdata.org/data/ice.html](https://deportationdata.org/data/ice.html).

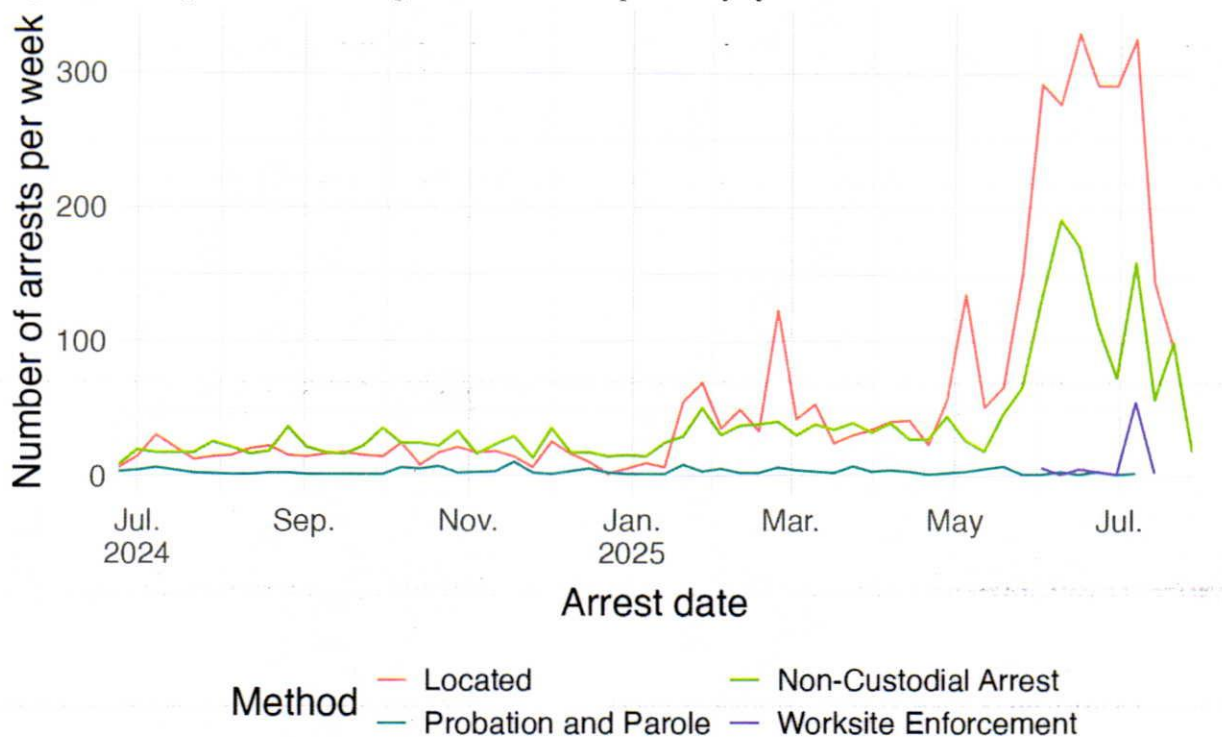
28



5. At the request of Plaintiffs' counsel in this matter, I generated a summary of the weekly<sup>1</sup> rate of arrests by Immigration and Customs Enforcement (ICE) over time for the one year before the latest available date, July 28, 2025, updating my previous declaration which used data through June 26, 2025.

6. Below is an update to my chart depicting the weekly count of arrests in the ICE Los Angeles Area of Responsibility<sup>2</sup> in four categories, based on arrest method.

Figure 1: Weekly arrests in Los Angeles ICE area of responsibility by arrest method



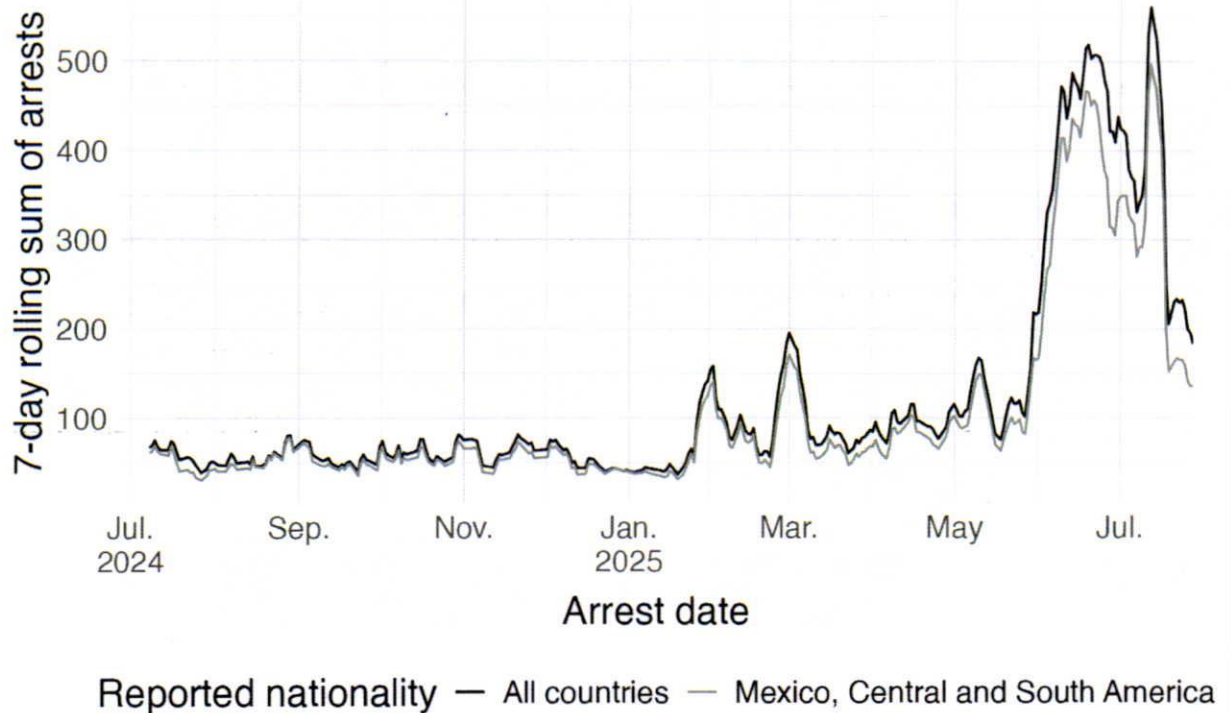
7. I now aggregate those four categories to display the trend in the total number of street arrests over time.<sup>3</sup> In addition, I display the number of street arrests among individuals who are reported to be nationals of Mexico and Central and South America.

