

MELISSA CORRAL
Nevada Bar. No. 14182
MICHAEL KAGAN
Nevada Bar No. 12318C
Attorneys for Petitioner
UNLV IMMIGRATION CLINIC
Thomas & Mack Legal Clinic
William S. Boyd School of Law
University of Nevada, Las Vegas
P.O. Box 451003
Las Vegas, Nevada 89154-1003
Telephone: 702-895-2080
Facsimile: 702-895-2081
Email: melissa.corral@unlv.edu
Email: michael.kagan@unlv.edu

SADMIRA RAMIC
Nevada Bar No.: 15984
CHRISTOPHER M. PETERSON
Nevada Bar No. 13932
**AMERICAN CIVIL LIBERTIES
UNION OF NEVADA**
4362 W. Cheyenne Ave.
North Las Vegas, NV 89032
Telephone: (702) 366-1226
Facsimile: (702) 718-3213
Email: ramic@aclunv.org
Email: peterson@aclunv.org

Local Counsel for Petitioner Adrian Arturo Vilorio Aviles

Additional attorneys on the next page

**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA (Las Vegas)**

ADRIAN ARTURO VILORIA AVILES

Petitioner,

v.

DONALD J. TRUMP,
in his official capacity as President of
the United States, The White House,
1600 Pennsylvania Avenue, NW,
Washington, D.C. 20500;

Case No.: 2:25-cv-00611-GMN-DJA

**AMENDED VERIFIED PETITION
FOR A WRIT OF HABEAS
CORPUS PURSUANT
TO 28 U.S.C. § 2241**

PAMELA J. BONDI,
in her official capacity as
Attorney General of the United States,
950 Pennsylvania Avenue, NW,
Washington, DC, 20530;

KRISTI NOEM,
in her official capacity as
Secretary, U.S. Department of
Homeland Security; 245 Murray Lane
SW, Washington, DC 20528;

**U.S. DEPARTMENT OF HOMELAND
SECURITY**

TODD LYONS,
in his official capacity as Acting
Director and Senior Official
Performing the Duties of the Director
for U.S. Immigration and Customs
Enforcement, 500 12th Street, SW,
Washington, DC 20536;

**U.S. IMMIGRATION AND CUSTOMS
ENFORCEMENT**

MARCO RUBIO,
in his official capacity as Secretary,
U.S. Department of State, 2201 C
Street, NW, Washington, DC 20520;

U.S. DEPARTMENT OF STATE

PETE HEGSETH,
in his official capacity as Secretary,
U.S. Department of Defense, 1000
Defense Pentagon, Washington, DC
20301-1000

U.S. DEPARTMENT OF DEFENSE

JASON KNIGHT,
in his official capacity as Acting Field
Office Director, Salt Lake City Field
Office Director, U.S. Immigration &

Customs Enforcement, 2975 Decker
Lake Drive Suite 100, West Valley
City, UT 84119-6096

CHRISTOPHER CHESTNUT,
in his official capacity as Warden,
Nevada Southern Detention Facility,
2190 E. Mesquite Ave.
Pahrump, NV 89060

Respondents.

LEE GELERT
New York Bar No. 2502532
DANIEL GALINDO
California Bar No. 292854
**AMERICAN CIVIL LIBERTIES
UNION FOUNDATION**
125 Broad Street, 18th Floor
New York, NY 10004
T: (212) 549-2660
F: (212) 519-7871
Email: lgelernt@aclu.org
Email: dgalindo@aclu.org

MY KHANH NGO
California Bar No. 317817
**AMERICAN CIVIL LIBERTIES
UNION FOUNDATION**
425 California Street, 7th Floor
San Francisco, CA 94104
T: (415) 343-0770
F: (212) 519-7871
Email: MNgo@aclu.org

INTRODUCTION

1. Adrian Arturo Vilorio Aviles (“Petitioner”) brings this petition for a writ of habeas corpus (“Petition”) pursuant to 28 U.S.C. § 2241, the All Writs Act, 28 U.S.C. § 1651, and Article I, Section 9, of the Constitution of the United States to protect him from summary removal

1 before he has had due process under normal immigration procedures established under U.S.
2 law.

3 2. Petitioner is a citizen of Venezuela, where he fears persecution by Venezuelan intelligence
4 agencies. He is currently detained at Bluebonnet detention facility in Texas. He is in
5 removal proceedings under Title 8, through the usual process for administrative adjudication
6 of immigration cases. The Department of Homeland Security (“DHS”) found he has a
7 credible fear of persecution or torture in Venezuela, and he is applying for asylum and
8 related forms of relief. If that was all there was to his case, he would not bring this Petition
9 to this Court.
10

11 3. But this is no longer a routine removal or asylum case. Absent action by this Court, he may
12 never get the opportunity to have his asylum application heard in any court. He may be
13 expelled with little warning to a foreign prison instead.
14

15 4. DHS has labeled Petitioner as an active member of the Tren de Aragua (“TdA”) gang.
16 Exhibit A, I-213, Record of Deportable/Inadmissible Alien at 4. DHS has offered no
17 evidence for the allegation that Petitioner is a TdA member. Petitioner denies the allegation
18 and would contest it if he is ever given the opportunity.
19

20 5. The President has issued a Proclamation declaring that members of the TdA should be
21 considered part of an “invasion” under the Alien Enemies Act (“AEA”), and should be
22 removed from the United States immediately. Since the President issued his proclamation,
23 Respondents have moved to use it to remove people from the United States with either no
24 notice and hearing at all, or with as little as 12-hours’ notice. Others like Petitioner have
25 already been taken out of the country to a Salvadoran prison notorious for cruelty and
26 abuses.
27
28

