DISTRICT JUDGE ROBERT S. LASNIK MAGISTRATE JUDGE MICHELLE L. PETERSON

## UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE

KAVEH KAMYAB,	No. CV25-389-RSL-MLP
Petitioner,	) ) ) KAVEH KAMYAB'S RESPONSE TO
V.	FEDERAL RESPONDENT'S RETURN
PAMELA BONDI, et.al.,	
Respondents.	

Kaveh Kamyab, through counsel, respectfully responds to ICE's memorandum urging the Court to extend his detention. As discussed below, ICE's response is misleading and incomplete. Because there is not "good reason to believe" that Iran will accept Mr. Kamyab in the reasonably foreseeable future, the Court should grant the writ and order his release on appropriate conditions.

#### **ARGUMENT** I.

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#### **Background and Procedural History** Α.

Mr. Kamyab is a citizen of Iran who was ordered removed on July 23, 2024. ICE claims to have submitted two requests for travel documents to the Iranian embassy, most recently on April 4, 2025. ICE's response does not contain copies of those requests, and the Iranian Embassy reports to Mr. Kamyab's family that they have not

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received and are not considering any request for travel documents. Iran has not interviewed Mr. Kamyab. ICE seems to agree that there is no evidence Iran has assessed any aspect of the travel application that ICE reports submitting.

On March 4, 2025, Mr. Kamyab filed a petition under 18 U.S.C. § 2241 asking the Court to order his release on conditions because there was no significant likelihood of removal in the reasonably foreseeable future and because his continued detention violated his constitutional rights. Dkt. 1. The Court ordered a response pursuant to 28 U.S.C. § 2243. Dkt. 7.

28 U.S.C. § 2243 requires the government to "make a return certifying the true cause of the detention." The person detained then "may, under oath, deny any of the facts set forth in the return or allege any other material facts." *Id.* Both parties may supplement their filings with leave of court. *Id.*<sup>2</sup> The Court then must "hear and determine the facts and dispose of the matter as law and justice require." *Id.* 

ICE filed a § 2243 return on April 10, 2025. So far as counsel can determine, that return "certifies" that the "true cause" of Mr. Kamyab's detention is 8 U.S.C. § 1231(a)(6), which authorizes post-removal detention until there is not "good cause to believe" that Mr. Kamyab will be removed to Iran in the "reasonable foreseeable future." ICE also elaborately describes Mr. Kamyab's criminal and immigration history and reports that ICE has tried to obtain travel documents for him.

ICE's response includes a declaration from a supervisory deportation officer who asserts, without explanation, that "HQ RIO," which did not submit a declaration, "believes there is a significant likelihood of removal in the reasonably foreseeable

<sup>&</sup>lt;sup>1</sup> ICE's return stated that it expected a response to its April 4, 2025, communication within days. As of the deadline for filing this response, ICE counsel had not been able to determine whether ICE had received any response from Iran.

<sup>&</sup>lt;sup>2</sup> Here, the Court's order authorized ICE to file a reply not specifically contemplated by the statute. Dkt. 7.

future." So far as ICE's response discloses, the only reason for HQ RIO's "belief" is the fact that Iran is accepting individuals for removal from the United States." Dkt. 9 at 4.

ICE's response does not disclose, however, that that the U.S. Department of State has designated Iran as one of only 15 "uncooperative" countries that does *not* facilitate the return of its nationals. *See* Ex. 1. Iran is on this list because it does not "conduct[] interviews, issu[e] travel documents in a timely manner, [or] accept[] the physical return of their nationals by scheduled commercial or charter flights consistent with ICE and/or foreign government removal guidelines." *Id.* Therefore, while it is true that ICE has accepted citizens for return from the United States, ICE's response misleadingly omits that ICE deported only 26 people to Iran last year, leaving an estimated 1,058 Iranian citizens in immigration detention and another 2,618 on the non-detained docket awaiting travel documents. *See* Ex. 1.

## B. Objections and Request for Discovery

Pursuant to 28 U.S.C. § 2243, Mr. Kamyab, under oath, "denies . . . the facts set forth in the return" as follows:

First, Mr. Kamyab denies that "ICE is actively working to obtain his travel document from Iran, which is currently accepting individuals removed from the United States." As of March 25, 2025, more than eight months after his removal order, Iran reports that ICE had not even requested a travel document and had not engaged in any discussions about his removal. *See* Ex. 2. ICE's return does not disclose any communications that may have occurred with Iran in the last month. Iran has not interviewed Mr. Kamyab.

<sup>&</sup>lt;sup>3</sup> Annual Report, Fiscal Year 2024 (dated Dec. 19, 2024), at 101, available at <a href="https://www.ice.gov/doclib/eoy/iceAnnualReportFY2024.pdf">https://www.ice.gov/doclib/eoy/iceAnnualReportFY2024.pdf</a> (last visited Apr. 23, 2025).

<sup>&</sup>lt;sup>4</sup> ICE Enforcement and Removal Operations Statistics, ICE, https://www.ice.gov/statistics (last visited Apr. 23, 2025).