<sup>1</sup> Arrest rates vary systematically by day, e.g., are lower on weekends, and so aggregating by week facilitates comparison of trends over longer periods of time.

<sup>2</sup> ICE does not provide a finer-grained geographic categorization of arrests than the area of responsibility or the state, which in this case would be larger.

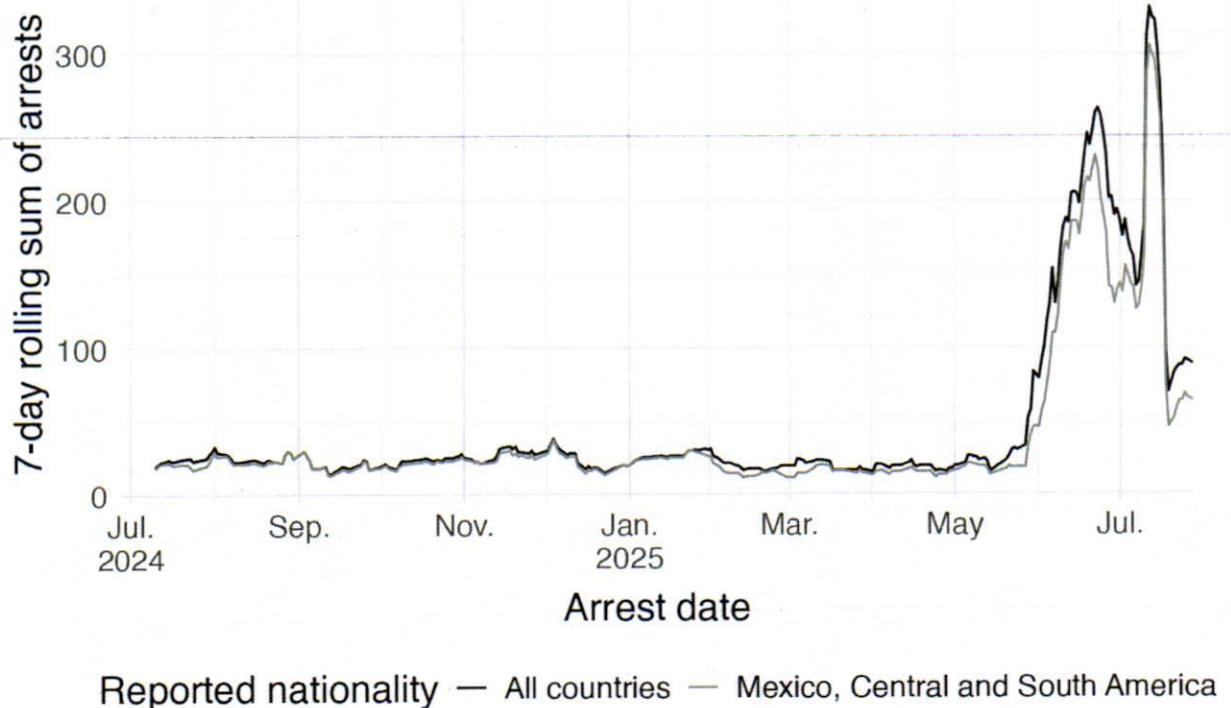
<sup>3</sup> I switch to display trends using a 7-day rolling sum to facilitate viewing changes within a week.

Figure 2: Weekly street arrests in Los Angeles ICE area of responsibility by reported nationality



8. Finally, I provide the same chart subset to individuals with no criminal conviction

Figure 3: Weekly street arrests in Los Angeles ICE area of responsibility by reported nationality among those with no criminal conviction or pending charges and who do not have a final order of removal





1 or pending criminal charges and who do not have a final order of removal.

2 I declare under penalty of perjury that the foregoing is true and correct.

3  
4 Executed on August 28, 2025



5  
6 Graeme Blair, Ph.D.