- 1 6. Petitioner has not had any opportunity to challenge the TdA allegation in immigration court.
2 If he were to be designated under the AEA Proclamation, under current policies he would
3 not be afforded any opportunity to contest the designation in immigration court.
4
- 5 7. On April 16th, this court issued a preliminary injunction against Petitioner's removal until
6 June 20th. The very next day, on April 17th, Venezuelan men at Bluebonnet who appear to
7 have been identically situated to Petitioner were given papers in English stating they would
8 be immediately removed under the AEA. Exhibit B, Declaration of Ashley Harris at 9-10.
9 No notice was given to any attorneys. The only thing separating those men and the
10 Petitioner is that a preliminary injunction prohibiting the Petitioner's removal from the
11 country was issued by this Court. On April 18th, less than 24 hours after distributing the
12 "notices," the men were loaded onto buses, which departed the detention center for a nearby
13 airport. *Id.* at 10-11. If not for this Court's April 16th Preliminary Injunction, Petitioner
14 likely would have been on those buses.
15
- 16 8. Late in the evening on April 18th (after midnight in Washington, D.C.) the Supreme Court
17 issued an order blocking removal of a putative class of Venezuelan detainees at Bluebonnet.
18 *See A.A.R.P. v. Trump*, 145 S.Ct. 1034 (2025); Exhibit C, Vaughn Hillyard et al., *As Legal*
19 *Fight Raged, ICE Buses Filled with Venezuelans Heading Toward Airport Turned Around,*
20 *Video Shows*, NBC News (Apr. 20, 2025) at 14. As these events show, for Venezuelans like
21 Petitioner, judicial intervention is the only thing holding back arbitrary expulsion to a
22 foreign prison without a hearing.
23
- 24 9. On April 23, 2025, the government made clear its new position that someone could be
25 designated under the AEA and removed as soon as *12 hours* after the designation under the
26 AEA Proclamation. *See* Exhibit D, Carlos Cisneros Declaration at 22, para. 11. Moreover,
27
28

not only has the government now stated that a mere 12 hours is the required notice, but it has continued to use English-only notice forms that do not tell the recipient that they can contest their designation, much less tell them how to do so or even that they only have 12 hours to do so. *See* Exhibit E (AEA 21-B Form) at 25. There is no conceivable way that such a process complies with what the Supreme Court has held is required: Notice “within a reasonable time and in such a manner as will allow them to *actually* seek habeas relief.”

Trump v. J.G.G., 145 S. Ct. 1003, 1006 (2025) (per curiam) (emphasis added).

10. Petitioner does not want to be an exceptional case. He does not ask this Court to adjudicate his asylum case, for which an established, lawful process exists. He asks this court to protect him from a sudden designation under the AEA that would thwart his opportunity to have his asylum case heard through the normal process and would put him in imminent danger of indefinite detention in a foreign country. At a minimum, he wants to make sure that if the AEA is used against him, he would have notice and a right to contest its application, something that he cannot have in immigration court.

11. Petitioner thus petitions this Court to determine that the use of the AEA is unlawful, or in the alternative that it does not apply to him, or at the very least to protect him from being expelled under the AEA without reasonable notice or without a hearing.

JURISDICTION AND VENUE

12. This case arises under the Alien Enemies Act (“AEA”), 50 U.S.C. §§ 21-24; the Immigration and Nationality Act (“INA”), 8 U.S.C. § 1101, *et seq.* and its implementing regulations; the Convention Against Torture (“CAT”), *see* Foreign Affairs Reform and Restructuring Act of 1998 (“FARRA”), Pub. L. No. 105-277, div. G, Title XXII, § 2242,

112 Stat. 2681, 2681-822 (1998) (codified as Note to 8 U.S.C. § 1231); the All Writs Act, 28 U.S.C. § 1651, and the Fifth Amendment to the U.S. Constitution.

13. This Court has subject matter jurisdiction under 28 U.S.C. § 2241 *et seq.* (habeas corpus), art. I, § 9, cl. 2 of the U.S. Constitution (Suspension Clause), 28 U.S.C. § 1331 (federal question), 28 U.S.C. § 1346 (United States as respondent), 28 U.S.C. § 1361 (mandamus), and 28 U.S.C. § 1651 (All Writs Act).

14. The Supreme Court has made clear that District Courts have jurisdiction via habeas to adjudicate claims under the AEA. *J. G. G.*, 145 S. Ct. at 1005.

15. The Court may grant relief pursuant to 28 U.S.C. § 2241; 28 U.S.C. § 2243; the Declaratory Judgment Act, 28 U.S.C. § 2201 *et seq.*; 28 U.S.C. § 1331; the All Writs Act, 28 U.S.C. § 1651; and the Court's inherent equitable powers.

16. Venue is proper in this District under 28 U.S.C. § 2241; 28 U.S.C. § 1391(b); and 28 U.S.C. § 1391(e)(1) because when this Petition was filed Petitioner was detained at Nevada Southern Detention Center, 2190 E Mesquite Ave, Pahrump, NV 89060 ("NSDC"); which is within the geographic jurisdiction of the District of Nevada (Las Vegas), and a substantial part of the events or omissions giving rise to the claim occurred in this district. *See* 28 U.S.C. § 1391(e).

PARTIES

17. Petitioner Adrian Arturo Vilorio Aviles is a citizen of Venezuela who is at present detained at 400 E. 2nd St., Anson, TX 79501 ("Bluebonnet"). Petitioner entered the U.S. in August 2023 and was released under parole. Petitioner was residing in Utah when Immigration Customs & Enforcement ("ICE") detained him and then transferred him to NSDC.

1 18. Respondent Donald Trump is the President of the United States. He is sued in his official
2 capacity. In that capacity, he issued the Proclamation under the AEA.