Second, Mr. Kamyab denies that Iran is "currently accepting individuals removed from the United States." Publicly available documents establish that Iran does not "conduct[] interviews, issu[e] travel documents in a timely manner, [or] accept[] the physical return of their nationals by scheduled commercial or charter flights consistent with ICE and/or foreign government removal guidelines." *See* Ex. 1. Though it accepted about two dozen people last year, the backlog of Iranians awaiting travel documents numbers in the thousands.

Finally, Mr. Kamyab denies that he refused an interview. See Ex. 3.

Although Iran's designation as an uncooperative country should suffice to establish that Mr. Kamyab's removal is not "substantially likely" to occur in the reasonably foreseeable future, discovery may assist the Court to "determine the facts" needed to "dispose of the matter as law and justice require." 28 U.S.C. § 2243. If the Court concludes that discovery would be helpful, Mr. Kamyab respectfully suggests the Court order "HQ RIO," which is the body with direct knowledge, to submit sworn testimony detailing the reasons for its "belief" that he will be removed expeditiously, along with any communications with Iran that support that belief. Those communications may be filed under seal, if diplomacy requires. *See generally Kilmar-Abrego v. Noem, et al.*, No. CV25-951-PX, Dkt. 79 (D. Md., April 15, 2025) (Ordering discovery).

# C. The Court should order Mr. Kamyab's release on appropriate conditions.

In Zadvydas v. Davis, 533 U.S. 678 (2001), the U.S. Supreme Court rejected the government's claimed authority to imprison people forever after they had been ordered deported. The Supreme Court instead concluded that the legality of prolonged detention is subject to a sliding scale. The government has six months to effectuate removal without Court oversight. Id. at 701. After that time, a federal court should order the

petitioner released on appropriate conditions when it concludes there is not "good reason to believe" that removal will occur in the "reasonably foreseeable future." *Id.* As the petitioner's detention grows longer, what counts as the "reasonably foreseeable future" correspondingly shrinks. *Id.*The Supreme Court also rejected the government's insistence that courts should

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change.").

The Supreme Court also rejected the government's insistence that courts should unquestioningly accept the government's "belief" about whether removal was "significantly likely in the reasonably foreseeable future." *See also id.* ("The Government seems to argue that . . . a federal habeas court would have to accept the Government's view about whether the implicit statutory limitation is satisfied in a particular case, conducting little or no independent review of the matter. In our view, that is not so."). To the contrary, the Court admonished district courts not to "abdicat[e] their legal responsibility to review the lawfulness of an alien's continued detention." *Id.* When exercising that "legal responsibility," courts should consider whether the government has credibly explained the delay. *See Lema v. U.S. I.N.S.*, 214 F. Supp. 2d 1116, 1118 (W.D. Wash. 2002) ("The continuing failure of a destination country to respond to a request for travel documents may provide the Court with 'good reason to believe' that deportation is not [significantly] likely in the reasonably foreseeable future

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As demonstrated by the fact that thousands of deported Iranians who live in the United States on the non-detained docket, Ex. 1, for the last two decades Iran's refusal to cooperate with deportations of its citizens has been sufficient for ICE, following Zadvydas, to release people like Mr. Kamyab on appropriate conditions. Unfortunately, for the foreseeable future, the responsibility of "review[ing] the lawfulness of [Mr. Kamyab's] continued detention" will fall to the Court. In exercising that

... where the destination country's lack of response is combined with the INS' inability

to explain the silence and the absence of any indication that the situation may

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responsibility here, the Court should consider that ICE's response makes no effort to explain either the delay or the bases for its "belief" and instead conceals the context necessary to determine whether Iran is likely to issue a travel document in the reasonably foreseeable future. *See also Singh v. Whitaker*, 362 F. Supp. 3d 93, 101–02 (W.D.N.Y. 2019) ("[I]f DHS has no idea of when it might reasonably expect Singh to be repatriated, this Court certainly cannot conclude that his removal is likely to occuror even that it might occur—in the reasonably foreseeable future.") (internal citations omitted).

#### II. CONCLUSION

Mr. Kamyab does not need to prove he will never be removed, only that there is not "good reason" to believe his removal is "substantially likely" in the "reasonably foreseeable future." See D'Alessandro v. Mukasey, 628 F. Supp. 2d 368, 404 (W.D.N.Y. 2009) ("[T]he burden upon the detainee is not to 'demonstrate' no reasonably foreseeable, significant likelihood of removal or 'show that his detention is indefinite . . . 'Rather, the detainee need only provide 'good reason to believe' that removal is not significantly likely in the reasonably foreseeable future.). Considering the undisputed evidence that Iran does not cooperate with ICE by issuing travel documents in a timely manner and ICE's inability to offer any explanation for its claimed "belief" that he will be deported in the reasonably foreseeable future, Mr. Kamyab more than meets this burden. The Court should grant his petition and order his release on conditions.

DATED this 1st day of May 2025.

Respectfully submitted,

s/ *Gregory Murphy*Assistant Federal Public Defender
Attorney for Kaveh Kamyab

I certify this response contains 1,637 words in compliance with the Local Civil Rules.

FEDERAL PUBLIC DEFENDER 1601 Fifth Avenue, Suite 700 Seattle, WA 98101 (206) 553-1100