3 19. Respondent Pamela J. Bondi is the U.S. Attorney General at the U.S. Department of Justice,
4 which is a cabinet-level department of the United States government. She is sued in her
5 official capacity.
6

7 20. Respondent Kristi Noem is the Secretary of the U.S. Department of Homeland Security,
8 which is a cabinet-level department of the United States government. She is sued in her
9 official capacity. In that capacity, Respondent Noem is responsible for the administration of
10 the immigration laws pursuant to 8 U.S.C. § 1103.
11

12 21. Respondent U.S. Department of Homeland Security (“DHS”) is a cabinet-level department
13 of the United States federal government. Its components include Immigration and Customs
14 Enforcement (“ICE”). Respondent DHS is a legal custodian of Petitioner.

15 22. Respondent Todd Lyons is the Acting Director and Senior Officer Performing the Duties of
16 the Director of ICE. Respondent Lyons is responsible for ICE’s policies, practices, and
17 procedures, including those relating to the detention of immigrants during their removal
18 procedures. Respondent Lyons is a legal custodian of Petitioner. Respondent Lyons is sued
19 in her official capacity.
20

21 23. Respondent ICE is the subagency of DHS that is responsible for carrying out removal orders
22 and overseeing immigration detention. Respondent ICE is a legal custodian of Petitioner.
23

24 24. Respondent Marico Rubio is the Secretary of State at the U.S. Department of State. He is
25 sued in his official capacity.

26 25. Respondent U.S. Department of State is a cabinet-level department of the United States
27 federal government.
28

1 26. Respondent Pete Hegseth is the U.S. Secretary of Defense. He is sued in his official
2 capacity. In that capacity, he is responsible for the operations of the U.S. Department of
3 Defense.

4 27. Respondent U.S. Department of Defense (“DOD”) is a cabinet-level department of the
5 United States federal government. Since March 15, Respondent DOD has operated at least
6 one flight transporting individuals from the United States to CECOT in El Salvador. Several
7 of those individuals were alleged to be affiliated with TdA.
8

9 28. Respondent Jason Knight, is the Acting Director of the Salt Lake City Field Office of ICE
10 Enforcement and Removal Operations, a federal law enforcement agency within the
11 Department of Homeland Security (“DHS”). ERO is a directorate within ICE whose
12 responsibilities include operating the immigration detention system. In his capacity as ICE
13 ERO Salt Lake City, Acting Field Office Director, Respondent Knight exercises control
14 over and is a custodian of immigration detainees held at NSDC. At all times relevant to this
15 Complaint, Respondent Knight was acting within the scope and course of his employment
16 with ICE. He is sued in his official capacity.
17

18 29. Respondent Christopher Chestnut, the Warden of NSDC which detains individuals
19 suspected of civil immigration violations pursuant to a contract with ICE. Respondent
20 Chestnut exercises physical control over immigration detainees held at NSDC. Respondent
21 Chestnut is sued in his official capacity.
22

23 30. Respondents individually and collectively will be referred to as “Respondents.”
24

25 **BACKGROUND**

26 **Petitioner’s Title 8 Removal Procedures**

1 31. Federal District Courts do not normally hear removal and asylum cases under Title 8, the
2 Immigration and Nationality Act, and Petitioner does not ask this Court to do so. By way of
3 background, normal Title 8 removal procedures are governed by 8 U.S.C. § 1229a. They
4 begin in Immigration Court, which is part of the Department of Justice. In these removal
5 proceedings, a respondent may apply for relief from removal. *See* 8 U.S.C. § 1229a(c)(4).
6

7 32. In Immigration Court, Petitioner is seeking relief from removal based on fear of persecution
8 or torture. In Petitioner's situation, there are three alternative forms of relief for which a
9 person can apply: Asylum, Withholding of Removal or protection under the Convention
10 against Torture. *See* 8 U.S.C. § 1158 (governing asylum applications); 8 U.S.C. §
11 1231(b)(3) (withholding of removal); 8 C.F.R. § 1208.18 (Convention against Torture).
12 Each has slightly different eligibility criteria, but all three are typically considered
13 simultaneously by immigration courts and are included on the same application, known as
14 the I-589.
15

16 33. For ease of reference, when this Petition refers to "asylum" or "applying for asylum" it
17 should be understood as inclusive of all of these forms of relief. None of these applications
18 are being pursued in this court on their merits, nor is the Court being asked to review any
19 aspects of those applications.
20

21 34. On April 3rd, when this Petition was first filed, Petitioner was detained by DHS at NSDC. At
22 that time, he had a bond hearing scheduled with a Las Vegas immigration judge on April 9th.
23 He also had an individual hearing on the merits of his asylum application scheduled for
24 April 16th ("Individual Hearing"), also at the Las Vegas Immigration Court. Had DHS not
25 disrupted the regular immigration court process, Petitioner might already have a decision
26 from an immigration judge on his asylum case.
27
28

1 35. But the normal process has been disrupted. The day after this Petition was filed, DHS
2 moved Petitioner to a different ICE detention center in Otero, New Mexico. On April 9th, the
3 Las Vegas Immigration Judge decided she no longer had jurisdiction to hear his bond
4 application on the merits. Exhibit F, *Order of the Immigration Judge* (April 9, 2025) at 27
5 (denied because “court lacks jurisdiction”). DHS moved to change venue and the April 16th
6 Individual Hearing on Petitioner’s asylum case was cancelled.
7

8 36. In the early morning hours of April 14, 2025, DHS again transferred Petitioner to the
9 detention center in Bluebonnet, Texas, where dozens of similarly situated Venezuelan men
10 were being gathered. Alarmed that removal under the AEA was imminent, Petitioner moved
11 this Court for an emergency Temporary Restraining Order, leading to the preliminary
12 injunction that this court issued on April 16.
13

14 37. As currently scheduled, an immigration court in Otero will hold an Individual Hearing on
15 Petitioner’s asylum application on June 20th. Separately, the Otero immigration court will
16 hold a bond hearing concerning Petitioner on May 6, 2025.
17

18 **Alien Enemies Act**

19 38. The AEA, enacted in 1798, provides the President with wartime authority. Before this year,
20 it had been used only three times in our Nation’s history: the War of 1812, World War I and
21 World War II.
22

23 39. The AEA, as codified today, provides that “[w]henever there is a declared war between the
24 United States and any foreign nation or government, or any invasion or predatory incursion
25 is perpetrated, attempted, or threatened against the territory of the United States by any
26 foreign nation or government, and the President makes public proclamation of the event, all
27 natives, citizens, denizens, or subjects of the hostile nation or government, being of the age
28

1 of fourteen years and upward, who shall be within the United States and not actually
2 naturalized, shall be liable to be apprehended, restrained, secured, and removed as alien
3 enemies.” 50 U.S.C. § 21.

4 40. The AEA can be triggered in only two situations. The first is when a formal declared war
5 exists with a foreign nation or government. The second is when a foreign nation or
6 government perpetrates, attempts, or threatens an invasion or predatory incursion against the
7 territory of the United States.
8

9 41. The AEA may not be used against a criminal gang or during peacetime.

10 42. To trigger the AEA, the President must make a public proclamation of the declared war, or
11 of the attempted or threatened invasion or predatory incursion. *Id.*

12 43. Section 21 of the AEA provides that noncitizens must be afforded a right of voluntary
13 departure. Only noncitizens who “refuse or neglect to depart” are subject to removal. *Id.* §

14 21. The AEA provides that noncitizens must be permitted the full time to depart as
15 stipulated by any treaty between the United States and the enemy nation, unless the
16 noncitizen has engaged in “actual hostility” against the United States. If no such treaty
17 exists, the President may declare a “reasonable time” for departure, “according to the
18 dictates of humanity and national hospitality.” *Id.* § 22.

19 44. The AEA was first invoked several months into the War of 1812, but President Madison did
20 not use the AEA to remove anyone from the United States during the war.

21 45. The AEA was invoked a second time during World War I by President Wilson. Upon
22 information and belief, here were no removals effectuated pursuant to the AEA during
23 World War I.
24
25
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1 46. The AEA was invoked again during World War II. On December 7, 1941, after Japan
2 attacked Pearl Harbor, President Roosevelt proclaimed that Japan had perpetrated an
3 invasion upon the territory of the United States. The president issued regulations applicable
4 to Japanese nationals living in the United States. The next day Congress declared war on
5 Japan.
6

7 47. On the same day, President Roosevelt issued two separate proclamations stating that an
8 invasion or predatory incursion was threatened upon the territory of the United States by
9 Germany and Italy. The president incorporated the same regulations that were already in
10 effect as to Japanese people for German and Italian people. Three days later Congress voted
11 unanimously to declare war against Germany and Italy. Congress declared war against
12 Hungary, Romania, and Bulgaria on June 5, 1942. Just over a month later, President
13 Roosevelt issued a proclamation recognizing that declaration of war and invoking the AEA
14 against citizens of those countries. Under these proclamations, the United States infamously
15 interned noncitizens from Japan, Germany, Italy, Hungary Romania, and Bulgaria (with
16 U.S. citizens of Japanese descent subject to a separate order that did not rely on the AEA).
17
18

19 48. In World War II, it was not until the end of hostilities that the President provided for the
20 removal of alien enemies from the United States under the AEA. On July 14, 1945,
21 President Truman issued a proclamation providing that alien enemies detained as a danger
22 to public peace and safety “shall be subject upon the order of the Attorney General to
23 removal from the United States.” The Department of Justice subsequently issued regulations
24 laying out the removal process. *See* 10 Fed. Reg. 12189 (Sept. 28, 1945). However, it was
25 never used as a widespread method of removal.
26

27 **Systematic Overhaul of Immigration Laws in 1952**

28

1 49. Today, the AEA must be read in the context of subsequent statutes that comprehensively
2 govern removal of noncitizens from the United States. Following the end of World War II,
3 Congress consolidated U.S. immigration laws into a single text under the Immigration and
4 Nationality Act of 1952 (“INA”). The INA, and its subsequent amendments, provide for a
5 comprehensive system of procedures that the government must follow before removing a
6 noncitizen from the United States.

7
8 50. The INA now provides the exclusive procedure by which the government may determine
9 whether to remove an individual. 8 U.S.C. § 1229a(a)(3).

10 51. In addition to laying out the process by which the government determines whether to
11 remove an individual, the INA also enshrines certain forms of humanitarian protection, as
12 discussed *supra* at paras. 32-33. Importantly, the INA provides that “[a]ny alien who is
13 physically present in the United States or who arrives in the United States (whether or not at
14 a designated port of arrival . . .), irrespective of such alien’s status,” may apply for asylum.
15 8 U.S.C. § 1158(a)(1). With limited exceptions, the INA also bars the removal of an
16 individual to a country where it is more likely than not that he would face persecution on
17 one of these protected grounds. 8 U.S.C. § 1231(b)(3). In addition, the Convention Against
18 Torture (“CAT”) prohibits the government from returning a noncitizen to a country where it
19 is more likely than not that he would face torture. *See* 8 U.S.C. § 1231 note. There is no
20 exception to CAT relief.
21
22

23 **President Trump’s Proclamation Invoking the AEA**

24
25 52. On March 14, 2025, President Trump signed a proclamation invoking the AEA against
26 members of the Tren de Aragua (“TdA”) gang. *See Invocation of the Alien Enemies Act*
27
28

1 *Regarding the Invasion of The United States by Tren de Aragua*, 90 Fed. Reg. 13033, signed
2 March 14, 2025.

3 53. The Proclamation characterizes TdA as a “hybrid criminal state” engaged in an invasion and
4 predatory incursion into the United States as a basis to invoke the AEA. *Id.* It characterizes
5 TdA, a criminal organization, as a foreign nation or government, and does not name
6 Venezuela itself as the “foreign government” as the target of the AEA invocation. The
7 Proclamation alleges that TdA is “perpetrating an invasion of and predatory incursion into
8 the United States, and which poses a substantial danger to the United States.” It alleges TdA
9 “has invaded the United States and continues to invade, attempt to invade, and threaten to
10 invade the country; perpetrated irregular warfare within the country; and used drug
11 trafficking as a weapon against our citizens.” *Id.*

12
13
14 54. The Proclamation alleges that “all Venezuelan citizens 14 years of age or older who are
15 members of TdA, are within the United States, and are not actually naturalized or lawful
16 permanent residents of the United States are liable to be apprehended, restrained, secured,
17 and removed as Alien Enemies.” *Id.* § 1. The Proclamation asserts that “all such members of
18 TdA are, by virtue of their membership in that organization, chargeable with actual hostility
19 against the United States and are therefore ineligible for the benefits of 50 U.S.C. 22. I
20 further find and declare that all such members of TdA are a danger to the public peace or
21 safety of the United States.” *Id.*

22
23
24 55. The Proclamation fails to assert that any “foreign nation or government” within the
25 meaning of the Act is invading the United States. TdA, a criminal organization, is not a
26 nation or foreign government and is not part of the Venezuelan government. Instead, the
27 Proclamation asserts that “[o]ver the years,” the Venezuelan government has “ceded
28

1 ever-greater control over their territories to transnational criminal organizations.” But
2 the Proclamation notably does *not* say that TdA operates as a government in those
3 regions. In fact, the Proclamation does not even specify that TdA currently controls *any*
4 territory in Venezuela.

5
6 56. The United States is not in a declared war with Venezuela. The United States cannot declare
7 war against TdA because it is not a country or nation. When a “nation or government” is
8 designated under the AEA, the statute unlocks power over that nation or government’s
9 “natives, citizens, denizens, or subjects.” 50 U.S.C. § 21. *Countries* have “natives, citizens,
10 denizens, or subjects.” By contrast, criminal organizations, in the Proclamation’s own
11 words, have “members.” Proclamation § 1 (“members of TdA”). *Venezuela* has natives,
12 citizens, and subjects, but TdA (not Venezuela) is designated under the Proclamation.

13
14 57. Petitioners have challenged the invocation in courts across the country. On May 1, 2025
15 Judge Rodriguez of the Southern District of Texas granted a writ of habeas corpus and
16 issued a permanent injunction against Respondents “detaining, transferring, or removing”
17 members of a class of Venezuelans in the Southern District of Texas¹ based on the AEA
18 Proclamation. *J.A.V. v. Trump*, No. 1:25-CV-072, 2025 WL 1257450, at *20 (S.D. Tex.
19 May 1, 2025). The court found that “invasion” or “predatory incursion” in the AEA requires
20 “a military force or an organized, armed force entering a territory” with intent either to
21 conquer and control territory or to “destroy property, plunder, and harm individuals.” *Id.* at
22 *16. While TdA is certainly harmful to society, the court found that even taking the
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24

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27
28 ¹ Bluebonnet detention facility is in the Northern District of Texas.

President’s factual assertions about the gang as true “they do not fall within the plain, ordinary meaning of ‘invasion’ or ‘predatory incursion for purposes of the AEA.” *Id.* at *18.

58. Other courts have issued temporary restraining orders and are currently considering preliminary injunctions. *See, e.g., D.B.U. v. Trump*, No. 1:25-cv-01163 (D.Colo.); *A.S.R. v. Trump*, No. 3:25-cv-00113 (W.D.Pa.); *G.F.F. v. Trump*, No. 1:25-cv-02886 (S.D.N.Y.).

Lack of Due Process Under President Trump’s Proclamation

59. By contrast to appeals under regular Title 8 removal procedures, “[c]hallenges to removal under the AEA ... must be brought in habeas.” *J. G. G.*, 145 S. Ct. at 1005. In *J.G.G.*, the Supreme Court emphasized that individuals who are designated under the AEA Proclamation are “entitle[d] to due process” and notice “within a reasonable time and in such manner as will allow them to actually seek habeas relief” before removal. *Id.* at 1006.

60. Even assuming that the AEA can be applied to TdA, the Proclamation provides no means or process for individuals to contest that they are members of the TdA and therefore do not fall within the terms of the Proclamation. Nor does it provide individuals with the statutory grace period in which they can both seek judicial review or arrange their affairs and leave voluntarily. Noncitizens subject to the Proclamation are not afforded the procedural or substantive protection under the INA, including under Convention Against Torture.

61. When the Proclamation was first issued, a memorandum from the Attorney General declared that there would be “no entitlement to hearings.” Exhibit G, Office of the Attorney General, *Memorandum: Guidance for Implementing the Alien Enemies Act* at 34 (March 15, 2025). The Attorney General at that point declared that “[a]n alien determined to be an Alien Enemy ... is not entitled to a hearing before an immigration judge, to an appeal, of the removal order to the Board of Immigration Appeals, or to judicial review of the removal

1 order in any court of the United States.” *Id.* According to Respondents, Petitioner could be
2 removed under the AEA before he has had a final decision on his asylum application; or an
3 Immigration Judge could grant him asylum and he could still be removed under the AEA
4 without a hearing.

5
6 62. On March 15, 2025, at least 137 Venezuelan men were removed under the Proclamation
7 and are now in El Salvador in one of the most notorious prisons in the world, where they
8 may remain incommunicado for the rest of their lives according to the Salvadoran President.

9 63. The President had signed the Proclamation the day prior, on March 14. Yet, although the
10 AEA calls for a “public proclamation,” 50 U.S.C. § 21, Respondents did not make the
11 invocation public until around 3:53 p.m. EDT on March 15, despite making extensive
12 preparations and attempts to remove these individuals under the Act.

13
14 64. These individuals were sent to this brutal prison without any court having had an
15 opportunity to review the threshold questions of whether a criminal gang can be deemed a
16 “foreign government or nation” within the meaning of the AEA, or whether criminal activity
17 and migration can constitute a military “invasion or predatory incursion” of the “territory of
18 the United States” under the Act.

19
20 65. These individuals were also given no opportunity to contest their designation as members of
21 the TdA gang; they may not even fall within the terms of the Proclamation. More and more
22 evidence is emerging that many (perhaps most) of these individuals lacked any ties to the
23 gang and were mistakenly placed under the Proclamation.

24
25 66. Whether most (or perhaps all) of the men removed on March 15 have any actual ties to TdA
26 is in serious doubt because the government secretly rushed the men out of the country and
27 has provided no information about them. The government employs a standardized check
28

1 list, the “Alien Enemy Validation Guide,” to determine who is an “alien enemy” subject to
2 the Proclamation. An ICE officer completes the form, tallying points for different categories
3 of alleged TdA membership characteristics. The checklist’s methodology relies on several
4 dubious criteria, including physical attributes like tattoos, hand gestures, symbols, logos,
5 graffiti, and manner of dress. *See* Exhibit G, Office of the Attorney General, *Memorandum:*
6 *Guidance for Implementing the Alien Enemies Act* at 38-39. Experts who study the TdA
7 have explained how none of these physical attributes are reliable ways of identifying
8 members of the TdA.
9

10 67. These rapid removals are being used to thwart access to the normal removal and asylum
11 adjudication procedures in immigration court. For example, in one case involving a
12 Venezuelan asylum-seeker removed under the AEA on March 15, a hearing in immigration
13 court was actually scheduled for one month later. Exhibit H, Declaration of Andreana Sarkis
14 (attorney) at 44, para. 20. The AEA removal prevented that from happening. As of April 18,
15 DHS had yet to produce evidence or an explanation for the claim that the man belonged to
16 TdA. *Id.* at 43-44, paras. 4, 24. And yet, because the person had already been expelled under
17 the AEA Proclamation, an immigration judge issued a removal order against him *in*
18 *absentia*. *Id.* at 44, para. 20. That means that even if he were to somehow return to the
19 United States, DHS could try to remove him again pursuant to this removal order, and
20 despite it being issued because of his absence outside of his control, he still would not have
21 the chance to have a hearing on his asylum case.
22
23
24

25 68. Respondents attempted further AEA removals in the April 17-18 events at Bluebonnet, as
26 described *supra* at paras 7-8. That led to the Supreme Court’s late night order blocking
27 removals for a putative class of detainees in the Northern District of Texas. However, that
28

1 was only a temporary order subject to further briefing. Respondents have asked the Supreme
2 Court to dissolve its administrative stay on removals.

3 69. In a statement dated April 23, 2025 and filed with a different federal district court,
4 Respondents have detailed a procedure under which subject individuals would be given
5 notice in English, with just 12 hours to make a phone call and to declare an intent to seek
6 habeas review, and just 24 hours to get a habeas petition drafted and filed. *See* Exhibit D,
7 Carlos Cisneros Declaration at 22, para. 11.
8

9 70. ICE plans to serve people notice of imminent removal under the AEA on a form known as
10 the AEA 21-B. Exhibit E, AEA 21-B Form at 25. *See also* Exhibit D, Cisneros Declaration
11 at 22, para. 11. The form states that a person has been “determined to be” subject to the
12 President’s AEA Proclamation, but gives no information about why. It only states the
13 person’s name. Exhibit E, AEA 21-B Form at 25.
14

15 71. That procedure plainly does not provide notice “within a reasonable time and in such
16 manner as will allow [individuals] to actually seek habeas relief before removal.” *J.G.G.*,
17 145 S. Ct. at 1006. Respondents’ pattern, practice, and stated policy is to attempt nearly
18 immediate removals from the country so quickly it is practically impossible for a detained
19 person to file a habeas petition and obtain review by a court.
20

21 72. Indeed, Respondents’ attempt to use this procedure on April 17 and 18 at Bluebonnet led to
22 the Supreme Court’s late-night order temporarily blocking removals for a putative class of
23 detainees in the Northern District of Texas. *See A.A.R.P. v. Trump*, 145 S.Ct. 1034 (2025).
24

25 73. As a result of the Respondents’ policies and practices, Petitioner is at imminent risk of
26 removal pursuant to the Proclamation without any hearing or meaningful review, regardless
27
28

1 of the absence of any ties to TdA or the availability of claims for relief from and defenses to
2 removal.

3 **HARM TO PETITIONER**

4 74. Respondents have accused Petitioner of meeting every criteria for designation under the
5 Proclamation. *See* Exhibit A, I-213 Form at 3-5.

6
7 75. DHS's allegations that Petitioner meets the criteria for designation as an alien enemy put
8 him at immediate risk of summary removal under the Proclamation. Moreover, on
9 information and belief, he is at risk of being deported to El Salvador, where he is at risk of
10 being detained indefinitely and tortured.

11
12 76. Respondents continue to engage in a pattern and practice of pursuing immediate removals of
13 Venezuelan men accused, rightly or wrongly, of TdA affiliation, without enough notice to
14 "allow them to *actually* seek habeas relief" as required by the Supreme Court. *J. G. G.*, 145
15 S.Ct. at 1006. Moreover, Respondents have taken the position that once a person is removed
16 to the Salvadoran prison, U.S. courts lose jurisdiction.

17
18 77. Respondent's 12-hour notice period, and 24 hours to file a habeas petition, is not remotely
19 sufficient to give a detainee time to notify an attorney, for the attorney to draft a habeas
20 petition and a motion for a temporary restraining order, for the petition and motion to be
21 filed, for a court to take action on the emergency motion, and for relevant ICE officials to be
22 notified in time for an imminent removal to be reversed. It is, bluntly, an invitation for chaos
23 in the courts and tragedy for impacted people. It is very much not the "reasonable time"
24 demanded by the Supreme Court. *Id.*

25
26 78. Before this court on April 16th, Respondents' counsel stated that Petitioner had not yet been
27 designated for removal under the AEA, but made no commitments that the Government
28

1 would not do so in the future. Respondents stated only that “at this time, Federal
 2 Respondents intend” to continue regular removal proceedings under Title 8. ECF 10 at 3.
 3 Respondents made no promises that the government’s intentions vis-à-vis Petitioner would
 4 not change at any moment, they had no explanation for why he had been accused of TdA
 5 affiliation, and they made no commitments about what kind of notice or opportunity for a
 6 hearing might be provided if he were to be designated under the AEA. *Id.*

7
 8 79. Thirty days would be a reasonable minimum notice period under the AEA. During World
 9 War II, foreign nationals were given thirty days notice under the AEA. *See* 10 Fed. Reg.
 10 12189 (Sept. 28, 1945) (involuntary removal only if the person fails to depart during the
 11 thirty-day period). Thirty days is also the established notice period for immigration appeals.
 12 A decision by an Immigration Judge, including an order of removal, does not become final
 13 for thirty days unless both the respondent and DHS waive appeal. *See* 8 C.F.R. §§
 14 1003.38(b) (thirty-day timeline for appeals); 1003.39 (decisions of the Immigration Court
 15 not final until appeal waived). If the BIA affirms an order of removal, the non-citizen has
 16 thirty days to petition a circuit court of appeals for review. *See* 8 U.S.C. § 1252.

17 18 19 **CAUSES OF ACTION²**

20 **FIRST CLAIM FOR RELIEF**

21 ***Ultra Vires, Violation of 50 U.S.C. § 21, et seq.*** 22 **(All Respondents)**

23 80. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

24 81. The AEA does not authorize the removal of noncitizens from the United States absent a
 25 “declared war” or a “perpetrated, attempted, or threatened” “invasion or predatory
 26

27
 28 ² Insofar as a cause of action seeks to enjoin Respondents, Petitioners do not seek such relief
 against the President.

incursion” into the United States by a “foreign nation or government.” *See* 50 U.S.C. § 21.

The Proclamation does not satisfy these statutory preconditions.

82. Additionally, the AEA permits removal only where noncitizens alleged to be “alien enemies” “refuse or neglect to depart” from the United States. 50 U.S.C. § 21. The AEA also requires the government to afford noncitizens alleged to be “alien enemies” sufficient time to settle their affairs and to depart the United States. *See* 50 U.S.C. § 22.

83. However, Petitioner is at risk of being subject to forced removal without being afforded the privilege of voluntary departure, let alone any notice or an opportunity to respond to the designation of alien enemy.

84. The application of the AEA to Petitioner is therefore *ultra vires*.

SECOND CLAIM FOR RELIEF
Violation of 8 U.S.C. § 1101, *et seq.*
(All Respondents)

85. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

86. The INA, 8 U.S.C. § 1101, *et seq.*, sets out the sole mechanisms established by Congress for the removal of noncitizens.

87. The INA provides that a removal proceeding before an immigration judge under 8 U.S.C. § 1229a is “the sole and exclusive procedure” by which the government may determine whether to remove an individual, “[u]nless otherwise specified” in the INA. 8 U.S.C. § 1229a(a)(3).

88. The AEA Process creates an alternative removal mechanism outside of the immigration laws set forth by Congress in Title 8.

89. As a result, the application of the AEA to Petitioner outside of the Title 8 procedures, which would result in his removal from the United States, is contrary to law.

THIRD CLAIM FOR RELIEF
Violation of 8 U.S.C. § 1158, Asylum
(All Respondents)

90. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

91. The INA provides, with certain exceptions, that “[a]ny [noncitizen] who is physically present in the United States or who arrives in the United States (whether or not at a designated port of arrival and including [a noncitizen] who is brought to the United States after having been interdicted in international or United States waters), irrespective of such alien’s status, may apply for asylum in accordance with this section or, where applicable, section 1225(b) of this title.” 8 U.S.C. § 1158(a)(1).

92. Respondents’ application of the AEA Process to Petitioner would prevent him from applying for asylum in accordance with 8 U.S.C. § 1158(a)(1), or would prevent him from being protected by a future decision to grant him asylum, and is therefore contrary to law.

FOURTH CLAIM FOR RELIEF
Violation of 8 U.S.C. § 1231(b)(3), Withholding of Removal
(All Respondents)

93. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

94. The “withholding of removal” statute, INA § 241(b)(3), *codified at* 8 U.S.C. § 1231(b)(3), bars the removal of noncitizens to a country where it is more likely than not that they would face persecution.

95. Respondents’ removal of Petitioner under the AEA would violate the INA because it would prevent him from applying for withholding of removal based on likelihood of threats to his life or freedom in the country to which he would be removed. As a result, Respondents’ use of the AEA against Petitioner would be contrary to law.

FIFTH CLAIM FOR RELIEF

**Violation of the Foreign Affairs Reform and Restructuring Act of 1998 (“FARRA”),
codified at 8 U.S.C. § 1231 note
(All Respondents)**

96. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

97. FARRA prohibits the government from returning a noncitizen to a country where it is more likely than not that he would face torture.

98. Respondents’ application of the AEA to Petitioner would violate FARRA because it would not provide adequate safeguards to ensure that Petitioner is not returned to a country where it is more likely than not that he would face torture. As a result, Respondents’ actions against Petitioner would be contrary to law.

**SIXTH CLAIM FOR RELIEF
Violation of 50 U.S.C. § 22
(All Respondents)**

99. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

100. The AEA requires that noncitizens whose removal is authorized by the AEA, unless “chargeable with actual hostility, or other crime against the public safety,” be allowed the full time stipulated by treaty to depart or a reasonable time in which to settle their affairs before departing. *See* 50 U.S.C. § 22. The Proclamation on its face denies Petitioner any time under Section 22 to settle his affairs, because it declares everyone subject to the Proclamation to be “chargeable with actual hostility” and to be a “danger to public safety.”

101. The government cannot invoke that exception categorically, without individualized assessments. Each noncitizen must specifically be “chargeable with actual hostility” or a crime against public safety to lose eligibility for the full time stipulated by treaty, or a reasonable time consistent with national hospitality, to settle their affairs and depart.

102. The AEA Process thus contravenes 50 U.S.C. § 22 and is *ultra vires*.

103. The application of the AEA Process to Petitioner would be contrary to law.

SEVENTH CLAIM FOR RELIEF

**Violation of Due Process under the Fifth Amendment
(All Respondents)**

104. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

105. The Due Process Clause of the Fifth Amendment provides that: “No person shall be deprived of life, liberty, or property, without due process of law.” U.S. Const. amend. V.

106. In denying Petitioner sufficient notice and meaningful procedural protections to challenge his removal, the Proclamation violates due process.

EIGHTH CLAIM FOR RELIEF

**Violation of Habeas Corpus
(All Respondents)**

107. All of the foregoing allegations are repeated and realleged as if fully set forth herein.

108. Detainees have the right to file petitions for habeas corpus to challenge the legality of their detention or raise other claims related to their detention or to the basis for their removal.

109. Detention and removal of Petitioner under the Alien Enemies Act would violate his right to habeas corpus. *See* U.S. Const. art. I, § 9, cl. 2 (Suspension Clause); 28 U.S.C. § 2241.

PRAYER FOR RELIEF

WHEREFORE, Petitioner respectfully pray this Court to:

a. Assume jurisdiction over this matter;

- 1 b. Enjoin Respondents, except for the President, from removing Petitioner pursuant to the
2 Alien Enemies Act Proclamation;
- 3 c. Grant a writ of habeas corpus to Petitioner that enjoins Respondents, except for the
4 President, from removing him pursuant to the Proclamation;
- 5 d. Declare unlawful the Proclamation;
- 6 e. Enjoin Respondents, except for the President, from applying the Proclamation to
7 Petitioner without providing at least 30-day notice to Petitioner and his counsel and an
8 opportunity to respond to the designation prior to removal;
- 9 f. Order Respondents to return Petitioner to the District of Nevada;
- 10 g. Award Petitioner's counsel reasonable attorneys' fees under the Equal Access to Justice
11 Act, and any other applicable statute or regulation; and
- 12 h. Grant such further relief as the Court deems just, equitable, and appropriate.
13
14
15

16 Dated: May 5, 2025

Respectfully Submitted,

17 /s/Michael Kagan

18 Michael Kagan

19 Nevada Bar. No. 12318C

20 /s/Melissa Corral

Melissa Corral

21 Nevada Bar. No. 14182

UNLV IMMIGRATION CLINIC

22 Thomas & Mack Legal Clinic

23 William S. Boyd School of Law

University of Nevada, Las Vegas

24 P.O. Box 451003

Las Vegas, Nevada 89154-1003

25 Telephone: 702-895-3000

26 Facsimile: 702-895-2081

SADMIRA RAMIC

27 Nevada Bar No.: 15984

CHRISTOPHER M. PETERSON

28 Nevada Bar No. 13932

**AMERICAN CIVIL LIBERTIES
UNION OF NEVADA**

4362 W. Cheyenne Ave.
North Las Vegas, NV 89032
Telephone: (702) 366-1226
Facsimile: (702) 718-3213
Email: ramic@aclunv.org
Email: peterson@aclunv.org

LEE GELERT
New York Bar No. 2502532
DANIEL GALINDO (*LR IA 11-2*
petition forthcoming)
California Bar No. 292854

**AMERICAN CIVIL LIBERTIES
UNION FOUNDATION**

125 Broad Street, 18th Floor
New York, NY 10004
T: (212) 549-2660
F: (212) 519-7871
Email: lgelernt@aclu.org
Email: dgalindo@aclu.org

MY KHANH NGO
California Bar No. 317817
**AMERICAN CIVIL LIBERTIES
UNION FOUNDATION**

425 California Street, 7th Floor
San Francisco, CA 94104
T: (415) 343-0770
F: (212) 519-7871
Email: MNgo@aclu.org

28 U.S.C. § 2242 VERIFICATION STATEMENT

I am submitting this verification on behalf of the Petitioner because I am one of the Petitioner's attorneys. I have discussed with the Petitioner the events described in this Petition. On the basis of those discussions, I hereby verify that the statements made in this Verified Amended Petition for Writ of Habeas Corpus are true and correct to the best of my knowledge.

Dated: May 5, 2025

/s/Melissa Corral
Melissa Corral
Deputy Managing Attorney
UNLV Immigration Clinic
William S. Boyd School of Law
University of Nevada, Las Vegas
4505 S. Maryland Parkway
Box 451003
Las Vegas, Nevada 89154-1003
Melissa.corral@unlv.edu
Telephone: 702-895-3000
Facsimile: 702-895-2081